## City of Chicago Department of Housing and Economic Development

## STAFF REPORT TO THE COMMUNITY DEVELOPMENT COMMISSION REQUESTING DEVELOPER DESIGNATION

#### January 10, 2011

## **I. PROJECT IDENTIFICATION AND OVERVIEW**

Project Name:	Bronzeville Associates Senior Apartments				
Applicant Name:	Bronzeville Associates Senior Apartments Limited Partnership				
Project Address:	460 E. 41 <sup>st</sup> Street				
Ward and Alderman:	3 <sup>rd</sup> Ward – Alderman Pat Dowell				
Community Area:	Grand Boulevard				
Redevelopment Project Area:	Pershing/King				
Requested Action:	TIF Developer Designation				
Proposed Project:	This project includes complete rehabilitation of an existing 11-story, 97 –unit senior building. The exterior work will include the replacement of the roof, windows, and building entrances; and the repair of brick walks and asphalt concrete drives and parking lots and re-grading where necessary.				
TIF Assistance:	\$2,673,626				
II PROPERTY DESCRIPTION					

#### **II. PROPERTY DESCRIPTION**

Address:	460 E. 41 <sup>st</sup> Street
Location:	North East Corner of 41 <sup>st</sup> & King Drive.

Tax Parcel Numbers:	20-03-209-031; 20-03-209-032; 20-03-209-053; 20-03-209-060; 20-03-209-061; 20-03-209-062; 20-03-209-065; 20-03-209-071; 20-03-209-072
Land Area:	60,454 square feet
Current Use:	The location is currently improved with the 97-unit building to be rehabilitated.
Current Zoning:	Residential Planned Development #99 Approved by City Council on June 22, 1973.
Proposed Zoning:	Not Applicable
Environmental Condition:	The developer provided a Phase I Environmental Site Assessment dated February 27, 2009 and a Phase II Environmental Site Assessment dated March 2, 2009.

#### III. BACKGROUND

The Paul G. Stewart (PGS) campus was constructed in five phases between about 1975 and 1996. PGS I and II, a total of 420 units, have been re-financed and substantially rehabilitated. The rehabilitation was completed in February 2009. PGS III (190 units) was constructed around 1979 and was re-financed in about 2000 under the HUD mark-to-market program for which the City was the Participating Administrative Entity. PGS V (96 units) was constructed around 1996. Phases IV and V are the only phases with family units

PGS IV (187 units, 90 family and 97 senior) was constructed in 1982. The rehabilitation of PGS IV has been broken into three phases—A-1, A-2, and B. Phase IV A-1 included demolishing 60 of the 90 town homes and a 2,000 square foot community center, and rebuilding 66 units into four three story walk-up buildings; and the expanding the existing community center from 2000 square feet to 6,900 square feet. Phase IV A-1 closed in June 2011 and is currently under construction. The developer has an application pending with the City for 9% LIHTC for Phase IV A-2 which is not expected to require TIF funds or any other City money.

Bronzeville Associates Senior Apartments Phase IV B, the subject of the attached resolution, consists of the extensive rehabilitation of 97 senior units. The 11-story building is located at 460 E. 41<sup>st</sup> Street and its redevelopment is essential to the preservation of affordable project based Section 8 senior housing.

The project is located East of King Drive and 41<sup>st</sup> Street in the Grand Boulevard Neighborhood. It is located on regular bus routes and is near two rapid transit stations and there are two area parks within four blocks. There are grocery, pharmacy and medical facilities within two miles of the project. There are three public schools within one mile of the project. The project is 1.23 miles from

the Lake Michigan lakeshore and 1.6 miles US Cellular Field. There is a map with the areas marked included in the exhibits.

