1	COMMUNITY COMMISSION for PUBLIC SAFETY and ACCOUNTABILITY
2	PUBLIC MEETING
3	Thursday, May 29, 2025, 6:30 p.m. South Shore International College Prep 1955 East 75th Street
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7	APPEARANCES: President Anthony Driver
8	Vice President Remel Terry Commissioner Aaron Gottlieb
9	Commissioner Sandra Wortham Commissioner Abierre Minor
10	Commissioner Rubi Navarijo Commissioner Gina Piemonte
11	Executive Director Adam Gross
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PRESIDENT DRIVER: Good evening, everyone. 1 The May 29th meeting of the Community Commission 2 for Public Safety and Accountability is called to order at 6:30 p.m. We will begin by calling the 4 roll. Commissioner Driver is present. 5 Commissioner Gottlieb. 6 COMMISSIONER GOTTLIEB: Present. 7 PRESIDENT DRIVER: Commissioner Minor. 8 COMMISSIONER MINOR: 9 Present. PRESIDENT DRIVER: Commissioner Piemonte. 10 COMMISSIONER PIEMONTE: Present. 11 12 PRESIDENT DRIVER: Commissioner Rubi Navarijo. Commissioner Terry. Commissioner 13 Wortham. 14 COMMISSIONER WORTHAM: 15 Present. PRESIDENT DRIVER: With four out of seven 16 17 Commissioners present, we have a quorum and can conduct the Commission business. 18 Next item of business is public 19 comment. Next item, if you would like to say 20 something related to the Commission's work on 21 22 public safety and accountability -- and for purposes of establishing a quorum, Commissioner 23 Rubi Navarijo is now present at the meeting. 24

related to the Commission's work on public safety and accountability, you have a few options, you can speak at a public meeting, you can also submit public comment in writing by emailing your comment to PubliccommentCityofChicago.org or bring a copy of your comment to one of the Commission's public meetings and give it to someone on the Commission or someone on the Commission staff.

People who want to speak at public comment here tonight were asked to submit their names in writing earlier.

Names were drawn at random by a member of the Commission staff. Speakers will be called in the order in which their names are drawn.

If your name is called to offer public comment, we ask you approach the microphone and line up in the order in which your name is called.

When it is your turn to speak, please say your name and then spell your name and offer your comments.

Each speaker will have two minutes. We have allotted a total of 20 minutes for public comment.

Our first speaker is Karen Kane, which would be then followed by Sidney Brooks, and followed by Tiwon Sims.

MS. KANE: Good evening. My name is Karen Kane, K-A-N-E. And so I am here. I have three things that I wanted to talk about. Number one is a thank you to all of the Commissioners. I know how much hard work goes into everything and much of your work is behind the scenes, and so I want to say thank you for all the extra time. You spend more time, I know, than what the job description included. I know that because that's true for the District Councilors as well, but I think your time is even more. So thank you very much.

The second thing I wanted to talk about was the meeting that we had at our monthly meeting for the 18th Police District Council last Tuesday. We discussed the proposed drafts for traffic safety, and there were a number of changes that were proposed that everyone thought

was a good idea. There were things that were including increased training as required for the police, increased supervision in regards to traffic safety, as well as increased accountability since the new proposal is that they will have to give out receipts.

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There were, however, a number of disagreements that I wanted to share with all of you, and that had to do with the additional changes that the Commission has for traffic safety. And I know that the level of disagreement is there because I have the results of the survey, and the survey where there was 1,308 responses has -- over two-thirds of it indicates that they would like for no more restrictions on the police; that they think that the police would have a better chance of safety. So my ask is that you say that you hear our voice and that we are heard because there's two-thirds of the people are saying they don't want more changes, and that's not what we're seeing coming from the Commission. Thank you.

PRESIDENT DRIVER: Thank you.

MR. BROOKS: Welcome to the southeast side of

Chicago. Can you all hear me? Welcome,

Commissioners, to the southeast side of Chicago.

I've been begging you to come here. I'm sorry we

don't have a bigger crowd. I did my best to get

the word out.

But I do have a concern about this pilot program that we're hearing about with the Police Department being able to stop and have federal charges dropped on somebody for gun or something.

I really would hope you all do a lot of steadying and making sure that they are -- this is for real. They not dropping guns on people on accountability. I'm sorry. I have a lot of friends that got guns dropped on them.

And I was almost charged one time. And just so happened one of the police sergeants knew me. He said, No, you're lying on this gentleman.

So will you all please pay great attention to this pilot program that for some reason is only our neighborhood. I don't know. I guess don't nobody has guns. Will you all please watch that and keep close attention to that, please? Thank you.

PRESIDENT DRIVER: Sims.

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MR. SIMS: My name is Tiwon Sims. Tiwon Sims. I quess I'll spell it for you. Driver, pay attention, because I once again been coming here, calling out. So yesterday I get the unfortunate experience of going back to the station where Detective Williamson is where I was shot on 103rd. Remember when I first came here in 2023, told you all about the case JG396151 when I was shot in the stomach at the Imperial Hotel? But also since you're talking about traffic stops, the case 22CV5691, Officer Netta and what's his -- Alcazar attacked me in Rogers Park, but I realized after that the pattern of abuse that I've experienced with the criminals that dress up as CPD. But I came here, Mr. Driver -- pay attention, Mr. Driver. Let's pay attention, because you are supposed to hold these people accountable, but I believe that you have some type of, what? Alignment with them. Special interest maybe. But we gonna get you to working, Mr. Driver. Because, Ms. Kane, unfortunately you don't have to go through these things when we ask for unrestricted police.

What? So they'll stop you on pretextual, they will attack you, they'll put guns on you. But these are not police, these criminals that work for a special interest like John Catanzara. So we not going to fault law enforcement. We going to fault the people that we need to fault until we see them out of the ranks. And that's a guarantee, because I'm through being under the foot of chumps, cowards, but I'm through also dealing with people that don't want to hold them accountable just because they put them in a position. Right?

This is not a joke to me or a game.

And I'm not coming here for fun. Until y'all
hold these people accountable, they going to
continue to attack these communities, continue to
think they can abuse people like me. Right?

Blood cowards.

PRESIDENT DRIVER: Thank you.

MR. SIMS: I got something for you, sir.

This time we going to follow up, because for some reason they made you the guy.

PRESIDENT DRIVER: Next order -- that concludes our public comments. Thank you, again,

for all our speakers. 1 2 There's a virtual public speaker which is Lee Bielecki. 3 MR. SIMS: Hey, Bielecki. You criminal. 4 5 MR. BIELECKI: Can you hear me? 6 PRESIDENT DRIVER: If you can, one, direct your comments to me; two, allow us to continue. 7 MR. BIELECKI: Can you hear me? 8 MR. SIMS: He usually in person. 9 MR. BIELECKI: Can you hear me? I didn't 10 11 get --12 PRESIDENT DRIVER: Lee, go ahead and speak. We'll make sure you get your full two minutes. 13 MR. BIELECKI: The reason I was calling, I 14 reviewed the traffic stop -- the pretextual 15 16 traffic stop, things that were suggested by the 17 Commission, and I got to tell you, reading it over, especially Section 5, most of the -- most 18 of these preventive measures suggested by 19 Commissioner Gottlieb, Minor, and Piemonte, they 20 don't make sense to me. I really think that --21 22 I'm looking at this thing. You can't stop somebody unless they committed a Class A 23 misdemeanor. That makes no sense. Tom McMahon 24

and I have between us 60 year of police experience. Nobody from the Commission, other than Sandra and Remel, has even talked about these things.

So I mean I just -- the Tribune posted an article yesterday talking about traffic safety and how many deaths that we've had on the streets. So we can't stop somebody because if they're over 16 to wear a seat belt, traffic signals. The only one I might agree with you, the light bulb on the license plate. But all of these other ones, I don't think much thought went into them. At least no reasonable thought went into it. You would really have to look at what crimes are being committed in this City, carjackings, armed robberies, and many, many of the cases there is -- a vehicle being used. We cannot keep taking tools away from the Police Department.

One of the other things that I noticed talking with other District Councilors, it appears that Commissioners Gottlieb and Minor decided to go up, and they have the right to do so, but to talk about traffic stops to the other

districts. Well, that's great. But, again,
they're anti -- after reading what they've
suggested here, I don't know if they're just not
educated enough on policing and criminal
behavior, but I think -PRESIDENT DRIVER: Thank you, Lee. This

PRESIDENT DRIVER: Thank you, Lee. This concludes the end of our public comment period. Thank you, again, to all our speakers. We value your input.

The next order of business is approval of minutes. Before today's minutes, draft minutes of the Commission's regular meeting held on April 24th were shared with all Commissioners.

Are there any corrections to the draft minutes that have been circulated? Hearing none, I move to approve the minutes.

COMMISSIONER PIEMONTE: Second.

PRESIDENT DRIVER: I moved and seconded by Commissioner Piemonte that we approve the minutes of the meeting held on April 24th.

