# SEARCHABLE INDEX-DIGEST OF ALL FORMAL BOARD OF ETHICS ADVISORY OPINIONS UPDATED JUNE 17, 2025

One of the most important functions of the Board of Ethics is guiding and advising people on complying with the City's ethics, campaign financing, and lobbying laws, and handling potential conflicts of interest responsibly. Our advice is rendered *formally*, in written opinions signed by the Board Chair or Executive Director, on average about 25 times each year, and *informally*, about 4,000 times each year, by email, telephone, or in person.

The Board has the power and duty to issue advisory opinions only to current or former City employees or officials, or vendors or lobbyists or others subject to the Ordinance (or their attorneys). <u>The Board does not have the authority to issue advisory opinions to members of the public or the media unless they are personally involved in the situation.</u>

As required by the City's Governmental Ethics Ordinance, all advisory opinions are **confidential**. The Board is not authorized to disclose the names of persons who requested or are involved in any opinion without their express consent, or as provided by law.

The Board is authorized to render confidential advice and guidance only as to situations that have not yet occurred. If the Board is informed of conduct that could constitute a past violation of the Ordinance, then the Board must determine whether that conduct appears to have constituted a violation, and then whether that violation was minor or non-minor. If the Board concludes that the apparent past violation was minor, it advises the person confidentially in a letter of admonition. But, if the Board concludes that the apparent past violation was not minor, it advises the person that they may self-report to the Inspector General's Office within 14 days. If they do not do so, the Board shall make the report.

**Board advisory opinions are important educational tools**. The law requires the Board to make its **formal** opinions available to the public, but in a way that preserves the confidentiality of all persons involved. This is a common practice among governmental ethics commissions.in the United States and Canada. Thus, we publish **redacted advisory opinions**. All redacted formal opinions have always been available in paper, and, for the last 10 years, on our website.

Since 1987, when Mayor Washington and the City Council established the Board (in 1986, an Executive Order Board was established, which issued formal opinions, also included here) the Board has issued <u>nearly 925 formal</u> opinions. This is in addition to <u>tens of thousands issued informally</u> in that time. As the Ordinance and our Board members (appointed by Mayors Washington, Sawyer, Daley, Emanuel and Lightfoot), have changed, so the Board has kept up with new opinions interpreting the law. The Board has been building a large body of law – a legal system in itself. These opinions are a testament to the hard work our members and staff have done to help people avoid ethics problems. This critical function is all-too-often ignored – attention is focused more on the few people who do not seek our advice, then find themselves under investigation. That is unfortunate.

We hope this resource proves useful – and sheds light on our day-to-day, under-the-radar work. Please contact us for assistance with a search, or with suggestions for improving this resource. Our staff is happy to help.

This <u>searchable</u> index-digest summarizes and shows <u>every formal opinion</u> issued or approved by the Board of Ethics since 1986.

The far-left column shows the **case number** and a **link to the opinion's full text** from our website.

The remaining columns show the topic(s) addressed in the opinion, a brief summary of the opinion, and keywords. Particularly significant, precedential cases are identified as such in the brief summary column.

All opinions are also listed and linked to from this page, where they are all listed by topic:

#### https://www.cityofchicago.org/city/en/depts/ethics/auto\_generated/reg\_archives.html

The most efficient way to search for and read opinions relevant to your interests is to use the search function on your keyboard: Control < F. On an Apple machine, this is Command < F. We suggest using keywords, like "contract management authority," or "gifts."

Depending on your browser, you may need to hit control<click to open the full text of any opinion.

DISCLAIMER: These opinion summaries are intended for educational and research purposes only. In the event of a discrepancy between a summary and the actual text of an opinion or a provision in the Municipal Code, the actual text of the opinion or Code controls. Only those persons involved in the actual opinions may rely on them in the event of an investigation. For definitive guidance, City employees and officials and others subject to the Ordinance are advised to seek confidential advice from the Board of Ethics.

FORMAL ADVISORY OPINION NUMBER	TOPIC(S)	BRIEF SUMMARY OF OPINION	KEYWORDS
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/8600 2.A.pdf	Post-employment	This is a significant, precedential case. The Board determined that Executive Order 86-1 prohibited a former employee of the Office of Cable Communications from representing a new employer (a cable franchisee) on certain matters covered by the new employer's franchise agreement, including compliance with affirmative action and M/WBE compliance, but not from any cable-related activity for one year. Specifically, the Board noted that "aware of the record-keeping systems and procedures of an agency constitutes 'special knowledge or other special advantages not available to the public or experts in the field' of cable communication' Accordingly, we conclude that [the former employee's] participation in the institutional activities of the Office of Cable Communication and the Cable Commission should not preclude [the former employee] from representing a cable franchisee in such matters as application to other City agencies for permits, licenses, or other governmental evidences of permission, necessary to construct and implement the franchisee's cable television system."  The Board also cited the definition of "personal and substantial participation" in Executive Order 86-1: "greater than	Office of Cable Communications; Cable Commission; franchise; M/WBE; personal and substantial participation; participated personally and substantially; one year subject matter prohibition; special knowledge; knowledge of a City

86006.I  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/860 06.I.pdf	Financial Interest in City Business	minimal participation through which the person acquired information, special knowledge or other special advantage not generally available to the public or experts in the field."  The Board determined that an appointed official was in violation of Executive Order 86-1 because the official had a contract with a City agency. The Board advised the official either to resign or cancel the City contract.	Appointed official; contract with the City; violation; financial interest in a City contract, work or business; corrective action; resign; cancel the contract; Executive Order 86-1
86008.A  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO ApptOfficials/860 08.a.pdf	Financial Interest in City Business; Relationship to Other Laws	The Board determined that Executive Order 86-1 did not prohibit City departments from making or enacting rules that were stricter than the Order, and thus that a City's department rule prohibiting loans to City employees was not precluded by the Order.	more restrictive rules or policies; loans to City employees; supplemental; power of any City
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/860 11.A.pdf	Non-profit Board Service	This is a significant, precedential case. The Board determined that, under Executive Order 86-1, a City employee was not prohibited from serving as an unpaid board member of a non-profit social service agency that received funding from the City's Department of Human Services. The Board's rationale was that the employee had no involvement in any City funding decisions affecting the non-profit, or over the monitoring process. The Board cautioned the employee to keep all governmental and board activities "entirely separate."	Non-profit board service; non-profit; Department of Human Services; board of trustees; board of directors; economic interest; financial interest; keep government and volunteer activities entirely separate; Executive Order 86-1

86018.A  https://www.chic aqo.gov/dam/city /depts/ethics/gen eral/AO Employ Relatives/86018. A.pdf	Employment of Relatives or Domestic Partners	Note: the opinion discusses the concepts of economic and financial interest, concluding that the employee had neither. This is a significant, precedential case. The Board recommended to a City department that it not have one of its employees draft up plans and specifications for a project when there was a possibility that a company employing the brother of the City employee would bid on it. The Board stated that it "sees this set of circumstances as presenting the potential for conflict of interest. In the spirit of the Executive Order, the Board recommends assigning the preparation of these bid specifications to some else, if there is any reasonable way to do so."	employment of relatives; nepotism; appearance of impropriety; contract bid by a company employing a relative; family member; contract management authority; preparation of specifications; doing City
https://www.chic aqo.qov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/860 19.A.pdf	Financial Interest in City Business	The Board determined that Executive Order 86-1:  (i) did not prohibit businesses owned by City employees from being certified as minority/woman/disability-owned business enterprises ("MBE/WBE");  (ii) did prohibit such businesses from being awarded City contracts;  (iii) this prohibition included contract wholly or partially state or federal funded, if any payment was made from the City treasury or authorized by City ordinance; and  (iv) did not prohibit these businesses certified as MBE/WBE by the City. From	Executive Order 86-1; City employee-owned businesses; certification by the City as an MBE/WBE was not prohibited by the Executive Order; City contracts with businesses were prohibited; City employee-owned businesses not prohibited from contracting with other governmental entities

		contracting with other governmental	
		contracting with other governmental entities.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/86020.A.pdf	Gifts	·	Executive Order 86-1; gift to the City; gift accepted on the City's behalf; clock; report to Board of Ethics; Comptroller; inventory
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/86022- 23.D.pdf	Gifts	The Board determined that a gift from a foreign delegation – a necktie – was not inappropriate or prohibited by the Ordinance, and advised the City employee to whom it was offered that the employee could keep it or otherwise dispose of it as the employee saw fit.	Gift; necktie; foreign delegation; appropriate; keep the gift; Executive Order 86-1
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Represe ntingOthers/8602 5.l.pdf	Representation of Other Persons	The Board denied reconsideration of a determination that an appointed official was required to cease representing clients before a City board. The Board stated that, once the new Governmental Ethics Ordinance would take effect, it may change the ability of the official to represent such clients, but its effect was prospective, and the Board's determination was made under Executive Order 86-1, which governed at the time of actions that had already occurred.	agencies; prospective effect of new
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/86026.A.pdf	Travel	The Board determined that an	Travel; Executive Order 86-1; National Women's Forum; Washington; appearance of impropriety; no contracts with the City

		of impropriety, and was making a contribution to the conference rather than a gift to the City employee.	
https://www.chic aqo.qov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/86028.A.pdf	Gifts	The Board concluded it that it could not establish a dollar threshold below which gifts need not be reported or inventoried. The Board's opinion was that all gifts need to be reported.	Reporting gifts; dollar threshold; no minimum threshold
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/860 29.A.pdf	Financial Interest in City Business	The Board determined that a Chicago Police Officer who served as treasurer of a family-owned business was not in violation of the Ordinance, and nothing in the Ordinance prohibited the firm from contracting with the City, because the Police Officer did not have a financial interest in the business and was not a paid employee of it.	Financial interest; Chicago Police Officer; not an employee; Treasurer of a family-owned business; not prohibited from contracting with the City
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/86030.l.pdf	Post-employment	The Board determined that Executive Order 86-1 did not prohibit a former City employee from receiving a City contract 11 months after leaving City employment. The Board noted that there appeared to be no favoritism, since bids were sealed and there was no reason to suspect that the former employee had information on the specifications that was greater than any competitor's.	Post-employment; Executive Order 86-1; contract with a former City employee; favoritism; sealed bid; inside knowledge
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/86031.l.pdf	Gifts	employee from keeping a plaque received as an award in recognition of the	Investigation; gifts; appearance of impropriety; inexpensive gifts; flowers; get well cards; plaque publicly presented in recognition of public service; figurines; crystal vase; money for advice or assistance

		from the employee's staff were not explicitly allowed, and were not inexpensive gifts, but that the Board would not further investigate the matter because there was no indication that the gifts were given in return for advice or assistance regarding City business. The Board stated that its decision to end its investigation was not meant to condone the employee's acceptance of these gifts, and that it created an appearance of impropriety.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/87002.I.pdf	Gifts		
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/870 05.A.pdf	Outside Employment	The Board determined that a City employee's outside position with a suburban municipality would not be prohibited by Executive Order 86-1, as long as the employee did not participate in any contract negotiations between the City and suburban government. The Board also recommended that the employee not engage in any activities on behalf of the suburban municipality during scheduled City work hours.	employment; employee of a suburban municipality; other governmental employers; recusal; impermeable ethical screen;
87008.A <a href="https://www.chicago.gov/dam/city/depts/ethics/gen/">https://www.chicago.gov/dam/city/depts/ethics/gen</a>	Conflicts of Interest/Improper Influence; Campaign Financing	The Board determined that Executive Order 86-1 did not prohibit an employee	

eral/AO Conflict OfInterest/87008. A.pdf		partnership interest in the subsidiary of a company, and one of the company's executives gave her a \$500 campaign contribution, and the company was a principal in the project. The Board reasoned that neither her acceptance of the contribution, nor her husband's limited partnership interest, constituted an interest that would have required recusal, and noted that the subsidiary in which her husband maintained the limited partnership interest was not involved in the project.  However, the Board did advise her that it was concerned with the appearance of impropriety, despite the fact that no actual impropriety may have occurred.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/87014.A.pdf	Post-employment	The Board determined that a former employee was in violation of either Executive Order 86-1 or the Ordinance, by working as an engineer for a firm that was working on the Chicago-DuPage Water Commission contract, although the Board did advise the former employee to avoid work on matter of water supply for one year, and permanently avoid work on the Chicago-DuPage contract.	water supply; Chicago-DuPage water
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/87016.A.pdf	Post-employment	The Board advised a departing City employee that the employee had exercised contract management authority with respect to a Gay-Lesbian organization's City contract, and therefore would be permanently prohibited from assisting the organization with respect to its contractual relationship with the City, but that this did not prohibit the employee from accepting employment with the	Lesbian organization; contract management authority; Executive Order 86-1; permanent prohibition; work with an organization to fulfill

87018.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/87019.A.pdf	Post-employment	organization, provided that the employee and prospective employer could assure the Board that the employee would not be involved with transactions related to the City.  The Board determined that a former employee who left City service prior to the effective date of the Governmental Ethics Ordinance (August 1, 1987) was subject to the Ordinance's post-employment provisions.	Executive Order 86-1; Governmental Ethics Ordinance; effective date; who is subject to the Ordinance; employees who left City service prior to the Ordinance's effective date
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/87019.A.pdf	Travel	The Board determined that delegation of City officials was not prohibited from accepting travel expenses from an airline to fly on an inaugural flight to Korea and attend official events there that would promote trade and cultural exchange. The Board's rationale was that the trip constituted reasonable hosting furnished in connection with public events, appearances or ceremonies reasonably related to City business.	Executive Order 86-1; travel inaugural flight; Korea; cultural exchange; public events; public ceremonies; reasonable expenses; airline
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin ess/87020.Q.pdf	Sister Agencies; Financial Interest in City Business	This is a significant, precedential case. A City employee was advised that the Ordinance did not prohibit the employee or a business owned by the employee from entering into contracts with "sister agencies" like the Chicago Transit Authority, Board of Education, or Chicago Housing Authority, because those agencies' contracts are not paid with funds belonging to or administered by the City.  The employee was also advised that there are no restrictions on an employee's	Financial interest in any City contract, work or business; sister agencies; CTA; CHA; Board of Education; CPS; not City agencies; contracts not paid with funds belonging to or authorized by the City; certification as an MBE/WBE not prohibited

		right to obtain certification as an MBE/WBE for a business the employee owns.	
https://www.chic aqo.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/87021.A.pdf	Travel	The Board determined that a City employee in the Department of Aviation was prohibited from accepting expenses to attend the Tenth Pan American games in Indianapolis. The expenses were considered a gift, and the company offering the expenses maintained an account with the department. The Board also concludes that participating in a seminar to introduce and explore new communications technologies during the games did not constitute official City business.	seminar did not constitute official City
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/87022.D.pdf	Gifts	The Board advised that the Ordinance did not technically prohibit the Columbia Yacht Club from offering complimentary associate memberships to City employees and officials, worth about \$710, because there was no evidence of any mutual understanding between the Club and City employees or official that would confirm the existence of a <i>quid pro quo</i> agreement, but the Board expressed its opinion that such an agreement may be inferred by the public, and as a result of this appearance of impropriety, recommend that the Club refrain from offering complimentary memberships to public officials in a position to make decisions regarding the Club's interests in City business. The Board also noted that any City personnel who accepted such memberships would need to disclose them on their annual Statements of Financial Interests.	memberships; \$710; appearance of impropriety; quid pro quo; public might infer an agreement

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/870 23.A.pdf	Financial Interest in City Business	The Board determined that Executive Order 86-1 did not prohibit the wife (a professional artist) of an employee in the Department of Cultural Affairs from applying for and receiving a \$1,500 grant from the Community Arts Assistance Program. The basis for the holding was that the husband did not participate in the grant process, the grant was only for \$1,500 (below the threshold of \$2,500 per year for a financial interest), and the wife's profession was independent. The Board advised the employee that he could not in any way use his City position to assist his wife or disclose any non-public information to his wife.	Financial interest in any City work; Department of Cultural Affairs; \$1,500 grant; professional artist; Community Arts Assistance Program; employee could not participate in the grant process; confidential information; spouse's independent business
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/870 26.A.pdf	Outside Employment	The Board determined that a City Planner was not prohibited from working a second job as a real estate agent, but was subject to prohibitions, including money for advice, use or disclosure of confidential information, and representing any client in City proceedings or transactions.	Planner; real estate agent; representation; solicitation or receipt of money in return for
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/870 28.A.pdf	Financial Interest in City Business; Appointed Officials	The Board determined that Executive Order 86-1 prohibited an appointed official from obtaining a City contract, because the contract was "intimately related "to the work of the official's City commission, and thus would constitute a prohibited financial interest in a City contract. The official was advised to choose between resigning from the City commission or foregoing the contract.	Appointed official; financial interest in any City contract, work or business; wholly unrelated; intimately related; Conversion Commission
87029.A	Financial Interest in City Business	The Board determined that employees of the Department of Housing who met the established criteria were not prohibited	Financial interest in any City contract, work or business; grants from the Department of Housing; not an absolute provision; \$5,000

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eral/AO Interest
CityBusiness/870
29.A.pdf

from applying for or receiving grants from the Department, but that they were subject to the Ordinance's limitation of \$5,000. The \$2,500 threshold, the Board concluded, applied to sources of income that produce a repetitive income stream, like dividends or annual rental income, and the 10% threshold referred to ownership of stock.

Note: the thresholds were amended in 2012: any ownership interest worth more than \$1,000 now qualifies as a financial interest. *See also* Case No. 87035.A.

## 87031.A

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/870 31.A.pdf Political Activity; Elected Officials; Outside Employment The Board recognized that, at the time of its opinion, it was not authorized to make official determinations regarding the nonetheless gave its informal opinion that the Ordinance would not prohibit an alderman from receiving compensation for consulting services rendered by the alderman to a congressional candidate, but would: (i) prohibit the alderman from making or participating in City decisions or actions with regard to the person paying the alderman; (ii) prohibit the alderman from receiving compensation in exchange for advice or assistance on matters concerning City business; and (iii) prohibit the alderman from using or disclosing confidential information.

The Board also recognized that Mayoral Executive Order 86-1 did not cover the conduct of elected officials, or persons such as ward committeemen, whose

The Board recognized that, at the time of its opinion, it was not authorized to make official determinations regarding the Governmental Ethics Ordinance, but nonetheless gave its informal opinion that the Ordinance would not prohibit an

		positions are not with a specific City	
		agency.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/87033.A.pdf	Representation of Other Persons; Post-employment	The Board advised an appointed official that representing a real estate developer in a proposal to have a building designated as a landmark would seem to violate the Ordinance's post-employment restrictions, given the official's previous involvement with the Landmarks Committee, and the Board advised the official to decline the representation.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO ElectOfficials/870 34.A.pdf	Representation of Other Persons; Appointed Officials; Elected Officials; Post-employment	This is a significant, precedential case. The Board discussed the representation and post-employment provisions under Executive Order 86-1, the then-new Governmental Ethics Ordinance, and the recommendations made in the Sullivan Report.  The Board first noted that the Executive Order prohibited appointed officials from representing any person before any City agency if the action was non-ministerial, whereas the new Ordinance allowed such representation if "wholly unrelated" to the appointee's City board or commission's work. The Board determined to apply the later, more lenient standard, and requested more information from the requestor to make that determination.  The Board next discussed the post-employment provisions. The requestor was a former alderman, and the Board determined that, as an alderman, the requestor had not been personally and substantially involved with the subject matter of parking meters – stating that	Representation of other persons; appointed officials; wholly unrelated representation permitted; former alderman; postemployment; revolving door; parking meters; an alderman's vote on a matter does not constitute personal and substantial participation in the matter; merely voting on a matter; City Council member's vote; Sullivan Report

		"merely voting as a member of City Council on matters related to public parking does not constitute 'personal and substantial involvement."  Finally, the Board noted that the Sullivan Report recommended that legislative branch officers and employees be excluded from the Ordinance's postemployment provisions, thus, if that recommendation were enacted, this former alderman would not be subject to the post-employment restrictions. Note: this recommendation was not enacted.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/870 35.A.pdf	Financial Interest in City Business; Appointed Officials; Relationship to Other Laws	The Board determined that City employees may participate in the Façade Rebate Program and receive grants in amounts up to \$5,000, whereas appointed officials may participate to the same degree as any eligible member of the public as long as the grant is wholly unrelated to the official's City responsibilities. The Board also noted that the Department administering the program may enact rules that are more stringent than those in the Ordinance. See also Case No. 87029.A.	business of the City; Façade Rebate
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/87038.A.pdf	Gifts	prohibited any gift based on a mutual	implicit; Executive Order 86-1; Cable Commission; Cable Ethics Ordinance; <i>quid pro quo;</i> appearance of impropriety; gift of free cable installation; cable grantees; cable

87040.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Employ Relatives/87040. A.pdf	Employment of Relatives or Domestic Partners	transaction. However, the Board recommended extreme caution in accepting persons who have an economic interest in City business, due to the potential for the appearance of impropriety. The Board noted that, although it no authority to make a determination under the then-new Ethics Ordinance, the Ordinance would prohibit this because the gift would be worth in excess of \$50. The Board also stated that it had no authority to interpret the City's Cable Ethics Ordinance.  The Board determined that the Ordinance did not prohibit a relative of a supervisory, administrative or executive City employee from seeking employment with the same department, but that the supervisory City employee was prohibited from attempting to influence the decision and personally exercising discretion in determining whether the relative would be employed by the City.	Employment of relatives; hiring; two relatives working in the same department; influence in the decision to hire one's relative is prohibited; nepotism; family member; siblings; supervisory, administrative; executive City employee
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Conflict OfInterest/87041.I .pdf	Conflicts of Interest/Improper Influence	The Board determined that a City employee did not violate Executive Order 86-1 by reviewing a proposal submitted to the City by a corporation whose stock the employee owned, as the stock was publicly traded, and the employee owned less than 1% of its outstanding stock, but advised that the employee should have informed the department or requested an advisory opinion from the Board to forestall or minimize the appearance of impropriety.	Ownership of common stock; less than 1%; participating in a City decision affecting a company who stock is owned by a City employee; publicly traded stock; economic interest; financial interest
87043.A	Outside Employment	The Board determined that an employee of the Department of Revenue was not prohibited from doing bookkeeping tax	Outside employment; second job; Department of Revenue; bookkeeping; tax preparation; representation; confidential

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/870 43.A.pdf		was subject to restrictions, including the money for advice prohibition, the use or disclosure of confidential prohibition, and the representation of others prohibition.	information; receipt of money in return for advice or assistance concerning City business
		The Board also pointed out that each City department may adopt more restrictive rules, especially with respect to outside employment.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Represe ntingOthers/8704 4.A.pdf	Representation of Other Persons	A former alderman and current appointed member of a City commission was advised that the Ordinance did not prohibit the representation of clients in a response to a request for proposals (RFP) from the Department of Aviation for an ice cream concession, or in the process to request certification as a Woman-owned business (WBE).  Note: the opinion does treat the former alderman as subject to the postemployment restrictions, unlike Case No. 87047.A, involving the same former	City real estate; wholly unrelated; representation of ice cream concessionaire
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO OutsideEmploym ent/87046.A.pdf	Outside Employment; Lobbyist Regulation and Disclosure; Appointed Officials; Representation of Other Persons	the Mayor's Advisory Commission for Revising the Building Code was not prohibited from representing clients	contractor; Member of Mayor's Advisory Commission for Revising the Building Code; private practice; wholly unrelated; representing clients in Building Code matters; revising a City Code; representation;

87047.A	Representation of Other Persons	in the submittal of drawings for Building Code approval, or from rendering advice to clients regarding an interpretation of the Building Code as it presently, exists since such advice and assistance is wholly unrelated to [the official's] duty to make recommendations regarding revisions to the Building Code. In reaching this conclusion, the Board hereby holds that rendering assistance or interpreting a City as it exists in present form is an act which is wholly unrelated to making non-binding recommendations as to how a City Code should be revised." The Board also held that representing clients who submit drawings for Building Code approval will note the representation section as long as that representation does not include advocating revisions to the current Building Code.  A former alderman and current member of a City commission was advised that	, I I
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Represe ntingOthers/8704 7.A.pdf		neither Executive Order 86-1 nor the Ordinance prohibited the proposed representation of a client in the purchase of City-owned property, s the matter was wholly unrelated to the former alderman's duties on the City commission to which the former alderman was appointed. See also Case 87044.A.  Note: the former alderman was considered as an appointed official, and not subject to the post-employment restrictions.	representation of purchasers; post- employment restrictions not applicable
87049.Q	Gifts	A City employee was advised that the Ordinance did not prohibit acceptance of	Educational travel; seminar; municipal debt; public finance officials; a public event; other

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/87049.Q.pdf		debt, offered by the seminar's co- sponsor. The seminary was related to the City employee's job, and was public, insofar as other government officials would attend, and the expenses were to be paid by the seminar's sponsor.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/87051.A.pdf	Travel	Executive Order 86-1 did not prohibit a high-ranking City employee from	underwriter; public event means attended by other government employees; reasonable expenses; educational travel; public; meaning of public event; related to official
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Conflict OfInterest/87052. A.pdf	Conflicts of Interest/Improper Influence	This is a significant, precedential case. The Board determined that Executive Order 86-1 did not prohibit a City official from accepting contributions on behalf of two non-profit organizations on whose boards the official sat, from individuals who had an economic interest in matters pending before the official's City agency, but the Board advised that such actions ought to be avoided. While the contributions did not represent a personal pecuniary interest to the official, and the	organization; solicitations from persons seeking City business; solicitations on behalf of a charity; solicitation from a contractor;

		official's City actions did not benefit the organizations on whose boards the official sat, the Board was concerned that solicitations from individuals who might come before the official's City agency would be similar to other prohibited actions, and might be perceived as involving a mutual understanding and an appearance of impropriety, if there had been a solicitation made the person solicited had responded either positively or negatively. See also Case No. 09034.A.  Note: in 2013 the Ordinance was amended to include an explicit prohibition against soliciting contributions on behalf of a third party from persons who, the soliciting employee or official knows, are seeking City action and the soliciting employee or official can directly affect the outcome of that action.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Conflict OfInterest/87053. D.pdf	Conflicts of Interest/Improper Influence	The Board determined that a City employee whose mother owned less than 1% of the common stock of a company that was going to enter into a contract on which the employee would work was not required to recuse from that contract, because the employee did not have a financial interest in the contract. The Board nonetheless commended the employee. See also Case No. 05025.Q.	Ownership of stock; common stock; financial interest; less than 1% of a publicly traded company's outstanding stock; recusal; commendable to recuse; mother
https://www.chic ago.gov/dam/city /depts/ethics/gen	Employment of Relatives or Domestic Partners	This is a significant, precedential case. The Board determined that the Ordinance does not prohibit relatives of City employees or officials from obtaining City contracts or participating in City set-aside contract procurement programs but does	Employment of relatives; relative's company; bidding on or receiving City contracts; set-aside procurement programs; contract management authority; in any way assist a relative in obtaining a City contract; confidential information; relative's company

eral/AO Employ Relatives/87057. A.pdf		prohibit City employees themselves from participating in their own names or in the names of another in such contracts. The Board noted that a City employee whose relatives or their companies bid on or received such contracts is prohibited from in any way using the employee's City position to assist the relative or company in obtaining the contract, or from exercising contract management authority over such contract, or from using or disclosing confidential information to attempt to assist the relative.	not prohibited from bidding on or receiving a City contract
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/87058.Q.pdf	Travel	The Board determined that a high-ranking City official was prohibited from accepting a trip on an inaugural flight to a foreign country, the expenses for which would have been paid by a company that the official's City department regulated. The rationale was the trip was not in any way related to official City business. <i>Cf.</i> Case No. 87120.A.	Travel; inaugural flight; foreign country; gift; company regulated by the City; prohibited travel
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO CampFin anacing/87061.a. pdf	Campaign Financing	The Board Chair and staff determined that a political action committee (PAC) whose members included several City employees was not technically prohibited from hosting a fundraiser for then Mayor Harold Washington on a yacht owned by an individual with a City contract, but recommended that it happen, because it would appear to be quite similar from action that were not allowed and contrary to the interests of the general public. The Board also recommended that members of the PAC not solicit contributions from individuals with City contracts with departments employing them, and the	Campaign contributions; political contributions; political action committee; PAC; yacht; solicitation of political contributions; persons doing or seeking to do business with the City; \$1,500; City contractors; hosting a fundraiser; appearance of impropriety; Mayor Harold Washington; compel; coerce; interlocutory opinion; subject to the full Board's approval