#### **IV. PROPOSED DEVELOPMENT TEAM**

**Development Entity:** Bronzeville Associates Senior Apartments Limited Partnership will be the ownership entity of the development. Grand Boulevard Housing III, LLC will be the General Partner with a 99% ownership interest and Fred Bonner, who will be replaced by the equity investor, is the 1% Limited Partner. The Managing Member of the General Partner will be Peoples Co-Op for Affordable Elderly Housing with an 81% ownership interest and the other Member will be Bronzeville Housing and Community Development Corporation, with a 19% ownership interest. Both Members are 501 (c) (3) entities.

**Experience:** Peoples Consumer Co-Operative has been responsible for the construction and oversight of all five phases, 898 units, of the PGS Campus. The CEO, Fred Bonner has over 40 years of experience in affordable housing consulting, developing, constructing, rehabilitating and managing. Mr. Bonner has worked with many government and private financing sources including HUD-insured loans, tax-exempt bond financing, secondary financing from the City, HOME and CDBG funds, IHDA, HOME funds, and CHA HOPE VI funds as well as equity sources provided through the sale of Low Income Housing Tax Credits.

General Contractor	Linn-Mathes, Inc.				
Design and Supervising Architect	Lisec & Biederman, LTD				
Project Attorney	Kutak Rock				
TIF Consultant	Johnson Research Group, Inc.				
Appraiser/Market Study	Appraisal Research Counselors				
Phase I Environmental	EMG, Inc.				
Surveyor	Edward J. Molloy & Associates, LTD				
Accountant	The Reznick Group				
Insurance Agent	Schwartz Brothers Insurance				
1 <sup>st</sup> Mortgage Lender Prairie Mortgage Company					

#### Other development team members include:

#### V. PROPOSED PROJECT

#### **Project Overview**:

Bronzeville Associates Limited Partnership includes complete rehabilitation of an 11-story ,97 – unit senior building. The exterior work will include the replacement of the roof, windows, and building entrances; and the repair of brick walks and asphalt concrete drives and parking lots and re-grading where necessary. Interior work will include replacing floor tiles, doors, kitchen cabinets and counter-tops; repair walls and ceilings; provide and install new appliances, renovate

elevators; and improve HVAC, plumbing, electrical, and fire protection systems.

#BRs	Unit Type Name	Gross Square Feet	# of Units	Avg. Monthly Rent	Avg. Monthly Rent per Sq. Ft.	Avg. Monthly Rent* per Sq. Ft. Bronzeville	
	1 bedroom / 1 bath	633	10	\$850	\$1.34		
	1 bedroom / 1 bath	653	10	\$850	\$1.30	\$1.21 to	
1 BR /	1 bedroom / 1 bath	669	19	\$850	\$1.27		
1 BA	1 bedroom / 1 bath	700	20	\$875	\$1.25	\$1.29	
	1 bedroom / 1 bath	739_	38	\$875	\$1.18		
Total 1 BRs			97	[			

**Residential Unit Profile:** The following table provides a detailed description of the proposed project. All of the units will be available to tenants whose incomes are at or below 60% AMI.

\*Paul G. Stewart Phase IV B has an existing project-based Section 8 contract that is expected to be renewed in 2013. The rent received by the owner under the Section 8 project-based assistance may exceed the rents required under the Low-Income Housing Tax Credit program, as long as the household pays no more than 30% of its adjusted income for rent. Should the Section 8 project-based contract be terminated, the owner would be required to keep 29 units at or below 30% of the area median income and the balance, 68 units, at or below 60% of the area median income.

## VI. FINANCIAL STRUCTURE

For the Bronzeville Associates Family Apartments Phase IV B project, HED proposes to provide up to \$2,673,626 in Tax Increment Financing (TIF). TIF assistance will represent 15.3% of the total project sources and is anticipated to be used to reimburse the developer for TIF eligible expenses related to the construction of the affordable units. TIF assistance will be provided entirely from area-wide increment generated within the 47<sup>th</sup> and King TIF and ported into the Pershing/King TIF.