Is there any debate on the motion? Hearing none, we will now move to a vote. Those in favor of the motion to -- before we move to a

vote, all seven members of the CCPSA are now 1 2 present, and we have a quorum. All those -- six out of seven members of the Commission are here. I hear an echo. I don't know if it's coming from 4 5 the virtual or not. All those in favor, please 6 signify by saying aye. (CHORUS OF AYES.) 7 PRESIDENT DRIVER: Are there any nays? 8 COMMISSIONER WORTHAM: I will abstain. 9 PRESIDENT DRIVER: With five Commissioners 10 voting yes and one abstention, the ayes have it 11 12 and the minutes are approved. Please note Commissioner Wortham's 13 abstention for the record. 14 Our next order of business is new 15 16 business. Today we will be discussing traffic 17 stops. On April 21st, the City of Chicago 18 submitted two versions of a draft traffic stop 19 policy to the Illinois Attorney General and the 20 Independent Monitor between City of Chicago and 21 State of Illinois. One version is for CPD and 22

The Commission's version includes

one is for the Commission.

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most of the language from CPD's version, but with some changes that a majority of the Commission think are very important. The policies were submitted to the Attorney General and the Independent Monitor because more than a year ago the Independent Monitor recommended to the judge in the Consent Decree case that traffic stops by the Chicago Police be included in the Consent Decree. That would mean that changes to CPD's traffic stops policy will be made through the procedures laid out in the Consent Decree overseen by the Independent Monitor and federal judge in the case.

Right now, the Commission has legal authority to make traffic stop policy for CPD.

So the Commission worked with CPD and the City's Department of Law on an agreement that ensures that if traffic stop policies are included in the Consent Decree, the Commission will continue to play a major role.

The Commission also spent the last several months working on traffic stops policy, including reviewing the policy that CPD drafted. That process led to two versions of the traffic

stop policy that were submitted to the Illinois
Attorney General and the Independent Monitor last
month.

Over the next few months, the Commission will work with CPD, the Attorney General, and the Monitor to try to come to an agreement about a traffic stops policy.

The policy would govern how CPD conducts, reviews, and trains officers on traffic stops and lay out how the policy will be assessed and potentially changed in the future.

A majority of Commissioners support most of what is in CPD's version of the draft policy, but there are very important differences between CPD's and the Commission's versions.

At our next few public meetings, we are going to talk more about the key provisions where there are important differences between CPD and the Commission's version and where there may not be agreement among the majority of the Commissioners about what the alternative should be.

One provision that a majority of Commissioners agreed should be different than

what CPD proposed is related to consent searches. 1 2 Tonight we're going to talk about our positions on consent searches. We want all Commissioners to be able to fully participate in a discussion, 4 so I would like Adam Gross, the Executive 5 Director of CCPSA, to facilitate the discussion. 6 EXECUTIVE DIRECTOR GROSS: Thank you, 7 President Driver. 8 Before we get into the discussion, 9 I'd like to provide some background on consent 10 searches, define some of the terms that are an 11 12 important part of the policy proposals, and give you all an overview of the different policy 13 positions. 14 First, let's talk about what a 15 consent search is. The Fourth Amendment of the 16 17 U.S. Constitution protects people from 18

unreasonable searches and seizures by government authorities.

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There are lots of court cases going back many decades spelling out what an unreasonable search and seizure is. These cases are all about how to balance, protecting individual rights and liberties, and allowing law

enforcement agencies to do their jobs.

In Illinois, there are few circumstances where police can search your car without your permission; that includes when a police officer has a search warrant that authorizes the search and if a police officer has some specific information that leads them to believe that the car contains evidence of a crime, and that information needs to meet a legal standard to justify the search.

If an officer doesn't have a search warrant or enough information that meets the legal standard to allow a search of a car, an officer can ask the driver for permission to search the car, and if the driver gives consent, then it's legal to conduct the search. That's a consent search, and that's what the Commissioners will be focusing on tonight.

Tonight, Commissioners will mostly focus on one important part of the traffic stop policy that's related to consent searches.

I want to note quickly that the draft policy includes a number of other provisions related to consent searches where

Commissioners and CPD appear to be in agreement. For example, before an officer conducts a consent search, they would need to tell the person the reason they're asking to do a search and say what specific information regarding suspected criminal activity they're acting on.

And the draft policy reiterates that the whole interaction needs to be recorded on body-worn camera and documented in a report.

Now let's focus on the question of what the appropriate basis for a consent search should be.

Right now, CPD doesn't have a policy that says when a police officer is authorized to request a consent search during a traffic stop.

If a police officer pulls over a car, they have a lot of discretion whether to ask to do a consent search because there are no specific policy requirements.

For example, an officer could ask to do a consent search if they just suspect there's evidence of criminal activity inside the car.

They don't currently need anything more specific.

CPD's draft traffic stops policy

would require that in order to ask permission to do a search, police officers have "specific articulable information regarding suspected criminal activity." That's different than the traffic law vision. That means that before a police officer could ask for permission to search a vehicle, they would need some information that they could state for the record tying a car or someone in it to suspected criminal activity other than the traffic law violation. Ιt couldn't just be a general feeling or a hunch, but it wouldn't necessarily need to satisfy the legal standard that's applied for probable cause or reasonable articulable suspicion which are two other standards that we will talk about in a moment.

Right now, Commissioner Wortham supports CPD's proposed language that would allow consent searches if an officer has "specific articulable information regarding suspected criminal activity" that's different than the violation of the traffic code that was the initial justification for the traffic stop.

Six Commissioners support imposing a

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higher standard that would require an officer to have more evidence of criminal activity in order to do a consent search, but those Commissioners have two different proposals for what the standard should be.

Three Commissioners, President
Driver, Commissioner Rubi Navarijo, and
Commissioner Terry, would replace CPD's proposed
specific articulable information standard with a
higher standard, which would be reasonable
articulable suspicion or probable cause of
suspected criminal activity. And criminal
activity would have to be something more than
traffic law violation that was the reason for the
stop in the first place.

CPD uses those standards, reasonable articulable suspicion and probable cause, in a lot of other policies, and courts have used those standards in a lot of situations for a long time and police officers get training about what those standards mean.

Probable cause is a stricter legal standard -- is a strict legal standard. It requires that police have trustworthy information

about facts and circumstances that would be enough for a reasonable officer to believe that a crime has occurred or is occurring, and that it's tied to the person that they're stopping.

Reasonable articulable suspicion is a standard that allows police to take action with less information than probable cause requires.

Reasonable articulable suspicion requires an officer to have specific information that they could describe. The standard allows police officers to make reasonable inferences from the information they have, and then the question is whether those facts and the reasonable inferences based on the facts are enough to create a reasonable suspicion that someone has committed a crime or is committing a crime or is about to commit a crime.

Reasonable articulable suspicion involves considering all the circumstances that an officer's observing, but it requires facts, not just hunches or general suspicion, and it allows someone whose vehicle has been searched in a consent search to go to court and challenge the search by saying that it wasn't reasonable; that

all of the facts that the officer had, plus the reasonable inferences that could be drawn from them, weren't enough under the law to justify the search.

The three Commissioners, Commissioner Gottlieb, Commissioner Minor, and Commissioner Piemonte, propose a higher standard. They would require not just reasonable articulable suspicion or probable cause of some suspected criminal activity. They propose to require reasonable articulable suspicion or probable cause of a Class A misdemeanor or felony. So there could only be consent searches where there was reasonable articulable suspicion or probable cause of a more serious crime. And, again, under that proposed standard, someone whose car was searched in a consent search could go to court and challenge the search by saying that it wasn't reasonable. That proposal also includes one exception to the suspected crimes that could be required for a consent search, and Commissioners tonight will talk more about what that exception is in their discussion.

So just to recap, we're talking

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tonight about three different standards that could be put in place before police could ask a driver for consent to search a car.

requiring specific articulable information regarding suspected criminal activity. Three Commissioners propose requiring reasonable articulable suspicion or probable cause of some criminal activity, other than the traffic law violation that was the reason for the stop, and three Commissioners propose requiring reasonable articulable suspicion or probable cause of a more serious crime, specifically a Class A misdemeanor or a felony, and, again, there would be an exception to that.

I'd like to start by asking one commissioner who holds each of those three different views just to walk through why that is the position you support.

Anyone want to go first?

COMMISSIONER GOTTLIEB: I'll do it. So from my perspective -- so first things first, consent searches are essentially a shortcut. They're a way around actually having probable cause. They

have been shown to be remarkably ineffective and inefficient in actually getting the things they're supposed to be getting.

They're also among the most racially disparate policing tools that exist. So from my perspective, they should be used rarely.

The reason why in particular, I believe in only allowing them in cases when the crime reaches some level of severity, is that I believe that people should -- that we should be prioritizing true public safety issues and not minor offenses.

I also want to point out -- and this is what Executive Director Gross mentioned earlier about the exception, and ours is the only standard that prohibits searching a vehicle purely for the only reason being that there's -- that the officer smells marijuana. Marijuana is a legal substance. An officer should not be searching vehicles just because that legal substance is being possessed and smells.

So I'll stop there. I mean there's more to it, and I'm sure we will get further. I want to make sure everyone else has time.

PRESIDENT DRIVER: So I will represent -and, Angel, feel free to chime in. It's me, you,
and Remel, a different point of view. And I'd
like to preference that by saying, as I always
do, these public safety issues for me are very
real. It's been widely reported in the press.
I've talked about it every chance that I get,
that I'm a person who has experienced pretextual
stops. I was pulled over five times just last
year alone. That is what my lived experience
says, and it all happens in the proximity where I
live in the 2nd District in the Bronzeville
community where I am frequently pulled over.