87062.E  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO SFI/8706 2.E.pdf	Statements of Financial Interests	PAC not accept contributions in excess of \$1,500 from any City contractors.  Note: the Ordinance was amended to prohibit any City employee or official from knowingly soliciting any political contribution from a person doing or seeking to do City business after this opinion was issued (although candidates may solicit such contributions, subject to other restrictions in the Ordinance).  The opinion was issued prior to consideration by the entire Board and was subject to the entire Board's approval.  The Board determined that the Commission for Health Planning and Resource Development was not solely advisory, and thus its members were required to file annual Statements of Financial Interests. The Board focused on the facts that the Commission had the responsibility for approved all of its own contracts and was authorized to employ consultants and contract with entities and individuals to aid in the performance of its functions. Thus, it was not solely advisory, but instead had the authority to enter into contracts or make expenditures other than those incurred for research	officials; Commission for Health Planning and Resource Development; solely advisory;
87063.A <a href="https://www.chicago.gov/dam/city/depts/ethics/gen/">https://www.chicago.gov/dam/city/depts/ethics/gen</a>	Lobbyist Registration and Disclosure; Attorneys	purposes. The Board advised an associate in a law firm that, due to the inability of the associate to access certain information about client fees or expenditures, the Board would no longer require associates in law firms to register as lobbyists, but	Attorneys; lobbyists; associates in law firms; partners in law firms; entity registration; client expenditures; client compensation

eral/AO Lobby/8 7063.A.pdf		that the firm could file one single registration, listing each attorney who lobbied and providing client compensation and expenditure information in the aggregate.  Note: this case has been superseded. The Board no longer has entity registration.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/87064.A.pdf	Gifts; Elected Officials	•	Alderman; skybox; Say No to Drugs; Chicago Public Schools; attendance at a baseball game; \$50; complimentary tickets
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/87065.Q.pdf	Travel	A City employee was advised that travel expenses to a corporation's California	one day; officials from other governmental
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Conflict OfInterest/87067. A.pdf	Conflicts of Interest/Improper Influence; Appointed Officials; Relationship to Other Laws; Special Services Areas	enabling ordinance of a City commission	superseded by enabling ordinance; ex officio; property owners; lessees; recuse; appointed officials; voting on matters that could substantially affect their private economic

		matters that could substantially affect their private economic interests.  The Board cited the Relationship to Other Law provision, which states that nothing in the Ordinance intended to repeal or is to be construed as repealing in any way the provisions of any law or ordinance.  Cf. Case Nos. 87079.A.; 05031.CNS	
87072.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/870 72.A.pdf	Financial Interest in City Business	The Board determined that City employees and officials may purchase property in a Scavenger Sale, as it constitutes the purchase of property pursuant to a process of public notice followed by competitive bidding.	property; public notice followed by competitive bidding; Scavenger Sale; Section 235 of the Revenue Act; Scavenger
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Lobby/8 7073.A.pdf	Lobbyist Registration and Disclosure	The Board determined that a lobbyist who represented clients pursuant to retainer agreements that did not stipulate an hour wage, the lobbyist must aggregate all compensation in order to determine whether the compensation threshold of \$5,000 that required registration was met. The Board also advised that the lobbyist should pro-rate the fee, considering the time spend in discussions with City officials as well as preparatory activities such as research and consultations that are directly related to influencing City actions as part of lobbying-related compensation.  The Board also advised the firm to make a "good faith estimate" of the amount of compensation received and expenditures	Lobbyist registration; activity reports; estimates of lobbying-related compensation and expenditures; good faith estimates

87076.A  https://www.chic aqo.qov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/87076.A.pdf	Gifts	made for lobbying-related activities and print on the activity report "the number provided in this section are estimates." Note: the Ordinance no longer has a compensation or expenditure threshold above which a person must register as a lobbyist; now all persons who lobby must register regardless of compensation or expenditures.  This is a significant, precedential case. The Board determined that the Department of Public Health could solicit and accept gifts such as soft drinks, t-shirts, and refreshments from sponsors, local businesses, for the annual event for City employees and their families called "Chicago Runs for Health." These gifts were not solicited by any City employees or officials in a personal capacity, but as gifts to the City, and must be reported as gifts to the City to the Board of Ethics and	Chicago Runs for Health; Department of Public Health; in-kind donations; t-shirts; soft drinks; reported to the Board of Ethics and
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/870 77.A.pdf	Financial Interest in City Business	the Comptroller.  This is a significant, precedential case. The Board determined that the Ordinance does not, per se, prohibit a company owned by the daughters of a City employee from bidding on or receiving City contracts, and that, "as a general rule, financial interests maintained by the children of City employees will not automatically be attributed to the City employee solely as a result of the familial relationship."  But, the Board held, the Ordinance does impose significant, precedential restrictions, and that the company's financial interest in City business would	employee; in the name of another; family

#### 87078.A

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/87078.A.pdf Gifts; Elected officials constitute an equity interest. This is a significant, precedential case. The Board determined that an alderman was not prohibited from accepting tickets to a professional baseball game, from the team, for distribution to Little League teams in the ward, provided that the team did not have any contracts with the City which the official was in a position to substantially affect. The Board also advised the alderman that the tickets would not be acceptable if there was an explicit or implicit understanding that the alderman's votes or judgments would be influenced thereby. The Board stated that "it is clear that the tickets are not being offered to you on the basis of some understanding that your official actions would favor the club," but that "a factor any official should consider before accepting a gift concerns the public's perceptions and the possibility that

be attributable to the employee (and thus violate the Ordinance) if: (i) the City employee may not financially support the company; (ii) the City employee contributes significantly or regularly to the management of the corporation; (iii) the employee exercises indirect or direct control over the corporation; or (iv) if the

City employee makes an

investment in the company, or its equivalent, though the Board noted that money loaned to the daughters, if formally secured by a promissory note which stipulates that the borrowed funds must be paid at an interest rate at or above the current market rate, would not itself

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Baseball tickets; distribution to Little League teams; alderman; appearance of impropriety; credit for suggesting a charitable donation; actual impropriety; public perception; \$50 limit

accepting gifts of significant, precedential value will give rise to the appearance of impropriety even if no actual impropriety has occurred." Thus, the Board suggested that, in order to avoid the appearance of impropriety, the alderman receive only up to \$50 worth of tickets, and that, "by doing this you will clearly be within the bounds of the Ordinance regardless of whether or not you are in a decision-making position with respect to any economic interest of the [team]."

Finally, the Board suggested that, in the future, the alderman consider having the team distribute the tickets directly to the Little League players, with attribution given to the alderman for suggesting these donations, as there would be nothing in the Ordinance prohibiting that, and the donations would not be subject to a \$50 limit.

### 87079.A

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Conflict OfInterest/87079. A.pdf Conflicts of Interest/Improper Influence; Appointed Officials This is a significant, precedential case. The Board determined that the owner of a private limousine service was not prohibited from serving on the Chicago Tourism Council, as the Ordinance prohibits officials from taking part in City decisions that will have a foreseeable effect on their private interests, but is not intended to bar persons with an economic interest in a general area, like tourism from providing expertise and experience to the City in the same area. limousine service owner would be required to recuse from City decisions that would have a foreseeable effect upon his or her economic interests, that is,

Interest distinguishable from that of the general public; conflict of interests; appointed officials; recusal; effect on one's private interests; a business area generally; foreseeable effect; tourism

87080.A  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO OutsideEmploym ent/87080.A.pdf	Outside Employment; Appointed Officials; Conflicts of Interest/Improper Influence	"decision directed towards [the official's] specific business or limousine services generally." <i>Cf.</i> Case Nos. 87067.A; 05031.CNS.  The Board generally advised a City department that members of the Commission on Animal Care and Control were not prohibited from having primary employment and representing perspectives of businesses like their private businesses. For example, a member could be a veterinarian who owns a hospital that is inspected by the City. The Board stated that, "as long as the members of the Commission on Animal Care and Control continue to avoid participating in decisions which affect their private economic interests, such dual roles are proper under the Ethics Ordinance." <i>Cf.</i> Case Nos. 87067.A; 87079.A; 05031.CNS.	general public; conflict of interests; appointed officials; recusal; effect on one's private economic interests; Commission on Animal Care and Control; veterinarian; veterinary hospital; external employment
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/870 81.A.pdf	Outside Employment	The Board determined that a City attorney was not prohibited from advising clients, design professionals, regarding requirements of a City code; the attorney's City work was prosecuting people under a City code. The Board expressed its concern that this would give rise to an appearance of impropriety and recommended that the attorney decline the outside employment. The Board also advised the attorney that, if any case involving the project worked on by the clients came before the attorney's department, recusal would be required.	Outside employment; City code; City building project; attorney; code prosecutions; wholly unrelated; appearance of impropriety; design professionals; decline the secondary employment
87082.E	Statements of Financial Interests	The Board determined that the Advisory Commission Board on Cultural Affairs was solely advisory, and thus its	Statements of Financial Interests; appointed officials; Advisory Board on Cultural Affairs; solely advisory; not solely advisory; authority

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO SFI/8708 2.E.pdf		members were not required to file annual Statements of Financial Interests.	to enter into binding contracts; employ consultants; approve its own contracts
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO SFI/8708 3.E.pdf	Statements of Financial Interests	This is a significant, precedential case. The Board determined that the Private Industry Council of Chicago is not a City agency, and thus its members are not required to file annual Statements of Financial Interests. The Board stated that, in order for an agency to qualify as a unit or division of the government of the City, it must either be financed primarily through the City budget, or created by City ordinance, or its members must be subject to confirmation by the City Council. The PIC was funded primarily through state and federal sources, was not created by City ordinance, and its appointed members were not subject to confirmation by the City Council.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO SFI/8708 4.E.pdf	Statements of Financial Interests	The Board determined that the Chicago Tourism Council was solely advisory in nature, and thus its members were not required to file annual Statements of Financial Interests. However, the Board of Directors of the Chicago Tourism Council did retain the authority to make biding contracts and were required to file.	Statements of Financial Interests; authority to enter into contracts; Board of Directors of
https://www.chic aqo.qov/dam/city /depts/ethics/gen eral/AO SFI/8708 5.E.pdf	Statements of Financial Interests	The Board determined that the Chicago Community Development Advisory Committee was solely advisory in nature, and thus its members were not required to file annual Statements of Financial Interests.	Chicago Community Development Advisory Committee; solely advisory; Statements of Financial Interests; authority to enter into contracts; Board of Directors of Chicago Tourism Council

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/870 86.A.pdf	Outside Employment; Fiduciary Duty; Conflicts of Interest/Improper Influence	This is a significant, precedential case. A City employee as advised that the employee's assistant was prohibited from having outside employment assisting private clients in completing applications because it would involve providing services for pay which are similar if not identical to what the assistant provide to the public, free of charge, as part of City employment. It would violate the money for advice provision of the Ordinance, and possibly violate the Ordinance's fiduciary duty provision, because the employee would have the opportunity to recommend that the public obtain assistance through private consulting services rather than from the City, even though the Board had no reason to conclude that the employee had any intention of using City employment to promote private interests. "In accepting outside employment, it is not prudent to intentionally create a situation in which conflicts of interests can arise."  The Board also stated that the Ordinance did not prohibit this employee from performing these services, free of charge, after working hours.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO SFI/8708 8.E.pdf	Statements of Financial Interests	After reviewing Executive Order 87-2, the Board determined that the Advisory	Advisory Council on the Chicago Housing Authority; solely advisory; Statements of Financial Interests; authority to enter into contracts; Executive Order 87-2

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO SFI/8709 0.E.pdf	Statements of Financial Interests	The Board determined that the Mayor's Advisory Committee for Revising the Building Code was solely advisory in nature, and thus its members were not required to file annual Statements of Financial Interests.	The Mayor's Advisory Committee for Revising the Building Code; solely advisory; Statements of Financial Interests; authority to enter into contracts
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO SFI/8709 2.E.pdf	Statements of Financial Interests	The Board determined that the Mayor's Advisory Commission on Women's Affairs was solely advisory in nature, and thus its members were not required to file annual Statements of Financial Interests.	solely advisory; Statements of Financial Interests; authority to enter into contracts; the Mayor's Advisory Commission on Women's Affairs
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO SFI/8709 3.E.pdf	Statements of Financial Interests	The Board determined that the Economic Development Commission was not solely advisory in nature, and thus its members were required to file annual Statements of Financial Interests. The Board's decision was based on the fact that the Commission's budget included an appropriation of \$200,000 to be used to retain the Economic Development Foundation; this constituted the ability to enter into binding contracts.	Economic Development Commission; solely advisory; Statements of Financial Interests; authority to enter into contracts; contract to retain the Economic Development Foundation
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Employ Relatives/87096. A.pdf	Employment of Relatives or Domestic Partners; Elected Officials	The Board determined that the Ordinance does not prohibit an alderman from hiring a sister-in-law as a member of the alderman's personal staff, nor does it prohibited one's alderman's sister-in-law from being hired by another alderman to work on a City Council committee. The Board noted that the Ordinance's definition of "relative" does not include sisters-in-law, and also that, even if the person in question did fall into the	Aldermen; relatives; sister-in-law; definition of relative; alderman's personal staff; City Council Committee staff; advocate for the hiring of; hire a relative in exchange for the hiring of another's relative; nepotism

87099.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/87099.A.pdf	Post-employment	relative-alderman's personal staff, but that the alderman would be prohibited from advocating for employment for a relative to serve on a Council Committee's staff, and the Ordinance prohibits one alderman from hiring a relative of another in exchange for the employment of that first alderman's own relative.  The Board determined that a departing City employee could enter into a contract with the employee's former City department (the Department of Special Events) to perform services on the department's food drive program. The basis for the Board's determination was that the employee had not had "substantial involvement" in the subject	and substantially in the subject matter; Office of Special Events; food drive; technical assistance; contract with one's former City department; set up stages, chairs and tents;
87100.E	Pension Funds; Statements of	matter, which would require the employee to coordinate the collection and distribution of canned goods and other donations for the food drive. The employee's work on this program consisted merely of setting up displays in City Hall and the Merchandise Mart advertising this program.  The Board determined that the Retirement Board of Chicago	· ·
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO SFI/8710 0.E.pdf	Financial Interests  Lobbyist Registration and Disclosure	Policeman's Annuity and Benefit Fund was a state-chartered agency, and not a City agency, and thus its members were not required to file an annual Statement of Financial Interests.  This is a significant, precedential case. The Board determined that: (i) if a paid	Building Code; sponsoring amendments to

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Lobby/8 7101.A.pdf		employee of a firm sponsors and submits proposed changes to the City's Building Code, then he or she is lobbying, even if the changes are technical, not intended to benefit a particular client, but are in the public interest; (ii) the employee's discussions with City personnel with respect to clarifying the proposed legislation is not lobbying unless it advocates a particular position on behalf of a client of the firm; and (iii) if, in representing clients before a City board, the firm's employee attempts to convince City personnel to adopt an alternative interpretation of the Building Code, then that activity would be lobbying. <i>Cf.</i> Case Nos. 97055.A; 02013.A.	to the Building Code; lobbying; what is lobbying; legislative action; administrative action; requests for information as lobbying;
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO SFI/8710 2.E.pdf	Statements of Financial Interests	The Board determined that the Chicago Advisory Council on Disability was solely advisory in nature, and thus its members were not required to file annual Statements of Financial Interests.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO SFI/8710 3.E.pdf	Statements of Financial Interests	The Board determined that the Mayor's Advisory Committee on Asian American Affairs was solely advisory in nature, and thus its members were not required to file annual Statements of Financial Interests.	solely advisory; Statements of Financial Interests; authority to enter into contracts; Chicago Advisory Council on Aging
87104.E  https://www.chic ago.gov/dam/city /depts/ethics/gen	Statements of Financial Interests	The Board determined that the Chicago Advisory Council on Aging was solely advisory in nature, and thus its members were not required to file annual Statements of Financial Interests.	solely advisory; Statements of Financial Interests; authority to enter into contracts; Mayor's Advisory Committee on Asian American Affairs

eral/AO SFI/8710 4.E.pdf			
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO SFI/8710 5.E.pdf	Statements of Financial Interests	The Board determined that the Mayor's Advisory Commission on Latino American Affairs was solely advisory in nature, and thus its members were not required to file annual Statements of Financial Interests.  The Board discussed the fact that the Commission anticipated making expenditures in connection with hosting the 1988 National Conference of Latino Elected and Appointed Officials (NALEO), but concluded that such expenditures were for the purposes of research in connection with its advisory functions	solely advisory; Statements of Financial Interests; authority to enter into contracts; Mayor's Advisory Commission on Latino Affairs; expenditures necessarily incurred for research in connection with advisory functions; NALEO; National Conference of Latino Elected and Appointed Officials
https://www.chic aqo.qov/dam/city /depts/ethics/gen eral/AO SFI/8710 6.E.pdf	Statements of Financial Interests	The Board determined that a non-salaried appointee of the Board of Health was required to file an annual Statement of Financial Interests, and that, as an appointed official, it was expected that the individual would not receive a salary, but the criteria for determining whether appointed officials does not depend on pay or salary, but whether they serve on a board or commission that wholly advisory in nature. The Board of Health is wholly advisory in nature.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/87107.A.pdf	Post-employment	employee's former department for one	between the City and a former employee; independent contractor; City seeks the service of the former employee; subject matter; retiring City employees or officials;

		employee had been personally and substantially involved.  Note: this case was superseded by the Board's opinion in Case No. 93018.A.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/871 12.A.pdf	Outside Employment	The Board determined that the Ordinance did not prohibit an employee of the Department of Public Health from serving on a member of the Illinois State Medical Disciplinary Commission. Members received a stipend. The employee would not be required to represent individuals before any City department and would not be involved in transactions with the City. The Board advised the employee of the money for advice and representation prohibitions, and that, if the income from membership exceeded the threshold (then \$2,500 per year) it would need to be reported on the annual Statement of Financial Interests.	Outside employment; Illinois State Medical Disciplinary Commission; medical malpractice investigations; representation of persons before the City; confidential information; solicit or receive any money or thing of value in return for advice or assistance on matters concerning City business; physician; Department of Public Health; physician; Department of Public Health
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/87113.Q.pdf	Gifts	The Board advised a City department that its employees were not prohibited from accepting items of nominal value (less than \$10), as long as the aggregate value to any employee from any donor did not exceed \$50, the gifts were not in cash or its equivalent, and there was no attempt to influence City decisions. The department was also advised that certain items could be accepted as gifts to the City, if disclosed.	Gifts; non-cash gifts of nominal value; nominal value; less than \$10; gifts accepted on behalf of the City
87116.A  https://www.chic ago.gov/dam/city /depts/ethics/gen	Lobbyist Registration and Disclosure; Attorneys	The Board determined that: (i) an attorney who represents a client before the Zoning Board of Appeals is not thereby a lobbyist because this Board is not an "executive department" and this action is not "administrative lobbying"; (ii) an attorney	department; administrative lobbying; Board of Ethics; on behalf of any person other than

eral/AO Lobby/8 7116.A.pdf		who argues a position before the Board of Ethics is likewise not thereby lobbying, because the Board is not an "executive department," and this activity is not an attempt to influence an "administrative action" and (iii) even if the Board of Ethics were an "executive department," this activity would still not constitute lobbying because the firm was representing itself in trying to influence decisions of the Board of Ethics.  Note: the Ordinance no longer distinguishes between "executive" and non-executive departments, although the activity in (i) above may not constitute lobbying because representing clients before the Zoning Board of Appeals could constitute representing clients in a formal, adversarial hearing.	himself, or as any part of his duties as an employee of another
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/87118.A.pdf	Gifts	This is a significant, precedential case. The Board determined that the Ordinance does not prohibit City employees and official from accepting \$50 US Savings Bonds offered by HMOs as enrollment incentives. The Board first concluded that, although the retail price of a \$50 bond was \$25, and thus, if a gift, would be permitted, as it was under \$50, these bonds were not gift. The reason: gift was defined as "anything given without consideration or expectation or return." These bonds were clearly provided in consideration of City employees' and officials' decision to enter into a contract with the HMO. Moreover, the Board	\$50 US Savings Bonds; health insurance; HMOs; personal decision versus City

determined that the decision to enter into a contract with a particular HMO by a City

87120.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/87120.A.pdf	Travel	employee or official was not a "decision concerning City business," but a personal decision. While the contract between the City and the HMOs constitutes City business, the individual decisions made by City personnel to join an HMO do not affect the terms of the City's contractual agreement to pay the HMOs a set premium for each enrolling City person. The Board determined that a high-ranking City official was not prohibited from accepting airfare and other reasonable travel expenses from a major airline that was celebrating its inaugural flight between Chicago and a sister City. The Board's rationale was based on the fact that the official would be participating in public events in the sister City with other high-ranking officials, designed to foster trade and cultural exchange.  The Board noted that public officials may not accept hosting and travel expenses unless the benefits meet the conditions in the opinion.	airline; host; public appearance; related to
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/88005.A.pdf	Gifts	This is a significant, precedential case. The Board determined that: (i) it was appropriate for a City official to turn over to the City Comptroller's office a black and white TV received from an insurance company; and (ii) it was not advisable for the official to accept 56 movie passes from a national cinema chain, even though acceptance did not clearly violation the Ordinance, but might create the appearance of impropriety, even though such passes were given as a "courtesy" to public officials without an	of caution; movie passes; cinema passes; museum pass; insurance company, black

attempt to influence any specific decisions or actions; and (iii) it was not advisable for the official to accept a guest pass to eight (8) Chicago Museums.

The Board discussed the appearance of impropriety standard at length, and wrote that "Despite the fact it might not technically violate any of the fits provisions of the Ordinance for you to accept the Cinema tickets or the guest pass from Chicago museums, there are good reasons why you should return these items or should at the very least limit your use of them [to be the gift limit of \$50). It is reasonable to expect that certain circumstances could arise in which you would be in a position to further the interests of one of both of the donors through your governmental actions ... it is possible that after giving you certain benefits, a donor could approach you to request that you initiate some legislative activity favorable to its business interest ... your acceptance of a gift now, from a persons or entity who stands to benefit from your governmental actions and influence in the future may give the appearance of an improper understanding ... or, at the very least, may create the impression that you will be predisposed to make governmental decision which further the private economic interests of the donor."

88006.A

https://www.chic ago.gov/dam/city Non-profit Board Service; Outside Employment This is a significant, precedential case. The Board determined that a high-ranking City employee was not prohibited from serving as the treasurer of a non-profit

Non-profit board service; treasurer; City delegate agency; not in a position to make or participating in making City decisions about

/depts/ethics/general/AO Outside Employment/880 06.A.pdf		organization that received Community Development Block Grant Funds (CDBG) from the City was not prohibited from accepting this volunteer position. The Board noted that that the employee was not in a City position in which the employee would have make or participate in making CDBG funds by the organization and would have no economic or financial interest in it (because the position was voluntary).	the non-profit; CDBG funds; Community Development Block Grant
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/88008.D.pdf	Gifts	The Board acknowledged to a City official that official's disclosure of a gift that was then donated to a food pantry. The Board advised the official that personal gifts could be accepted from City contractors as long as: (i) the aggregate value of such items from any single donor did not exceed \$50; (ii) the gift was not cash or its equivalent; (iii) there were no circumstances suggesting any attempt to improperly influence City decisions.  The Board stated that generally, personal gifts worth \$50 or more should be returned to the donor. However, it is appropriate to donating perishable items to a non-profit, as this is expedient and proper, and that best practice is to send the donor a copy of the donation letter so as to avoid similar situations in the future.	Gifts; improper gifts; donate to charity; donate to a non-profit; worth more than \$50; no cash or cash equivalent; mutual understanding; proper and expedient way to handle gifts
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/88010.D.pdf	Gifts	This is a significant, precedential case. The Board acknowledged a disclosure sent by a City employee of acceptance of a gift on behalf of the City but advised the employee that it is not proper to then donate the gift to another individual. Instead, any item accepted on behalf of	Gifts; improper gifts; accepting a gift on behalf of the City; gift on behalf of the City; inventory of City property; inappropriate to give to another individual; worth more than \$50; no cash or cash equivalent; mutual understanding; request an advisory opinion

88013.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Lobby/8 8013.A.pdf	Lobbyist Registration and Disclosure	the City becomes an item of City property, and it is inappropriate to personal donate such items in the recipient's own name without first receiving approval from the City Comptroller.  The official was also advised that any questionable gift should be either returned, or the recipient should request an advisory opinion from the Board before accepting the benefits.  The Board determined that attorney from a law firm that represented clients before the Zoning Administrator, City Council's Zoning Committee, and Department of Revenue would be required to register as lobbyists if their compensation from activities totaled \$5,000 or more in a year,	Lobbyists; activities constituting lobbying; administrative lobbying; representing clients in proceedings; Zoning Board of Appeals; Zoning Administrator; City Council Zoning Committee; Department of Revenue;
88014.E	Statements of Financial Interests;	but would not need to register if their compensation or expenditures exceeded more than \$5,000 for activities before the Zoning Board of Appeals.  Note: this case was superseded by later amendments that exempted from the definition of lobbying attorneys representing clients in public, adversarial hearings or proceedings.  The Board determined that member of the Chicago Public Library Board must file	Not solely advisory; appointed officials; Chicago Public Library Board; Statements of
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO SFI/8801 4.E.pdf	Appointed Officials	Statements of Financial Interests.	Financial Interests
88016.A	Financial Interest in City Business;	This is a significant, precedential case. The Board determined that: (i) the	

https://www.chic ago.gov/content/ dam/city/depts/et
hics/general/AO InterestCityBusin ess/88016.A.pdf
88017.A
https://www.chic

## Employment of Relatives or Domestic Partners

professional artist-wife of an employee of the Department of Cultural Affairs could participate in a program operated by the Department to sell her artwork. The Board reasoned that the wife's business was her independent occupation, business or profession, and cautioned the employeehusband that he could not exercise contract management authority with respect to the program in which his wife would participate; but (ii) the wife was prohibited from participating in a departmental program that would be supervised by Cultural Affairs employee who would be directly reporting to the husband. because he would exercising contract management authority with respect to the program. The Board did not consider whether the employee could sufficiently recuse himself from his responsibilities.

profession of a spouse; artist; Department of Cultural Affairs; sell artwork; professional artist; recuse; nepotism; contract management authority

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Employ Relatives/88017. A.pdf Employment of Relatives or Domestic Partners

The Board determined that a private business owner was not prohibited from submitting a business proposal to an provide alderman (to temporary employment or personal services to the City), even though the businessperson's husband was employed by the City. The husband did not have an ownership interest in the company, nor have any role in introducing the businessperson to the alderman, not assist with the proposal or in negotiations with the alderman. The business constituted the wife's independent occupation business or profession: thus the husband would not be in violation of the conflict of interest or

Spouse's business; independent occupation, business or profession; spouse who works for the City; recuse; not assist the spouse's business; economic interest; financial interest; contract management authority; nepotism; relatives

		financial interest in City business provision.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO- Attorneys/88019. pdf	Attorneys; Lobbyist Registration and Disclosure; Post-employment	This is a significant, precedential case. The Board determined that a former researcher for a City Council Committee, who also was an attorney, and had left City service 10 months prior to requesting the opinion, was prohibited from representing a non-profit client before the City, including the City Council in Community Development Block Grants (CDBG).	
		The opinion contains interesting discussions of the one-year subject matter ban [the Board opined that working on CDBG grants, especially before City Council, was a subject matter], and of the purposes of the post-employment provisions and the idea of impermeable ethical screens. Plus, there is recognition by the Board that, often, staff [or Board members] must make decisions on its own, given time pressures, and must use their best judgment.  Overall, great case – worth reading and re-reading and re-re-reading.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/880 22.A.pdf	Conflicts of Interest/Improper Influence; Political Activity; Representation of Other Persons; Elected Officials; Outside Employment	This is a significant, precedential case. The Board determined:  (i) that an alderman is not prohibited from assisting a firm or entity or person in obtaining City business (the advice was rendered directly to an alderman who had explained that as an elected official the alderman was frequently asked to contact other. City officials and employees and employees are	alderman; appear without compensation before any City agency on behalf of his constituents in the course of his duties as an elected official; help businesses; money for advice; may not solicit or receive anything of value, including a political or campaign contribution, or compensation or income, in

other City officials and employees on matters concerning the operation or business

business relations with City agencies, including those seeking contracts for concessions at City festivals) as long as the alderman derived or received no income or compensation from the matter. including political contributions, and the alderman was not seeking some kind of personal benefit or advantage in return for such assistance. The Board construed the phrase "nothing ... shall preclude any elected official from appearing without compensation before any City agency on behalf of his constituents in the course of his duties as an elected official" to include contacting City personnel on behalf of persons seeking the alderman's assistance in obtaining City business or who seek a remedy for what they perceive to be unfair treatment by a City agency. This also means that gifts, favors, contributions, or other things of value could not be accepted either prior or subsequent to the any assistance provided, if offered in return for the assistance.