Other funding sources proposed by the developer include \$571,149 in 4% Low Income Housing Tax Credits (LIHTC's) issued by the City of Chicago. Approximately \$4,797,618 in equity is expected to be generated from the issuance of the 4% LIHTC's, which represents 27.5% of total project sources. The developer has engaged Prairie Mortgage Company to provide a FHA-insured permanent first mortgage loan of \$5,918,000 which represents 34% of project sources. The loan is anticipated to carry an interest rate of 5.00% for a term of 40 years plus the construction period of 15 months.

#### Sources and Uses of Funds

Sources Tax Credit Equity Prairie Mortgage TIF provided during construction Seller financing (payoff of previous IHDA loan) Deferred Developer Fee General Partner Capital Total Sources	Amount \$4,797,618 \$5,918,000 \$2,673,626 \$3,504,565 \$500,000 <u>\$100</u> \$17,393,909	
<u>Uses</u> Construction Costs Contingency Total Hard Costs Soft Costs Bond Premium/LOC (.38% of total costs) Developer Fee (8.6% of total costs) Developer Fee (8.6% of total costs) Reserves (5% of total costs) Professional Fees (9.8% of hard costs) Lender Fees (16.9% of loan/bond costs ) Construction Period Interest (1.8% of total costs) Marketing and Leasing (.08% of total costs) Tenant Relocation(1.9% of total costs) <u>IHDA Loan Payoff/Acquisition</u> (\$63.34 psf of land) Total Soft Costs	Amount \$7,791,000 <u>\$785,696</u> \$8,576,696 \$65,965 \$1,500,000 \$887,074 \$843,600 \$1,004,733 \$323,640 \$15,000 \$347,860 \$3,829,111 \$8,817,213	<u>\$/sf of Building**</u> <u>\$82.79 psf</u> <u>\$ 8.35 psf</u> <u>\$91.13 psf</u> <u>\$ 93.69 psf</u>
Total Uses *Gross building area is 94,108 sq. ft.	\$17,393,909	<u>\$ 95.09 psr</u> \$184.83 psf

#### VII. PUBLIC BENEFITS

The proposed project will provide the following public benefits.

Affordable Housing: The project will provide for the preservation of 97 senior rental housing units for families in one bedroom units, 100% of the units are under a project based Section 8 contract.

**Environmental Features:** Environmentally friendly features have been incorporated into the rehabilitation of the building itself and the site, including roofing materials with high solar reflectance index, direct vent high efficiency (90% AFUE) boilers, zoned heating and cooling for first floor spaces and second floor activity rooms, high efficiency hot water heater with 0.65 EF rating, insulated cold water piping, storm water detention and release system to meet City requirements, irrigation system with efficient distribution, planting beds with organic mulch.

**Permanent Jobs:** The project is estimated to generate 2 full-time and 1 part-time permanent jobs as follows: 1 Site Manager full time, 2 Janitors (1 Full-time and 1 part time). The department's workforce development specialists will work with the developer on job training and placement.

Construction Jobs: The project will produce 30 temporary construction jobs.

Affirmative Action: The developer and the general contractor will comply with the requirements of Chicago's affirmative action ordinance, which requires contract participation of 24% by minority-owned business enterprises (MBEs) and 4% by woman-owned business enterprises (WBEs). The developer has provided notification of the proposed project, by certified mail, to eight associations of minority contractors and women contractors. A sample version of the letter and copies of the post office receipts for the certified letters are presented as exhibits to this report.

**City Residency:** The developer and the general contractor will comply with the requirements of Chicago's city residency ordinance which requires that at least half of construction-worker hours be filled by Chicago residents. The developer will also comply with the requirements that all construction jobs are paid the prevailing wage.

## VIII. COMMUNITY SUPPORT

Alderman Dowell endorses the project and has provided a letter of support (see exhibits).