I'm not only incentivized as the president of this Commission to not want more pretextual traffic stops, but I am incentivized as a person who has to deal with this.

When I leave here -- and this is no disrespect to anybody up here. I respect every single one of my fellow Commissioners, but I am more than likely the person who sits on this Commission to experience a pretextual traffic stop on my way home when I leave here.

If we were playing the odds, I

would absolutely bet that's something I would experience.

So safe to say if I could wave a magic wand and end all pretextual traffic stops, I would do that, but I don't have a magic wand.

And I believe in being honest with the public, and I believe in trying to do something that's going to stick.

This standard of reasonable articulable suspicion is something that has been well observed, it's something that has legal precedent. And t there's two -- to explain, there's two different types of policy. What we're talking about is traffic stop policy. Officer observed something, a vehicle code, a sticker violation, a light bulb, a brake light, that's a traffic violation. The moment an officer has reasonable articulable suspicion of a crime, that is not a traffic stop violation.

That is what's called an investigatory stop.

A few examples of that, if they get a flash briefing that says that a person with a red Calvin Kline sweater with locks about six-three robbed somebody in the neighborhood.

If they see me in the vehicle, and they pull me 1 over, that's not a traffic stop. That's an investigatory stop. They have reason to believe. They have reasonable articulable suspicion to 4 believe that it's possible I could be the person 5 that committed that robbery and I'm in the same 6 7 area. There's tons of examples of what 8 Those are two different things. 9 that means. Investigatory stops, we do not have 10 jurisdiction over. Those are already in the 11 12 Consent Decree. Traffic stops are not in the 13 Consent Decree, so that's what we're talking 14 about here. 15 16 So my desire is not saying I don't 17 want a stronger policy. It's saying I want to be honest with the public about something that we 18 can actually do and get done. 19 I don't believe we have 20 jurisdiction over investigatory stops, which is 21 22 why I support the standard of reasonable articulable suspicion. 23

And also, let's be honest here.

Let's be real. What this policy requires -- and I think it's helpful to give real-world examples. What the policy we have written in conjunction with the Chicago Police Department says is that if I'm pulled over, this is a consent search, meaning I have to give consent. But it doesn't stop there. It says not only do I have to give consent, the officer has to read me what my rights are first. So the officer reads a card that tells me what my rights are, and they tell you not only do you have to give consent to a search, you can withdraw consent at any time. So if I say, yes, officer -- you read me my rights. I say, Yes, I consent to you searching my vehicle, it still doesn't stop there. Now I have to sign that card, and then the officer has to sign it, so we both now have an understanding that we all are on the same page. We know what our rights are. And if that officer is searching a car and I'm like, You know what? I don't like this guy's attitude or this person's attitude, at any moment I can withdraw consent. I think that is fair. I think that is procedural justice. think that is something that we can pass and get

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done, and I think it gets to the root of the problem, and I think it will limit a lot of the racial bias or any other bias that is in there. So, again, I don't necessarily have a fundamental disagreement with my colleagues who want something stronger.

But I believe it's my job as a Commissioner to talk about what we can actually do.

And the last thing I want to do -because the trust of our community is important
to me. The last thing I want to do is sell
somebody a dream, and then when we fall short, it
hurts everybody's feelings. Everybody's like,
You told me you were going to do this thing, and
then we can't do that.

I prefer a reasoning and a method where I tell you the truth upfront about how far we can go, and if you want to go beyond that, we can go to Springfield. I will be there with you. We can change the laws. But that is what the power that we currently have to enact changes.

So I don't disagree with my colleagues, but I think this is the more honest

way to do it, and I think this will get to the root of the problem.

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COMMISSIONER RUBI NAVARIJO: I'm just going to piggyback off what Commissioner Driver was saying. I sat -- I didn't sit through the whole thing, but it was an eight-hour class that every officer needs to take around RAS, and this topic specifically. The fact that I couldn't even stay the entire class -- the Department is trying to dive deeper into Fourth Amendment issues, and I think that we can piggyback off the momentum. We have a lot of work to do; however, we are down a hundred thousand traffic stops from last year. We need to build off of that. We need to create better standards in how officers conduct themselves during these stops. That is why I think that it's good to give constituent options of when they are able to withdraw their consent.

Just to kind of let you know, probable cause is enough to arrest somebody. So that standard alone is -- it is higher than what we have now. Not information or not a hunch. You need to be able to state it. You need to go through the procedures. I think that's what a

lot of people that I've heard from consent searches to traffic stops. I've had a bad experience with the way that officers have conducted a traffic stop. I also -- the way that I understand it, that once it gets into the nature of felonies and whatnot, it is an investigatory stop. It is a completely different stop than the initial infraction. That is what the second bullet point that Adam said. Commissioners propose requiring RAS or probable cause of criminal activity, other than the traffic law violation that was the reason for the stop. So let's say that it goes even beyond already the reason for the stop. The draft policy that we have now, it will basically say you're parked in a tow zone. I can't just search your car because you are parked in a tow zone. It is important to distinguish a lot of the things that are occurring now we're trying to put standards around it, but also recognizing that traffic stops are extremely fluid. I had the pleasure seeing Anthony

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doing the simulator at the Public Safety Training

Center, and a lot of the people who went through

that simulator stated this is an extremely fluid -- like I didn't even imagine that I would react this certain way if a traffic stop goes a certain direction. Not every stop is going to go that certain direction. But we need to recognize that we have to allow our officers to make certain determinations when it comes to those extreme circumstances.

Those are just some of my thoughts.

I shared a lot of my other thoughts in other

meetings. I think we can move on to somebody

else, unless someone has something to add.

COMMISSIONER GOTTLIEB: I want to correct something. So I mean I think there's this talking point about when it becomes an investigatory stop. The truth is that actually in both our standards, at the time that there is RAS, it has become an investigatory stop. These are exceptions. We are completely within our jurisdiction to set the terms of the exception. And in both instances, the exceptions that we have stated actually would then transition to an investigatory stop to which then that policy would come into effect. So it's just not -- we

disagree about what the truth is. It doesn't mean necessarily -- you know, you can choose to believe what you believe. You can read, you can look into it. And, yeah, I'll leave it at that. But we have a different opinion on it.

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COMMISSIONER WORTHAM: Okay. Good evening, everyone. So I, as I indicated earlier, am the Commissioner who's in favor of the draft CPD policy as drafted as it relates to consent searches, and there's a couple of reasons why. I'm glad my colleague Commissioner Driver talked about lived experience. I said probably in every meeting since I joined this Commission that the only reason I joined this Commission was because I am very, very critically concerned about ensuring the safety of Chicagoans. That is my primary concern. I believe that means a lot of things. It's not just the Police Department, but because we are the oversight body for the Police Department, my views on policing are that it is a profession that consists of a toolbox of things; that the police need various things in order to do their job effectively, to ensure the safety of Chicagoans.

So when we talk about consent searches, the reason I differ from my colleagues on this is because I think we have to kind of go back a little bit to create for me what is the important context. That as was said earlier, prior to this draft policy, there was no policy specifically dictating when or when the police could not ask for consent. I want to highlight the word "consent." There's a lot of talk about probable cause and Fourth Amendment and police can search without your consent. Here we are talking about the police officer asking a driver if they can search the car. The driver can say yes or no.

A lot of what I have heard, because I have listened on a lot of our public meetings to people's concerns about traffic stops, a lot of it is about behavior, conduct. So I think coming from a place where there was no policy saying when they could and could not ask for consent. To the policy that CPD has drafted is a world of improvement. I think CPD has actually gone further -- well, I don't think, I know. They've gone further than they had to legally. I

think that's important to note. The law doesn't -- to ask someone to search their car, you know, CPD has already elevated the standard for that with their specific articulable information standard.

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I think the other part if we're talking about conduct and addressing the public -- some of the public's concerns about conduct during search. I want everyone to remember, this is all on body cam. Of course if we have officers coming in saying, I searched a They said I could search it, and we have no body cam, like, yeah, I'm going to -- okay, what's happening here? I think body cams took us to a different world when it talks about accountability and what our review standards should and could be. All this is on body cam. You heard about the signing of the consent. for me, when I think back to the toolbox I want my Department to have to do the work to keep us safe, I am not inclined to continue to chisel away or whittle away their ability to, yes, exercise their discretion in the field to do what they need to do to keep us safe. I think it's

needed to go, frankly, on consent searches, and I think that the standard that that draft has is sufficient for a search, again where you're asking an officer for -- you're asking a resident for consent, they can revoke that consent, and it's all on body cam. So we have the tools to regulate or hold accountable the bad behavior that some people have expressed concerns about. We have those tools, and I think that that's articulated in the draft as written. And that's why I am where I am on consent searches.

COMMISSIONER PIEMONTE: So I just wanted to say that I agree with Commissioner Driver that, you know, I don't believe that I have ever been pulled over for a pretextual stop. And, you know, I live like on the west side of Chicago.

I've lived there for 20 years last month. I've seen people pulled over outside my window numerous times, but me personally, no, it's never happened to me.

And I believe there's a reason for that. And I believe that it's the way I look, and that I'm not a target of this sort of thing.

And I think we have to start with the first step, which is the stop in the first place, which is called a pretextual stop. And why is that?