(ii) that City employees could participate in the alderman's political campaign, in that there was nothing in the Ordinance that per se prohibited it, provided: (i) this political activity was not performed during compensated time or on or with City property (such activity would violate the fiduciary duty and City property provisions of the Ordinance); and (ii) no City employee was coerced, intimidated, or in some sense completed by another

behalf of person seeking contracts or business relations with City agencies, including those seeking contracts for concessions at City festivals) as long as the alderman derived or received **no** of the City; representation; representation of businesses; lobbying; political activity; City time or City property; compensated time; coerced; intimidated; compelled; must be voluntary

		employee or official to participate. That is, all political activity "must be voluntary." The alderman was not in violation of the Ordinance by allowing City employees to participate in the campaign, as long as these elements were satisfied.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Lobby/8 8023.A.pdf	Lobbyist Registration and Disclosure; Attorneys	The Board determined that an attorney/law firm whose sole representation of clients has been in litigation involving the City as a codefendant was not required to register as a lobbyist. The Board stated that a major purpose of lobbyist registration is to provide information to the public which would not otherwise be accessible, but that attorneys who file a formal appearance in a court of law do as a matter of public record. However, an attorney who attempts to influence the Law Department's decisions as to a matter that is not being litigated in court must register, the Board said.	registration provisions; representing clients in
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO Lobby/88025.q.p	Lobbyist Registration and Disclosure	A non-profit federation was advised that it needed to make a good faith estimate of its members to see whether their total compensation for lobbying City employees and official aggregated \$5,000 or more.  Note: this case was superseded by 2000 amendments to the Ordinance.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO	Lobbyist Registration and Disclosure	A cable company that appeared before the Office of Cable Communications was not lobbying, because that office was not considered an "executive department," and thus could not engage in "administrative actions." However, those cable companies could be lobbying if they	administrative action; executive department;

<u>Lobby/88030.q.p</u> <u>df</u>		engaged in these activities before the City Council, as that could be considered "legislative action."  Note: this case was superseded by later Board decisions.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO SFI/8803 1.A.pdf	Statements of Financial Interests	The Board determined that filers of Statements of Financial Interests: (i) must disclose the name of any common stock of a public company sold in the previous year from a capital gain in excess of \$5,000 was realized – even though they do not have a financial interest in the company; and (ii) the Ordinance requires disclosure only of single transactions from which capital gains of \$5,000 were realized – thus three (3) sales of \$1,700 of the same asset would not need to be disclosed. See also Case No. 88032.A.	shares of a publicly owned company; common stock; publicly traded stock; financial interests; less than 1% of a public
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO SFI/8803 2.A.pdf	Statements of Financial Interests	This is a significant, precedential case. The Board determined that filers of Statements of Financial Interests must disclose the name of any common stock of a publicly-traded company that they sold in the previous year and from which sale they realized a capital gain of \$5,000 or more, even though they would not have a financial interest in that company, and would not need to disclose that interest in other questions on the form that refer to financial interests, e.g. in persons conducting business in or doing business with the City. See also Case No. 88031.A.	shares of a publicly owned company; common stock; publicly traded stock; financial interests; less than 1% of a public
88033.Q  https://www.chic ago.gov/content/ dam/city/depts/et	Lobbyist Registration and Disclosure	A company that employed lobbyists was advised that it should make a good faith estimate of its employees' lobbying-related compensation for lobbying before the City, especially as part of larger	Lobbyists; compensation or expenditures; good faith estimate

hics/general/AO Lobby/88033.q.p df		lobbying efforts before other levels of government.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/880 34.A.pdf	Financial Interest in City Business	After considering the evidence presented by a City employee in an informal hearing before a Board subcommittee, the Board determined that a company 45% owned by the employee's husband was prohibited from entering into a \$35,000 contract with a City department, as it would constitute a prohibited financial interest in City business for the employee.	Spouse's business; financial interest; parking contract
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO SFI/8803 6.A.pdf	Statements of Financial Interests	The Board determined that a filer who owns a financial interest in real estate (located in the City, other than the principal place of residence) that is held in a trust must disclose this interest by disclosing the trust number, the name and address of the trust, and the location of the real estate by both street number and legal description.  Note: the Ordinance was amended in 1989 so that the filer could disclose either the street address or the legal description of the real estate, and need not disclose the number and trustee of the real estate trust.	Statement of Financial Interests; financial interest in real estate; real estate owned by a trust; the identity of any financial interest in real estate located in the City, other than the principal place of residence of the reporting individual, and the address or, if none, the legal description of the real estate, including all forms of direct or indirect ownership such as partnerships or trusts of which the corpus consists primarily of real estate
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/88037.D.pdf	Gifts	The Board determined that a Chicago Police Officer was not prohibited from accepting an award from a Chicago travel promotion office consisting or hotel accommodations, dinner, tickets to a play, and souvenir clothing, for personifying the "welcome image" of the City. The Board reasoned that this was an award publicly presented in	bureau; visitors' bureau; awards publicly

88039.A  https://www.chic	Gifts	recognition of public service, and therefore explicitly acceptable.  Note: in 2012, this provision of the Ordinance was amended such that City employees and officials may accept awards presented in recognition of public service only if the awards are not in cash or cash equivalents.  This is a significant, precedential case. The Board determined that Ordinance does not prohibit City employees or	automobile discount; buy a car; sales promotion; discount equally available to most
ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/88039.A.pdf		officials from receiving discounts on automobile or car purchases from dealers, and that these discounts are sales promotions, not gifts, and need not be disclosed on the annual statement of financial interests, provided: (i) similar discounts are equally available to most other persons (a discount or a special benefit that is significantly greater than that afforded to other persons under similar circumstances, or where there is evidence that the discount was offered in an attempt to influence the City person's governmental decisions are prohibited); (ii) if the discount is more than \$500 above what other person receive in similar buying situations, it would be required to be reported on the annual statement of financial interests.	Statement of Financial Interests; attempt to improperly influence the recipient's governmental decisions; usual discounts;
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO SFI/8804 0.E.pdf	Statements of Financial Interests		Commission on Animal Care and Control; not solely advisory; power to make binding

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Lobby/8 8044.A.pdf	Lobbyist Registration and Disclosure	The Board determined that cable companies engaging in activity before the Office of Cable Communications were not required to register, because that Office was not an "executive department." However, engaging in this activity before the City Council is trying to influence legislative action and thus constitutes lobbying. The Board noted that not every communication with an alderman is lobbying discussing consumer service in the ward is not.  Note: this case was superseded by later Board opinions. See also Case No. 88030.Q.	Lobbying; lobbyist; Cable companies; Office of Cable Communications; executive department; legislative action; administrative action; communications with aldermen; discussing consumer service in the ward; not lobbying
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO CampFin anacing/88045.a. pdf	Campaign Financing; Political Activity	The Board determined that selling tickets to a political fundraising event constitutes political activity, and also soliciting political contributions, and that this activity was permissible, provided that: (i) this activity was not performed during City time, or with or on City property or resources; (ii) no City employee was coerced, intimidated, or compelled by another employee or official to participate; (iii) there was no mutual understanding between the contractor and employee that the employee's City decisions would be influenced; and (iv) the contributions were not given or received in exchange for advice or assistance concerning City business. See also Case nos. 88052.A;  Note: this case was superseded by 1990 amendments to the Ordinance that prohibit any City employee or official from	Selling tickets to a political fundraiser; campaign contribution; political contribution; soliciting political contributions; knowingly solicit or accept a political contribution from a person doing business with the City; City property; political activity

88046.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/88046.A.pdf	Gifts	knowingly soliciting a political contribution from any person doing business with the City (except that candidates or elected officials may make such solicitations for their own candidacies, subject to the provisions against soliciting or accepting anything based on a mutual understanding that City decisions would be affected, and subject to the \$1,500 contribution limitation.  This is a significant, precedential case. The Board determined that a City employee who received a gift of jewelry worth \$800 during a birthday party for the employee held at a private club should return the gift. The giver was a friend of an invited guest, and a building contractor that had contracts with the employee's City department.	Appearance of impropriety; jewelry; \$800; birthday party; friend of an invited guest; explicit or implicit mutual understanding; might be interpreted; building contractor with contracts with the City
88047.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Boar d%20of%20Electi ons%20Commiss ioners/88047Q.pd f	Attorneys; Board of Election Commissioners	The Board stated that, even though the employee "made it clear that the gift did not involve any mutual understanding the particular circumstances of this case could reasonable be construed as involving some effort to improperly influence governmental actions or as involving some implicit understanding."  The Board determined that the Chicago Board of Election Commissioners is not a City agency, as it was created by state statute. Thus, the Governmental Ethics Ordinance does not apply to it or its employees, and its employees need not file Statements of Financial Interests.	Chicago Board of Election Commissioners; CBEC; created by state statute; not a City agency

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO SFI/8805 1.A.pdf	Statements of Financial Interests		\$2,500 in income; rental income; in excess of
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PolActvt y/88052.A.pdf	Political Activity	The Board, addressing the question "would it be a violation of the Ordinance if a person seeking a City contract 'got the squeeze put on him' to contribute to a political campaign chest by an official or employee who had the authority to choose the contract," determined that there was no explicit section in the Ordinance that would have prohibited a City employee or official from compelling, coercing or intimidating a City contractor into making a political contribution — however: City employees and official were prohibited from soliciting or accepting contributions: (i) in exchange for advice or assistance concerning City business; (ii) based on a mutual understanding that City decisions would be affected thereby. See also Case No. 88045.A.  Note: this case was superseded by 1990 amendments to the Ordinance that prohibit any City employee or official from knowingly soliciting a political contribution from any person doing business with the City (except that candidates or elected officials may make such solicitations for	

88054.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Represe ntingOthers/8805 4.A.pdf	Representation of Other Persons; Attorneys	their own candidacies, subject to the provisions against soliciting or accepting anything based on a mutual understanding that City decisions would be affected, and subject to the \$1,500 contribution limitation.  The Board determined that an attorney about to begin City employment would be prohibited from representing clients before City agencies, including bond underwriters, or from receiving or deriving any income from such representation. However, the Board also determined that the attorney was entitled to full compensation for all such work performed prior to joining the City, and that the attorney's former law firm could take on such representation, provided that the City employee received no compensation from such representation and the attorney's name was removed from the firm's name. See also Cases. 97026.A; 16005.A.	fees earned prior to commencing City employment; law firm name; representation
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/88056.A.pdf	Post-employment	The Board determined that a departing City employee was prohibited from contracting with the City to offer the same services the employee performed during City employment.  Note that this case was superseded by Case No. 93018.A	Departing City employee; independent contractor of the City; one-year subject matter prohibition; hired by the City; vouchered employee
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/88058.A.pdf	Post-employment		recommendations; use of interior space; utilization of space; participated personally and substantially in the subject matter of the

88059.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/88059.A.pdf	Post-employment	based on the fact that the employee's City position did not involve developing physical plans for this facility. Thus, the employee had not been personally involved the subject matter of the transaction.  The case has a good discussion of "subject matter."  The Board determined that a former City employee in the Bureau of Parking was: (i) prohibited for one year from negotiating or managing any City contract involving the same area in the Bureau in which the employee had worked; (ii) not restricted from assisting or representing a new employer in marketing and managing its services to City agencies whether the services offered concern processing a particular contract, and collecting fines for that type of violations; but (iii) was subject to a one-year subject matter prohibition, having served as a manager in the Bureau, and that the employee's supervisory authority over the purchase, maintenance and collection in certain areas constitutes personal and substantial level of involvement in those subject matters. The former employee was also advised of the prohibition on using or disclosing confidential information.	prohibition; Bureau of Parking; supervisory authority; participated personally and substantially in the subject matter of the
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec	Travel	This is a significant, precedential case. A high-ranking City official was advised that there was no violation of the Ordinance when the official, together with other City employees and officials, took a trip to foreign country, paid by a marketing	Foreign travel; reasonable hosting; meeting with other governmental officials; local expenses; ceremonies; dignitaries; paid by a marketing council; public event; public appearance; waste management system

k%20Chairs/4-15- 12/88060.Q.pdf		council, to tour waste management systems facilities in that country and meet with government agencies and officials there. The trip was held to be a "public event," and accepting expenses paid by local governmental entities was also acceptable as reasonable hosting.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO SFI/8806 1.A.pdf	Statements of Financial Interests	The Board determined that a City employee, who also had a part-time job as an insurance agent, must disclose on the Statement of Financial Interests the name of the insurance company, if the compensation received from it exceeded \$2,500, and the name of any insured from whom commissions were generated in excess of \$5,000 if the insured did business with the City.	Disclosure of outside income; Statement of Financial Interests; insurance salesman; insurance company; insurance salesperson
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO CampFin anacing/88064.a. pdf	Campaign Financing	The Board determined that a firm that had a contract with the City in the form of an option to purchase City land was subject to the \$1,500 yearly contribution limitation, because an option to buy is a contractual right, and constitutes a binding agreement between the parties. Thus, if the option contract was worth more than \$10,000 and was in effect during the previous four (4) years, the person or firm with that contract is subject to the contribution limitations.	Option to purchase City land; contract; doing business with the City in the previous four years; option to buy City real estate; binding contract; valid agreement
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Conflict OfInterest/88065. A.pdf	Conflicts of Interest/Improper Influence; Attorneys; Appointed Officials	• •	representation of clients before one's own City board or commission; representation of clients before other City boards or commissions; wholly unrelated; recusal;

		Note: this case was superseded by Case nos. 89091.A and 91041.A.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/88066.A.pdf	Post-employment	The Board determined, after considering the evidence presented, that a former employee had not participated personally and substantially in the subject matter of a contract on which the former employee submitted a bid, and thus was not prohibited from receiving the contract if the bid were successful.	Post-employment; subject matter; participated personally and substantially in the subject; contract bid; bid not prohibited
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/880 69.A.pdf	Financial Interest in City Business	This is a significant, precedential case. The Board determined that a company that was 100% owned by the spouse of a City employee could apply for and receive a \$25,000 City loan to open a franchise. The Board reasoned that the wife's business constituted her "independent occupation, profession or employment," and thus would not be a considered a prohibited financial interest for the husband.  The key factors the Board considered: (i) the husband worked for a different City department than the one granting the loan; (ii) the husband was not a paid or unpaid employee of the wife's company, and would hold no office or position in it; but (iii) the husband was participating in the franchisor's training program so he could be prepared in the event of an emergency; and (iv) the wife was the sole signatory on the company's bank account, franchise agreement, and sublease for space.	loan from the City; franchise; husband; participate in the franchisor's training program; independent occupation, profession or employment of the spouse; control of the business; signatory of a lease;

		The Board onined that "so long as Ivour	
		The Board opined that "so long as [your husband] continues to have no [financial or legal control over your business] his irregular involvement in the operation of [your business] will not prevent classification of the business as your "independent" occupation for purposes of	
		the Ethics Ordinance."	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/88070.A.pdf	Gifts; Elected Officials	The Board determined that an alderman who received a season-long pass from a Chicago professional athletic team should limit her or her use so that the market value of benefits does not exceed \$50 per year. The Board's rationale was that, under a broad interpretation of the Ordinance, the team may be said to have an economic interest in a transaction with the City because of current financial negotiations, and an alderman could substantially affect the donor's transactions with the City by influencing legislation, and the gift is potentially worth more than \$50 to each recipient.  The Board also determined that the balance of the passes could be returned.	Gifts; season pass; professional sports team; limit to \$50 per year; broad interpretation of the Ordinance; sports tickets; special access; divisibility of a gift
		balance of the passes could be returned or donated to a charity. See also Case 10021.A.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/88074.A.pdf	Gifts	The Board advised a group of City employees and officials that they should decline the offer from a beef processing company seeking a waiver of City beef	furnished in connection with public events, appearances or ceremonies related to official City business; implicit

		position regarding the waiver and create the appearance of impropriety. It also reasoned that, although the trip would be considered official City business, it would not be open to the public and thus not a "public event, appearance or ceremony" so as to fit into the exception in the gift provisions.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO- SisterAgencies/8 8077.Q.pdf	Sister Agencies	An employee of the Board of Education was advised that: (i) the Ordinance did not prohibit Board of Education employees from having employment or contracting with the City; (ii) no provision in the Ordinance prohibits former employees of governmental agencies such as the Board of Education from having business relations or seeking employment with the City; the Chicago Park District, Chicago Transit Authority, and Board of Education are not chartered as City agencies and not subject to the City's Governmental Ethics Ordinance; this Board of Education may be subject to other laws or rules.	to the Governmental Ethics Ordinance;
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/880 78.A.pdf	Outside Employment	The Board advised a City department that the Ordinance did not prohibit its employee from maintaining outside practices as real estate agents, but: (i) employees would need to recuse themselves from any transactions involving property in which their real estate companies had any monetary interest; (ii) these employees must disclose their interest in any property that the department was dealing with, to the department head and the Board of Ethics; (iii) these employees could not give their outside employers or clients advice or assistance related to City business; (iv)	second job; real estate agent; City records;

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/880 79.A.pdf	Financial Interest in City Business	they would need to be put on notice that use of City phones, office equipment, etc. to further their real estate activities was prohibited; and (v) to be aware of the appearance of impropriety.  After examining tax returns and corporate documents provided by a City employee, the Board determined that the City employee, who served as the unpaid treasurer of a family business that held City contracts, did not have a prohibited financial interest in the company's City contracts. The Board focused on the facts that the employee received not compensation or other direct or indirect financial benefits from the company, maintained no ownership interest in it, and was not entitled to receive any financial benefits in the future from it.  However, the Board cautioned the employee to be aware of the appearance of impropriety and that the employee could not make or participate in any City decisions concerning the family business, nor use or divulge confidential information.	ownership interest; in the name of another; no direct or indirect financial benefits; appearance of impropriety; confidential information; make or participate in the
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO CampFinanacing/ 88080.a.pdf	Campaign Financing; Political Activity	The Board determined that aldermen may use the Directory of Minority and Women Businesses, provided that: (i) this political activity is not performed during City time, or with or on City property; (ii) there is no implicit or explicit mutual understanding between the alderman and company that the alderman's City actions would be influenced thereby; and (iii) that the alderman may not solicit or accept a	Political activity; use of MBE/WBE Directory; political fundraising purposes; no mutual understanding

		political contribution in return for advice or assistance concerning City business.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/88081.A.pdf	Gifts	The Board determined that a City employee who received two tickets from a professional Golf Tournament Committee (normally obtained by a \$125 donation) should return the tickets or make a donation comparable to the tickets' value (\$125). The Board reasoned that, even though the tickets were not prohibit (the Tournament Committee had no City business that the City employee could affect), the Board had adopted a policy of recommending that City employees and official not accept any gift or benefit worth more than \$50, and thereby avoid any real or potential violations of the Ordinance and prevent actions which might be interpreted as unethical conduct.	Professional Golf Tournament; Country Club; pay face value; \$125; Board's general advice not to accept gifts worth more than \$50;
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/88084.A.pdf	Post-employment	The Board advised a high-ranking City employee in the Department of Aviation generally on the post-employment restrictions, were the employee to go into aviation consulting. The prohibitions included a one-year subject matter prohibition that would presumably include advising Chicago airports relating to present polices and future development, and if any transaction involves decisions concerning the operation and development of Chicago airports in which the employee participated. The Board also advised the employee of the permanent prohibition as to contract which the employee helped formulate, evaluated, negotiated or in any way supervised during City employment, including City positions occupied prior to	prohibition; contract management authority; general advice; subject matter; Department

		the employee's work with the Department of Aviation.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/880 87.A.pdf	Outside Employment	employee, a building supervisor, was not	,
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/880 88.A.pdf	Financial Interest in City Business; Minor Violations	The Board determined that a City employee, who was a signatory on two City contracts on his behalf of his church, to secure federal funds for the church, and who received a salary paid from the church's general funds, had a prohibited financial interest in the City contracts, because the church failed to separate these funds from church funds. The Board advised that the church avoid commingling City-administered funds from church operating funds, and that it creates a separate community foundation, which would be the signatory on all City contracts. The Board determined that the current violation was "technical," and that, fi the church performs according to the Board's advice, no sanctions would be incurred. "The Board of Ethics seeks to encourage	funds; minister; paid a salary by the church;

88089.E  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO SFI/8808 9.E.pdf	Statements of Financial Interests	behavior in conformance with the Governmental Ethics Ordinance without punitive sanctions when possible. This amended decision allows more efficient compliance with the Ordinance regulations."  Cf. Case nos. 91072.A; 02024.A.  The Board concluded that the Chicago Commission on Women was solely advisory and thus its members were not required to file a Statement of Financial Interests.	Commission; Chicago Commission on
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin ess/88091.Q.pdf	Financial Interest in City Business	The Board advised a City department that it had a closed a case involving newspaper reports and a complaint that an employee of the Chicago Police Department owned a company that had several "sizeable" City contracts to provide security services. The Board noted that such an allegation, if proven, would constitute a violation of the financial interest in City business provision of the Ordinance, but that records from the Department of Procurement Services showed that the company had not received any City contracts since the passage of the Ethics Ordinance, and that a separate investigation revealed no misconduct on the part of the Police employee.	Department employee; security services; City contracts; no violation; financial interest in City contracts; ownership of a business
88092.A <a href="https://www.chicago.gov/dam/city">https://www.chicago.gov/dam/city</a>	Gifts	The Board determined that it was appropriate for a City department to accept \$12,000 in used computer equipment from a company that had no	Gifts to the City; report to the Comptroller; report to the Board of Ethics \$12,000; used computer equipment; economic interest in a specific City business transaction

/depts/ethics/gen eral/AO GiftsTra vel/88092.A.pdf		business with the City department, provided that the gift was reported to the Board and City Comptroller.  Note the Board seems to base its decision in part on the fact that there were no transactions pending that could affect the donor's economic interests. Under 2012 amendments to the Ordinance, a City employee or official may accept a gift upon behalf of the City even under such circumstances.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/880 99.A.pdf	Outside Employment		festivals; City festivals; food festivals outside
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO SFI/8810 3.A.pdf	Elected Officials; Statements of Financial Interests	The Board determined that an individual employed by a Council that was not part of City government, and who was not paid by the City and who did not occupy a position in the City budget or receive City benefits, was not a City employee or official and thus not required to file a Statement of Financial Interests.	City employee; City official; not required to file a Statement of Financial Interests; did not occupy a position in the City budget; not paid by the City; City benefits
https://www.chic ago.gov/content/ dam/city/depts/et	Gifts	A City employee was advised that the Ordinance did not prohibit acceptance of an invitation to participate in a conference on public transportation, as it appeared to be a public event concerning official City	Reasonable hosting; furnished in connection with public events; related to City business; furnished by the sponsor; public transportation conference; educational conference

hics/general/Dec k%20Chairs/4-15- 12/88104.Q.pdf		business and was offered by the conference's sponsor.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/88105.A.pdf	Gifts	The Board advised the Department of Consumer Services and growers at the Farmer's Markets that: (i) growers are prohibited from giving any gifts, regardless of value, based on any assumption that the gift would influence the recipient to give the grower special treatment, privileges or use of City property; (ii) growers are under no obligation to give any gifts to City personnel, and should refuse to give gifts solicited by City employees; (iii) any gifts given by growers must be completely voluntary and less than \$50; (iv) no employee should solicit any gift from a grower; (v) no employee is compelled to give special treatment to growers that give unsolicited gifts; (vi) City employees who believe that a gift they have already received now comes with a request for a favor should report it to the Board; and (vii) employees found in violation of the Ordinance are subject to employment sanctions.	gifts from farmers; growers; Department of Consumer Services; special treatment
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/881 06.A.pdf	Non-profit Board Service; Outside Employment	The Board determined that a City employee was not prohibited from serving as a board member of an organization that applied for Community Development Block Grant (CDBG) funds from the Mayor's Office of Employment and Training, and went through the various prohibitions, including representation of other persons; conflicts of interest,	representation; Community Development Block Grant; CDBG; delegate agency;

		improper influence, and financial interest in City business  See also Case No. 88006.A.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-14- 12/88107.Q.pdf	Post-employment	A departing City employee, a contract administrator, was advised generally of the Ordinance's post-employment restrictions.	participated personally and substantially in
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/881 11.A.pdf	Outside Employment	The Board determined that a City employee would be prohibited from receiving compensation from a radio station for hosting a radio show in which discussion of current events, including those pertaining to City government, would be "a central feature" of the show.  The Board's rationale was that the Money for Advice provision would be interpreted to prohibit the employee from discussing any information about City government, if:  (i) the employee were to give advice or assistance on matters concerning City business to listeners; (ii) the employee received compensation for providing such advice or assistance; and iii) the advice or assistance was in some way related to the employee's City duties — and that discussing information about the City as a talk show host would do all three. The Board also advised the employee of the conflict of interests provision, which prohibited the employee from making or	

		participating in any City decisions affecting the station.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO- Attorneys/88113. pdf	Conflicts of Interest/Improper Influence; Employment of Relatives or Domestic Partners	This is a significant, precedential case. The Board determined that the Ordinance did not prohibit a situation where the wife of a Deputy Commissioner in the Department of Economic Development was a partner in a law firm hired by a developer with whom the Deputy was negotiating regarding creating an industrial park in the City. The Board stressed that the spouse/attorney was not involved in the transaction, and her practice area was in an unrelated area, nor was the spouse/attorney an employee of the developer with whom the Deputy was negotiating. The opinion states that the Deputy could not be said to have an economic or financial interest in the negotiations with the City purely by virtue of his wife's employment with a law firm whose other member represent clients before the City.	Contract management authority; spouse; husband; wife; Deputy Commissioner; employee's spouse employed by a law firm negotiating with a City employee; real estate development; nepotism; relative; independent occupation, business or profession; industrial park; attorney
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO OutsideEmploym ent/88114.A.pdf	Non-profit Board Service	The Board determined that a District Library Chief for the Chicago Public Library was not prohibited from accepting a volunteer position with an outside board of company that had a contract with the Library to furnish books to the new Chinatown branch,, and could accept reasonable travel expenses from the company to attend board meetings, but that it would need to be limited to \$5,000 per year, and was also advised of the restrictions against using or disclosing confidential information or receiving money or anything of value in return for providing assistance about City business,	Outside employment; outside employment; second job; travel to board meetings; serving on the board of a vendor; non-profit; Chicago Public Library; economic interest; money for advice; Chinatown Library branch; conflicts of interest; money for advice

		and of the conflicts of interest provision, which prohibited the Librarian from participating in or attempting to influence any City decisions, as the travel expenses were considered an "economic interest."  Note: this case was superseded by later travel cases, in which reasonable travel reimbursements are not considered an "economic interest" or income or compensation.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Conflict OfInterest/88117. A.pdf	Conflicts of Interest/Improper Influence	The Board determined that a City employee, who had once worked for the Department of Consumer Services, and who filed a complaint for consumer fraud against a car dealer for false advertising, would not violate the Ordinance by settling the matter with the car dealer, because any citizen of the City could request an investigation from the department. Moreover, the car dealer was unaware of the employee's City position.	Benefit available to all residents or citizens of the City; consumer fraud; car dealer; false advertising; conflict of interests; settlement of a lawsuit; improper influence; misuse of City position
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/881 18.A.pdf	Financial Interest in City Business	The Board gave general advice that City employees and officials are subject to the restrictions on having a financial interest in any City business —and this could include owning stock in a company that has City contracts if the ownership percentage of the stock ownership, multiplied by the amount of City contracts, exceeds the limitations in the definitions. The Board also stated that these limits are "absolute": they apply regardless whether the City employee takes part in decisions that create the financial interest.	Financial interest in a City contract, work or business; City contracts; stock ownership