## IX. CONFORMANCE WITH REDEVELOPMENT AREA PLAN

The proposed project is located in the Pershing/King Tax Increment Financing Redevelopment Project Area. The proposed project will satisfy the following goals of the area's redevelopment plan: The project supports the goals and objectives of the Pershing & King TIF District and Redevelopment plan by fostering development in a blighted area. The project also provides affordable housing units for very low income, low income, and moderate income families. The implementation strategy for achieving the plan's goals envisions the need to provide TIF financial assistance for the development of affordable residential rental units. The proposed project also conforms to the plan's land use map, which calls for development of affordable residential rental units at the subject site.

## X. CONDITIONS OF ASSISTANCE

If the proposed resolution is approved by the CDC, HED will negotiate a redevelopment agreement with the developer. The redevelopment agreement will incorporate the parameters of the proposed project as described in this staff report.

It is HED policy that no business will be conducted with a development entity whose any

principal has outstanding municipal debts (such as unpaid parking tickets, unpaid water bills, unpaid business licenses, and others), is in arrears of child support payments, or who is a debtor in bankruptcy, a defendant in a legal action for deficient performance, a respondent in an administrative action for deficient performance, or a defendant in any criminal action.

Closing of the redevelopment agreement will not occur before the City Council has approved the agreement, the developer has obtained all necessary City approvals including zoning and building permits, and the developer has presented proof of financing. The redevelopment agreement will include a development timetable.

## XI. RECOMMENDATION

The Department of Housing and Economic Development has thoroughly reviewed the proposed project, the qualifications of the development team, the financial structure of the project, its need for public assistance, its public benefits, and the project's conformance with the redevelopment area plan, and HED recommends that the CDC recommend to the City Council the designation of Bronzeville Associates Senior Apartments, L.P. as Developer for the development of Bronzeville Associates Senior Apartments at 460 E. 41<sup>st</sup> Street.

## **EXHIBITS**

Redevelopment Area Map Neighborhood Map or Aerial Survey or Plat Site Plan Typical Floor Plan Front Elevation or Rendering Sample M/WBE Letter Copies of M/WBE Certified Letter Receipts Lender's Letter of Interest Alderman's Letter of Support

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Revised 10/05 TIF DEVELOPER DESIGNATION (NO CITY LAND)

## COMMUNITY DEVELOPMENT COMMISSION OF THE CITY OF CHICAGO

#### **RESOLUTION NO. 12 - CDC -**

## AUTHORIZATION TO NEGOTIATE A REDEVELOPMENT AGREEMENT WITH BRONZEVILLE ASSOCIATES SENIOR APARTMENTS LIMITED PARTNERSHIP

AND

## RECOMMENDATION TO THE CITY COUNCIL OF THE CITY OF CHICAGO FOR THE DESIGNATION OF BRONZEVILLE ASSOCIATES SENIOR APARTMENTS LIMITED PARTNERSHIP AS DEVELOPER

WHEREAS, the Community Development Commission (the "Commission") of the City of Chicago (the "City") has heretofore been appointed by the Mayor of the City with the approval of its City Council (the City Council referred to herein collectively with the Mayor as the "Corporate Authorities") as codified in Section 2-124 of the City's Municipal Code; and

WHEREAS, the Commission is empowered by the Corporate Authorities to exercise certain powers enumerated in Section 5/11-74.4-4(k) of the Illinois Tax Increment Allocation Redevelopment Act, as amended (65 ILCS 5/11-74.4-1 et seq.), (as amended from time to time, the "Act"); and

**WHEREAS**, the City Council, upon the Commission's recommendation pursuant to Resolution 07-CDC-36 and pursuant to the Act, enacted three ordinances on September 5, 2007 pursuant to which the City approved and adopted a certain redevelopment plan and project (the "Plan") for the Pershing/King Redevelopment Project Area (the "Area"), designated the Area as a redevelopment project area and adopted tax increment allocation financing for the Area. The street boundaries of the Area are described on <u>Exhibit A</u> hereto; and

**WHEREAS**, Bronzeville Associates Senior Apartments Limited Partnership (the "Developer"), has presented to the City's Department of Housing and Economic Development ("HED") a proposal for redevelopment of the Area or a portion thereof that is in compliance with the Plan, consisting of the rehabilitation of a 97-unit senior rental building (the "Project"); and