Because it's a pretext. It's a pretext to investigate into other activity that you may not have had the ability to do just pulling the car over for a plate violation. So you're starting at a point where the police are already on -- I would say a fishing expedition to see what they can see in the car with certain people. So that's where you start.

And when you're talking about someone giving consent to search, you're talking about two parties that are not equal. The police officer has pulled you over. You can be nervous. You could be frightened. You could not understand. We don't know the level of intelligence of the people that are being pulled over. Lots of times people sign things that they don't really understand what they're signing, and that doesn't make it right. So I don't think that it's like two equal parties going into an agreement to do something which Commissioner Gottlieb already expressed. They wouldn't be

able to do if they were stopping someone even for reasonable articulable position. You can't go further and do a search unless you also have reason to believe they are armed and dangerous. This is definitely a way around the law to investigate further, to look further. And so that's why I supported the more restrictive language that the three of us agreed on.

I will also point out that the Illinois Supreme Court has recently held that the smell of burnt cannabis alone is not enough for reasonable suspicion to stop or probable cause to arrest. So I definitely think that should be part of this. That was in I think December when they did that.

EXECUTIVE DIRECTOR GROSS: Commissioner Wortham and then Commissioner Minor who hasn't spoken yet. And then Commissioner Driver.

COMMISSIONER WORTHAM: I wanted to say one thing. Really going back to setting the table here. I know we were talking about consent searches, but -- and, listen, we are a Commission in diverse opinion, but I want the public to really understand that when an entire class of

stops -- when we only say the police are conducting pretextual stops, you are never going to find someone who can tell you the police conducted X number of pretextual stops. reason for that is -- with certainty. Let me say They will never be able to tell you that with certainty, because a pretext is a state of mind. There is no report where an officer says, I pulled this person over because it looked like a bad guy. Like people -- some of my fellow Commissioners, some of the public may think that. They may think police are pulling people over because of whatever the category might be, race, religion, whatever the concerns are. But I just want to be clear because we're talking about traffic stops. If you look at both draft orders, that's the reason why there are definitions because there's been a -- there's a contingent of the public, and some on this Commission, who have decided that when police execute what are, for the record, legal stops for legally enforceable violations, they must be doing that on a pretext because surely you wouldn't pull someone over for this legal violation otherwise. Well, that's an

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opinion. And I welcome people to have their own 1 opinions. I think if we're talking about facts, 2 we have to really be clear with the public who 3 might not be as educated on all of this stuff 4 5 that we're working on. When you say educated, I 6 don't mean in a bad way. People don't know. That's why we're here. We're supposed to be 7 sharing facts with the public. To say the police 8 are pulling you over for a pretext, so we have to 9 limit consent, that's something -- that's totally 10 based in a state of mind an opinion. People are 11 12 welcome to their opinion. I just want the public to also understand that pretext is solely a state 13 of mind. When you read these draft policies, 14 that's why you're not going to see it say 15 16 anything like, Oh, there have been 100,000 17 pretextual stops, because how would you know that? How would you know that? That's all I 18 want to say on that. 19 COMMISSIONER PIEMONTE: May I respond? 20 21 EXECUTIVE DIRECTOR GROSS: Okav. 22 Commissioner Piemonte can respond. 23 COMMISSIONER PIEMONTE: I want to say you can tell a pretextual stop. If you stop someone for 24

an expired plate and all of a sudden you have all the occupants out of the car, people on the back of the trunk, the car being searched, people being searched, that wasn't the initial reason for the stop. And I believe that, you know, they've done this in other jurisdictions. There are statistics. You can look at the number of stops when searches occur, who was stopped, and that sort of thing. So I disagree.

COMMISSIONER WORTHAM: I promise I will let it go after this. I appreciate my colleague's response. I will just respond to that and say again, there was a leap of inference in that example. You said someone stopped for an expired license plate and all of a sudden the guys are out of the car. What happened in between the stop and being out of the car? You assume the officers did not find information, evidence to then ask the residents or require the drivers and the occupants to get out of the car.

Again, I'm happy for everyone to have their opinion on this issue. If we are talking about facts, I think it's our duty to inform the public of facts, not being solely

based in our opinions about what police may or may not do.

PRESIDENT DRIVER: Commissioner Minor and then Commissioner Driver.

COMMISSIONER MINOR: Thank you so much.

Actually, I'm excited about this stack because my questions are specific to Commissioner Driver's opening statement.

PRESIDENT DRIVER: Are we asking questions?

COMMISSIONER MINOR: Is that appropriate? I

can hold my questions, if needed. I have some

questions in terms of the opening statement, just

to get a grounding before I continue with my

position on the policy.

EXECUTIVE DIRECTOR GROSS: Okay.

COMMISSIONER MINOR: I just want to continue and talk a little bit more. I just want to have a better grounding on the discussion. I know that you opened, President Driver, with talking a little bit about CCPSA jurisdiction and talking a little bit about investigatory stops. You went on and told us a little bit of a -- you gave us an example of what an investigator stop looks like in comparison to a traditional traffic stop,

and you also talked about how we are more in alignment than not, but there's no magic wand.

Right? If there is some procedural issue with

CCPSA jurisdictions over investigatory stops,

then, you know, your policy as it is written will

be the best channel for it.

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So I really wanted to get grounding in terms of what the policy says in terms of what an investigatory stop is. And my question will kind of come towards the end. So please bear with me because I was reading Special Order S04-13-09. That is actually what defines the investigatory stop system. Is codified in CPD's policy currently. And I just want to read what an investigatory stop is per their policy, because I think it's very important for us not to necessarily -- for us to speak specific to the policy. Right? I think sometimes legislative intent gets lost when we are paraphrasing. with that being said, an investigatory stop as defined in the policy is a temporary detention and questioning of a person in the vicinity where the person was stopped based on reasonable articulable suspicion that the person is

committing, is about to commit, or has committed a criminal offense. This is the policy, y'all. The suspects may be detained only for the length of time necessary to confirm or dispel the suspicion of criminal activity. The temporary detention and questioning of a person for the purpose of enforcement of a gang and narcotics related loitering ordinance is an investigatory stop. An investigatory stop is not voluntary contact. A voluntary contact is a consensual encounter between an officer and a person during which the person must feel free to leave the officer's presence. An officer may approach any person at any time for any reason or any basis; however, absent a reasonable articulable suspicion or probable cause, the person must be free to walk away at any time. An officer's ability to articulate that no factors existed that would make a reasonable person perceive that there was -- that they were not free to leave is important. And then it kind of talks about the following factors that police must consider. Right?

So I just want to make sure -- the

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reason why I wanted to give this to y'all is the reason why articulable suspicion plays a key role in what makes an investigatory stop, per the policy, right?

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And then there's also some factors that make more requirements as it relates to consent. Right?

As we're talking about consent searches, my question to you, President Driver, is in the standard that you proposed for consent searches, it's that there has to be reasonable articulable suspicion or probable cause of a suspected criminal activity, distinct from the basis of the initial traffic stop. But wouldn't that fall under the purview of an investigatory stop? And if you were to receive a challenge, that that would fall under an investigatory stop as it relates to reasonable articulable suspicion or probable cause, how would you, again, defend this policy if you believe that, per your argument, that this is not under the purview or jurisdiction under CCPSA?

PRESIDENT DRIVER: So, first, investigatory stops are in the Consent Decree. I know you read

the Special Order. So, one, I agree with you.

Wholeheartedly, actually. And reasonable

articulable information -- to be frank with you,

I'm not opposed to what CPD proposed, which is

reasonable articulable information to that

standard.

My desire to use the words

"reasonable articulable suspicion" is because

it's well defined. It's because that is a

well-defined standard that police officers

understand, that can be explained to the public,

that can be trained on.

Reasonable articulable information, from what I know, hasn't been taught anywhere, hasn't been trained anywhere. People don't understand it.

But I do agree with you. And I want to be clear here, that we don't disagree on intent. I do not disagree with my colleagues on where we want to see this go. What I'm trying to do here is balance what I think our united desires are and what I can actually do. Being in this leadership role -- and it is not easy because, of course, I want to say, Yes, let's go

as hard as possible, because I do get pulled over a lot. That's where my heart is; however, being in this leadership role for the last three and a half years and realizing that it's better to tell the truth to people about what you can get done than to sell a dream.

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The same thing happened -- and I'm not accusing any of these Commissioners or even my previous Commissioners who were on the Interm Commission. We were talking about extremism in the ranks, and people were saying -- the public was saying, We're going to fire these officers. And every part of me wants to say, Hell, yeah. Let's do it. But then realizing that I don't actually have a way to do that, and that these people have faith and trust in me to get that done, and I know I don't have a way to do it. would rather say I'm with you. I do wish I could get them off the force, but the truth is, per some law change or something else outside the jurisdiction of this Commission, I'm going to let you down if I go that route.

So I don't want to stand with you and say, Yes, I'm going to fire these officers.

What I will do is we can build, we can organize, we can figure out how to make it happen, but I am not going to lie to you. I'm not saying any Commissioner up here has that intent of lying to people. My desire to go with this standard is based on one that I think we can actually get done. And if it fails, I am okay with the reasonable articulable information standard that the CPD has set.