		Note: the opinion is general and does not discuss the exemption for ownership of less than 1% (as of 2015, less than ½ of 1%) of the outstanding shares of a publicly-traded company.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Represe ntingOthers/8811 9.A.pdf	Representation of Other Persons	A member of a City board, an architect, was advised that, given the fact the board on which the official served paid a stipend, the official was considered an employee for purposes of the Ordinance, and thus prohibited from representing architectural clients before other City boards and commissions.  Note: this case was superseded by Case No. 02041.A.	Appointed official; wholly unrelated; architect; representation of other persons; stipend; City employee
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/881 22.A.pdf	Non-profit Board Service; Outside Employment; Fiduciary Duty; City Property	This is a significant, precedential case. The Board determined that the Ordinance did not prohibit a non-profit organization for which a City employee volunteered from naming the employee as the government employee of the month, and including the employee's name and City title in a letter to professional people in the City, inviting them to a social function. The Board's opinion was based on the following: (i) no City stationery or other City resources would be used; (ii) the function would not take place during working hours; (iii) the employee would receive no compensation; and iv) none of the invitees were under the employee's supervision.  The Board also determined that the Ordinance prohibits a City employee or official from obtaining a list of names and addresses of persons who would be	Service on the board of a non-profit; not-for-profit organization; use of one's City title; use of one's name; employee of the month; membership event; City stationery; City letterhead; receive or derive compensation; other employees under the employee's supervision; use of lists of City personnel; access to lists of City personnel; proper use of lists of City personnel; advancing the interests of a third party; City property; unauthorized use of City property

		contacted by the non-profit. It stated that "it would not be permissible under the Ethics Ordinance for you or any other City employee to assist non-City organization such as [this non-profit] in obtaining a list of names and addresses of City personnel. Any such list obtained through City agencies would be considered property of the City. And, any use of this property by City employees or officials to further the interest of those outside the City could be interpreted as unauthorized use of City property For this reason and in order to respect the privacy rights of City personnel, we believe that City employees should not attempt to supply a list of City employees obtained through the office or personnel or some other City agency. It would be allowable for you to suggest to your organization, the names of individual City employees who you think would be interested in membership." See also Case No. 12060.I.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Conflict OfInterest/88124. A.pdf	Conflicts of Interest/Improper Influence; Appointed Officials; Financial Interest in City Business	The Board determined that an appointed official who owned an architectural firm that was part of a joint venture bidding on a large City construction project was not in violation of the Ordinance because the project was wholly unrelated to the work of the official's City board. The basis of the holding was that no property involved in or adjacent to the construction site would require review by the official's City board. See also Case nos. 94001.A; 12048.A.	Appointed officials; wholly unrelated; construction projects; joint venture; architect; architectural firm; financial interest in a City contract; representation;
88125.A	Non-profit Board Service; Representation of	This is a significant, precedential case. The Board determined that a City employee who served as President of a	representation of third parties; signing

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO OutsideEmploym ent/88125.A.pdf	Other Persons; Fiduciary Duty	non-profit organization involved in neighborhood improvement, and which was going to apply to the City for a Community Development Block Grant (CDBG), could continue to serve (and receive reimbursements for cab fare), but: (i) was prohibited from representing the organization in transactions before the City, including contacting City employees or officials, in person or by phone, to promote the interests of the organization, or from signing proposals, such as CDBG proposals, submitted to City agencies; and (iii) attempting to use a City title to obtaining some special or undeserved advantage for any person or group, or use the City position or powers to influence City decisions affecting the organization.  The Board noted that the Ordinance did not restrict the employee's right as a private citizen to contact City officials or employees as an individual, to discuss City actions which may affect the employee or community, but does prohibit the employee from using the title as President of the community organization in efforts to influence such City decisions.	promote the interests of a third party; rights
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/88128.A.pdf	Post-employment	The Board determined that a departing City employee who had worked extensively with concessionaires was not prohibited from accepting employment with a firm that performed consulting service for the employee's former department, but that the employee would be: (i) prohibited for one year from assisting or representing a new employer on transactions concerning the use of	participated personally and substantially in the subject; business transaction involving the City; general advice; concessionaires

		concessionaires by the City department; and (ii) prohibited from assisting or representing a new employer on contracts over which the employee exercised management authority.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/881 29.A.pdf	Outside Employment; Financial Interest in City Business; Fiduciary Duty	This is a significant, precedential case. The Board determined that a City employee, a photographer, was prohibited from taking on photography jobs with other City departments unless the photographer's compensation from those jobs totaled less than the threshold for a financial interest in a City contract or City business. The employee was also advised that the City's Personnel Rules require approval from the department head prior to engaging in outside or outside employment. The Board also determined that the fiduciary duty provision prohibited the photographer from rendering private photography services to other City departments during regular working hours.	City departments; prohibited financial interest in City business or a City contract or City
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/88134.A.pdf	Travel	This is a significant, precedential case. The Board determined that: (i) a high-ranking City official who accepted travel expenses to a foreign country to attend a sporting event and meet with government officials from that country was not required to disclose this on the annual Statement of Financial Interests because it was not a gift; (ii) awards, commercially reasonable loans, political contributions, and reasonable hosting (including travel) are not gifts and need not be reported as such; (iii) these could be considered gifts if they do not meet the criteria stated in the Ordinance, then they are gifts, and	Foreign travel; high-ranking official; reasonable hosting; Statement of Financial Interests; meetings with foreign government or business officials; public appearance or ceremony related to official City business; trip; not a gift; reasonable; anything of value

		would be prohibited if they exceed the monetary limitations; and (iv) meeting with governmental and business officials in the foreign country was directly related to the official's responsibilities and met the conditions of the reasonable hosting exception.  The Board also counselled the official on a critical point: if there is any question about the Ordinance's applicability to travel arrangements, it is desirable for the official's office to seek an advisory opinion prior to accepting travel.  Note: 2012 amendments to the Ordinance require reporting to the Board of Ethics of travel expenses paid by third parties, within 10 days of the completion.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/88134.A.pdf	Conflicts of Interest/Improper Influence	The Board determined that a City employee did not violate the Ordinance by assisting a company that was requesting MBE recertification (for no fee) even though the employee was handling the file, though the situation created a serious appearance of impropriety. The basis for the decision was that the employee had no economic interest in the company or its City request.  The Board recommended that the City impose rules requiring City employees to disclose persons for whom they were performing volunteer work, so that they could be screened from making decisions affecting such persons in their City positions.	No economic interest; receive or derive income or compensation; volunteer work; person seeking City action; appearance of impropriety

## 88142.A

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Represe ntingOthers/8814 2.A.pdf

Representation of Other Persons: **Appointed Officials**  This is a significant, precedential case. The Board determined that an appointed official, a member of the Head Start Advisory Committee, violated the Ordinance's representation of other persons provision by assisting the official's company (of which the official was an owner) in preparing a grant proposal and submitting it to the City's Department of Human Services, because the official would receive or derive income or compensation from it. The Board concluded that, even though the official resigned from the Board, the department was still prohibited from awarding the contract to the now-former official's firm because the contract would be awarded based on a violation of the Ordinance.

Representation; appointed official; Head Start Advisory Committee; assist one's company in preparing documents to be submitted to the City; past violation; wholly unrelated; resignation; effect of resignation; contract award would be prohibited; receive or derive income or compensation

The Board wrote: "The intent of the [representation of other persons] section is to prevent City personnel from using their special access to the City for their private benefit. It is the Board's conclusion that this harm would not be avoided by awarding [the former official], now resigned, a contract which was itself the result of a process into which he had improper access. Under those circumstances, he would still derive an unfair advantage as a result of his previous association with the City."

88144.A

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO

Non-profit Board Service: Confidential Information:

This is a significant, precedential case. The Board determined that a high-ranking City employee was not prohibited from serving as an unpaid trustee of a major Chicago cultural institution, provided the

Non-profit; not-for-profit; unpaid; volunteer; trust; Chicago cultural institution; recuse at both ends; fiduciary duty; conflict of fiduciary duties: confidential information: representation of third parties; appearance of employee: (i) disclose potential conflicts impropriety; appearance of favoritism; non-

OutsideEmploym ent/88144.A.pdf	Fiduciary Duty; Representation of Other Persons	City, (ii) recuse completely from discussions and decisions on issues in the both the City employee's own department pertaining to the institution, and as a trustee; (iii) not disclose confidential information gained in the course of the employee's City employment; and (iv) not represent the institution before the City.  The opinion has an extensive discussion of fiduciary duty, appearance of impropriety or favoritism, and representation, and the purposes of each provision.	provision; purpose of the representation
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/88148.Q.pdf	Outside Employment	A City employee was advised that the Ordinance did not prohibit outside employment with a corporation that was a City vendor, to assist the corporation in preparing MBE (minority owned business enterprise) documents to governmental other than the City, but that the employee was prohibited from representing the outside employer in any transactions before the City, soliciting or receiving any money or thing of value in return for giving advice concerning City business, and from using or disclosing confidential information or using City property.  This is a standard outside employment opinion.	Outside employment; second job; assisting in preparing MBE documents; MBE; minority owned business enterprise; money for advice; working for a City contractor; working for a City vendor; outside employment with a City contractor
88153.A  https://www.chic ago.gov/dam/city /depts/ethics/gen	Travel	The Board determined that a high-ranking City employee who served as an unpaid director of a non-profit organization that received funding from the employee's City department could accept reasonable	Travel; acceptance of award; mutual understanding; appearance of impropriety; service as a board member on a non-profit association; reasonable travel expenses;

eral/AO GiftsTra vel/88153.A.pdf		travel expenses from the non-profit to attend a ceremony and accept a beautification award from the non-profit, as there was no evidence that there was any attempt to influence the City employee's judgments by the travel.  The Board noted that it would address the City employee's Board service separately, however, as it did raise appearance of impropriety concerns.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/881 56.A.pdf	Financial Interest in City Business	The Board determined that a City employee violated the Ordinance by owning 50% of a business (the other 50% was owned by the employee's spouse) that received \$278,000 in City contracts, including contracts from the employee's own department, and by drawing a salary from that company. The Board recommended that the City take appropriate disciplinary action with respect to the employee. However, records showed that the employee had transferred all 50% of the ownership stake back to the spouse, and no longer played a role in the company's operation. Thus, the Board concluded, future City contracts would not be prohibited, but recommended that they not be with the City employee's department.	· · · · · · · · · · · · · · · · · · ·
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/88159.A.pdf	Gifts	The Board issued a general opinion that	Honoraria; honorarium; generally prohibited; fiduciary duty; money for advice; double-dipping;

89005.A	Campaign Financing	This is a significant, precedential case.	Campaign financing; lease property; senior executives; City contractor; person; City;
88167.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO CampFinanacing/ 88167.q.pdf  88168.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/881 68.A.pdf	Campaign Financing  Outside Employment; City Property	employees or officials from accepting any honoraria for speeches, etc. related to their City responsibilities.  A City contractor was advised that, under certain circumstances, it may contribute up to \$3,000 in a single reporting year to a candidate for elected City office.  Note: this opinion was superseded by Case No. 90067.A, and by the fact that City elections no longer have primaries and general elections, but only one consolidated Municipal Election. 2012 amendments to the Ordinance reflect that the limit is now \$1,500 per year to any candidate for elected City office, or elected official from those persons subject to the limitation.  This is a significant, precedential case. The Board determined that a plumber was not prohibited from operating a sewer	confidential information; public radio transmissions; public airwaves; plumber;
		Note that, in 2012, the Ordinance was amended to explicitly prohibit City	

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO CampFinanacing/ 89005.a.pdf person or corporation that leases property from the City is subject to the \$1,500 per year/per candidate campaign or political contribution limitations if the lease is for an amount greater than \$10,000 per consecutive twelve-month period, as a lease is a contract; and (ii) a senior executive of a corporation or firm which is the named contractor in a lease agreement is not thereby subject to the \$1,500 per year/per candidate campaign or political contributions for contributions made from the individual's own personal funds, nor is that individual's contributions with the aggregated corporation's contributions, unless the individual is either a named party to the lease, or has a financial interest in the lease.

contract; lease; agreements; payments from City Treasury; ordinance; services or goods; payment of funds; administered by the City; personal finances; party to City contract; financial interest in a City contract; name of true donor; reimbursed

Note: this second determination was later superseded by 1989 amendments to the Campaign Financing Ordinance, which removed the phrase "no person who has had a financial in "... any City contract within the preceding four years shall make contributions in an aggregate amount exceeding \$1,500 to ..."

89006.A

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PolActvt y/89006.A.pdf **Political Activity** 

This is a significant, precedential case. The Board addressed the issue of coercion. A Board investigation showed that City employees were asked by their superior to attend a meeting at which they were encouraged to support a political campaign. The Board concluded "that there is a high probability that solicitations of campaign contributions under such circumstances are inherently coercive. Therefore, in cases like this, it is our policy

Campaign financing; coerce; coercion: supervisors; reports; political direct contribution; campaign contribution; political activity; fundraising; tickets; pledge cards; solicitation: attendance required: not volunteer; City employees; using presumption: presumption: rebuttable inherently coercive; voluntary; burden of proof; shifting of burden of proof to supervisor to presume that City employees who make contributions are coerced, compelled or intimidated to do so. The Board's presumption regarding coercion will be rebutted only by a convincing showing that the employees acted voluntarily."

In this case, the Board determined, based on the facts learned, that this presumption of coercion was rebutted and no violation of § 2-156-140(a) was cited.

The language regarding the Board's interpretation of coercion also was used in a campaign financing case. See also Case No. 90068.A, involving a company's bundling of employee's personal contributions to a City candidate. That opinion states: "With regard to coercion, we emphasize that the Board always views mere encouragement by superiors to their employees to make political contributions as coercive, unless evidence to the contrary is provided." (emphasis in original).

### 89010.A

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO CampFinanacing/ 89010.a.pdf Campaign Financing; Pension Funds This is a significant, precedential case. The Board determined that a firm in which two Pension Funds invested funds was not doing business with the City because the City's four (4) Pension Funds are independent, non-City bodies. Thus, contracts with these Funds are not City contracts, and persons who have contracts with these Funds are not thereby subject to the contribution limitations in the City's Campaign

Pay-to-play; pension advisors; pension funds; MEABF; not a City agency; Illinois Pension Code; not part of the government of the City: state law: Policemen's Pension Fund; Firemen's Pension Fund; Laborers' Pension Fund: body politic and corporate: created by the legislature of the State of Illinois for the benefit or employees of any City, municipal corporation or body politic and corporate; ex officio; offer of pension fund; political committees: action political committees of an elected official

		Financing Ordinance. <i>See also</i> Case No. 141280.A.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/LXIV /89018.A.pdf	Representation of Other Persons; Confidential information; Non-profit Board Service	The Board determined that the representation provision prohibits City employees or elected officials from signing documents on behalf of, or allowing their names to appear as a representative of, a private person, here a 501(c) (3) foundation affiliated with a City department, in documents submitted to the City.  The Board also discussed that fact that a City employee and other members of the foundation maintained dual membership in a City board and in a private foundation aligned with that board and noted that foundation's by-laws involved an inherent violation of the Ordinance. The Board of Directors of the foundation was identical to the membership of the City board. The purpose of the foundation was to effect the programs of the City board and receive grants from private foundations for City research projects. This relationship put City board members in a position of appearing on foundation contracts with the City as a representative of both parties.	submitted to a City department; signing contracts; 501(c)(3); non-profit; not-for-profit; by-laws; service on an outside board; dual membership; confidential information;
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/89021.A.pdf	Post-employment	Corporation Counsel in the Law	Post-employment; departing City employee contracting with the City; one-year subject matter prohibition; City department wishes to retain the services of a former employee; six (6) point test; emergency exception to the post-employment restrictions

		representing the City in this matter, unless the following six (6) conditions were met:  (i) the departing employee began working on the subject matter prior to contemplation of terminating City employment; (ii) the project's completion is less than 90 days away; (iii) the former employee assists only the City, that is, cannot represent or assist a consultant or other corporate entity; (iv) the project administrator attests to the necessity for the employee's continue work on the project; (v) the former employee's participation benefits the City and does not conflict the post-City employment; and (vi) the compensation is rationally related to the work to be performed  Note: the Board refined the law on this issue in Case No. 93018.A.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Lobby/8 9022.A.pdf	Lobbyist Registration and Disclosure; Attorneys	The Board determined that "lobbying," "lobbyist," or "lobby" do not include attempts to influence governmental decisions in the context of established procedures of judicial or quasi-judicial proceedings.  NOTE: In this case, the Board replaced its 'agency-based' understanding of "administrative action" lobbying with one based on function. If the appearance 'is made in connection with a typical adjudication, it would not constitute administrative lobbying.'	definition of lobbyist; lobbying; lawyers; attorneys; administrative action; legislative action; quasi-judicial procedures; good faith estimates; lump- sum payments; public appearances; revised definition of administrative action; adjudication; broad impact; rulemaking; policy decision

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/89026.q.pdf	Travel		Travel expenses paid by the City itself; not governed or regulated by the Governmental Ethics Ordinance; travel paid by non-City sources; third party sources
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/89058.A.pdf	Post-employment	This is a significant, precedential case. The Board determined that a former employee who had been responsible for garbage collection and sold waste disposal City wide was prohibited for one year not only from signing any City contract that the post-City might enter within one year of the last date of City employment, but also prohibited from assisting the new employer in the contracting process in any way for one year. Assisting or representing includes helping a new employer or client to seek a contract, as well as to manage such a contract.  The opinion states that "the intent of this section is to provide a one-year period in which the ex-employee's relationships with his former associates in City government can cool. The Ordinance deems the ex-employee to have an unfair advantage over other members of the public in dealing with the City until the one-year period has run its course. Accordingly, the intent of [this Section] would be thwarted if ex-employees were allowed to enter into negotiations with the	Post-employment; one-year subject matter prohibition; "assist or represent"; includes helping a person to seek a contract at any time during the one year prohibition period; signing a contract; advising a new employer on the same subject matter

		City government immediately after leaving their City job, even if no contract	
		were signed during the proscribed	
		period."	
89060.A	Outside Employment;	The Board determined that a City Police Officer was prohibited from receiving	Independent contract with the City by a City employee; financial interest in any City
https://www.chic	Financial Interest in	payment under a contract from a different	
ago.gov/dam/city	City Business	City department for professional services	student internship; \$2,500 or more in a year;
/depts/ethics/gen		the officer would render as part of an	threshold; \$1,000; compensation;
eral/AO Outside Employment/890		internship, the amount of the payment would constitute a prohibited financial	
60.A.pdf		interest in City business, in that it would	
<u>con a par</u>		exceed \$2,500 in a year – which was the	
		then-in-effect monetary threshold.	
89061.A	Travel	The Board determined that a City	
https://www.abia		employee had not violated the Ordinance	
https://www.chic ago.gov/dam/city		by accepting travel expenses to attend a job-related conference, even where the	travel by a City past contractor; conditions for acceptable travel
/depts/ethics/gen		expenses were paid by a company that	acceptable travel
eral/AO GiftsTra		had had City contracts in the past, but that	
vel/89061.A.pdf		a City employee's participation in trips or	
		seminars hosted by person who have a	
		potential interest in the actions of the City employee or official, or in the actions of	
		other City departments, may give rise to	
		an appearance of impropriety. The Board	
		went through the requirements that the	
		Ordinance imposed for acceptable	
		business travel: (i) the expense need to	
		be furnished in connection with a public event or ceremony; (ii) the event is related	
		to official City business; (iii) the expenses	
		do not exceed what is reasonably	
		necessary to carry official obligations; (iv)	
		the person paying the expenses is the	
		event's sponsor; (v) the donor is not	
		anonymous and (vi) there is no mutual understanding between the offeror and	
		and the standing sounder the entre and	

89063.A  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO CampFinanacing/ 89063.A.pdf	Campaign Financing	City employee or official that the travel would explicitly or implicitly influence in the recipient's governmental decisions.  The Board determined that, if a partnership that has a contract with the City in its own name, the individual partners of the partnership may make contributions from their own assets, even if the partnership has already contributed the maximum amount allowed by the Campaign Financing Ordinance.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Lobby/8 9071.L.pdf	Lobbyist Registration and Disclosure; Attorneys	The Board determined that a law firm whose attorneys lobbied City officials and employees could not rely on attorney-client privilege or the code of professional responsibility as a justification to withhold disclosing, on the semi-annual lobbying activity report, the amount of compensation paid by the lobbying client to the lobbyist.  The firm was told it was in violation and had to comply or pay the per diem penalty.	Lobbying; lobbyist; lobbying activity reports; disclosure report of activity; attorney-client privilege; disclose amounts paid for lobbying; code of professional responsibility; Rules of Professional Conduct; lawyers; attorneys; client confidences; required by law; violation; penalty; compliance; fees paid to an attorney for lobbying; not protected by attorney-client privilege; Corporation Counsel; Law Department; required by law or court order; per diem fines; violation
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/890 87.A.pdf	Non-profit Board Service; Outside Employment; Fiduciary Duty	This is a significant, precedential case. The Board determined that a City employee, who was the uncompensated President of a non-profit organization, would not be in violation of the Ordinance if the City awarded a contract to the organization, but that: (i) the employee could not use City employment to benefit the organization; (ii) could not use or disclose confidential information to benefit the organization; (iii) could not represent the organization before any City department or agency; (iv) could not	Policy; contract administration; Board may not rule on the appropriateness of the

negotiate this agreement on behalf of the organization or the City: (v) could not use the City position to influence City decisions; (vi) cannot represent company before City; (viii) cannot contact City people for the company; cannot sign such a contract; (ix) cannot allow use of his name in connection with obtaining the contract; (x) cannot disclose confidential information; or (xi) allowing the use of employee's name in connection with this contract.

The Board also stated that questions concerning the overall appropriateness of the contract were beyond its jurisdiction, which was limited to determine the Ethics Ordinance would allow a City employee to service in any uncompensated capacity as president with a non-profit that would receive a City contract, and if so, the appropriate restrictions.

### 89091.A

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Represe ntingOthers/8909 1.A.pdf Representation of Other Persons; Appointed Officials; Attorneys This is a significant, precedential case. The Board determined that an appointed official, who was an attorney and partner in a law firm: (i) was prohibited from personally representing a client before a different City board, the that other Board's work was not wholly unrelated to the appointee's City service or the work of the board on which the official served; and (ii) but that other attorneys in the same law firm could represent clients before that other board, provided that the official did not in any way attempt to influence the outcome or receive money or anything else of value in return for advice or assistance on matter; and (iii) that the

Appointed officials; partner in a law firm; attorneys; lawyers; partners or associates of an appointed official; represent; have an economic interest in the representation of; derive income or compensation from the representation; wholly unrelated; definition of wholly unrelated; general interrelationship between the work of two City boards of commissions

		Ordinance did not prohibit the official from deriving income or compensation from other attorneys' representation in such matters.  Note: the opinion has language describing what is not "wholly unrelated": (i) both the representation and the official' service on the commission or board involve the same subject matter; and (ii) there is a general interrelationship on this subject matter between the work of the two commissions	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO RepresentingOth ers/89087.A.pdf	Representation of Other Persons; Fiduciary Duty; Outside Employment; Non-Profit Board Service; Confidential Information	This is a significant, precedential case. The Board determined that the Ordinance did not prohibit a City employee from serving as the President of a non-profit organization that contracts with the City, but went through the key restrictions: (i) he could not use his City position to influence City decisions that could affect the organization; (ii) he could not use or disclose confidential information to give an advantage to the organization; (iii) he could not represent the organization before any City agency, department, employee, or official.  The Board construed the term "representation" to include negotiating with, contacting, in either in person or by phone or in writing, with City personnel to "promote the interests of the organization" or signing any proposals, contracts or other documents submitted to any City agency.	person or by phone or in writing; promote the interests of; signing proposals, contracts or other documents submitted to any City

### 89094.A

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Employ Relatives/89094. A.pdf

# Employment of Relatives or Domestic Partners

This is a significant, precedential case. The Board determined that the Ordinance prohibits: (i) one relative from employing or advocating the employment of another in the department in which the first services, which includes the hiring of the relatives, or the attempt to influence decisions where the relative a job candidate: and (ii) the ongoing supervision of one relative by another; but (ii) does not prohibit situations in which relatives work under the same or different supervisors, because there, each is being supervised or "employed" by a third party.

Nepotism; employ; employment of relatives; ongoing supervision; relatives may work side by side; supervision of a relative prohibited; hiring process; obtaining employment; domestic partner; attempting to influence hiring decisions; job candidate

The Board also pointed out that any department may adopt more restrictive rules, tailored to its needs, though it advised that such policies should be reviewed by the Corporation Counsel to ensure compliance with other applicable laws.

### 89095.A

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/890 95.A.pdf Outside Employment; Sister Agencies; Post-employment The Board determined that a City employee who owned a public relations agency would be prohibited from bidding on or receiving any City contract that would yield the employee a financial interest in any City contract, work or business – but that this prohibition did not apply to non-City governmental entities such as the CTA, CHA, Board of Education, or Metropolitan Sanitary District. The Board also determined that. if the employee has been involved in any subject matters in which the employee's firm might bid for City contract, then, were employee to terminate City

Ownership interest in an outside business; public relations firm; bidding on a City contract; financial interest in any City contract, work or business; sister agencies; CHA; CTA; CPS; Metropolitan Sanitary District; one-year subject matter prohibition; post-employment

subject matter prohibition.  The opinion implicitly stands for the proposition that the Ordinance does not per se prohibit former employees or firms in which they have ownership or employment from bidding on City contracts.  89097.A  Gifts  This is a significant, precedential case. The Board determined that a City employee, who was assigned a car by a City contractor for a particular City job, was not prohibited from purchasing the car from the City contractor, provided that the purchase was truly "arm's length," at fair market value. However, the Board strongly emphasized that, even if that were the case, the potential for the appearance of impropriety in this situation was considerable, and that any difference between that value and the purchase price would constitute a gift to the employee, and itself create an even greater appearance of impropriety and foster the impression that a City employee was benefitting from a person whose City business the employee could affect, through a discount not available to the public generally, and would invite the possibility of abuse, by for example, inviting contractors to attempt to manipulate the selection and sale of cars to City employee-buyers in order to "purchase favorable treatment."				
https://www.chic aqo.qovidam/icity /depts/ethics/gen eral/AO GiftsTra vel/89097.A.pdf  Gifts  This is a significant, precedential case. The Board determined that a City employee, who was assigned a car by a City contractor for a particular City job, was not prohibited from purchasing the car from the City contractor, provided that the purchase was truly "arm's length," at fair market value. However, the Board strongly emphasized that, even if that were the case, the potential for the appearance of impropriety in this situation was considerable, and that any difference between that value and the purchase price would constitute a gift to the employee, and itself create an even greater appearance of impropriety and foster the impression that a City employee was benefitting from a person whose City business the employee could affect, through a discount not available to the public generally, and would invite the possibility of purchase cars provided by City contractors; gift; fair market value; and's length; appearance of impropriety in purchase favorable treatment; City exployee favorable treatment; City exployee, and itself create an even greater appearance of impropriety and foster the impression that a City employee was benefitting from a person whose City business the employee could affect, through a discount not available to the public generally, and would invite the possibility of purchase cars provided by City contractors; gift; fair market value; and's length; appearance of impropriety in ength; appearance of imp			The opinion implicitly stands for the proposition that the Ordinance does not per se prohibit former employees or firms in which they have ownership or employment from bidding on City	
Ordinance, it is clear that any personal	https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra	Gifts	This is a significant, precedential case. The Board determined that a City employee, who was assigned a car by a City contractor for a particular City job, was not prohibited from purchasing the car from the City contractor, provided that the purchase was truly "arm's length," at fair market value. However, the Board strongly emphasized that, even if that were the case, the potential for the appearance of impropriety in this situation was considerable, and that any difference between that value and the purchase price would constitute a gift to the employee, and itself create an even greater appearance of impropriety and foster the impression that a City employee was benefitting from a person whose City business the employee could affect, through a discount not available to the public generally, and would invite the possibility of abuse, by for example, inviting contractors to attempt to manipulate the selection and sale of cars to City employee-buyers in order to "purchase favorable treatment."	City contractors; gift; fair market value; arm's length; appearance of impropriety; difference between fair market value and actual price; purchase favorable treatment; City resources; using City property for personal

89099.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/89099.A.pdf	Post-employment	use by City personnel of such cars is prohibited, because the use of such cars is ultimately paid for out of City funds.  The Boar determined that a recently retired City employee who had formed a concrete construction company (which had been certified as an MBE, and which had been approached by contractors, inquiring about potential subcontracts) was advised that the company would be prohibited for one year from bidding on and receiving City contracts that involved the same subject matter(s) in which the employee had participated, and that these restrictions applied even if the company were hired as a subcontractors on such projects.	employment; 50-50 Sidewalk Program; concrete construction; certified MBE; Minority Business Enterprise; participated personally and substantially in the subject
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO SFI/89100.Q.pdf	Appointed Officials; Statements of Financial Interests	An appointed official was advised that the official must file a Statement of Financial Interests, because only members of those City boards that are solely advisory in nature, or have no authority to making binding decisions or enter into contracts need not file; and the Board of Health, on which the appointee served, have the authority to make contracts and promulgate rules having the force of law. Thus, it was not solely advisory in nature.	3
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/891 02.A.pdf	Non-profit Board Service; Outside Employment	The Board determined that a City employee was not prohibited from serving as a paid director of a ban that had no	compensated board of directors; bank; financial interest; doing business with the City; representation of other persons; confidential information

89103.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/891 03.A.pdf	Attorneys; Outside Employment	.001% of the company), even though the outside employer did business with the City, in the form of a franchise for a specific service within the City, and its sale of equipment and services to City government itself. The Board advised the official of the applicable restrictions, including: conflict of interests; improper influence (the official must recuse from any and all City decisions "touching upon" the outside employer's interests); financial interest (note: the Board determined that the official did not have a financial interest in the company's City business, as "simple salary and de minimis stock ownership with not give you such an interest"), but that the official did have a financial interest in the company itself  Note: mere employment by a company no longer gives one a financial interest in it— a financial interest means an ownership interest.	regulated by the City; outside employment; outside employment; dual employment; second job; lawyers; financial interest in the outside employer; stock ownership; de minimis; financial interest in any contract, work, or business of the City; outside employment with a City vendor; recuse; conflict of interests; improper influence; receive or derive any compensation or income
89104.A	Post-employment; Prohibited Conduct	The Board determined that a high-ranking City employee who was negotiating with a real estate firm to become a partner in it, after leaving City employment, and then	Appearance of impropriety; considering an offer of employment; negotiating with a potential employer; real estate development consulting services; design and construction

https://www.chic ago.gov/content/ dam/citv/depts/et hics/general/Dec k%20Chairs/LXIV /89104.A.pdf

to perform work in the area of land services; DED; Department of Economic management consulting services, and Development; subcontractor on a City contract, was prohibitions: (i) the employee was required to recuse from any and all City matters involving the firm, and not assist department; prohibited conduct; or advise or assist the firm on City matters in return for anything of value, such as future employment; (ii) after joining the new employer, the City employee would be prohibited for one-year from assisting the employer in any subject matter in which the employee was personally and substantially involved; (iii) permanently prohibited from working on any City contracts over which the employee had contract management authority over them during City tenure; and (iv) the prohibition on using or divulging confidential information

The Board noted the appearance of impropriety that might occur but found no evidence that the employee had been negotiating with the firm on the basis that it might enable the employee to obtain a private advantage.