**WHEREAS**, HED requests that the Commission recommend to City Council that the Developer be designated as the developer for the Project and that HED be authorized to negotiate, execute and deliver a redevelopment agreement with the Developer for the Project; now, therefore,

# BE IT RESOLVED BY THE COMMUNITY DEVELOPMENT COMMISSION OF THE CITY OF CHICAGO:

- Section 1. The above recitals are incorporated herein and made a part hereof.
- Section 2. The Commission hereby recommends to City Council that the Developer be designated as the developer for the Project and that HED be authorized to negotiate, execute and deliver on the City's behalf a redevelopment agreement with the Developer for the Project.
- Section 3. If any provision of this resolution shall be held to be invalid or unenforceable for any reason, the invalidity or unenforceability of such provision shall not affect any of the remaining provisions of this resolution.
- Section 4. All resolutions, motions or orders in conflict with this resolution are hereby repealed to the extent of such conflict.
- Section 5. This resolution shall be effective as of the date of its adoption.
- Section 6. A certified copy of this resolution shall be transmitted to the City Council.

ADOPTED: \_\_\_\_\_, 2012

Attachment: Exhibit A, Street Boundary Description

## EXHIBIT A

Street Boundary Description of the Pershing / King Tax Increment Financing Redevelopment Project Area

The Area is generally bounded by Pershing Road on the north, 47<sup>th</sup> Street on the south, Dr. Martin Luther King Jr. Drive on the east and Vincennes Avenue on the west.





Site Aerial







A.



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January 5, 2012

President Diane Jones Successful Independent Network Association 2100 W. Washington Chicago, IL 60612

#### **BY CERTIFIED MAIL**

Bronzeville Housing Community Development Corporation 460 E. 41<sup>st</sup> Street Chicago, IL 60653

Dear President Jones,

Bronzeville Associates Senior Apartments Limited Partnership ("BASALP") is pleased to announce the redevelopment of Bronzeville Housing Community Development Corporation, located at 460 E. 41<sup>st</sup> Street, Chicago, Illinois. The property consists of a 97 unit affordable housing senior building.

BASALP has chosen Linn-Mathes, Inc. to be the general contractor for the project. The project will require participation of trades such as carpentry, electrical, mechanical, plumbing, paving, roofing, and others. Attached to this letter is the project budget, which indentifies the items subject to minority business enterprise (MBE) participation of 24 percent and women business enterprise (WBE) participation of 4 percent. The attachment also includes the estimated project schedule and contact information for the general contractor.

At your request, the general contractor will meet with a representative of your organization to present the project budget and schedule. At your request, the general contractor will also provide your organization with one copy of the project bid documents (including plans and specifications).

BASALP is requesting that you make your member companies aware of this exciting project so that they may submit bids for appropriate subcontracting opportunities. Should you have any questions, please do not hesitate to call.

Sincerely,

Fred L. Bonnen

Fred Bonner, CEO



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#### PAT DOWELL

ALDERMAN, 3AD WARD 3RD WARD SERVICE CENTER 5048 SOUTH STATE STREET CHICAGO, ILLINOIS 60609 TELEPHONE: (773) 373-9273 FAX: (773) 373-6852 E-MAIL: WARDO3@CITYOFCHIGAGO.ORG CITY COUNCIL

#### CITY OF CHICAGO

COUNCIL CHAMBER CITY HALL-ROOM 200 121 NOATH LASALLE STREET CHICAGO, ILLINOIS 60602 TELEPHONE: 312-744-8734

#### COMMITTEE MEMBERSHIPS

HOUSING AND REAL ESTATE (Vice-Chairman)