If we are talking about this in a real-world scenario, and, respectfully,

Commissioner Piemonte, I know you didn't mean it this way, but it was a little bit offensive to hear you say we don't know the intelligence of these people who are pulled over. Again, I know you didn't mean that in an offensive way, but it did come off slightly offensive. If you are pulled over, and you have a driver's license, that means you have passed tests, you have gone through a road test. If an officer reads you a card that says, I'm asking for your consent, you can tell me, no. You can withdraw your consent at any time, and then you have sign that card saying I understand and you know your rights.

That's two well-informed parties. Two completely well-informed parties.

So, again, my desire is to go with the RAS standard. One I think we can actually do. And if I thought that we can go with the stronger standard, I would be right there in line with them.

EXECUTIVE DIRECTOR GROSS: We'll come back to Commissioner Minor. Commissioner Rubi Navarijo.

COMMISSIONER RUBI NAVARIJO: Another thing I wanted to say is, let's say in this draft policy a consent search does go wrong, even with the policy implemented. There's still a whole other facet of supervisory reviews and accountability that constituents can take to rectify that problem. Not saying that it should ever get to that point; however, if it does, there's further accountability that one can take -- a motorist can take, and that needs to be clearly spelled out to them through the process.

So I also think even if a consent search does go wrong, a constituent has a better recourse under draft stop policy to rectify that problem and to see if we need to make some

corrections or the leadership has to decide that. 1 So I also wanted to --UNIDENTIFIED SPEAKER: Excuse me. Your mic 3 is off. 4 COMMISSIONER RUBI NAVARIJO: Do I have to 5 6 start over again? All I was saying, even if a consent search went wrong under this draft 7 policy, there's still a whole other plethora of 8 supervisory reviews and other methods that a 9 motorist can take now to try to rectify that 10 problem if there was an issue during your consent 11 12 search. So I just wanted to mention that as 13 well, that there are other areas of 14 accountability. And in the policy it states that 15 16 the Commission will stay informed and data will 17 be reported to the Commission. So if we are, in fact, wrong, we can go and change something. 18 So that's all I wanted to say. 19 EXECUTIVE DIRECTOR GROSS: I'm going to give 20 people an opportunity to directly respond to 21 22 points that were made. Commissioner Terry, were you 23 gesturing to be recognized? I also saw 24

Commissioner Minor and Commissioner Gottlieb. Is someone looking to respond directly to what Commissioner Rubi Navarijo just said?

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PRESIDENT DRIVER: Okay. Then Commissioner Terry is next.

COMMISSIONER GOTTLIEB: No.

VICE PRESIDENT TERRY: Good evening,
everyone. So I just wanted to -- much of what
I'm going to say has already been articulated.

The essential goal for this, there's a lot of conversation back when we had the Interim Commission that there was this policy out there that allowed CPD to do X, Y, and Z. We now know that that was not the truth. That was not the case, and we now have an initial draft policy that has been put before us. As it relates to consent searches, I am one of the individuals where it said this specified -what's the language? It said specific something, whatever the information was, that was not enough for me because that was not a term or terminology that I was familiar with, unlike legal terminology like reasonable articulable suspicion and probable cause.

So that is my position related to 1 2 consent searches, not with any additional content of some felony here or there, but having that 3 threshold because it is a legal standing. 4 something that is universal. And I think when 5 6 we're dealing with a -- I want to be very clear -- a departmental policy, I think it needs 7 to be consistent with what the legal standards 8 are, because when we're talking about this 9 overall issue of traffic stops, it's not just 10 within the Department that we're dealing with, 11 12 and so I want to make sure that we're putting forth the best policy to service those that we 13 keep highlighting who are most impacted, which 14 are black people in the black community. And so 15 to keep things consistent, and so that they're 16 17 actually rooted in legal standing, reasonable articulable suspicion and probable cause language 18 is what I have proposed which is similar to what 19 President Driver and Commissioner Navarijo 20 already spoken about. 21 22 EXECUTIVE DIRECTOR GROSS: Commissioner

Gottlieb and President Driver, are you both looking to respond directly to Commissioner

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Terry?

COMMISSIONER GOTTLIEB: I am. So I just want to clarify something. I don't think it's intentional, but our standard is also around reasonable articulable suspicion. So we have the exact same legal language. We just have that around a different set of crimes -- a more restrictive set of crimes.

So we have the exact same legal language. So there's that.

I also want to point out that the sort of not allowing people to be searched purely for marijuana odor is also in the Consent Decree. So if we're talking about being consistent and sort of following what exists, it seems like that would be a very easy place for us to agree on.

EXECUTIVE DIRECTOR GROSS: Commissioner Minor is next and then Commissioner Driver.

COMMISSIONER MINOR: Awesome. I'm again very excited about this stack. I just want to follow up on an earlier concession.

I think some of you might see me dancing with excitement because it sounds like President Driver said "I agree with you." So I

just want to really hone in on that.

What exactly do you agree with? Do you agree that because a reasonable articulable suspicion is center to the standard, that it's also included in the investigatory stop policy? And I have one more follow-up question based on your answer.

PRESIDENT DRIVER: It's not supposed to be a back and forth.

COMMISSIONER MINOR: I want to make sure that both get the time and attention that I think they deserve. My first question, just to recap, you said that you agree with me earlier. Do you agree that because reasonable articulable suspicion is center to this policy for consent searches that you are proposing, that it would fall under the purview of the investigatory stop policy based on the definition that I read earlier today?

And, secondly, if you do believe that it falls under the investigatory stop policy, can you just -- can you please just like tell me how this then aligns with what you were saying about the jurisdiction of the Commission?

Are you saying that if it does fall under the investigatory stop policy, that we then have jurisdiction over that policy? Or are you saying that you're proposing a standard that we don't have jurisdiction over? If that's the case, then what would be the path forward?

PRESIDENT DRIVER: What I'm saying is reasonable articulable suspicion is well defined. That's why I supported that over the CPD's proposal of reasonable articulable information that we don't know where this exists anywhere else. So is it possible that this would be challenged? Yes. And I also stated that I was okay with the CPD's proposal of reasonable articulable information.

I am not up here simply wanting to get into a back and forth.

In order to move us forward, what I will propose right now to our Commissioners that disagree with me -- and I want a stronger standard. Tell the public right now what is our plan to pass that, and if it's a good one, I will change my position right now and support your position. But when we get in the room, and it's

the Attorney General's Office, and it's the judge, and everybody else, and the Chicago Police Department can potentially respond and say this is an investigatory stop, it's already in the Consent Decree, that's a stuck point. And, again, I want to get where you all at. I just don't see a path to get there.

So if you all can articulate a plan to me right now how we can get there and state that publicly, and if it's a good one, I will change my position, and I will agree with you. And if you can't do that, I want you all to articulate what do we then tell the public when we shot for the moon and we failed.

COMMISSIONER MINOR: I love this. I actually really love the challenge. I would love to take a stab at it. How can we make this tangible, right? Because, honestly, from what I see and based on the reading of the definition, I'll leave it to the public for them — for you all to kind of come to your own conclusions, but it sounds like we are in the same boat. We're both probably proposing policy that could be argued is under the investigatory stop policy.

Here's the great thing about that 1 2 piece. Even though I do believe that the standard for the exception and -- and the 3 standard that we have right now is very strong in 4 the direction we need to go in. One of the 5 6 reasons why I think it's super phenomenal that we're in the process that we're in right now is 7 that we're doing this in collaboration with the 8 Independent Monitoring Team, with the Attorney 9 General's Office, and CPD. Right? 10 There was a proposal on the table 11 12 that this policy gets wrapped into the Consent Decree --13 PRESIDENT DRIVER: Adam. 14 COMMISSIONER MINOR: Is this classified 15 16 information? I thought we nodded to the fact 17 that we are in negotiations multiple times. that not true? 18 EXECUTIVE DIRECTOR GROSS: We're in 19 negotiations, and we're not supposed to be 20 discussing in any way the substance of those 21 22 conversations.

It's fine to discuss the

Commission's position on anything, your personal

position on anything.

COMMISSIONER MINOR: Right. That's not the substance. I'm just saying the players in the room. Is that fair to announce? Is that already public information?

EXECUTIVE DIRECTOR GROSS: We said previously that the Commission is working with the Attorney General's Office and CPD.

COMMISSIONER MINOR: But not the Independent Monitoring Team?

COMMISSIONER GOTTLIEB: The Consent Decree obviously.

COMMISSIONER MINOR: Let me say this. And let me have a point of clarity, because we did mention -- per Adam you just confirming -- we did say we were having conversations with the Attorney General's Office and CPD, right? And, again, this is a back and forth and negotiation of what that policy could look like. There has also been publicly announced that the Independent Monitoring Team wanted to consider putting this policy in the Consent Decree policy, and we have also publicly mentioned where our position would be if that was to be the case. And our position

was that we should maintain being the policymaking authority over this policy, which we are doing, whether that be wrote into the Consent Decree or not.

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One of the reasons why I'm talking about my own personal experience, not what we talked about in those meetings -- again, I'm not privy to those negotiations. I am not part of the CPD working group. But what I am saying as a Commissioner, when I'm thinking about the general trajectory of this policy -- and I'll slow it I talk kind of fast when I'm passionate. But what I will say is when I'm talking about the general trajectory of this policy, I would agree wholeheartedly with us working in collaboration with the Independent Monitoring Team to codify this policy if there was pieces in the policy that is under the jurisdiction that will strengthen this policy, which is why I believe we still need to have the standard of reasonable articulable suspicion and probable cause before anyone engages in either an investigatory stop or an exception to the proposed stops that we have put on the table. Why do I believe that's

important? Because, one, as everybody else has mentioned, it creates consistency; two, it creates clarity.