Note: in 2012, the Ordinance was amended to prohibit any City employee or official from negotiating the possibility of future employment with any person or firm that has a matter before that employee or official. Prior to that, the Board applied the money for advice provision to arrive at a similar result.

Local Neighborhood which firm was bidding to be a Associations; First Source grant standards; developer's selection of a contractor; look subject to three significant, precedential improper to joining a firm that is bidding for a contract with a developer that has a continuing relationship with the City

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/89106.A.pdf	Travel	The Board advised a City employee that the Ordinance did not prohibit the employee from accepting reasonable travel expenses to attend an educational foundation's workshop, the fact that the employee had managed City contracts with this foundation in the past, and might in the future (though not at the present time). The employee also asked whether the foundation could compensate the employee for teaching the workshop. The Board advised that, if the employee accepted any payment, the employee would have to recuse in any future City decision involving the foundation. Because of the potential appearance of impropriety in this situation, the Board advised the employee not to accept any compensation.	Reasonable travel expenses paid by a sometime vendor; City contractor; workshop; teaching; private foundation; appearance of impropriety; recuse; received or derive any compensation; City vendor; travel expenses offered
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/89107.A.pdf	Post-employment	The Board determined that a former high-ranking Department of Aviation employee was not prohibited from accepting a post-City position with an aviation consulting company that proved services to airlines with lease arrangements with the City, given that the former employee's future work would be limited to marketing services to airports outside of the Chicago area. The Board advised the former employee of the relevant restrictions, however, including the one year prohibition as to the operation or development of Chicago airports (among others); the permanent prohibition as to any City contracts managed by the former employee, and the prohibition on using or divulging confidential information.	Post-employment; former high-ranking Department of Aviation employee; consulting firm to the airlines; one-year subject matter prohibition; future work not involving the Chicago airports; impermeable ethical screens

	Note: the Board implicitly accepted impermeable ethical screens in this case.	
Post-employment	This is a significant, precedential case. The Board determined that a departing high-ranking City employee, who was a registered architect and who dealt with zoning during City employment, and who wished to open an architectural/planning consultancy post-City, was subject to the following: (i) for one year, the employee could not negotiate on, testify regarding or otherwise advocate to any City agency an amendment of the Zoning Ordinance on behalf of a client, or render direct or indirect assistance to a client in securing approval of a zoning amendment, but was not prohibited from working as an architect on plans to be submitted to the City for approval, nor prohibited from certifying that building plans conform to applicate laws, but was prohibited for one year from attempting to influence in any way – beyond designing and drafting – City decisions regarding such plan and regarding the Zoning Ordinance.  Note: the opinion contains important descriptive language regarding the purposes of the revolving door	Post-employment; negotiate, testify or advocate for an ordinance amendment; approval of ordinance amendment; submit plans to City; certify conform to City law; confidential information; Zoning Ordinance; Zoning Committee of City Council; architect; part of the practice of architecture; submitting plans; zoning variances; zoning amendments; Planned Developments; intent of the one-year subject matter prohibition; preventing the appearance of abuse; subject matter of a business transaction; not just the content of a particular transaction, but the general area of City business in which the transaction occurs; architectural consultant; planning consultant; intent of the revolving door provisions; purpose of the postemployment provisions
Financial Interest in City Business	<u>▼</u>	Financial interest in any City contract, work or business; Façade Rebate Program; CDBG; Community Development Block Grant program; HUD; Department of Housing and Urban Development; \$5,000
	Financial Interest in	impermeable ethical screens in this case.  This is a significant, precedential case. The Board determined that a departing high-ranking City employee, who was a registered architect and who dealt with zoning during City employment, and who wished to open an architectural/planning consultancy post-City, was subject to the following: (i) for one year, the employee could not negotiate on, testify regarding or otherwise advocate to any City agency an amendment of the Zoning Ordinance on behalf of a client, or render direct or indirect assistance to a client in securing approval of a zoning amendment, but was not prohibited from working as an architect on plans to be submitted to the City for approval, nor prohibited from certifying that building plans conform to applicate laws, but was prohibited for one year from attempting to influence in any way – beyond designing and drafting – City decisions regarding such plan and regarding the Zoning Ordinance.  Note: the opinion contains important descriptive language regarding the purposes of the revolving door prohibitions in the Ordinance,  The Board determined that a City employee was not prohibited from applying for or receiving a grant from the City Façade Rebate Program, as long as the grant amount was less than \$5,000. See also Case No. 98035.A, decided

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/891 10.A.pdf	Outside Employment	The Board determined that a long-time, veteran librarian employed part-time by the Chicago Public Library was not prohibited from working for a consultant hired by the Library to conduct a study on library facilities and the homeless population, because the compensation the librarian would receive would be less than the threshold for a prohibited financial interest in any City contract, work or business.	librarian; use of library facilities by the homeless population; financial interest in any
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/89111.A.pdf	Travel		travel by a City contractor; conditions for acceptable travel; informational conference; other governmental officials and employees
89112.A	Travel	The Board determined that a high-ranking City employee could accept reasonable travel expenses from a City vendor; the	

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eral/AO GiftsTra
vel/89112.A.pdf

vendor had organized and hosted a round table event attended by other governmental officials to develop a product in which the City might be interested. The Board again went through the conditions regarding acceptable travel: the expenses must be reasonable, paid by the sponsor of the event, "public," and related to official City business.

The Board noted that this event qualified as public, in that government officials from Illinois, South Carolina, Wisconsin and Indianapolis were also in attendance. acceptable travel; informational conference; other governmental officials and employees invited; what is a "public" event; Wisconsin, State of Illinois; South Carolina; Indianapolis

### 89113.A

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/LXIV /89113.A.pdf **Political Activity** 

This is a significant, precedential case. The Board determined that an employee of the City's Commission on Human Relations (CCHR), who was subject to a ban on participating in "political activity," by CCHR's enabling ordinance, but who was an intergovernmental affairs liaison for the City department was not prohibited from attending a dinner-fundraiser sponsored by a political group that focused on issues. The rationale for the decision was that attendance at the fundraiser (which the employee was provided gratis) was not considered 'active participation' in the event.

Note: this case would be now decided the same way, but for different reasons, in light of a state law not in effect at the time this decision was rendered, namely the Illinois Local Governmental Employees Political Rights Act, 50 ILCS 135/1, et seq. See also Case Nos. 99029.A., 90014.A.

Definition of "political activity"; definition of "prohibited political activity"; attendance at a political fundraiser: free ticket: complementary ticket; gratis; non-partisan, issue-based political action committee; voter registration drive; no contribution; organize, sell tickets to, promote, or participate actively in a fundraising activity of a public officeholder, a candidate in an election. a political party, a political club, or a political organization; what is active participation; mere attendance at an event; part of one's official City position; intergovernmental affairs liaison; official City responsibilities; issue-based advocacy group

### 89114.A https://www.chic ago.gov/dam/city /depts/ethics/gen

eral/AO GiftsTra

vel/89114.A.pdf

Gifts; Conflicts of Interest/Improper Influence: City Property

This is a significant, precedential case. A marketing/ad agency was advised that the Governmental Ethics Ordinance did not prohibit it from passing out its client's food product to Chicago Fire Department personnel and photograph them eating it, because neither the agency nor its client had any contracts or other matters before the Fire Department, and no Fire Department personnel had any monetary interest in the agency or the food manufacturer, and all the Fire Department personnel stood to gain is some publicity and a nominal amount quantity of free food.

Advertising; use of City employees or their likenesses in commercial advertising; policy question; City policy matter; Mayor's Office; Law Department; not a prohibited gift; food advertising; Chicago Fire Department; firefighters; fire houses; nominal quantity of food; imprimatur of the City

However, the Board noted – and this has been the touchstone for advice given by the Board in dozens of similar informal opinions over the years – this is a policy question and should be referred to those City officials responsible for press and public relations (such as the Mayor's Office and/or Law Department), and, either the City or any other department may have rules or policies stricter than those contained in the Ordinance.

### 89119.A

https://www.chic ago.gov/content/ dam/citv/depts/et hics/general/me mos/89119A.pdf

Post-employment

This is a significant, precedential case. The Board determined – and then reaffirmed (after request for а reconsideration) -- that a former highranking employee was permanently prohibited from representing clients before the City in a certain real estate development project, and that the form employee was also prohibited for one year from assisting or representing any

Department of Economic Development: CDDC: Commercial District Development Commission; ex officio, voting member of the CDDC: received regular, detailed reports: participated personally and substantially in the subject matter; personal and substantial; subject matter; subject matter as a single development project; intent of the postemployment provisions; intent of the revolving door provisions; department head; new client or employer in any transaction Commissioner: TIF developments: tax with the City involving economic development issues.

The opinion also discusses the conditions under which a City employee may be held to have exercised contract management authority with respect to a contract that has not yet come into being at the time the employee leaves City employment, holding that "Contract management authority clearly includes activities related to the formulation of a contract. A finding that a person exercised such authority does not hinge on the single factor of whether or the not the contract actually came into being. The execution of a contract is not a condition precedent for finding that a person exercised contract management authority ... [if it were] there would be absurd results, and the postemployment provisions would be denied much of their intended effect."

increment financing developments; industrial revenue bonds; land acquisition; kept well informed; proposal submitted after the employee left City employment; formulation of a City contract; contract not yet executed; post-employment; real estate; redevelopment

The opinion contains the following language: "The intent of post-employment restrictions is to impede the operation of the 'revolving door' through which government employees move from their employment in government agencies to representation of private interests having business before the agencies. preventing both the actual abuse of influence as well as its appearance, the restriction promotes public confidence in the fairness of governmental decisions. It limits a former employee's ability to reap improper benefits for himself or new clients by using his influence with government agencies and personnel that he worked with while in public service. Post-employment restrictions also ensure that City employees will not be influenced in the performance of their public duties by the thought of later reaping a benefit from a private individual. In addition, the restriction reduces the possibility of a former employee's intentionally or disclosing inadvertently or using confidential government information for private gain." See also Case No. 94044.A.

### 89121.A

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/891 21.A.pdf

## Financial Interest in City Business

The Board determined that a City employee was prohibited from receiving loans from the Department of Housing's MULTI Loan Program. The loan would have been a \$200,000 second mortgage, which the employee was required to obtain in order to close on the purchase of a building put up for sale by the CHA (Chicago Housing Authority). The employee had already a first mortgage

Financial interest in any City contract, work or business; MULTI loans; Department of Housing; CHA; Chicago Housing Authority; CIC; Community Investment Corporation; \$200,000 loan; second mortgage;

		from the Community Investment Corporation (CIC). The Board also determined that the Ordinance did not prohibit either of the transactions with the CHA or CIC, but the proposed second mortgage was well above the threshold amount for a prohibited financial interest.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-14- 12/89122.Q.pdf	Post-employment	A departing employee was given general guidance on the post-employment provisions.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/LXIV /89123.I.pdf	Representation of Other Persons; Appointed Officials	The Board received a complaint (which cited a Chicago Tribune article) that an appointed official (the Chair of a City board) had derived an improper private benefit from the official's public office by purchasing property from the City, having it rezoned, and subsequently reselling it at a profit.  The Board determined that: (i) it had no jurisdiction over the contracts at issue, which were entered into prior to the Ordinance's effective date, and the Ordinance cannot be applied retroactively; (ii) no investigation was warranted into the allegation that the official had violated the Ordinance by improperly representing the official's firm or interests before another City board or commission, since the matter of zoning or rezoning, or any appearances made by the official before the Departments of	Appointed official; Department of Zoning; Department of Planning and Development; sale of City property; representation; wholly unrelated; ex post facto law; retroactive application of the Ordinance; complaint; reasonable cause to investigate; Chairman of City board or commission; abuse of public office for private benefit; construction contract

		Planning and Development or Zoning on the matter, were wholly unrelated to the work of City commission on which the official served.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Lobby/8 9124.A.pdf	Lobbyist Registration and Disclosure	An organization that hired lobbyists was advised that Part III of the Lobbyist Disclosure Report required lobbyists to itemize each lobbying-related expenditure over \$250.  The organization was also advised that, if its lobbyists and cooperated with City employees in lobbying Springfield or Washington, this activity would be considered lobbying unless the organization and the City independently reach the same position on an issue and then cooperated in lobbying Springfield or Washington. However, if the City's position and decision to lobby in Springfield or Washington was a result of advocacy by the organization, this would constitute lobbying.	itemization; itemize; cooperation in lobbying efforts in Washington or Springfield; attempts to influence City legislative or administrative action; advocacy by the organization;
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/891 26.A.pdf	Outside Employment	This is a significant, precedential case. The Board determined that a Chicago Fire Department firefighter, who was also a sales representative for a company that manufactured Personal Distress Devices (PDDs), a company owned by the firefighter's spouse, would violate the Ordinance by: (i) approaching the Department regarding a possible sale, which would be prohibited representation; and (ii) advising the company about selling this equipment to the Department, as that would constitute receiving money for other things of value in return for providing advice of assistance regarding	Distress Device; spouse; spouse's ownership; financial interest in any City contract, work or business; money for advice;

		the operation or business of the City (such business clearly not being wholly unrelated to the firefighter's City job).  However, the Board also determined that the spouse's company could seek and receive a City contract, as it constituted the spouse's independent occupation, business or profession.  Note: this last holding is superseded by subsequent Board decisions (see Case No. 91052.A) in that the firefighter's participation as a sales rep for the spouse's business would make this business not independent, and thus the firefighter's interest in a City contract would be the same as the spouse's.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PolActvt y/89127.A.pdf	Political Activity	employee, working in the Human Relations Commission (now the Chicago Committee on Human Relations, or	Local School Council; not political activity; Board of Ethics; Chicago Commission on Human Relations; CCHR; Inspector General; Procurement Services; Law Department

		political activity. <i>See also</i> Case No. 89130.A.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/LXIV /89129.a.pdf	Statements of Financial Interests	The Board determined that the City's Bureau of Standards and Tests was not solely advisory in nature. Therefore, its appointed members must file annual Statements of Financial Interests.	•
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/LXIV /89130.A.pdf	Political Activity	employee, working in the Human Relations Commission (now the Chicago Committee on Human Relations, or CCHR), and who was, by that	Local School Council; not political activity; Board of Ethics; Chicago Commission on Human Relations; CCHR; Inspector General; Procurement Services; Law Department

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/89141.Q.pdf	Travel	A City employee was advised that another employee in the department could attend the meeting as described in Case No. 890111.A, and receive reimbursement for reasonable travel expenses. The inquiring employee explained that the attendance at the meeting was "imperative." See Case No.89111.A.	Travel expenses paid by a third party; conference; appearance of impropriety; travel by a City contractor; conditions for acceptable travel; informational conference; other governmental officials and employees invited
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/89142.A.pdf	Post-employment; Attorneys	This is a significant, precedential case. The Board determined that a former City attorney participated personally and substantially in the People Mover contract at O'Hare, and with respect to various concession agreements, and thus was prohibited for one year from assisting a client – a rental car company – with respect to its concession agreement at O'Hare, even though the attorney had not worked on that particular concession agreement, but on others.	Post-employment; participated personally and substantially in the subject matter; car rental firm; reallocation of rental car facilities; relocation of rental agency at O'Hare Airport; concession agreement; Deputy Corporation Counsel; Law Department; Aviation; lawyer; attorney; People Mover contract; transactional work; subject matter; regulation and interpretation of various airport concession agreements; within the areas of responsibility
89143.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO SFI/8914 3.A.pdf	Statements of Financial Interests; Appointed Officials	The Board determined that nominees for positions subject to City Council confirmation must file their Statements of Financial Interests with the Board no later than the time when their names are submitted to City Council for consideration, and that that first-time appointed officials do not qualify for the FIS 30-day filing extension.	Statements of Financial Interests; appointed official; time for filing; submission of names to City Council; thirty-day extension; newly appointed official; filing requirements; boards and commissions; 30-day filing extension
89144.A  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO	Representation of Other Persons; Non-profit Board Service	The Board determined that nothing in the Ordinance prohibited a City employee from serving as an unpaid Vice President of a non-profit community organization, and that, at community meetings at which other City officials or employees are present, this employee may speak out	Officer of a non-profit organization; community-based organization; speaking up at a community meeting; representation; formal or informal proceeding or transaction before a City agency; Vice President; not-for-profit

OutsideEmploym ent/88144.A.pdf		and represent the community or the organization, because such meetings were not, in the Board's view, formal or informal proceedings or transactions before any City agency.  Note: since this time, City personnel serving as officers of non-profits have been advised more conservatively – that they may speak out at such meetings as residents or members of the organization, but not as officers of the organization.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PolActvty/89145. q.pdf	Political Activity	A City high-ranking City employee was advised that another employee in the department did not violate the Ordinance by volunteering for a community organization that was working to implement passage of a statewide referendum, by soliciting signatures. The basis for the opinion was that the definition of political activity made no reference to activities as a member of a non-partisan community organization working on behalf of a referendum.	referendum; passage of a referendum; volunteering; gathering signatures for a petition; non-partisan community
https://www.chic aqo.gov/content/ dam/city/depts/et hics/general/AO PolActvty/89146. q.pdf	Political Activity	A City employee was advised that it was not a violation of the Ordinance (not prohibited political activity) to work as an investigator for the Chicago Board of Election Commissioners, on uncompensated time. Investigators served as troubleshooters at election sites; the position was non-partisan. The basis for the opinion was that the definition of political activity states: "acting as a recorder, watcher or similar officer at the polls on behalf of a political party or candidate in an election," but this was non-partisan activity.	investigator for the Chicago Board of Election Commissioners; non-partisan position;

#### 89147.A

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Conflict OfInterest/89147. A.pdf Conflicts of Interest/Improper Influence; Attorneys; Appointed Officials This is a significant, precedential case. The Board determined that a law firm and an investment fir — both of which had partners who were recent appointees to the Police Board — could continue to do business with the City, because the business was wholly unrelated to the appointees' duties and responsibilities with the Police Board and thus would not give them a prohibited financial interest in any contract, work or business of the City.

Police Board; appointed officials; wholly unrelated; investment banker; attorney; partner in a law firm; City contract; recusal; representation in wholly unrelated matters; judicial or quasi-judicial proceedings or cases; Police Superintendent; police equipment notes; financial interest in any contract, work or business of the City

Moreover, the Board determined that the Police Board member who was an attorney was not prohibited from representing clients before City agencies or in judicial or quasi-judicial proceedings in which the City was an adverse party, as long as the matters were wholly unrelated to the work of the Police Board. The Board also determined that the member who was an investment banker could negotiate with the City on behalf of the firm to serve as an underwriter for equipment notes or bonds, because, although the Police Board approves the Police Superintendent's budget recommendations, it does not exercise discretion or make recommendations regarding police equipment purchases.

89151.A

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/89151.A.pdf Post-employment; Attorneys

The Board determined that a former City employee, who was an attorney, was not prohibited from representing clients in judicial and quasi-judicial tax assessment appeals, provided the former employee/attorney decline representation in cases in which the attorney had been counsel of record or with which the former

Post-employment; counsel of record in a judicial or quasi-judicial proceeding; participated personally and substantially in a judicial or quasi-judicial proceeding; Department of Revenue; tax assessments; had any contact or involvement whatsoever; litigator; litigation work

		employee/attorney had had contact or involvement whatsoever while a City	
		employee. Cf. Case No. 151698.A.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO RepresentingOth ers/89154Q.pdf	Representation of Other Persons; Appointed Officials; Attorneys	A City appointed official who was an attorney was advised that, if the official were to decline compensation for serving on the City board represent clients in lawsuits against the City, as long as that representation was wholly unrelated to the work of the official's City commission.  Note: the rationale of this decision was later superseded: it assumes that a board or commission member who receives compensation for such board service is an "employee," not an "appointed official" for purposes of the Ordinance. Cf. Case No.02041.A.	Appointed official; employee; stipend for board or commission services; represent clients in judicial proceedings in which the City is a party and its interests adverse to the client; wholly unrelated
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/June /89155.A.pdf	Conflicts of Interest/Improper Influence; Appointed Officials	A City official was advised that members of a City board were prohibited from participating in board decisions or other City matters in which they had some sort of personal monetary or economic interest. The opinion specifically notes that, if an accounting firm were to pay a law firm for the law firm's services, then any board member who has an economic or monetary interest in the law firm should recuse from any board decision regarding whether to retain the accounting firm's services.	Board or commission members; accounting firm; law firm; economic interest in the firm; recuse; distinguishable from the general public; codes of professional responsibility
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec	Outside Employment		Outside employment; outside employment; dual employment; second job; clerical employment; secretarial work; administrative assistant; money for advice; City contractor

k%20Chairs/NerF id/89156.Q.pdf		prohibitions on using or divulging confidential or non-public information, and representation.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin ess/89157.Q.pdf	Financial Interest in City Business	A City employee was advised that the Ordinance did not prohibit applying for or receiving a grant from a City department for \$1,500, since this was below the threshold for a prohibited financial interest. Note: the threshold was lowered to \$1,000 in 2012.	business; grant from a City department;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/LXIV /90012.a.pdf	Post-employment Post-employmen	This is a significant, precedential case. The Board received a request from a departing City contracts administrator who wished to become a partner/owner in a heating and air conditioning (HVAC) business, asking whether the business could bid on City contracts. During the last year of the employee's City service, the employee had evaluated bids and recommended contract awards for equipment other than HVAC, but had previously (up until 18 months prior to requesting this opinion) supervised the heating and air conditioning commodity class of contracts, but, through the department's "buddy system," continued to work on HVAC contracts, as "understudy." Some of the HVAC contracts, however, were re-bid annually. The employee was a part-time employee during the final six (6) weeks of City employment.	contracts; buddy system; understudy; contract administrator; annually re-bid contracts; same contract; that as to that contract; when is re-bid contract a different contract; one-year subject matter prohibition; subject matter; HVAC; heating and air conditioning contracts; purchases; commodity group; post-employment; when do the post-employment restrictions begin; last year of City employment or service; participated personally and substantially in the subject matter; contract management authority; signing contracts; recommending

(i)	the	Ordinance's	post-employment
pro	visior	is applied to the	e employee's work
dur	ing th	e last six (6) we	eeks as a part-time
em	ploye	e;	

- (ii) that the employee had participated personally and substantially in the City's HVAC contracting and maintenance processes, and was thus subject to a one-year prohibition as to this subject matter, beginning on the employee's final date of City employment (full- or part-time);
- (iii) even though the employee did not sign contracts during City employment, by recommending contract awards, the employee did exercise contract management authority over those contracts that ensued and thus was permanently prohibited from assisting a new employer or client or business in performing those contracts;
- (iv) contracts that were re-bid were considered new contracts, in that they had new specifications and went through a new evaluation process.

### 90013.A

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO CampFin anacing/90013.A. pdf Sister Agencies; Campaign Financing This is a significant, precedential case. The Board determined that, for purposes of the Governmental Ethics and Campaign Financing Ordinances, the following government agencies are not City agencies, and their employees or appointees are not subject to the City's ordinances as employees or officials. The opinion explains the criteria for what makes a governmental body a "City agency":

City agency; sister agency; what is a City agency; any commission or board created by ordinance with legal duties and responsibilities would qualify as a division of the government of the City; a commission or board created by state statute may or may not be a City agency, depending on the facts; Public Building Commission; PBC; Chicago Park District; Chicago Transit Authority; CTA; Regional Transportation Authority; RTA; Chicago Housing Authority: CHA;

		Public Building Commission: not a City agency; Chicago Park District: not a City agency;	Metrop9olitan Pier and Exposition Authority; McPier; Chicago Board of Education; Chicago Public Schools; CPS; Chicago Public Library; CPL
		Chicago Transit Authority: not a City agency;	
		Regional Transportation Authority: not a City agency;	
		Chicago Housing Authority: not a City agency;	
		Metropolitan Pier and Exposition Authority: not a City agency;	
		Chicago Board of Education: not a City agency;	
		Chicago Public Library: yes, a City agency.	
90014.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PolActvt y/90014.A.pdf	Political Activity	The Board determined that a City employee who was subject to a ban on participating in "political activity" but who was an intergovernmental affairs liaison for the City department was not prohibited from attending a dinner-fundraiser sponsored by a political group that focused on issues. The rationale for the	"prohibited political activity"; attendance at a political fundraiser; free ticket; complementary ticket; gratis; non-partisan, issue-based political action committee; voter registration drive; no contribution; organize, sell tickets to, promote, or participate actively in a fundraising activity of a public officeholder, a candidate in an election, a political party, a political club, or a political organization; what is active participation; mere attendance at an event; part of one's official City position; intergovernmental
		note. this case would be now decided the	,

same way, but for different reasons, in issue-based advocacy group

90016.A	Post-employment	light of a state law not in effect at the time this decision was rendered, namely the Illinois Local Governmental Employees Political Rights Act, 50 ILCS 135/1, et seq. See also Case Nos. 99029.A., 89113.A.  This is a significant, precedential case.	Former high-ranking City employee; one year
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/LXIV /90016.A.pdf		The Board determined that a former high-ranking City employee had violated both of the Ordinance's post-employment prohibitions. The Board recommended that the Department of Planning & Development consider cancelling contracts and other permits and bringing a lawsuit for an accounting to recover pecuniary benefits realized by the former employee in violation of the Ordinance. The basis for the Board's determination was that the former employee and the employee's division had gathered significant, precedential information regarding an RFP (request for proposals) and negotiating with other City departments that had interests in the particular site, and during the first year of post-City career, had not only contacted the department about the status of the project, but had spoken on behalf of the developer at a pre-proposal meeting, and attended a City-sponsored community meetings held after bids on the RFP had been submitted.  The same former high-ranking employee also was the subject of Case No. 90024.A and requested reconsideration of both cases. The Board denied the request and	subject matter prohibition; TIF; tax increment financing; consultant; RFP; request for proposals; subject matter; participated personally and substantially in the subject matter; contact management authority; violation; revolving door; post-employment restrictions; file a lawsuit for an accounting and damages; cancellation of contracts; sanctions; penalties; TIF subsidy; attend meetings discussing TIF financing; reconsideration; imposition of sanctions; action for accounting; contact the former department regarding status inquiries; speak

		did not change its determinations in either case.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/90017.A.pdf	Travel	This is a significant, precedential case. A high-ranking City official was advised that the Ordinance did not prohibit acceptance of a travel package offered for a two-day program from a national defense organization to civilian leaders; the sponsoring organization had no business before the City and was unrelated to the official's City position.	Travel; unrelated to City business or position; outside business, employment or community activities of the official or employee; not offered or enhanced because of the official position, candidacy or employment of the official or employee; national defense organization; restricted gift source; prohibited gift source mutual understanding
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/90018.Q.pdf	Outside Employment	A City employee who owned a health care consulting firm was advised that the Ordinance did not prohibit the firm from bidding on a contract with another, non-City government agency, given that the project would be unrelated to the employee's City job, and no City funding would be involved. The employee was advised of all restrictions relevant to outside business ownership, including improper influence, conflicts of interest, fiduciary duty, and representation, financial interest in City business, money for advice, confidential information, and use of City property.	Outside business ownership; outside employment; dual employment; health care consulting; solicit or receive money or anything of value in return for advice or assistance on matters concerning the operation or business of the City; hospital patients
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/900 20.A.pdf	Outside Employment	This is a significant, precedential case. A City employee was asked to teach two courses at a public college system. The first was for managers and owners of business, and those seeking employment as inspectors, including for the City, and for current City employees who were seeking a promotion. The other was for professional certification, geared toward City employees.	matters concerning the operation or business

		The Board determined that teaching these classes would be prohibited by the money for advice provision of the Ordinance, reasoning that the employee would have been paid to instruct students (and the school) on City Ordinances, certification, and City processes. Given the employee's City job description, the Board also found there to be a likelihood of creating an appearance of impropriety, both with regard to enforcement of inspection regulations, and in the potential hiring and promotions of inspectors in the employee's own department who had taken the employee's class. See also Case No. 91057.A.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO SFI/9002 1.A.pdf	Statements of Financial Interests	This is a significant, precedential case. The Board considered the case of a City employee who had failed to disclose a financial interest in real estate located in the City, but who had disclosed it in his personnel file, and who offered to amend the Statement, and who maintained that the omission was not based on intent to file a false or misleading Statement. The Board concluded that there was insufficient evidence from which to determine that the employee intended to mislead the Board and recommended no disciplinary action in the matter.	of a financial interest in real estate located in the City; failure to disclose; incomplete filing; intent to furnish false or misleading information to the Board of Ethics; evidence of intent; personnel file; erroneous Statement; offer to amend; insufficient
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/90022.A.pdf	Gifts		worth more than \$500; mutual understanding; professional society; Continuing Professional Education; CPE;

		drawing, and the donor of the prize had no business with the City, thus it was unlikely that the gift/prize would influence the City employee's decisions or action. The Board also advised that the employee report the gift/prize on the following year's Statement of Financial Interests, because it was worth more than \$500.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO ApptOffi cials/90023.a.pdf	Appointed Officials	The Board discussed the structure of a newly formed Commission, its eight (8) advisory councils, and their staff. It determined that the political activity prohibitions applied (under the Ordinance then in effect) to all Commission members (appointed officials) and employees, and to the Chairs of the Advisory Councils by virtue of their <i>ex officio</i> membership on the Commission. The director and staff of the Councils likewise were subject to prohibited political activity because they were considered employees of the Commission. The Advisory Councils were determined to be 'solely advisory'.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/LXIV /90024.A.pdf	Post-employment	This is a significant, precedential case. The Board determined that a former high-ranking employee had violated the Ordinance's one year subject matter prohibition by assisting a new client in the "planning and community process" for a real estate development project and by	matter; participated personally and substantially in the subject matter; contact

		possibility of a TIF subsidy for the project was discussed. The Board recommended that the department impose appropriate sanctions, including considering filing suit for damages for pecuniary benefits received by the former employee.  The same former high-ranking employee also was the subject of Case No. 90016.A and requested reconsideration of both cases. The Board denied the request and did not change its determinations in either case.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/LXIV /90025.A.pdf	Statements of Financial Interests	The Board determined that an appointed official who had argued that the Electrical Commission, on which the official served, was solely advisory, was in fact solely advisory, and its members not required to file annual Statements of Financial Interests.	Electrical Commission; solely advisory in nature; appointed officials; no authority to make binding decisions; to enter into contracts, or to make expenditures
https://www.chic ago.gov/content/ dam/city/depts/et hics/qeneral/Dec k%20Chairs/LXIV /90026.l.pdf	Post-employment	violation of the permanent post- employment prohibition. It based this	loan; negotiate a loan; execute a development agreement; subject matter; participated personally and substantially in the subject matter; violation; revolving door; post-employment restrictions; file a lawsuit for an accounting; cancellation of contracts; sanctions; penalties; attend meetings discussing financing; imposition of sanctions; action for accounting and damages; apartment building; affordable housing

constituted management contract authority, in that the employee negotiated a City loan for the property, executed it, and began supervising the redevelopment of the project soon thereafter; (ii) the assistance the former employee was providing to the new employer constituted а business transaction involving the City, because, in the time since the former employee had left City employment, the project had changed, and continued work would necessitate renegotiating the terms of this same loan, which the former employee had originally negotiated, and this attempt to convert the same project from a cooperative into a rental property constituted assisting the developer in a 'business transaction involving the City.