AVIATION

BUGGET AND GOVERNMENT OPERATIONS

COMMITTEES, RULES AND ETHICS EDUCATION AND CHILD DEVELOPMENT

FINANCE

HEALTH AND ENVIRONMENTAL PROTECTION

THANSPORTATION AND PUBLIC WAY

November 21, 2011

Andrew Mooney, Commissioner Chicago Department of Housing and Economic Development 121 North LaSalle Street, Room 1000 Chicago, IL 60602

Re: Paul G. Stewart Apartments, Phase IV

**Dear Commissioner Mooney:** 

Please be advised that I am in full support of the efforts to substantially renovate 97 senior rental housing units on the site of Paul G. Stewart Apartments, Phase IV. The Phase IV property has been an asset to the community for over 25 years providing housing for both family and senior households. I am pleased that the renovation of the 97-unit senior tower will make it possible for our senior citizens to continue to live in affordable rental housing.

I am supportive of each and every aspect of the assistance that the City of Chicago might provide in order to create a viable and feasible proposal, including the following:

- 1. City of Chicago Tax Exempt Bond Financing
- 2. Allocation of State Donation Credits
- 3. Tax Increment Financing Funds
- 4. Allocation of Low Income Housing Tax Credits

I am prepared to work with you and Fred Bonner, the CEO of Peoples Consumer Co-Operative, to bring this project to fruition in the most expeditious manner possible.

Sincerely,

Pat Dowell Alderman, 3<sup>rd</sup> Ward

## COMMUNITY DEVELOPMENT COMMISSION OF THE CITY OF CHICAGO

#### **RESOLUTION NO. 12 - CDC -**

## AUTHORIZATION TO NEGOTIATE A REDEVELOPMENT AGREEMENT WITH BRONZEVILLE ASSOCIATES SENIOR APARTMENTS LIMITED PARTNERSHIP

AND

## RECOMMENDATION TO THE CITY COUNCIL OF THE CITY OF CHICAGO FOR THE DESIGNATION OF BRONZEVILLE ASSOCIATES SENIOR APARTMENTS LIMITED PARTNERSHIP AS DEVELOPER

WHEREAS, the Community Development Commission (the "Commission") of the City of Chicago (the "City") has heretofore been appointed by the Mayor of the City with the approval of its City Council (the City Council referred to herein collectively with the Mayor as the "Corporate Authorities") as codified in Section 2-124 of the City's Municipal Code; and

WHEREAS, the Commission is empowered by the Corporate Authorities to exercise certain powers enumerated in Section 5/11-74.4-4(k) of the Illinois Tax Increment Allocation Redevelopment Act, as amended (65 ILCS 5/11-74.4-1 et seq.), (as amended from time to time, the "Act"); and

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WHEREAS, HED requests that the Commission recommend to City Council that the Developer be designated as the developer for the Project and that HED be authorized to negotiate, execute and deliver a redevelopment agreement with the Developer for the Project; now, therefore,

# **BE IT RESOLVED BY THE COMMUNITY DEVELOPMENT COMMISSION OF THE CITY OF CHICAGO:**

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- Section 2. The Commission hereby recommends to City Council that the Developer be designated as the developer for the Project and that HED be authorized to negotiate, execute and deliver on the City's behalf a redevelopment agreement with the Developer for the Project.
- <u>Section 3.</u> If any provision of this resolution shall be held to be invalid or unenforceable for any reason, the invalidity or unenforceability of such provision shall not affect any of the remaining provisions of this resolution.
- <u>Section 4.</u> All resolutions, motions or orders in conflict with this resolution are hereby repealed to the extent of such conflict.
- Section 5. This resolution shall be effective as of the date of its adoption.
- Section 6. A certified copy of this resolution shall be transmitted to the City Council.

ADOPTED: \_\_\_\_\_, 2012

Attachment: Exhibit A, Street Boundary Description

## EXHIBIT A

Street Boundary Description of the Pershing / King Tax Increment Financing Redevelopment Project Area

The Area is generally bounded by Pershing Road on the north, 47<sup>th</sup> Street on the south, Dr. Martin Luther King Jr. Drive on the east and Vincennes Avenue on the west.