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When we had our pretextual traffic stop special hearing, we actually heard from somebody who was an advocate, and she was a former police officer for the board of control --Board of Patrols, and she talked about the importance of consistency and clarity in policing, and what that does to policing outcomes when they know exactly how they need to engage with various stops. Right? That's also why I believe it's super important for us to say a Class A misdemeanor or a felony instead of serious crimes. Why? Because that is clear and it is more consistent. How is it more consistent? How is it clear? One, it is already included in the foot-pursuit policy that is currently codified in CPD policy currently. Secondly, it is more consistent because it's not under the direct jurisdiction to define a Class A misdemeanor through CPD. So that means that it's just not CPD and this Commission that's defining Class A misdemeanors.

If you wanted to change that standard, you have to go to Springfield in order to do so. That requires you to get stakeholdership of a whole other body of government in order to change that policy.

And I believe that that creates a little bit more of a staying power than what could be objective as a serious crime. Right? Because anybody can determine what makes a crime serious.

I also want to talk a little bit more about what we're seeing right now currently in the news as it relates to pretextual stops.

Right? And why I believe similar to my other

Commissioners who spoke earlier about why they want to make sure that we have consistency in some of the racial disparities that exist in current consent searches and pretextual traffic stops at large is when I'm thinking about the longevity of this policy and consistent enforcement, I'm also thinking about how do we make sure that we're minimizing minor traffic stops and vehicle violations at large, outside of just the pieces that we listed. That's why I

agree with my Commissioners when they say we need to have an overarching pretextual traffic stop ban. So even if it's outside of the six minor traffic violations, there still is consistency and clarity about what we're defining as a serious crime and how we want to allocate police resources in terms of its enforcement.

We right now have a call of service issue in the City of Chicago that unfortunately impacts people.

EXECUTIVE DIRECTOR GROSS: Commissioner Minor, we have a limited --

COMMISSIONER MINOR: I know we have a limit.

I will land this plane and say that it's
currently impacting people. Right? There have
been two traffic stops -- I want to say this
piece. There have been two traffic stops that
were literally mentioned on ABC 7 six days ago.
One was a person was idling in front of a no tow
zone, and the second one -- I just want to ground
this point. I really do. And I'm going to. I
promise you I will.

EXECUTIVE DIRECTOR GROSS: Commissioner
Minor, I'm going to ask you to stop because we

only have five more minutes for this discussion. 1 COMMISSIONER MINOR: Let me just get one more example. Promise you. I am landing the plane. 3 In the second piece, the person did not have 4 their hazard lights on in a 15-minute standing 5 6 zone. They were still sitting in the car. COMMISSIONER RUBI NAVARIJO: Point of order. 7 COMMISSIONER MINOR: And that led to a 8 \$100,000 fine on behalf of the police officer 9 because they cursed at that individual in that 10 car. So I really want to --11 12 EXECUTIVE DIRECTOR GROSS: Commissioner Minor --13 COMMISSIONER RUBI NAVARIJO: Point of order. 14 Some of those cases are in current litigation. 15 16 COMMISSIONER MINOR: It's on the news. 17 That's publicly accessible information. That is not the case. 18 COMMISSIONER RUBI NAVARIJO: They are cases 19 ongoing right now with the Chicago Police 20 Department about specific traffic stop cases that 21 22 you are speaking of. I know that's in the news, but we cannot --23 24 COMMISSIONER MINOR: That's publicly

accessible information. I can report on what's in the news. Everybody else has access to that information. This is not confidential.

EXECUTIVE DIRECTOR GROSS: Commissioner Driver, you are next in the stack.

PRESIDENT DRIVER: It was a point of information, and I will restate it again.

I'm the president of this

Commission and an influential person on this

Commission. If you all can give me a plan to get

it done, I will change my position right now

publicly in front of everybody and support your

position. I just want to know how we get it

done. I don't see how we can get it done. If

you can show me how, I will support you.

COMMISSIONER GOTTLIEB: That's a great challenge. I mean I think no one on this stage can guarantee that any of our positions will get done. Like these are part of potentially the Consent Decree. We have to negotiate with multiple parties. Even if it's not, we still have to negotiate with CPD.

What I can tell you is that I will fight for the standard that we have proposed, and

I would fight to get the strongest standard possible.

Of course, if that becomes impossible over the course of negotiations, then I will push for the next best thing. But I mean if anyone on this stage can say with any sort of certainty that anything they're proposing can definitely get done, that would be not true.

PRESIDENT DRIVER: That wasn't my question, though. My question was -- I was very specific. I said when we reach that stuck point, if you can show me how we get past it, I will support you.

COMMISSIONER GOTTLIEB: What stuck point are you talking about?

PRESIDENT DRIVER: When -- if some hypothetical world, right, that point is made that this has gone beyond our jurisdiction to an investigatory stop --

COMMISSIONER GOTTLIEB: That's the same thing.

PRESIDENT DRIVER: That's why I'm agreeing with you. How do we get there? My whole point about this whole thing -- and this is what I'm trying to point out. And the reason why I say

this publicly is because I'm sincere in what I'm saying, and I'm sincere in my belief system. If there was a way I thought we could get that part done, and I saw a path and somebody could make it logical for me, and I can go out and tell the public in good faith that we are working toward this high standard that I think we can reasonably differ, I will support you all. All I'm asking you is for — somebody up here to articulate how we can do that.

understanding of it. I mean you, again, can disagree. My understanding is we are -- so I think there are two pieces here, but the first piece is that, obviously, up until, like, when the stop occurs, right, that is a traffic stop, correct? So the initial stop is a stop. Right? Once -- in either of our standards, once there's a bar that reaches the ability for them to call consent, it then transitions to an investigatory stop. We can still set the exception in our policy about when they can ask it clearly. That is not outside of our jurisdiction. That is still part of the stop policy. Once they ask for

consent, they then have to follow the rules of the investigatory stop policy.

So either way, I do not see the conflict that you see. I, again, like, respect that we may not see it the same way. But, like, from my perspective, we have the ability to state when they can do that, and then once they do that, it transitions and the rules of the investigatory stop policy go on.

EXECUTIVE DIRECTOR GROSS: We have two minutes left for this on the agenda. Any other Commissioners like to speak?

COMMISSIONER RUBI NAVARIJO: I'm not an attorney, but is a Class A worse than a Class B misdemeanor? In Class B there is aggravated speeding over 30 miles an hour.

COMMISSIONER GOTTLIEB: You are stopped for that because that's a traffic violation. You shouldn't be searched because you sped.

COMMISSIONER RUBI NAVARIJO: Right. I get that. I'm just saying, it is a bit confusing at times, and I've had those conversations with members of the public to understand that specific example, so that's why I'm asking.

COMMISSIONER GOTTLIEB: Can I make one more point? It is not directly -- it relates to what we heard today from people, but it's something I heard from the public in general. Nothing in our proposal suggests that you can only be stopped for a Class A misdemeanor or a felony. That is not any of it. You can be stopped for any traffic infractions that are not part of the six that we have agreed that there are restrictions The thing in each of those exceptions around. would be that you could not do this next step, whether it be a search in this case. So like the consent search, you cannot do the consent search unless you have evidence of some other Class A misdemeanor or a felony that's unrelated. can still do the stop. This has been, like, something that I found -- yeah, I understand it's complicated, but it's been challenging because I've heard a lot of misinformation about what it says. And, yes, you can conduct any stop that is not one of the six.

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COMMISSIONER RUBI NAVARIJO: But it is more specific than the first option, RAS and probable cause, right? Option B is more specific? Like

the Class A misdemeanor?

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COMMISSIONER GOTTLIEB: It is more specific.

So the difference is that what our standard -- so in the standard that the three of you are proposing, it would be any criminal conduct; things that are like really minor where you can do that. In the standard that myself --

COMMISSIONER MINOR: I can give an example. So the example is you're at a -- you are idling at a 15-minute flashing lights zone without your flashing lights, right? That could be a crime in which, you know, CPD can say, Oh, I pulled you over for this reason, and it's outside of the purview of the six traffic infractions that we have listed. One of the reasons why I think it's super important for us to then talk about an overall pretextual traffic stop then, which has three Commissioner support, is so that those kinds of minor infractions don't become a consent search, right? It doesn't have to escalate to a full-blown interaction with the police officer because I believe that is a misuse of police resources for such a minor issue, right? When you all talk about a serious crime -- I loved

that you ask this question, right? Who's defining what is serious? I think that's kind of, like -- the heart of what your question is getting to, even if we're talking about oranges and apples. Is it Class A? Is it a Class B? Is it just something that is unlawful that's not a part of the six? That's really going to be up to CPD's jurisdiction and discernment based on the policy as it's written and as you all are proposing as a serious crime, whereas one of the things that our policy would do there is a codified list of here are the misdemeanor, felony -- here are the felonies, here are Class A misdemeanors, and this is under the purview of what that looks like for an engagement for a consent search or what does that look like as an exception for the policy that we have written. So that means that unless someone has a -- unless the officers have a specific reasonable articulable suspicion that someone is engaged with a Class A misdemeanor or a felony, then they cannot stop a car based on not having the person who is over the age of 16 not having a seat belt or something along those lines in the list of

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six, right?