Thus, the Board determined that the former employee had violated the Ordinance's permanent prohibition, and recommended that the former employee immediately cease all activity on this project, and if the employee failed to do so, that the Corporation Counsel pursue legal action against the former employee.

## 90027.A

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/900 27.A.pdf Non-profit Board Service; Outside Employment The Board determined that an appointed official (who received a stipend) was not prohibited from serving concurrently as the president of a private foundation and as Chair of the City Board, as long as the private foundation position did not take up so much time as to prevent the official from performing duties as Chair. The Board noted that the Ordinance does not prohibit dual employment per se and

Non-profit board service not per se prohibited; foundation president; compensated appointed official; not for profit officer

		advised the official to contact the Board if	
		questions arose.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/900 28.A.pdf	Financial Interest in City Business	This is a significant, precedential case. This case (like the others cited below) raised two (2) central issues: (i) could City employees purchase or receive Cityowned real estate or property the Urban Homestead Program; and (ii) could City employees receive loans in amounts greater than \$5,000 (the then-current threshold for a financial interest) from programs administered or funded by the City, such as the Section 312 Rehabilitation Loan Program?  The Board determined that the Ordinance did prohibit City employees from receiving property through the Urban Homestead Program but that, because the employees who had applied to the program disclosed their City employment status, but were still approved, then were lucky and won a lottery, awarding them the property, and then had expended considerable sums of money in rehabilitating their properties, it would be contrary to the principles of equity, good conscience and justice to prohibit them from further participation at this late stage.  The Board also determined that City employees are prohibited from receiving loans of \$5,000 or more from loan programs administered by City departments, such as the Section 312 program, as that would constitute a financial interest in City business.	Homestead loans; principles of equity and justice; financial interest in any City contract, work or business; expended considerable sums of money; principal residence; principles of equity, good conscience, justice and fairness; no attempt to conceal City employment; administered by the City; Department of Housing; HUD; federal funds; any interest with a cost or present value of

		See also Cases 90029.A, 90033.A, and 90040.A, and 90062.A, and cf. Case No. 90057.A.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/900 29.A.pdf	Financial Interest in City Business	This is a significant, precedential case. This case (like the others cited below) raised two (2) central issues: (i) could City employees purchase or receive Cityowned real estate or property the Urban Homestead Program; and (ii) could City employees receive loans in amounts greater than \$5,000 (the then-current threshold for a financial interest) from programs administered or funded by the City, such as the Section 312 Rehabilitation Loan Program?  The Board determined that the Ordinance did prohibit City employees from receiving property through the Urban Homestead Program but that, because the employees who had applied to the program disclosed their City employment status, but were still approved, then were lucky and won a lottery, awarding them the property, and then had expended considerable sums of money in rehabilitating their properties, it would be contrary to the principles of equity, good conscience and justice to prohibit them from further participation at this late stage.  The Board also determined that City employees are prohibited from receiving loans of \$5,000 or more from loan programs administered by City departments, such as the Section 312 program, as that would constitute a financial interest in City business.	justice; financial interest in any City contract, work or business; expended considerable sums of money; principal residence; principles of equity, good conscience, justice and fairness; no attempt to conceal City employment; administered by the City; Department of Housing; HUD; federal funds; any interest with a cost or present value of

90030.I  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Conflict OfInterest/90030.I .pdf	Conflict of Interests; Fiduciary Duty	See also Cases 90028.A, 90033.A, and 90040.A, and 90062.A, and cf. Case No. 90057.A.  This is a significant, precedential case. The Board received a written complaint from a City Department Head asking for assistance in determining whether a departmental employee had violated the Ordinance by contracting with a construction company to perform work on the employee's four (4) unit building. The employee regularly conducted City	of interests; private contracts with person dealing with City department; construction contractor; conflict of interests; improper influence; fiduciary duty; put the City's best interest before personal gain; make objective
		business with this contractor/construction company. The employee and a contractor then had a contractual dispute over this work, and the contractor complained to the Department that its matters and bids were being turned down due to this dispute.	public; Inspector General; investigation; not sustained; substantiating the allegations; final opinion; departmental guidelines; contract bid; appearance of impropriety; enact departmental rules or policies stricter than those in the Governmental Ethics Ordinance;
		The Board referred the matter to the Inspector General for investigation. The Inspector General returned an investigative report in which it concluded that the allegations were not sustained. The question before the Board then was whether the employee had violated the Ordinance by privately contracting with a construction company over which the employee had some authority.	
		The Board issued a final opinion in the matter discussing the conflict of interests, improper influence and fiduciary duty provisions, and determined that the conflict of interests and improper influence provisions did not apply,	

because the private contract between the parties did not involve any governmental decisions, and that the investigation revealed no evidence that substantiated the allegation that the employee denied the construction firm a City contract in an effort to prevail over the contractor in their private dispute. In fact, the investigation revealed that the contractor's bids were rejected because they did not meet departmental guidelines. However, the Board recommended that the department institute a policy prohibiting its employees from entering into private contracts with any firms or persons that had dealings with the department, thereby preventing situations in which employees would be placed in the position of supervising work of City construction contractors with whom they have privately contracted. See also Case No. 94017.A. Cf. Personnel Rule XXIX, Section 2(b)(i).

## 90031.I

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/LXIV /90031.l.pdf Post-employment; Lobbyist Registration and Disclosure

investigating After an anonymous complaint alleging violations of the Ordinance's post-employment restrictions by a former high-ranking City employee (the complaint attached a Chicago Tribune article about the former employee's post-City position), the Board concluded that there was no evidence that the former City assisted or represented the post-City employer in obtaining a City contract. In coming to its opinion, the Board reviewed City records and information supplied by a current high-ranking City employee in the same department. The Board also determined that the former employee engaged in no

Post-employment; contract management authority; anonymous complaint; investigation; reasonable cause; lobbying; lobbyist

90033.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/900 33.A.pdf	Financial Interest in City Business	activity indicating that the former City employee would need to register as a lobbyist, as the complainant also suggested.  This is a significant, precedential case. This case (like the others cited below) raised two (2) central issues: (i) could City employees purchase or receive Cityowned real estate or property the Urban Homestead Program; and (ii) could City employees receive loans in amounts greater than \$5,000 (the then-current threshold for a financial interest) from programs administered or funded by the City, such as the Section 312 Rehabilitation Loan Program?	Homestead loans; principles of equity and justice; financial interest in any City contract, work or business; expended considerable sums of money; principal residence; principles of equity, good conscience, justice and fairness; no attempt to conceal City employment; administered by the City; Department of Housing; HUD; federal funds; any interest with a cost or present value of
		The Board determined that the Ordinance did prohibit City employees from receiving property through the Urban Homestead Program but that, because the employees who had applied to the program disclosed their City employment status, but were still approved, then were lucky and won a lottery, awarding them the property, and then had expended considerable sums of money in rehabilitating their properties, it would be contrary to the principles of equity, good conscience and justice to prohibit them from further participation at this late stage.  The Board also determined that City employees are prohibited from receiving loans of \$5,000 or more from loan programs administered by City departments, such as the Section 312	

		program, as that would constitute a financial interest in City business.  See also Cases 90028.A, 90029.A, and 90040.A, and 90062.A, and cf. Case No. 90057.A.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Represe ntingOthers/9003 5.A.pdf	Fiduciary Duty; Representation of Other Persons; Attorneys; Appointed Officials; Elected Officials; Relationship to Other Laws	This is a significant, precedential case. In light of the Illinois Supreme Court's thenrecent decision in the case of <i>In re Vrdolyak</i> , an alderman requested that the Board clarify whether aldermen or appointed officials who are also attorneys may represent City employees with Workers' Compensation claims—which are judicial or quasi-judicial proceedings in which the City is a party and its interests are adverse to the City employees'/clients' interests.  First, the Board stated it had may render advisory opinions only as to chapter 2-156 of the City's Municipal Code, that Governmental Ethics Ordinance, not to the rules of professional conduct for Illinois attorneys.	lawyers; appointed officials; members of City boards and commissions; fiduciary duty; Worker's Compensation matters; quasijudicial proceedings; in which the City is party and that person's interest is adverse to the City; Illinois Industrial Commission; actions; lawsuits; Finance Committee; public duties; <i>In re Vrdolyak</i> ; Illinois Rules of Professional Conduct; <i>pro bono</i> ; irresolvable conflict; competing fiduciary duties; <i>qua</i> attorney; public trust; represent; receive or derive compensation from the representation of; judicial proceedings; adverse party; where the City's interests are adverse; City treasury;

Second, the Board stated it must follow the law as set forth by the Illinois Supreme

Court and apply the Governmental Ethics Ordinance only to the extent that it does not conflict with that Court's decisions.

Third, the Board determined that aldermen who are lawyers are prohibited from representing clients in Worker's Compensation cases against the City, even if they receive no compensation.

Fourth, it determined that members of boards and commissions who are attorneys are not prohibited from taking on such representation, or deriving income or compensation from it, as long as the representation is wholly unrelated to their City duties and responsibilities.

The Board then engaged in a lengthy discussion of an alderman's and an appointed official's fiduciary duty to the City, stating that they must be able to exercise professional judgments free from outside influence or conflicting duties to another entity - this is distinct from their fiduciary duties owed to their law clients as attorneys. Aldermen owe a very broad fiduciary duty to the City, and are accountable to the public in a way that is much more expansive than are appointed officials – so, when an alderman, who is an attorney, represents a client in a Worker's Compensation case against the City, he or she faces an irresolvable conflict between competing fiduciary duties, and thus are prohibited by the Ordinance fiduciary duty section

90040.A	Financial Interest in City Business		Section 312 Rehabilitation loans; Urban Homestead loans; principles of equity and
90037.I  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Lobby/9 0037.I.pdf	Lobbyist Registration and Disclosure	these gifts were intrinsically personal, and not appropriate as gifts to the City. Note: the case is important in delineating what is an appropriate gift to the City: it must be usable for City business purposes.  A citizen filed a complaint alleging that a person had engaged in unregistered lobbying activity on behalf of a client. The Board spent considerable resources investigating the complaint, and then the citizen withdrew it. However, the citizen was advised that work on behalf of the client was confined to media relations – radio, television and newspapers – and there was no evidence that indicated the alleged lobbyist had had any contact on behalf of the client with any City employees or official in either the executive or legislative branches. The citizen was thanked for filing the complaint.	employees is required; unregistered lobbying activity; definition of lobbyist
90036.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/90036.A.pdf	Gifts	from representing City employees in such matters.  See also Case No. 03027.A.  This is a significant, precedential case. The Board determined that a City employee could accept travel discounts on behalf of the City for business travel, but was prohibited from entering their name into drawings for tickets to the company's Wrigley Field Skybox or a trip to Tahiti, because the employee's his eligibility for such drawings was contingent upon answering a survey regarding the City's travel plans, and	accept any money or other thing of value in return for advice or assistance on matters concerning the operation or business of the City; prohibited gift; answering a survey; Wrigley Field Skybox; Tahiti trip; drawing; chance contest; appropriate gift to the City; intrinsically personal gifts; corporate travel; travel discounts for City business; gift

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/900 40.pdf

raised two (2) central issues: (i) could City justice; financial interest in any City contract, employees receive loans in amounts greater than \$5,000 (the then-current threshold for a financial interest) from City, such as the Section 312 \$5,000 or more Rehabilitation Loan Program?

The Board determined that the Ordinance did prohibit City employees from receiving property through the Urban Homestead Program but that, because the employees who had applied to the program disclosed their City employment status, but were still approved, then were lucky and won a lottery, awarding them the property, and then had expended considerable sums of money in rehabilitating their properties, it would be contrary to the principles of equity, good conscience and justice to prohibit them from further participation at this late stage.

The Board also determined that City employees are prohibited from receiving loans of \$5.000 or more from loan programs by City administered departments, such as the Section 312 program, as that would constitute a financial interest in City business.

See also Cases 90028.A, 90029.A, 90033.A, and 90062.A, and cf. Case No. 90057.A.

employees purchase or receive City- work or business; expended considerable owned real estate or property the Urban sums of money; principal residence; Homestead Program; and (ii) could City principles of equity, good conscience, justice and fairness; no attempt to conceal City employment; administered by the City; Department of Housing; HUD; federal funds; programs administered or funded by the any interest with a cost or present value of

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin ess/90041.Q.pdf	Financial Interest in City Business	participation in a City department's grant program was not prohibited, because the maximum grant possible under the program was \$3,000, which did not exceed the then-current \$5,000 threshold for a prohibited financial interest. The Board wrote the administering department that the employee's participation in the program did not need to be cancelled and recommended corrective action.	\$5,000; financial interest; departmental approval
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Lobby/9 0042.A.pdf	Lobbyist Registration and Disclosure	The Board determined that an officer and employee of a private corporation was not required to register as a lobbyist, even though the officer had assisted the corporation in seeking passage of ordinance relating to the use of the public way on behalf of the company. The Board's reasoning was that, under the Governmental Ethics Ordinance in effect at the time, a person would be required to register as a lobbyist only if the person's expenditures or compensation for lobbying totaled \$5,000 in the preceding or current calendar year. The individual's good faith estimate of lobbying-related compensation came to \$4,800, and thus registration was not required, even though the activities would otherwise have constituted lobbying.  Note: in 2000, the definition of lobbyist was significantly amended, and is no longer tied to the lobbying-related compensation or expenditures received or made by a possible lobbyist.	expenditures; total \$5,000 or more in a calendar year; good faith estimate; administrative action; legislative action; ordinance regarding use of the public way;

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/900 43.A.pdf	Financial Interest in City Business	A City employee was advised that the Ordinance did not prohibit placing bids to purchase two parcels of City-owned property pursuant to a system of closed bidding, a closed bid process, whereby the sales were advertised in the newspaper for three (3) consecutive weeks, bids were received, and opened before a court reporter. The properties would then be sold to the highest bidder without consideration given to any other factor; the sales would then be approved by the City Council. This process qualified as a process of "competitive bidding following public notice," and thus did not constitute a prohibited financial interest in the purchase of City-owned property, even if the purchase price would exceed \$5,000.	Financial interest in the purchase of City property; unless sold pursuant to a process of competitive bidding following public notice; closed bid process; real estate owned by the City; sale of real estate; exception to financial interest; advertised in the newspaper; sold to the highest bidder; bids opened before a court reporter; purchase price of \$5,000 or more; sold to the highest bidder
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/June /90045.Q.pdf	Gifts; Conflicts of Interest/Improper Influence	A department was advised regarding its proposed Conflict of Interests and Gifts policy. This is a good informational case, with explanation of important provisions.	Departmental policy; conflict of interests; gifts; honorarium; speaking engagements; hospitality; money for advice; solicit or accept anything of value in return for advice or assistance on matters concerning the operation or business of the City; grants; organizations seeking grants
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/90046.Q.pdf	Travel	A City employee was advised that the Ordinance did not prohibit acceptance of travel expenses paid by a potential City vendor to attend a presentation on new technology and then a 'focus group' meeting in Las Vegas. The whole trip would be one day—in and out. The basis for the opinion was that the travel offer did not come from an anonymous source, did not involve a mutual understanding that	Business travel; focus group; information presentation; educational travel; mutual understanding; Las Vegas; one-day in and out trip; four-hour focus group; educational travel; offered by the sponsor

90050.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Lobby/9 0050.A.pdf	Lobbyist Registration and Disclosure	the City employee's official decisions would be influenced by the travel, the expenses were reasonable, and related to the employee's official City responsibilities, and furnished by the sponsor of the event.  The Board determined that the president of a local chamber of commerce who met with an alderman, along with others, to voice concerns about a potential City ordinance, in response to which the alderman established a task force, was required to register as a lobbyist. The Board reasoned that the act of going to the alderman to represent the chamber's members constituted lobbying. The Board did not address the work on the task force as lobbying. The president is also a member of an Advisory Commission, which serves as a support group for a facility in Chicago. Its work will not involve influencing City Council or administrative action and is therefore not lobbying.  Note: pursuant to 2011 amendments to the Ordinance, persons who lobby on behalf of chambers of commerce must register but the Board may waive all registration fees.	of lobbying; establishing a task force; Chambers of Commerce; lobbyist; seeking to
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/90051.Q.pdf	Financial Interest in City Business; Outside Employment	· · · ·	Outside employment; outside employment; dual employment; part-time employment with a City contractor; part-time employment with a City delegate agency; financial interest in any City contract, work or business; \$2,500 per year; \$1,000 per year; no ownership interest; shelter

		employment did not exceed the threshold of \$2,500 per year, it would not constitute a financial interest in City business.  Note: this case was superseded by Case No. 91072.A, and is no longer good law. A City employee is not prohibited from earning any amount money from employment with or contracting with a City contractor or delegate agency but is subject to a host of other prohibitions and restrictions. See also Case nos. 90053.Q, 91072.A, 98009.Q.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO CampFin anacing/90052.A. pdf	Campaign Financing	The Board determined that contributions made to a City elected official running for elected office of Cook County are subject to the limitations in the Campaign Financing Ordinance, that is, up to \$1,500 for each of the primary and general elections, for a total of up to \$3,000 in a reporting year. See also Case No. 09058.Q.	Any official or employee of the City who is seeking election to any other office; elected or appointed City officials and City employees seeking non-City public office; limit on contributions; candidate; candidacy in primary and general elections shall be considered separate and distinct candidacies
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/90053.Q.pdf	Financial Interest in City Business; Outside Employment	A company that proposed to hire five off-duty City employees to have them train other City employees in using new equipment the employees' City department had contracted to buy from the company was advised that this hiring was permissible provided the company agreed to limit the number of hours each trainer would be able to work so that income from this outside employment would be less than \$2,500 per year per trainer.  Note: this case was superseded by Case No. 91072.A and is no longer good law. A City employee is not prohibited from	Outside employment; dual employment; part-time employment with a City contractor; training; part-time employment with a City delegate agency; financial interest in any City contract, work or business; \$2,500 per year; \$1,000 per year; no ownership interest

		earning any amount money from employment with or contracting with a City contractor or delegate agency but is subject to a host of other prohibitions and restrictions. See also Case nos. 90051.Q, 91072.A, 98009.Q.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/900 56.A.pdf	Outside Employment	This is a significant, precedential case. The Board determined that persons paid by voucher – here a hearing officer – are not considered City employees for purposes of the Governmental Ethics Ordinance. Therefore, a person paid by voucher could serve as a hearing officer for two (2) different City departments. In making its determination, the Board sought advice from the Law Department as to who is a City employee; the Law Department advised that persons paid by voucher do not hold appointments or titles associates their City services and do not receive employee benefits – thus, their relationship to the City is contractual, and they are City contractors, not City employees. They are subject to the Governmental Ethics Ordinance as City contractors, not as City employees.	employees; City contractors; City employees; independent contractors; personal contract; opinion from the Law Department; hearing
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/900 57.A.pdf	Financial Interest in City Business	The Board determined that a City employee who had applied for a MULTI loan from the City's Department of Housing was prohibited from receiving the loan, because it would be in excess of	good conscience, fairness and justice; loan from the City; financial aid from the City; investment property; not the principal

## employed in the "Homestead" cases (Case nos. 90028.A, 90029.A, 90033.A, 90040.A, and 90062.A), because those cases involved City employees;' homes here, by contrast, the property was investment property. See also Case No. 89121.A.

## 90058.A

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Lobby/9 0058.A.pdf

**Lobbyist Registration** and Disclosure

employees, or consultants hired by the company, to the extent they were engaged in marketing and selling products or services to the City, were not acting as lobbyists, as defined under the Governmental Ethics Ordinance then in effect.

The Board reasoned that persuasive efforts in connection with the award of government contracts have generally not been considering lobbying, whereas, in contrast, lobbying registration and requirements have reporting been directed toward efforts by individuals to influence government actions which have a broad impact, such as the formulation of laws, rules, regulations, and rate-making, not toward attempts to influence government actions whose application is limited to specific individuals, such as contract or administrative adjudications. These latter are regular not by public disclosure, but by specific rules of conduct. In the case of persuasive efforts in connection with the award of contracts. regulation is through laws that specifically address problem areas in procurement though restrictions on giving and acceptance of gifts, and prohibition on

The Board determined that a company's Lobbyist; definition of lobbyist; sales person; sales consultant; marketing efforts; the solicitation, award or administration of a contract; the procurement of goods or services or construction; solely by submitting an application for a City permit or license or by responding to a City request for proposals or qualifications; RFP; RFQ; attempts to influence governmental actions that have a broad impact: ordinances: formulation of rules and regulations and rate-making; persuasive attempts or efforts to influence government contracts

		improper influence and bribery. Thus, the Board determined that sales and marketing efforts in connection with the award of a City contract do not in themselves constitute lobbying.  Note: in 2000, this case was effectively superseded by amendments to the Ordinance, which define lobbyists as person trying to influence procurements matters, except those solely responding to an RFP (request for proposals) or an RFQ (request for qualifications). See also Case No. 01021.A.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PolActvty/90059. q.pdf	Political Activity	A City employee was advised of the relevant restrictions regarding volunteering for an alderman's reelection campaign. This is a helpful primer on political activity undertaken by City employees.	political activity; solicitation of campaign
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO CampFin anacing/90060.A. pdf	Campaign Financing	This is a significant, precedential case. The Board determined that: a partnership that does business with the City (say, a law firm) is itself subject to the \$1,500 per year/per candidate contributions limitations on campaign contributions; each partner of that partnership is not subject to this limitation as to contributions from personal funds, unless the partner is registered lobbyist or is individually doing or seeking to do business with the City or a named sister	Illinois Uniform Partnership Act; not all activities of a partner bind or affect the partnership; Federal Election Commission;

		agency, or is reimbursed for the contribution by the partnership; a contribution by a partner of such a firm that is reimbursed by the partnership is aggregated with contributions from the partnership, and may not exceed the \$1,500 per year/per candidate limitation; the spouse or domestic partner of a partner in such firm may not make a contribution for which the spouse or domestic partner is reimbursed by the partnership; each spouse or domestic partner of a partner in such firm may make contributions in excess of the \$1,500 limit per year/per candidate provided there is not reimbursement from the partnership and the contribution is made from personal funds. See also Case No. 89063.A.	property and assets; contract in the name of the partnership;
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/900 62.A.pdf	Financial Interest in City Business	The Board determined that a City employee would be allowed to continue to participate in a Department of Housing rehabilitation loan program, even though the amount the employee stood to receive in loan funds would exceed \$5,000. This was a section 312 loan, funded by the federal government (HUD), but administered by the City. The loan was approved in 1988; the Department selected the contractor, but then terminated him because his work was unacceptable, then inspected the home and provided specification for completion of the job, including substantial repairs	Homestead loans; principles of equity and justice; financial interest in any City contract, work or business; expended considerable sums of money; principal residence; principles of equity, good conscience, justice and fairness; no attempt to conceal City employment; administered by the City; Department of Housing; HUD; federal funds; any interest with a cost or present value of

90063.A  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/LXIV /90063.A.pdf	Post-employment	needed to correct work of the terminated contractor. The Board, applying the rationale in prior cases, reasoned that the employee had not concealed City employment, and had expended considerable effort and expense to participate in the program, and thus principles of equity and justice necessitated the decision to allow the employees to continue to receive loans in excess of the threshold amount; the same was true here, where the employee expended considerate sums of money on rehabilitation work. See also Case nos. 90028.A, 90029.A, 90033.A, 90040.A, and cf. Case No. 90057.A.  The Board determined that a former small purchases administrator:  (i) was not prohibited from assisting or representing a new employer in obtaining a contract with a City department, because, during City employment, the employee was involved solely with purchase order, under \$10,000, whereas this bid would be for a full contract, a	Post-employment; small purchases; purchase orders; contracts in amount in excess of \$10,000; subject matter; different subject matter; participated personally and substantially in the subject matter; same type of commodity, product or service
	0.0	different subject matter; and  (ii) had participated personally and substantially in the awarding of purchase orders for this same type of product, and thus was subject to a one-year prohibition on assisting or representing the new employer (or any person) on them.	
90064.A	Gifts	The Board determined that gifts distributed at the annual golf outing	Golf outing; mutual understanding; \$45 tickets; contractors provide gifts; all employees receive gifts; totality of the circumstances presented compel the Board

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/90064.A.pdf		entailed the giving of gifts from City contractors to departmental employees, even though the employees did not necessarily know which contractors were providing the gifts they would receive, but knew the identity of all the corporate sponsors, and gifts ranged in value from \$3 to \$30; only 2 were worth more than \$50. The Board concluded that a reasonable inference existed that the gifts were given with the intention of influencing the governmental decisions of the City employees receiving them. See also Case No. 01054.Q.	intention of influencing the governmental decision of the City employees and official who receive them; not an isolated event of gift-giving, but an annual event; corporate sponsors; violation; mutual understanding; prize
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/900 65.A.pdf	Financial Interest in City Business	The Board determined that a matter involving a possible prohibited financial interest in City business by a City employee who was listed as an employee of the spouse's business was moot, as the employee had resigned from City employment. The Board dismissed the matter.	Prohibited financial interest in any City contract, work or business; independent occupation, business or profession of a spouse or domestic partner; employee listed as an officer of the spouse's company; not independent; employee resigned from City service; moot issue
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO CampFin anacing/90066.A. pdf	Campaign Financing	This is a significant, precedential case. The Board determined that general (or Consolidated Municipal) elections and run-offs constitute the same candidacy. Therefore, a contributor subject to the \$1,500 limitation on contributions may not make up any additional contributions to the same candidate during the period of a run-off if the contributor has already contributed \$1,500 to that candidate during the general or Consolidated Municipal Election, because these are the same candidacy.	Consolidated General Municipal Election; separate candidacies; primary and general

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO CampFin anacing/90067.A. pdf	Campaign Financing	This is a significant, precedential case. The Board determined that the \$1,500 campaign or political contribution limits apply to a year for both incumbent and non-incumbent candidates. This avoids the unfairness of allowing incumbents to collect \$1,500 twice in the same year, first as an elected official, and second as a candidate, whereas non-incumbents would be able to collect only \$1,500 in that year, as a candidate.	Campaign or political contribution limitations; incumbent; non-incumbent; candidate; twice in the same year; unfair advantage; single candidacy
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO CampFin anacing/90068.A. pdf	Campaign Financing	This is a significant, precedential case. The Board determined that: the Ordinance does not specifically prohibit "bundling," meaning that a corporation would collect individually-funded contributions from its employees, officer or directors and present them to a candidate together, as long as none of the employees, officer or directors is compelled or coerced to make the contribution; even "mere" encouragement to make a contribution by one's superior is viewed as coercion, unless evidence to the contrary is provided; the bundling practice may not be used to persuade any City official, employee or candidate for elected City office to take a particular position or act in a particular manner. See also Case No. 89006.A.	compulsion; coerce; directors, employees or officers; bundling; mere encouragement is coercive; mutual understanding; group contributions; personal contributions;
90069.A  https://www.chic ago.gov/content/	Post-employment	This is a significant, precedential case, perhaps the most important post-employment opinion that has been rendered by the Board of Ethics. The	Commissioner; former department head; accept a job or position with a City vendor is

dam/city/depts/et hics/general/AO PostEmploy/9006 9.A.pdf Board determined that a former high-ranking employee (a department head), who planned to accept a position with a company that was regulated by the employee's former department, and which company, at the employee's department's urging, received a franchise transfer approved by the City Council, was:

- (i) not prohibited from accepting the position the opinion makes clear that the Ordinance does not preclude an outgoing City executive from working for at least one year for a company that had been awarded a City contract while the employee was with the City, rather it restricts the matters on which a former employee may work for the new employer or client -- but was subject to the following:
- (ii) for one year, the former employee could not assist or represent the company with respect to the particular area of regulated work as it related to the City;
- (iii) assisting or representing the company with respect to its franchise agreement with the City for life or entire term of the agreement, because the employee exercised contract management authority over the franchise (and contract attached to it) transfer process), by directing that process the Board was careful to state that not every administrator exercises contract management authority over every transaction or contract of their

employment restrictions; company regulated by the City; franchise agreement; outgoing City executive; high-ranking employee; one year subject matter prohibition; matters on which a former employee or official may work; regulated work area; subject matter; assisting: representing: assist; represent; entire life of a contract or agreement; contract management authority; approval process; managing City Council approval process; contract administrator; case-by-case basis; media relations; public relations; community relations; so interrelated to the company's City business; custodian; receptionist; solicit or accept anything of value in return for giving advice or assistance concerning the operation or business of the City; promise of future employment; no evidence; prohibited conduct; negotiate the possibility of future employment

department, but that these determinations must be made on a case-by-case basis; and

(iv) the former employee was not prohibited from engaging in public relations on behalf of the new employer. Under a broad reading of the terms "assist" or "represent," the tasks of the new position could be construed as assisting or representing the new employer in fulfilling its agreement with the City, but this broad reading would also include the custodian and the receptionist who answer the telephone. If that were the case, then every former City employee would be precluded from working for a company that did business with the City. This is not what the Ordinance states, and the Board "does not believe such was intended." The new position was not "so interrelated to the company's business with the City" that it would fall under the Ordinance's postemployment prohibitions.

Finally, the Board noted that, having interviewed many individuals in coming to its determination, there was no evidence that the former employee had violated the Ordinance by assisting or advising the company in exchange or in return for the possibility of future employment.

Note that, in 2013, amendments to the Ordinance were enacted that prohibit a City employee or official from negotiating the possibility of future employment with

		any person that has a matter pending before the employee or official.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin ess/90070.Q.pdf	Financial Interest in City Business	During the Board's routine review of filed Statements of Financial Interests, a City employee was advised that payments the employee received from a third party organization in monthly retainers did not come from City funds, nor were administered by a City department, and thus did not constitute a prohibited financial interest in any City contract, work or business.	Entity, business, or firm owned by a City employee; monetary threshold for financial interests; \$2,500 per year; \$5,000 cost or present value; source of the funds; third-party administrator; City program; financial interest in any City contract, work or business; monthly retainer payments
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO SFI/90071.Q.pdf	Appointed Officials; Statements of Financial Interests	A City employee was that members of the City's Affirmative Action Advisory Board are required to file annual Statements of Financial Interest with the Board, because its duties include making binding decisions and making expenditures.	Members of a City board or commission that is solely advisory in nature and has no authority to make binding decisions, to enter into contracts or to make expenditures; Affirmative Action Advisory Board; not solely advisory; appointed officials; Statements of Financial Interests
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO- Attorneys/90072. pdf	Attorneys; Board of Ethics members, staff	The Board received a citizen complaint that one of its members was in violation the Ordinance by representing tort clients against the City while serving as a member of the Board. The Board voted to refer the complaint to an agency independent of the Board, here, the Office of Inspector General, for action it deemed appropriate, including investigation.  After several years, the matter had not been resolved, and the Board recalled the matter from the Office of Inspector General, and then dismissed the matter, determining that:	Attorneys; financial interest in any contract, work or business of the City; members of the Board of Ethics; representing clients in judicial cases against the City; wholly unrelated to the work of an appointed official's City work; wholly unrelated to the work of the Board of Ethics; lawyers; Office of the Inspector General; OIG; investigation of a complaint against a member of the Board of Ethics; referral to an independent investigative agency
		(i) members of the Board of Ethics perform a quasi-judicial function	

		(adjudicate ethics complaints) which is wholly unrelated to representing tort clients in court cases against the City;  (ii) such representation would not in any way impair the Board member's fiduciary duty to the City or the Board member's judgments in ethics-related matters; and  (iii) an attorney's interest in a client's potential recovery against the City in tort claims does not fall within the intended meaning of financial interest in City business, and thus would be in violation of the provision prohibiting Board members and staff from having a financial interest in any City or other governmental business within the City or County.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin ess/90073.Q.pdf	Financial Interest in City Business	The Department of Procurement Services was advised that an office supply company fully owned by a City employee could enter into one or more City contracts, provided the company did not earn more than \$2,500 per year or a lump sum of \$5,000. Note: the threshold for a financial interest in any City contract, work or business was lowered to \$1,000 in November 2012.	firm owned by a City employee; monetary threshold for financial interests; \$2,500 per year; \$5,000 cost or present value; office supplies company; Department of Procurement Services; financial interest in the name of another; financial interest in any
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/90074.Q.pdf	Gifts	A City contractor was advised not to offer to several high-ranking City officials (and their spouses) an invitation to attend a Pro-Am golf tournament, worth \$2,000, even though it would be acceptable in this case as "reasonable hosting expenses, including travel and entertainment, furnished by the sponsor of the event." This advice was consistent with the Board's general advice that items or	reasonable hosting; entertainment; in connection with a public event; mutual understanding; gift package; appearance of

90075.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/900 75.A.pdf	Financial Interest in City Business	services worth more than \$50 should simply not be offered to City employees or officials, and were always subject to review, or should be offered, where appropriate, as a gift to the City as and disclosed as such.  This is a significant, precedential case. The Board determined that an employee of the City's Department of Housing was not prohibited from participating in a loan program operated by a third-party non-profit organization working with the City to provide affordable housing — the City assisted the organization in receiving a \$2.5 million grant from the federal government through a Department of Housing and Urban Development (HUD) program; the City provided no funding, but did sell 40 lots to the organization for \$1 each, and was waiving all City fees in connection with developing the lots, which comprised 40% of the total lots being developed. All decisions as to eligibility were to be made by the organization with no City involvement. On the facts, the Board reasoned that the City employee would have no contracts or direct involvement with the City, and thus	meaning of contract, work or business of the City; financial interest; Department of Housing; HUD; federal government; non-profit organization; affordable housing; waiver of City fees; value of housing; value of loans; City-owned lots; \$1; waiver of outstanding sewer liens; water bills; water tap fees; scavenger sales; Church-based
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90076.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest	Financial Interest in City Business	This is a significant, precedential case.	money; funding source; percentage of a loan, grant or write-down coming from the City;

CityBusiness/900 76.A.pdf		loan, grant, or write-down is considered business of the City, even if the program is administered by a third-party non-profit; the Board also determined that, if the City is providing only partial funding, only that portion of the loan, grant, or interest write-down is considered City business. In either case, City employees and officials may not have a prohibited financial interest in City business.  Upon reconsideration, the Board determined that City officials and employees may receive revolving loans of \$5,000 or more as long as: (i) less than \$5,000 in funds was provided by the City, (ii) the loan application is not reviewed by the committee on which a City employee sits; and (iii) the administering non-profit keeps documentation verifying that less than \$5,000 of the loan was provided by the City.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/900 77.A.pdf	Financial Interest in City Business	This is a significant, precedential case. The Board determined that a company 100% owned by a City employee could not bid on any City contract if the amount of the contract, when multiplied by the percentage of ownership the City employee has in it, would yield a figure that exceeds the threshold for a prohibited financial interest in City business. See also Case No. 93033.A.	contract, work or business; pro-rata amount of a City contract; formula for determining a City employee's ownership interest in any City contract, work or business; City contracts; gross amount of a City contract multiplied by the City employee's or official's ownership percentage in the person, entity,
90079.A <a href="https://www.chicago.gov/dam/city/depts/ethics/gen/">https://www.chicago.gov/dam/city/depts/ethics/gen</a>	Post-employment	The Board determined that a departing mid-level manager, who had been hired as a salesperson for a firm that had had contracts with the employee's department: (i) had not exercised contract management authority over any of these	

eral/AO PostEm ploy/90079.A.pdf		contracts and was not subject to a permanent ban; and (ii) had supervised physical plant operations at a City facility, but the new position would involve new construction projects, and thus constituted a different subject matter, one in which the employee had not been personally and substantially involved. The Board advised the employee that, if future employment plans should change to seek specific advice from the Board, as this opinion was limited to the job described.	different subject matter; explore new business relationships; day-to-day physical
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin ess/90083.Q.pdf	Financial Interest in City Business	The Board stated that it does not have the authority to determine whether the prohibition imposed on City employees and officials as to having a financial interest in any City contract, work or business — as applied to loans with federal funds, but administered by the City — is constitutional. It cited two (2) federal cases from Illinois and two (2) administrative law treatises and reiterated that the Ordinance's prohibition on financial interest clearly applies to program administered by a City department, even if the source of funds is the federal government.	Ordinance; administrative agency; no jurisdiction to determine constitutional questions; federal courts; constitutionality of administrative or legislative action;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO RepresentingOth ers/90084Q.pdf	Representation of Other Persons; Non-profit Board Service; Outside Employment	City employee who was serving as an unpaid member of the Board of Directors for a not-for-profit organization that	Department of Planning and Development; financial assistance; redevelop a residential building; restrictions are personal to the City employee; representation before a City

		Board but the employee was prohibited from representing the organization in any aspect of the transaction with the Department of Housing, and the employee was advised regarding the fiduciary duty owed to the City, as well as confidential information and use of City property.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-14- 12/90087.Q.pdf	Post-employment	A City department was advised that the Ordinance did not prohibit a former employee from being hired by the department as a computer expert, even though the employee had done the same work for the department while employed by it. Because the employee had left City employment 13 months before, there was no longer a relevant one-year subject matter prohibition. The employee did not deal with any City contracts during City employment and thus there was no relevant permanent prohibition.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-14- 12/90088.Q.pdf	Post-employment	A City department asked whether the Ordinance prohibited a former departmental employee, now employed by a non-profit organization with a City contract with the department, from being paid by the organization with funds derived from that City contract. The former employee had left City employment more than one year prior but had exercised contract management authority with respect the organization's prior contracts, which were annual and renegotiated each year.  On these facts, the department was advised that this was not a violation of the Ordinance's post-employment provisions.	authority; employment with a former contractor of one's own department; being paid through an organization's City contract; non-profit organization; delegate agency;

		The department was advised that the Ordinance did not prohibit the former City employee from using prior knowledge of the department funding the organization to challenge the City on certain issues, provided the former City employee was not using confidential information.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/90089.Q.pdf	Gifts	A City employee was advised that the Ethics Ordinance did not prohibit the employee from participating in a visiting medical delegation to the Soviet Union, or from seeking grants from Chicago area organizations and corporations to fund the trip. The employee was advised of the relevant restrictions in the Ordinance and advised specifically to avoid soliciting funds from corporations or entities that did business with the City employee's department. Note: in 2013 the Ordinance was amended effectively to codify the advice given here.	Gifts; solicit; solicitation of travel grant; seeking funding; trip to Soviet Union; prehospital emergency care; 50 medical professionals from around the U.S.; financial sponsorship; anonymous donors; mutual understanding; appearance of impropriety; travel
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/910 21.A.pdf	Financial Interest in City Business; Appointed Officials	The Board determined that an appointed official who received a mortgage loan from the Department of Housing was not in violation of the Ordinance because the responsibilities of members of this commission were wholly unrelated to the subject matter of the departmental loans. The Board treated the case generically (because there were no facts that could show that the appointed official, in particular, had violated the Ordinance	Appointed official; prohibited financial interest in any City contract, work or business; loan from the Department of Housing; wholly unrelated; City board or commission
91022.A <a href="https://www.chicago.gov/dam/city/depts/ethics/gen/">https://www.chicago.gov/dam/city/depts/ethics/gen</a>	Campaign Financing	This is a significant, precedential case. The Board determined:  (i) that it did not have sufficient information to determine whether a	

eral/AO CampFin anacing/91022.A. pdf		prequalification status with the City without taking any further action constitutes "seeking to do business; and  (ii) joint ventures and joint venturers are "partners"; thus, partners of a joint venture that is doing business or seeking to do business with the City are not prohibited from making contributions in excess of \$1,500 per year to any single candidate or elected City official (or their committees) provided they are neither reimbursed by the joint venture nor individually doing or seeking to business with the City (or are registered lobbyists). Moreover, contributions by one partner do not affect contributions by another partner. See also Case No. 90060.A.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/91023.Q.pdf	Travel	A City employee was advised that the	travel; conference; Phoenix; City contractor
91025.Q	Political Activity	A City employee in the former Department of Revenue was advised that serving as a Deputy Registrar for the Chicago Board of	Chicago Board of Election Commissioners;

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PolActvty/91025. q.pdf		Election Commissioners was not "political activity" and thus not prohibited.	Procurement Services; non-political; Illinois Local Governmental Employees Political Rights Act; home rule pre-emption
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO CampFin anacing/91026.A. pdf	Campaign Financing	The Board determined that a firm that did <i>pro bono</i> , uncompensated construction work on City building, controlled by a City department, for the benefit of a non-profit foundation, was not thereby doing business or seeking to do business with the City for purposes of the campaign contribution limitations of \$1,500 per year to any candidate for elected City office or elected City official.	Campaign contribution limitations; political contribution limitations; doing business with the City; seeking to do business with the City; pro bono; gratis; volunteer work; construction work on a City building
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/91028.Q.pdf	Financial Interest in City Business; Outside Employment	This is a significant, precedential case. A high-ranking City employee was advised that: (i) the Ordinance did not prohibit an outside consulting position on a job with another government agency located in suburban Chicago, since neither the consulting firm nor government client had any business with the City; and (ii) that the Ordinance didn't prohibit a person the employee knew and had known since college, and in whose firm the employee had no monetary interest, from bidding on a contract with the employee's City department, not prohibit the employee from participating in the decision-making process, but that the employee owed a fiduciary duty to the City and must exercise decision-making authority in the City's best interests.	Outside employment; another government entity or agency located in Cook County; consulting job; no economic interest in a City business; cronyism; personal friend; recuse' conflict of interests; best interest of the City; recuse; recusal

91029.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/91028.Q.pdf	Outside Employment	The owner of a construction business that was a joint venturer on a project administered through a City program was advised that the Ordinance did not prohibit the owner from entering into a consultancy contract with the department to assist it in assessing loan or other applications with respect to the City program in which the contractor's firm was working. The opinion summarizes the various prohibitions applicable to City contractors.	with the same department with which one
91030.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/91030.Q.pdf	Outside Employment	A City employee was advised that the Ordinance did not prohibit outside employment with a private non-profit organization to assist it in writing a grant proposal to a separate non-profit organization, even though City employees served on the evaluation committee for the potential grantor non-profit, but was prohibited from advising the outside employer with respect to matters concerning the operation or business of the City.	private foundation; representation of other persons; conflict of interests; money for advice or assistance concerning the
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO CampFinanacing/ 91031.q.pdf	Campaign Financing	This is a significant, precedential case. The officers of a PAC (political action committee) affiliated with an association that did business with the City was advised that the PAC was a separate person from the association, and was not subject to the \$1,500 annual limitations on contributions to candidates for elected City office or their political committees, and its contributions would not be aggregated with those of the association. The opinion relies on the fact that the PAC was funded not by the association, but individual members, voluntarily, and had	PAC; political action committee; association PAC; 50% rule; self-standing corporation; independent board of directors and bylaws; funded by individual members voluntarily; doing business with the City

		a separate board of directors and separate bylaws. <i>See also</i> Case No. 95058.A.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Lobby/9 1033.A.pdf	Lobbyist Registration and Disclosure; Attorneys	The Board determined that an attorney representing clients before an administrative hearings officer (in a tax assessment case) is not lobbying, as defined in the Ordinance, and thus this activity does not require registration as a lobbyist. Attempts to influence governmental decisions in the context of established judicial or quasi –judicial proceedings do not constitute lobbying. Note: this exception was codified in amendments made to the Ordinance in 2000.	representing clients in tax assessment hearings; Department of Administrative
91035.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/91035.Q.pdf	Outside Employment	A City employee was advised that the Ordinance did not prohibit teaching an etiquette class for the member of a fellowship to which the employee belonged, in exchange for a \$200 payment; the teaching would be performed on no-compensated time and would not involve giving advice or assistance on matters concerning the operation or business of the City.	advice or assistance on matters concerning
91036.A  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/LXIV /91036.A.pdf	Post-employment	The Board determined that a former City employee, who had formed a consulting firm, which a different City department wished to hire, was not subject to the Ordinance's post-employment restrictions as to this potential contract, because the former City employee did not participate personally and substantially in the subject matter of any of the tasks the consulting firm would be performing for the second City department	Post-employment; consulting firm; enter into City contracts; technical assistance; inspection; evaluation; obtaining grants or loans; reviewing funding applications; training staff; delegate agencies;

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO CampFinanacing/ 91037.q.pdf	Campaign Financing	The sale of television advertising time to a political committee or candidate for elected City office, for political advertising, pursuant to the rates authorized by the FCC (Federal Communications Commission) is not a campaign or political contribution and is not regulated or prohibited by the City's Governmental Ethics or Campaign Financing Ordinance.	Political contribution; campaign contribution; political advertising time; sale; TV; television advertising; fair market value; rates set by the FCC; Federal Communications Commission; campaign financing ordinance
91038.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO SFI/9103 8.A.pdf	Statements of Financial Interests	The Board determined that the Northwest Home Equity Assurance Commission was not a City agency. The main factors in the Board's determination were that the Commission was set up pursuant to state law, and received no City funds	What is a City agency?; State Urban Renewal Consolidation Act of 1961; blighted areas; Home Equity Assurance Act; not a City agency; solely advisory; Home Equity Assurance Commission; case by case basis
91039.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO SFI/9103 9.A.pdf	Statements of Financial Interests	The Board determined that the Conservation Community Council for Lincoln Park, and the other five (5) Conservation Community Councils, were not City agencies. The main factors in the Board's determination were that the Councils were set up pursuant to state law and received no City funds.	What is a City agency?; Conservation Community Council of Lincoln Park; Conservation Community Council of Englewood; Conservation Community Council of Hyde Park-Kenwood; Conservation Community Council of Lawndale; Conservation Community Council of the Near West Side; Conservation Community Council of North Kenwood-Oakland; State Urban Renewal Consolidation Act of 1961; blighted areas; Home Equity Assurance Act; not a City agency; solely advisory; Home Equity Assurance Commission; case by case basis
91040.A <a href="https://www.chicago.gov/dam/city/depts/ethics/gen/">https://www.chicago.gov/dam/city/depts/ethics/gen/</a>	Post-employment	The Board determined that a City employee would not be prohibited from accepting a position with a company submitting a response to an RFQ (request for qualifications) to the Department of General Services for a contract to	one' name listed on RFQ documents; requests for proposals; participated personally and substantially in the subject

eral/AO PostEm ploy/91040.A.pdf		manage a large City facility. The Board reasoned that the employee would be prohibited from representing that company before the City as a current City employee but would not be prohibited by the post-employment provisions from accepting the position and being listed as part of the bid.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Represe ntingOthers/9104 1.A.pdf	Representation of Other Persons; Attorneys; Appointed Officials	This is a significant, precedential case. The Board determined that an appointed official, who was a partner in a law firm, would not be in violation of the Ordinance if the official's partners or associates were to represent clients before the City commission on which the official served, provided: the appointed official/attorney: (i) did not provide any assistance to the client or attorneys working on the case; and (ii) recused fully from the matter on the record of proceedings of the City commission. The appointed official was required to disclose the matter to the Board, given the official's financial interest in the matter. See also Case No. 89091.A.	Appointed officials; lawyer' attorney; partner in a law firm; law firm represents client before the City; law firm represents a client before the appointed official's/partner's own City commission; recusal; recuse at both ends; represent; have an economic interest in the representation of; derive or receive any compensation or income from the representation of a person in a formal transaction before a City agency; financial interest in a matter pending before one's own agency
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/91042.A.pdf	Post-employment	The Board determined that a former City employee, who had worked in a clerical/administrative capacity for several City departments, including the Department of General Services, was not prohibited from accepting a position with a commercial real estate management company that was submitting a bid to the Department of General Services for a contract to manage the then-new Harold Washington Public Library. The Board concluded that the City employee had no contract management authority and had	Library; commercial real estate management firm; inventory management; participated personally and substantially in the subject matter; asset manager; Bureau of Asset Management; clerical; setting up appointments; contact landlords; father

		not been personally or substantially involved in the subject matter of the work the City employee would be doing for the company. See also Case No. 91040.A.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PolActvty/91043. q.pdf	Political Activity	The City's Department of Procurement Services was advised that:  (i) neither attendance at the inauguration of all 53 City elected officials, nor at victory parties for successful candidates, constitutes political activity, as long as no political contributions or entrance fees were required to attend, because such entry fees are political contributions, and making political contributions constitutes political activity (and thus departmental employees were not prohibited from attending); and  (ii) serving as an election judge is considered political activity, as defined in the Ordinance, and thus departmental employees were prohibited from doing so. Note: see Case No. 99029.A, and the Illinois statute on which it is based, which effectively supersede this case. See also	parties; make a political contribution; entry fee; poll-watcher; election judge; definition of political activity; Department of Procurement Services; non-political; Illinois Local
91044.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PolActvt y/91044.A.pdf	Fiduciary Duty; Non-profit Board Service; Political Activity	Case No. 12051.Q.  The Board determined that a City employee serving in the Department of Procurement Services was:  (i) prohibited by the Municipal Code from serving on two (2) organizations, because such service would constitute political activity (which employees in the department were prohibited from engaging in) in that these organizations specifically supported candidates,	soliciting political contributions; Department of Procurement Services; support political candidates; ask candidates to speak at meetings; political organizations; community organization; non-political; representation of other persons; fiduciary duty; in the City's

91045.Q https://www.chic	Travel	on behalf of members, and had elected officials and candidates speak at their meetings — all of which constituted political activity; but  (ii) able to continue to serve as the Chair of a third organization, not political, but serving the needs of the employee's community, because the activities did not constitute representing the organization before the City, and these activities were also in the City's best interests. Note: this case is in part superseded by Case No. 99029.A, and by the Illinois statute on which it is based, the Illinois Local Governmental Employees Political Rights Act. See also Case No. 96032.A.  A City employee was advised that the Ordinance did not prohibit acceptance of	Facilities siting; business travel; foreign travel; cultural exchange; delegation of government officials; intergovernmental
ago.gov/content/dam/city/depts/ethics/general/Deck%20Chairs/4-15-12/91045.Q.pdf		delegation of other City officials, sponsored by a private foundation. The offer met the conditions of the Ordinance: it was not anonymous, not made to influence the official's City actions; reasonable, furnished by sponsor and in connection with public events, appearances or ceremonies related to official City business. See also Case No. 91051.Q.	
91046.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/91046.A.pdf	Gifts; Elected Officials	The Board determined that an alderman who was a member of the City Council License Committee, that might be called upon to regulate movie theaters, would not violate the Ordinance by accepting and using a pass into the chain's theaters, good for one year, but that use of the pass	Gift; movie pass; movie theater chain; economic interest in a specific City business transaction; able to substantially affect that transaction; appearance of impropriety; gifts sent to officials and employees in other municipalities; City Council License Committee

91047.A  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/91047.a.pdf	Representation of Other Persons	created a serious appearance of impropriety and was strongly discouraged. The chain routinely sent such passes to high-ranking government officials and employees in municipalities nationwide.  This is a significant, precedential case. The Board determined that an aldermanic staff employee violated the Representation of other persons provision by appearing before a City commission in a public hearing, and meeting with several City employees, all on behalf of a non-profit neighborhood organization of the which the employee served as president. The Board noted that, although the employee was not prohibited from serving as the organization's president, the employee was subject to the representation provision, and violated it.  The Board advised the employee (through the employee's attorney) to comply immediately with the Ordinance or be subject to sanctions, up to and including discharge, and subject any votes or decisions made by City officials or employees to cancellation. Notre that the opinion was requested by the City department with whose employees this employee met, in violation of the	representing constituents in the course of one's official duties; spokesperson; appearing at a public hearing; violation; employment sanctions; economic and community development; job training; redevelopment; cultural center; meeting minutes; president of a neighborhood association
91048.A  https://www.chic ago.gov/dam/city /depts/ethics/gen	Outside Employment		Selling tickets to a charitable fundraiser; selling to co-workers; City property; Personnel Rules; departmental rules

eral/AO Outside Employment/910 48.A.pdf		volunteered, provided it is approved by the employee's department and consistent with the City's Personnel Rules. Note: in 2013, the Ordinance was amended to prohibit this type of solicitation from any person or entity with City matters pending before the employee, which the employee could affect.	
91049.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-14- 12/91049.Q.pdf	Post-employment		
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/91045.Q.pdf	Travel	, ,	Reasonable travel expenses; speaker; panel discussion; honorarium; honoraria
91051.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/91051.Q.pdf	Travel		, ,

		official City business. <i>See also</i> Case No. 91058.Q.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/910 52.A.pdf	Financial Interest in City Business	This is a significant, precedential case. The Board determined that a City employee who owned a building, which housed the employee's spouse's business as a tenant to run a day care center, would not be in violation of the Ordinance if the spouse's business applied to a City department for a business loan worth more than \$5,000 (the threshold then in effect for a financial interest).  The Board reasoned that the definition of "financial interest" has an exception for an interest that represents a spouse's independent occupation, business profession; and second, that the employee's contract (the contract work on the building) is with the spouse's corporation and not with the City. Therefore, the City employee does not have a financial interest in City business on either account. The advised the employee not to participate in the management or operation of the spouse's day care center. In interpreting the definition of financial interest, the Board determined that, for this exception to apply, a City employee may not participate in the management or operation of the spouse's project, may not have an ownership interest in the spouse's or domestic partner's project, and may not exercise any legal or financial control over the project or related	relative, spouse or domestic partner which interest is related to or derived from the relatives', spouse's or domestic partner's independent occupation, business or profession; day-care center; bank loan; loan from a City department; definition of financial interest; lease; rental payments; Department of Economic Development loan; may not participate in the operation or management of the spouse's or domestic partner's or

business.