So I just want to make sure that there's clarity, and I want to provide that example. And I yield my time to Commissioner Gottlieb.

COMMISSIONER GOTTLIEB: I think I've covered it, unless there's more --

EXECUTIVE DIRECTOR GROSS: Commissioner Terry, final comment. We're at time.

VICE PRESIDENT TERRY: So I just want to circle back the concerns when we start to nitpick and put all these restrictions. I want to be very clear because after our last meeting last month, President Driver and I had a great conversation with a few people related to this overall conversation related to traffic stops.

And, again, my position is the language which is the legal standard of the reasonable articulable suspicion, as well as probable cause.

Now, when we start to get into the specificity of restrictions, again, when we talk about this issue of traffic stops, we continue to hear people give comments about the impact towards black people because the numbers show

it's black people. So I want to be very 1 2 transparent. This is a departmental policy that will only be applicable to the Chicago Police 3 Department. The Chicago Police Department is not 4 the only law enforcement entity that has 5 jurisdictions in the City of Chicago. You all 6 have seen Cook County Sheriffs pull people over. 7 You've seen the State Police pull people over. 8 You've seen University of Chicago pull people 9 over. So this idea that black people are only 10 interacting in the City of Chicago with the 11 12 Chicago Police Department, I want to be very clear, it will not apply to them. So that's why 13 I'm saying that we need to have a standard which 14 is based in legal standard. And back to what 15 16 Commissioner Navarijo pointed out, having 17 accountability when this standard that did not exist -- there was no documentation. So even 18 with the cases that were being recently 19 mentioned, the policy is still in draft. 20 is no policy. So to equate that to what we're 21 22 trying to do here is not comparable. So I want to be very clear about what we're doing when 23 we're talking about the impact of this, because 24

black people do not just drive in the City of Chicago, they do not only encounter law enforcement inside the Chicago Police Department. And so we need to be very clear that the policy that we're putting forth will be the best, so that people are not being told that someone can't do something, and they give it a blanket understanding to all law enforcement, because that is very important. And we know we see that all the time. You tell people, Hey, these individuals can't do X, and then they apply that across the board, and then we have people having unnecessary encounters with other law enforcement entities because it was not applicable because this is a departmental policy. And I want to be very clear. This is not an opposition to these restrictions. It's just if we're having that, do it at the right level where it's across the board where all law enforcement agencies have to follow these standards so that people are protected across the entire state because, guess what? The numbers are no different no matter where you are for black people when it comes to traffic stops. Thank you, Commissioner PRESIDENT DRIVER:

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Terry. This concludes our discussion on consent searches and traffic stops.

Our next order of business will be reports and updates. We will begin by discussing an update related to the COPA Chief Administrator search. The Commission is currently in the process of gathering public input to inform its selection of the new Chief Administrator of COPA. The Civilian Office of Police Accountability is one of Chicago's oversight agencies that has a substantial mandate.

things, including conducting certain investigations related to the actions of Chicago Police Department officers, including complaints regarding domestic violence and sexual assault, some instances where police officers use a weapon, all officer-involved deaths, incidents where individuals die in police custody, patterns or practices of misconduct, amongst other important functions.

The person who runs that agency is the Chief Administrator. The Chief Administrator of COPA resigned in February, and the Commission

is responsible for identifying and appointing a replacement with the advice and consent of the City Council.

The Chief Administrator is responsible for managing a professional staff of around 140 employees, including investigators, supervisors, and lawyers.

The law lays out the minimum requirements that the COPA chief must meet to qualify for appointment. The minimum requirements are: A) You have to be an attorney with substantial experience in criminal, civil rights, and/or labor law or corporate or governmental investigations; or an individual with substantial experience in law enforcement oversight, or investigating employee or other wrongdoing.

- B) Knowledge of law enforcement.
- C) A commitment to and knowledge of the need for and responsibilities of law enforcement, as well as the needs to protect basic constitutional rights of all affected parties.
- D) Demonstrated integrity, professionalism, sound judgment, and

leadership.

E) The ability to work with diverse groups and individuals.

The Commission is seeking public input on the qualifications that you would like to see in a COPA chief, beyond the minimums.

The Commission will be using this input, along with input from subject matter experts, community organizations, COPA employees, CPD members, and other sources to develop the application, interview questions, and to inform the selection of the next COPA chief.

The Commission has conducted three public listening sessions on the Southside,
Northside, and virtually. We will be hosting our last public listening session on June 12th.

As you entered the meeting today, there was an information sheet about COPA along with the QR code to a survey. That QR code is also on the screen behind me -- to the right of me. Please look at the information, do your own research, and respond to the survey.

We encourage everyone to attend the listening session on June 12th.

As a part of our engagement process, the Commission is also required to retain a search firm to assist us with a national search for the COPA Chief Administrator. We are in the process of vetting firms and will provide for more information as it becomes available.

Are there any questions from Commissioners?

Hearing none, next we will hear from Vice President Terry for a brief summary of her and Commissioner Minor's involvement with the Mayor's Extremism and Law Enforcement Task Force.

VICE PRESIDENT TERRY: So really quickly, we want to provide insight related to the involvement around the recommendation from the Office of Inspector General. So why did the OIG recommend a task force in the first place? So in April -- in its April 2024 report, the Office of Inspector General issued an advisory report on CPD members' alleged anti-government and extremist group affiliation. OIG recommended that the City, not CPD alone, take a definitive and unequivocal position against extremism within its police ranks.

Inspector General Deborah Witzburg and Deputy Inspector General Tobara Richardson have stated publicly that a mayoral-led task force would be best equipped and best positioned to direct and coordinate multiple departments and policymakers to implement changes citywide to combat extremism and anti-government associations within CPD and the larger City workforce.

So what is the Commission's connection to the OIG's task force recommendation? Since late summer, some Commissioners have expressed concerns about specific CPD investigations and allegations that CPD members had ties to extremism or anti-government groups and have emphasized the need to ensure that those with ties to extremism or anti-government groups are removed from CPD.

The Commission has addressed this issue in a few ways, including updating CPD's policy prohibiting associations with criminal and bias-based organizations, holding CPD and BIA accountable for the implementation of that policy through the Commission's 2025 Superintendent goals, and participating in a town hall on

extremism in the CPD ranks.

The task force was another way to address our concerns with hate group affiliations within CPD.

So how did myself and Commissioner Minor become involved with this particular task force?

So since July 2024, the Commission has heard from many District Councilors and community members who were troubled by the BIA decision to not reopen its investigation into the eight CPD members alleged to be part of the Oath Keepers. Public comments at our meetings and published news media stories on investigations failed to continue to Fall 2024 with no active response from the Mayor's Office.

Commissioner Minor and I wanted to know what work the Mayor's Office was doing on this issue and why they had still not convened a task force. We first met with the Deputy Mayor for Public Safety Garien Gatewood in October of 2024, which we did report out at our meeting, to ask about the work being done and to inform him about the concerns we had regarding our public

meeting. We met with Deputy Mayor Gatewood and his staff once more in November, and we were informed that the work was being done to create a task force, and that CCPSA would have a place on the task force once it was convened.

So what is the Commission's role as it relates to the task force?

So CCPSA's one of several City
departments included on the task force. The task
force is co-chaired by the Mayor's Office of
Community Public Safety and the Office of Equity
and Racial Justice. Other included departments
are CPD's Bureau of Internal Affairs, the Office
of Public Safety Administration, the Department
of Human Resources, and the Department of Law.

Since the task force convened in January, Commissioner Minor has represented the Commission at the task force's meeting.

So what do we expect to see from the task force? We would like to see the task force identify and address two of the concerns that the Office of Inspector General has raised in reports about BIA's investigations of CPD members' ties to groups like the Oath Keepers, the Proud Boys,

and the Three Percenters. That includes
answering questions like what problem did BIA
encounter while conducting that investigation?
Were the problems specific to these
investigations or part of a larger problem within
the BIA investigations? And whether or not to
what extent BIA is limited by its lack of
subpoena power.

We would also like to see some public reporting from the task force on all of the work that is done thus far in developing possible solutions on the issues and any detail recommendations or guidance that will be coming from the Mayor's Office at the conclusion of the task force.

Finally, we hope the task force is utilizing the task force to not only address and prevent extremism in CPD's ranks but across the City's workforce as a whole.

PRESIDENT DRIVER: Thank you, Vice President Terry. Are there any questions? Well, I do have a question. And my question is simply, I don't think I heard you name the Office of Inspector General who are the people that recommended the

task force. Is there a reason they were not included in the task force?

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VICE PRESIDENT TERRY: I'm not sure. That's a question for the City. I do believe we had a meeting -- if I recall correctly, we had a meeting with them prior to -- go ahead.

COMMISSIONER MINOR: Yeah. So the Office of Inspector General is an independent body. cannot sit and participate in task forces of this nature. So although they have been open to being a part of the conversations and dialogue as it relates to some of their recommendations and also mention their availability for a special meeting to talk a little bit more about their investigation, they are not allowed to formally participate as a representative in the task force per their ordinance and their responsibilities. At least that -- I am not a spokesperson for the Office of Inspector General, but based on the conversation that myself and Commissioner Terry had, that was their reasoning for us, and I know they were consistent in their communication with the Mayor.

COMMISSIONER RUBI NAVARIJO: The reasoning of

the OIG or your explanation of the reasoning? 1 COMMISSIONER MINOR: The OIG. COMMISSIONER RUBI NAVARIJO: I'm sorry. 3 OIG? 4 The OIG. 5 COMMISSIONER MINOR: 6 PRESIDENT DRIVER: Any other questions from Commissioners? 7 Next Commissioner Minor will give 8 an update on CPD goals. 9 COMMISSIONER MINOR: Thank you. It's been a 10 very, very busy month. And I'm super excited to 11 12 stay so busy with this Commission. I love this work. 13 So this month, I had two follow-up 14 meetings related to the CPD's quarter one goal 15 16 deliverables. I met with Deputy Director Mike 17 Milstein. We had a wonderful conversation. Не had part of the CPD's Equity Engagement and 18 Office of Legal Services. We spoke about quarter 19 one progress on CPD victim services goal which 20 aims to ensure that CPD supports every victim of 21 22 crime. Director Milstein spoke on the office's progress to greatly increase the number of victim 23

advocates hired through the end of the year and

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the office's current work to ensure victims of domestic violence and non-violent crimes receive support and services.

There's a lot of good things cooking and in development, including the development of a tracking system and some other great works. So I look forward to updating you all on the office progress as time continues.

I also spoke with Lieutenant Jack
Kenter for quarter one updates on CPD's early
intervention support system project, EISS for
short. This goal is essentially related to CPD's
Consent Decree work to deliver proactive risk
management and office of support for its members
with a data-driven early warning tool.

Lieutenant Kenter shared the history of CPD's early intervention work dating back to 2020 with the creation of CPD's officer support system pilot with the University of Chicago Crime Lab through to the Department's current work and partnership with Benchmark Analytics to overhaul CPD's entire performance management system and create the entirely new intervention support program.

I am seriously looking forward to learning more about CPD's progress with annual goals and their deliverables. And, of course, I will continue to share updates with you all. I think there's really great work that is happening with the victim services and services support for victims and mental health support for officers. Thank you.

PRESIDENT DRIVER: Any questions from Commissioners?

COMMISSIONER RUBI NAVARIJO: I have a question about the early intervention stuff. I have had many conversations with officers who are about to retire, and they mentioned there's a lot of mental health issues even after they retire. I know this is early intervention, but is there any conversation around, like, officers who leave the force and a lot of them unfortunately commit suicide?

COMMISSIONER MINOR: I really love this question, and I just want to kind of lift the fact that the EISS system is actually just one tool that is in CPD's tool belt to do risk management and provide mental health support for

officers.

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We actually talked in one of our discussions actually bringing the folks in to talk a little bit more about the mixed bag of tools that they have for support. And I think that this is an amazing question to ask.

If we were to hold a Commission meeting on that topic, I really do hope that -and I think this is really a good point of advocacy that we should have this conversation, and I will continue to push for that. Thank you for that question. The early intervention system, just to give you all more of a background, it is a risk management tool. So it's literally a database. It's big like a computer science project. And they will look at different factors that would, perhaps, lean in saying that an officer might be -- might need some additional support, right? That they have some factors that might contribute to what we've seen historically or based on data and trends as an officer who, again, might need some additional support, and then they essentially will flag that officer in the system, and then the supervisor

will then initiate a conversation with the officer, and then provide that support based on the recommendations of the system.

Again, that's what makes it an early intervening system. It's a complex data analysis project, that's also why it's taking so long because there's a lot of coding in the development of the database.

PRESIDENT DRIVER: Next we have an update from Commissioner Rubi Navarijo on the Noncitizen Advisory Council.

COMMISSIONER RUBI NAVARIJO: Thank you. The Commission has requested feedback from the Noncitizen Advisory Council on the COPA Chief Administrator search and on the current draft of the traffic stops policy.

I have also requested the Noncitizen Advisory Council's feedback on the updated policy language in CPD's currently enacted U- and T-Visa policy and how CPD has shared these updates with community members and other stakeholder groups.

For those unfamiliar, this policy covers CPD's revised procedures for completing

and processing requests for T and U Visas which are granted to noncitizens who are victims of specific qualifying crimes, including human trafficking and serious felonies, who actively participate in the investigation of the crime.

While U- and T- Visas are granted at the federal level, a victim can only apply for one of these visas if law enforcement who investigates the crime certifies the victim's eligibility, so CPD does play a key role in the process.

PRESIDENT DRIVER: Thank you, Commissioner.

Are there any questions from other Commissioners?

Seeing none, we will now move to adjournment.

Is there any further business before the Commission?

COMMISSIONER MINOR: Yes, I have further business. I also just wanted to give you a recap of some of my personal advocacy as it relates to youth. This weekend co-organized a barbecue for young people in the Pilsen neighborhood to solicit their feedback on youth mass gatherings and youth violence prevention. We were able to serve 25 youth, have really productive conversations. There's some really great

highlights of that event on Leo for Community, a District Councilor who has been an amazing thought partner in the work. Also, hoping to host more engagements like that in various communities throughout the City of Chicago.

So if you're interested in getting involved, being part of the organizing, please feel free to reach out to me directly.

I also am in the process of organizing a panel for Youth Justice Ministries that's working on violence prevention work for our youth.

We are going to have that discussion and collaboration with Pastor Sims at St. Michael's MB Church, that's on the west side of Chicago. And so if you know of any young people who are doing great justice ministry work in the community for violence prevention, please feel free to send those names over to me.

Lastly, the Commission -- four
Commissioners have went on record in opposition
of the Snap Curfew Ordinance, so I just wanted to
uplift that the Snap Curfew Ordinance would allow
the district commander or the Superintendent to

call a spontaneous curfew for a gathering of 20 or more people. It is specifically a tool that was proposed to respond to teen gatherings. If the Snap Curfew was called, after 30 minutes, whoever is in the vicinity will then be taken to the precinct. They will receive a \$500 fine.

And if you are a repeat offender of three times, you will receive triple the fine which is \$1500.

If you want to learn more information about the four commissioner stances as it relates to this ordinance, feel free to reach out to me and my fellow Commissioners who went on record in opposition.

I continue to take it very serious to be youth commissioner on this Commission. I think young people need to be more involved as it relates to public safety advocacy, and I am committed to creating the pathway for voices in this work. Thank you.

COMMISSIONER WORTHAM: I have something.

Just really briefly. Every May, this nation
observes National Police Week. I didn't know
about it for a long time. I mean I've known
about if now for a long time. National Police

Week is observed with a week full of events in Washington, DC, and then also all over the country various districts and municipalities honor fallen police officers and law enforcement members, members who have died or been killed in the line of duty in service to their communities. It was held a couple of weeks ago as it is every May.

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I bring this up because we obviously hear in this work, talk a lot about what the Chicago Police Department does, what law enforcement members do, what our officers do. And I think it's really important that as we do that work, as we do the oversight work and the partnership work with our Department, that we are interested in learning about the job. I say this at every meeting. I really see this as a profession, like I see teaching, like I see construction work. Professions where people have specific knowledge and experience that allows them to know how to do the work. And so I think that if people are so inclined, the information specifically about fallen Chicago police officers -- and we have far too many -- is

publicly available. If you read their stories, if you read some of the ways that our officers have been killed, and you keep that in mind as we talk about law enforcement policy, general orders, what our police should do, shouldn't do, should be able to do, to keep us safe, I think it would really inform some of our work to acknowledge the sacrifice that they make every single day in service to this City. And really, quite frankly, putting their lives on the line every single day in service to this City.

So I know a lot of people don't know about National Police Week. I just wanted to share that. So if you are so inclined -- it was May 13th through the 19th. I could be wrong on those dates. I'm sorry. It was a couple of weeks ago. And, again, you can look up stuff online. It's all available. Just Google

National Police Week. We obviously have various memorials here. The Chicago Police Department does a magnificent job honoring its fallen.

Those ceremonies are always broadcast for the public. So I just encourage people to look at that and keep that in mind as we talk about this

work. Thank you.

COMMISSIONER MINOR: I also just want to acknowledge our public officials and District Councilors in the room, Beth Rochford, Karen Kane, Teresa Chandler, and Dion McGill. I also saw Alderman Desmon Yancy in the room as well. If you are an elected official in the room, and I did not call your name, feel free to stand so we can formally acknowledge you. Thank you all for the work that you do for the City of Chicago.

PRESIDENT DRIVER: Hearing no further business before the Commission, this meeting is now adjourned. Thank you.

(WHEREUPON, the proceedings were adjourned at 8:15 p.m.)

REPORTER'S CERTIFICATE 1 2 Re: Community Commission for Public Safety and 3 Accountability May 29, 2025 4 5 I, MAUREEN A. WOODMAN, C.S.R., do hereby certify that the foregoing Report of Proceedings 6 was recorded stenographically by me and was reduced to computerized transcript under my 7 direction, and that the said transcript constitutes a true record. 8 I further certify that I am not a 9 relative or employee or attorney or counsel of any of the parties, or a relative or employee of 10 such attorney or counsel, or financially interested directly or indirectly in this action. 11 IN WITNESS WHEREOF, I have hereunto set 12 my hand of office at Chicago, Illinois this 10th day of June 2025. 13 14 15 16 17 18 19 MAURÈEN A. WOODMAN, CSR 20 License No. 084.002740 21 22 23 24