91053.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/91053.Q.pdf	Fiduciary Duty; Outside Employment	notarizing personal documents of co- workers during the City employee's City work hours or compensated time, pursuant to the Ordinance's fiduciary duty provision, which prohibits using time designated for public service to obtain a personal or private advantage, even though it was not part of the employee's City duties to notarize documents.	for notarizing personal documents; during City compensated time; dual employment
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/91054.Q.pdf	Travel; Elected Officials	A high-ranking City official was advised that the Ordinance did not prohibit acceptance of in invitation extended by a major airline to fly on its inaugural flight on a new route to a foreign City. The official was to attend numerous meetings with the Mayor of the foreign City as various other government and private industry officials there. Even though the official was in a position to substantially affect the airline's City business, the travel was not prohibited because they were not anonymous, not paid to influence the official's City actions or decision, reasonable, and furnished in connection with a public event, appearance or ceremony related to official City business, and furnished by the sponsor. The opinion states that "reasonable" means "that they do not exceed what is necessary to achieve the stated purpose of the trip, to promote economic and cultural relations between Chicago and the foreign City. See also Case No. 92017.Q.	expenses"; not to exceed the business purpose of the trip; inaugural flight; airlines; elected official; in a position to substantially
91055.Q	Travel	A high-ranking City employee was	Business travel; speaker; presenter at a conference; Harvard University; reasonable

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/91055.Q.pdf		prohibit acceptance of reasonable travel expenses offered by Harvard University, for the employee to speak at a workshop sponsored by the University. The offer met the conditions of the Ordinance: it was not anonymous, not made to influence the official's City actions; reasonable, furnished by sponsor and in connection with public events, appearances or ceremonies related to official City business.	hosting; related to official City business; furnished by the sponsor
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/91056.A.pdf	Post-employment	The Board determined that a former City employee was not prohibited from assisting or representing a new employer on a project with the former City's employee's City department. The former employee had been involved in the planning stages of four (4) departmental programs pending in the former department, but had not worked on this particular project while with the City, and, further, the employee's City duties had involved only planning phases; the former employee's post-City position involved the construction phase. The Board determined that these phases were distinct enough to constitute separate subject matters.	Post-employment; one year subject matter prohibition; working for a departmental contractor; consulting firm; business transaction involving the City; contract management authority; participated personally and substantially in the subject matter of the transaction; planning phase; distinct from the construction phase; construction management; produce evaluation of the expected time schedule and cost of the project; project monitoring; definition of subject matters; phases
91057.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/910 57.A.pdf	Outside Employment	This case concerns three classes that make up a certification program for current and prospective department employees. A City Colleges employee, who in the past had used retired City	supervisors; food sanitation program; City Colleges of Chicago; teaching; food sanitation certification; health inspectors; retired health inspectors; solicit or accept money or any other things of value in return for advice or assistance on matters

		City employee's department, but contacted the Board about their teaching, as the Board had previously determined that a current City employee was prohibited from teaching similar classes. In this case, the Board determined that this particular instance of teaching would not violate the prohibition on accepting anything of value in return for providing 'advice or assistance (partly because these courses were part of a City contract with City-Wide Colleges). See also Case No. 90020.A.	
91058.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/91058.Q.pdf	Travel; Elected Officials	A City elected official was advised that the Ordinance did not prohibit acceptance of reasonable travel expenses to Japan as part of a delegation of other City officials, sponsored by a private foundation. The offer met the conditions of the Ordinance: it was not anonymous, not made to influence the official's City actions; reasonable, furnished by sponsor and in connection with public events, appearances or ceremonies related to official City business. See also Case No. 91051.Q.	Elected officials; business travel; Japan; foreign travel; cultural exchange; delegation of government officials
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/910 59.A.pdf	Conflicts of Interest/Improper Influence; Outside Employment	guards to various venues, and (2) could employees in the City employee's department work as such guards? These	Inspectors; safety inspections; ability to recuse; mandatory inspections; buildings that host public gatherings; building engineers; noting violations; serving as guards for an outside company; obtaining a license; inspecting a building for which a City employee provides private services; inherent conflict of interests; recusal; may not turn down an assignment; no way to avoid a conflict of interests

91064.Q	Travel	A City department was advised that one of its employees could accept federal	Business travel; educational travel; conference; offered to the department, not a
91063.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Lobby/9 1063.A.pdf	Lobbyist Registration and Disclosure	A registered lobbyist who requested one thirty (30) day extension to file an activity report failed to file by the deadline, was fined the statutory rate of \$100, was advised that all lobbying cease and desist, and the matter was turned over to the Law Department for collection.	Registered lobbyist; failure to file activity report; fines; termination of lobbying activity; cease and desist; collection matter for the Law Department
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/91062.Q.pdf	Gifts	A City employee was advised that, by winning a door prize worth more than \$50 (a radio) but then donating it to the City as a gift accepted on behalf of the City, and then reporting it promptly to the Board of Ethics and Comptroller, the employee had fully complied with the Ordinance. Note: this acceptance on behalf of the City option was codified in the amendments to the Ordinance that became effective in November 2012.	Gift to the City; door prize; disposal of improper gifts; acceptable gift on behalf of the City; report to the Board of Ethics and Comptroller
		department's inspectors inspect buildings within a given area for such code violations. These buildings are assigned to them and they cannot recuse themselves from inspection. The Board found a conflict with that department's inspectors working outside their City jobs for venues they may later be called on to investigate.  Note: under the Conflict of interests and improper influence provisions, City employees and officials in a position of potential conflict must have the ability to recuse themselves from governmental actions in order to avoid violating the Ordinance.	

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/91064.Q.pdf		funds to cover travel to a conference, as a gift to the City, provided it was reported as required by the Ordinance.	specific employee; reasonable travel expenses; gift to the City; report
91069.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/91069.A.pdf	Gifts	The Board determined that a company that had contracts with the City and wished to offer all guests at gala gifts worth in excess of \$50 would comply with the Ordinance by sending the Board a list of all City employees and officials who attended, and notification as to whether any City official or employee attempted to use the gift. See also Case No. 91079.A.	Prohibited gift; City contractor; economic interest in a specific City business transaction; decline a gift; tickets; appearance of using a public office to obtain a private gain; avoidance of even the appearance of impropriety; cornerstone of the Ethics Ordinance; in a position to substantially affect the donor's City business
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/910 72.A.pdf	Outside Employment; Financial Interest in City Business	This is a significant, precedential case. A City employee took a one-year leave of absence from the City to accept a temporary full-time position as a technical analyst working on security with a local university, which was under a City contract; the employee was working on that contract for the university, for which the employee would be paid in excess of the threshold amount for a financial interest in City business.  The Board determined that this outside employment would not give the City employee (on leave) a prohibited financial interest in a City contract, work, or business. The Board reasoned that an employee who has no ownership in, but is merely an employee or independent contractor of a City contractor, but who is paid by a City contractor for work performed on a City contract, directly out	Definition of financial interest; paid out of a City contractor's general funds; working on a City contract as an employee or independent contractor of a City contractor; local university; prohibited financial interest in any City contractor, work or business; in the name of another; ownership interest; employment interest; contractual interest; status of employee on a leave of absence; solicit or accept money or anything of value in return for advice or assistance on matters concerning the operation or business of the City; wholly unrelated; salary; ownership interest

91075.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/91075.Q.pdf	Travel	of the contractor's operating funds, does not thereby have a financial interest in City business.  Note: the Board also determined that: (i) employees on leave a leave of absence from City employment are not exempt from the Ordinance, because they retain their status as City employees, as the City sets the terms of their leave. See also Case No. 88041.A; (ii): providing technical instruction and project updates to persons who will meet with City employees or officials did not constitute representation before a City agency or department; and (iii) the subject of the outside employment was wholly unrelated to the employee's City responsibilities.  A City department was advised that four (4) of its employee could attend a trade exposition and attend a seminar at a vendor's facility covering maintenance issues for City equipment purchased from the vendor.	Business travel; reasonable travel expenses; trade show; exposition; educational travel; equipment maintenance
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/910 78.A.pdf	Outside Employment	employee was not prohibited from	professional experience; money for advice;

		The Board advised the employee of the standard restrictions on outside employment, including fiduciary duty, representation; improper influence; conflicts of interest; City property and confidential information. In particular, the employee was advised to recuse from any projects involving the outside employer, and that if the employee's department would not permit recusal, the employee would be forced to resign from City employment.	
91079.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/91079.A.pdf	Gifts	The Board advised a high-ranking City official that using tickets given to all guests at a dinner by the airline would create the appearance of impropriety, and that the public office was being used for private gain, even though the official was not in a position to affect the donor's City business, and thus there was no legal prohibition on accepting and using them. See also Case Nos. 10021.A and 16032.A, dealing with the purchase of high-demand sports tickets at face value, and Case No. 91069.A.	tickets; appearance of using a public office to obtain a private gain; avoidance of even the appearance of impropriety; cornerstone of
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/91086.Q.pdf	Outside Employment	A City employee who was an inspector wished to take an outside job as a dietician, preparing menus and making nutritional assessments, but using professional and Master's degree skills. The outside employer has no City contracts or licenses and was not inspected by the City employee's department. The employee was advised that the Ordinance did not prohibit this dual employment, and of the standard restrictions: money for advice, conflict of	outside employment; outside jobs; dietician; master's degree; money for advice; fiduciary

		interests; fiduciary duty, City-owned property, and confidential information.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/910 87.A.pdf	Financial Interest in City Business	This is a significant, precedential case. The Board determined that a City employee, who worked on a specific City low-income renters' assistance program, and who owned a rental building in the City, would not be in violation of the Ordinance's financial interest in City business provision if the tenants of the building applied for or received assistance under the program, given that: (i) the maximum assistance would be \$1,500 per unit, and the total value of the assistance, which would benefit the City employee as owner of the property, would be less than the \$5,000; (ii) the employee would not in any way affect the decision to award tenants the assistance.	Financial interest in any City contract, work or business; rental property; rental assistance program; landlord; own a rental building; \$5,000; \$1,000; tenants' tenant applying for a City financial assistance program; City employee as landlord; recusal; recuse
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Employ Relatives/91088.I. pdf	Employment of Relatives or Domestic Partners	This is a significant, precedential case. After investigating a complaint, the Board:  (i) determined that the term "employ" in subsection (a) refers not only to the act of hiring but also to the ongoing supervision of an employee by a relative, because the purpose of this section is to prohibit favoritism of all kinds towards relatives, not only in hiring decisions, but in a broader range of employment issues, including employee evaluations, promotions, and salary increases. The Board considered the bureau chief's actions a violation of the Ordinance even though the chief's <u>supervision</u> over the brother was <u>indirect</u> (three supervisory levels removed). The Advisory Opinion states: "The fact that you both worked in	Nepotism; employment of relatives; domestic partner; ongoing supervision; hiring; employ" employees serving in the same bureau not a per se violation; ongoing employment; promotions; raises; performance reviews; daily work assignments; recuse; direct supervision; indirect supervision; totality of the circumstances; investigation; employee sanctions; penalties; attempt to comply with the Ordinance; recuse; recusal;

the same bureau does not, in itself, constitute a violation of the Ethics Ordinance. As previously stated, the Ordinance prohibits situations in which one relative supervises another relative, including involvement in employee evaluations, promotions, and salary increases. Once you became head of the Bureau... you moved into a position that was ultimately supervisory over your brother. It is clear that your work relationship with [your brother] was not that of an immediate supervisor. Nevertheless, the facts show that you exercised supervisory responsibility when you signed the two documents pertaining to him." (I.e., if he had not signed the documents, there may not have been any violation)."

- (ii) determined that a bureau chief's signing of the order that promoted the chief's brother within the bureau, as well as signing of the salary increase report for the brother, were violations of §2-156-130(a);
- (iii) concluded that, based on the totality of circumstances in this particular case, it would recommend to department officials that no action be taken against the bureau chief because this chief did not attempt to influence any departmental decisions in favor of the brother and, in fact, attempted to comply with the Ordinance by recusing from the promotion process. See also Case Nos. 98045.A; 97054.A.

91089.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/91089.A.pdf	Gifts	The Board determined that, under the Ordinance in effect at the time, City employees and officials could accept honoraria for making speeches or presentations as gifts on behalf of the City, but they must be reported to the Board in writing. Note: Ordinance amendments effective in November 2012 supersede this case and prohibit City employees and official from accepting any honoraria related to their City duties, even as gifts on behalf of the City. Such honoraria must be declined.	speaking or appearing; seminars; presentations; conferences; related to one's
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Conflict OfInterest/91090. A.pdf	Fiduciary Duty; Conflicts of Interest/Improper Influence	This is a significant, precedential case. The Board determined that the Ordinance does not limit the right of a City employee or appointed officials (here, a member of the City's Commission on Human Relations), to file a complaint with the same City department or board in which they serve or are employed, not does it prohibit fellow board members or employees from handling the case, even one involving their fellow commissioner's complaint. The Board determined that both are permissible as long as: (i) the commissioner or employee who files the complaint recuses from the matter, and does not try to influence any of the proceedings; and (ii) the other commissioners uphold their fiduciary duty to the City by recusing themselves if, in their own judgment, they cannot be unbiased in their decisions.	one's own agency or department; fiduciary duty; gain unfair advantage or benefits; CCHR; Commission on Human Relations; same rights as other citizens; participating in good faith; put the best interests of the City before any personal feelings they may have for the complainant; subjective test; appointed officials; adjudicative board or commission; adjudication; Fair Housing Ordinance; civil rights ordinances; hearing
91092.Q https://www.chic ago.gov/content/	Gifts; Conflicts of Interest/Improper Influence;	A City employee was advised that proposed outside employment with a	Gifts to the City; gifts accepted on behalf of the City; outside employment; security systems; economic interest; conflict of

dam/city/depts/et hics/general/Dec k%20Chairs/June /91092.Q.pdf	Outside Employment	duty; money for advice, City property, confidential information, representation), and that a proposed gift of security systems to three (3) City departments by the proposed outside employer was acceptable as a gift to the City, provided (i) the acceptance was reported to the Board and the Comptroller. The case is notable because the employee was advised that the Ordinance prohibited involvement in this gift offer, or any future gift offer from the outside employer.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/91093.A.pdf	Post-employment	The Board determined that a former City employee, who had left City employment more than one year prior to requesting the opinion, would not be prohibited from working as a consultant/independent contractor to a company, which, in turn, had contracted with a second firm to review the success of the second firm assumption of managing a City program that had been "privatized." Although the program was monitored by the former employee's City department, the program was established after the former City employee had left City employment, and thus the former employee was not personally and substantially involved in the subject matter of reviewing that program's new management. The Board also determined that the employee had not exercised contract management authority with respect to these contracts.	Post-employment; one-year subject matter prohibition; participated personally and substantially in the subject matter; privatize; privatization; not involved in the privatization process; not involved in the City contract; contract management authority
91096.Q https://www.chic ago.gov/content/	Outside Employment	An employee of the Chicago Public Library was advised that the Ordinance did not prohibit writing a book, not on City compensated time, about a subject that	Writing a book; author; Chicago Public Library collection; copyright; work for hire; fiduciary duty; confidential information;

dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/91096.Q.pdf		was also the subject of a collection (owned by the Library) the employee administered. The employee supervises those who make decisions regarding whether to add to the collection. The employee was advised of the relevant restrictions, including fiduciary duty, the use of City-owned property, confidential information, conflicts of interest, improper influence, and representation.	compensated time; publish; collection available to the public; write bibliographies
91097.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO EmployRelatives/ 91097.Q.pdf	Employment of Relatives or Domestic Partners	A City department was advised that it did not need to withhold payment for design services rendered to the City by the spouse of a City employee, given that the employee had nothing to do with the project for which the design services were used, or with the spouse obtaining the contract.	Relative; contract management authority; relative's company contracting with the City; wife; spouse; domestic partner; nepotism
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/91098.A.pdf	Post-employment	This is a significant, precedential case. The Board determined that a part-time employee, who performed medical examinations for one City department, could resign from City employment and then be retained to perform the same kind of examinations on City employees from a different department, as a consultant to that second department. The tasks performed in post-City employment would be based upon the "occupational skills of [the] profession, skills acquired through occupational education and training." The Board determined that this did not fall within the intended meaning of the post-employment prohibitions. Note: this is a key 'trade skills' decision. See also Case No. 93018.A.	Post-employment; retained as a consultant to the City; medical examinations; trade skill; not prohibited; one year subject matter prohibition; revolving door; assist or represent any person in any business transaction involving the City; occupational skills on his profession; skills acquired through occupational education and training; intended meaning of the one-year subject matter prohibition

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/91099.Q.pdf	Outside Employment	A City employee was advised that a fellow employee was not prohibited from accepting a paid position with a not-for-profit organization receiving funds from the City to act as a tutor to the organization's clients; the subject of the teaching was wholly unrelated to the employee's City duties, and the employee's City bureau had no decision-making authority over the funding of any of the department's delegate agencies. The employee was advised of the relevant restrictions, including fiduciary duty, use of City time, conflicts of interest, representation, and confidential information.	second jobs; one's own department; relevant
91100.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO RepresentingOth ers/91100Q.pdf	Representation of Other Persons; Non-profit Board Service; Outside Employment	A City employee was advised that the Ordinance did not prohibit uncompensated service on the board of directors of a not-for-profit neighborhood clinic. The employee's City job was unrelated to the board of directors or the work of the non-profit position. The employee was cautioned about the fiduciary duty, representation, City property, and disclosure of confidential information restrictions.	, 5 5,
91101.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO OutsideEmploym ent/91101Q.pdf	Outside Employment	Consistent with the analysis of Case No. 91103.A, a City employee was advised that the employee was not prohibited from forming a business and through it	matters concerning the operation or business of the City; teaching; university; college; City codes; money for advice; inside information;

		what he will be teaching or what kind of	
		what he will be teaching, or what kind of information he will be disseminating.	
91103.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/911 03.a.pdf	Outside Employment	This is a significant, precedential case. The Board determined that a City employee working in a City program would be prohibited from being paid for giving lectures at a local university regarding the same program only if the employee: (i) would have some decision-making authority over those who would be taking the class; or (ii) the employee was relating information in the course of the lectures that was not publicly available. Thus, if the employee were giving information about City codes, or City techniques, even if that information was learned in the course the employee's City position (not just as part of one's general professional skills), the teaching for pay would be still be acceptable as long as the information was publicly available and not insider information. See also Case nos. 91101.Q, 93021.A.	Solicit or accept any money or any other thing of value in return for advice or assistance on matters concerning the operation or business of the City; teaching; university; college; City codes; money for advice; inside information; unfair advantage for students; outside employment; outside employment; dual employment
91104.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/91104.Q.pdf	Travel	An appointed official was advised that commission members were not prohibited by the Ordinance from accepting reasonable travel expenses from two competing teams of potential contractors, in order to aid in evaluating bids on an RFQ (request for proposals).	Business travel; reasonable travel expenses; RFQ; request for qualifications; facilities visit; educational travel; necessary
92001.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec	Travel	A high-ranking City employee was advised that the Ordinance permitted acceptance of reasonable travel expenses for a seminar on the industry, because the sponsor of the seminar offered to pay the expenses, and the high-	substantially affect the offeror's City

k%20Chairs/4-15- 12/92001.Q.pdf		ranking employee had no ability to affect any City business the offeror had.	
https://www.chic aqo.qov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/920 02.A.pdf	Financial Interest in City Business	The Board determined that principles of equity and justice compelled it to rule that a rank-and-file City employee who had been awarded a home six (6) years prior through a City lottery program (the home being worth less than the threshold for a financial interest, then \$5,000), and who had spent money on improving the property, which was now deemed structurally unsound, could receive a loan from the Department of Housing worth more than \$5,000 to improve the property, even though it would otherwise be considered a prohibited financial interest in a City contract, work or business. See also Case Nos. 90028.A, 90029.A, 90033.A, 90040.A, 90062.A, and 02022.A.	Principles of equity and justice; homestead; City loan greater than the threshold; financial interest in a City contract, work or business; fairness; structurally unsound; HUD; federal loan; housing loan; Department of Housing; equitable estoppel; detrimental reliance;
92003.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin ess/92003.q.pdf	Sister Agencies; Financial Interest in City Business	A City department was advised that the Ordinance does not prohibit employees of the Chicago Public Schools from applying for or receiving real estate loans or grants from or administered by a City department. Teachers in the Chicago Public Schools are not City employees, for purposes of the Ordinance, and thus not subject to the prohibition on having a financial interest in any contract, work or business of the City.	Financial interest in any City contract, work or business; sister agencies; Chicago Public Schools; Board of Education; teachers; not City employees; loans or grants from or administered by a City department; not a City agency
92004.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec	Post-employment		Post-employment; revolving door; one-year subject matter prohibition; participated personally and substantially in the subject matter; human resources training; contract management authority

k%20Chairs/4-14- 12/92004.Q.pdf		did not restrict the employee from accepting the position and serving as a trainer for a City department. The employee had no involvement in the program on which the employee would be training, or with the non-profit organization's contract. See also Case No. 98043.A.	
92005.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PolActvt y/92005.A.pdf	Political Activity	This is a significant, precedential case. The Board determined that making contributions to candidates for judicial office – judge – whether for retention or first-time elections – is political activity, subject to the restrictions on political activity in the Ordinance. See also Case No. 99029.A.	judges; Illinois Appellate judges; Illinois Supreme Court judges; political activity; making a political contribution; candidate for any elected office; prohibited political activity;
92007.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/92007.Q.pdf	Travel	A City department was advised that the Ordinance prohibited a departmental employee from attending a week-long seminar, offered by a departmental vendor. The rationale was that the invited employee was in a position to substantially affect the vendor's/inviter's City business, and the vendor/inviter was not the seminar's sponsor.	of the event; departmental vendor;
92009.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PolActvty/92009. Q.pdf	Political Activity	Revenue was advised that the Municipal Code prohibited the employee from running for election to the office of State Senator. Note: this case was effectively superseded by Case No. 99029.A, in which the Board held that a state of Illinois	Illinois Local Governmental Employees Political Rights Act, 50 ILCS 135/1, et seq.; Department of Revenue; Office of Inspector General; Board of Ethics; Commission on Human Relations; Department of Procurement Services; State Senator; Illinois General Assembly

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/92010.A.pdf	Post-employment	This is a significant, precedential case. A former high-ranking employee opened a consulting firm, advising businesses on submitting documents to the employee's former bureau for examination and approval. As a consultant, the former employee would review the documents to ensure that they comply with applicable City codes. As a City employee, the former employee supervised the bureau that reviewed these documents and resolved issues with private businesses. The Board determined for the first time that the subject matter of the transaction was the specific project, and thus the former employee was prohibited, for one year, from consulting on any specific project on which the employee had worked during City service. However, the Board also determined that, during City employment, the former employee had had supervisory responsibility over all examiners and thus was permanently prohibited from consulting on any projects that went before the bureau during the employee's work there. Note: this case was modified by the Board in Case No. 94001.A.	Post-employment; one-year subject matter prohibition; consulting; consultant; documents; plans; examiners; permits; participated personally and substantially in the subject matter; contract management authority; final approval; definition of subject matter; particular project; particular site; particular development
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-14- 12/92012.Q.pdf	Non-profit Board Service	A high-ranking City employee was advised that, although the Ordinance did not prohibit the employee's service as an unpaid director of a non-profit organization, it would severely restrict the employee's ability to perform required duties both as an outside board member and as a high-ranking City employee. Specifically, the representation provision would prohibit the employee from	representation of other persons; fiduciary

		representing the non-profit before the City, and, because the non-profit had business before the employee's City bureau and other City personnel supervised by the employee, the fiduciary duty provision would require recusal from a large number of matters. See also Case No. 06037.Q.	
92013.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/92013.Q.pdf	Fiduciary Duty	A mid-managerial City employee was	Alderman; local zoning review committee; conflict of loyalty; fiduciary duty; best interests of the City; free from outside influences or loyalty
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO OutsideEmploym ent/92014.a.pdf	Outside Employment; Fiduciary Duty; City Property	This is a significant, precedential case. The Board determined that a Chicago Police Officer who had an outside business as an insurance agent was prohibited from using Police Department records to gather information for marketing automobile insurance to uninsured motorists (during non-compensated time). Uninsured motorist violations are a matter of public record. The Board reasoned that the officer's fiduciary duty to the City prohibited the direct access to departmental records, bypassing the standard FOIA (freedom of information act) procedures as it would constitute obtaining a private benefit by virtue of one's City position. The officer requested that the Board reconsider its opinion, but the Board did not change its	Department; insurance agent; insurance agency; car insurance; auto insurance; automobile insurance; outside employment; outside employment; dual employment; selling insurance; uninsured drivers; uninsured motorists; fiduciary duty; City property; special access; private benefit; misuse of City position; FOIA; freedom of information act requests; public records;

		determination. See also Case No.	
92015.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PolActvty/92015. q.pdf	Political Activity	O9034.A.  A clerical City employee was advised that the Ordinance did not prohibit attendance at a community ward meeting sponsored by the Mayor; the employee was also advised of the restrictions regarding political activity: (i) no employee may coerce or compel another to make or solicit a political contributions, or knowingly solicit or accept a political contributions from a person doing business with the City.	Making political contributions; campaign contributions; coerce or compel; solicit or accept a political contribution; knowingly
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/92016.A.pdf	Post-employment	This is a significant, precedential case. The Board determined that a former City employee who had been personally and substantially involved in formulating a City housing loan program was not prohibited by the Ordinance's post-employment provisions from applying for and receiving a loan through that very program, because: (i) this is not the kind of transaction intended to be prohibited by the Ordinance; (ii) it was a program available to all qualified City residents; and (ii) the former employee's loan application was submitted after the employee left City service. See also Case No. 98003.A.	City available to all property owners in the
92017.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/92017.Q.pdf	Travel	that the Ordinance did not prohibit	Foreign travel; definition of "reasonable expenses"; not to exceed the business purpose of the trip; inaugural flight; airlines; elected official; in a position to substantially affect the offeror's City business; O'Hare International Airport

		was in a position to substantially affect the airline's City business, the travel was not prohibited because they were not anonymous, not paid to influence the official's City actions or decision, reasonable, and furnished in connection with a public event, appearance or ceremony related to official City business, and furnished by the sponsor. The opinion states that reasonable means "that they do not exceed what is necessary to achieve the stated purpose of the trip, to promote economic and cultural relations between" Chicago and the foreign City. See also Case No. 91054.Q.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/92018.Q.pdf	Travel	A high-ranking City employee was advised that the Ordinance did not prohibit acceptance of reasonable hosting and travel expenses to serve as leader of a delegation to a foreign country to exchange information regarding technical issues, infrastructure development, and solid waste disposal and recycling. The expenses were being offered by a non-profit organization that encouraged international communication. The paying organization had no business before the City. See also Case No. 91045.Q.	expenses; foreign country; meetings regarding solid waste disposal;
92019.I  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO GiftsTra vel/92019.I.pdf	Gifts; Minor Violations	After conducting an investigation, based on a complaint it had received, the Board determined that City employee did violate the Ordinance by accepting a \$500 honorarium for participating on a panel discussion and failing to report it to the Board of Ethics, as required, but the Board also concluded that no sanctions were warranted because: (i) the	discussion; failure to report honorarium; minor violation; employment sanctions not

		employee stated that the employee was unaware of the reporting requirement; and (ii) immediately complied. Note: this is analogous to a minor violation, which was added to the Ordinance in 2013.	
92020.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/92020.A.pdf	Post-employment	The Board determined that a former employee, who also served on a voluntary basis with a local industry council, was not prohibited from continuing to serve as a volunteer for this council, because this work would not involve the use of confidential information, and the employee's involvement with the council during City employment could not be considered "substantial," and thus the employee was not "personally and substantially involved" in the subject matter of the council's business transactions with the City.	prohibition; participated personally and substantially in the subject matter; fundraising; what is substantial involvement; possible partnership plan; industry council; attending information meeting; writing two memos; not "substantial involvement";
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PolActvt y/92026.A.pdf	Political Activity	This is a significant, precedential case. The Municipal Code then in effect prohibited employees and appointed officials of a particular City department from engaging in "political activity" as defined in the Governmental Ethics Ordinance. The Board determined that this provision did not prohibit an appointed official from becoming a candidate for elected office in a foreign country. The Board's reasoning is that the Ordinance's language refers to "national, state or local," and the word "national" must refer only to federal politics in the United States. The Board also discussed the legislative history behind the municipal code section at issue and the drafters' intent.	country; what is political activity; legislative history; drafters' intent; First Amendment; Commission on Human Relations; national,

#### 92028.I

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO FiduciaryDuty/92 028.l.pdf

# Fiduciary Duty; City Property

After conducting an investigation based on a complaint alleging that a City employee had used the employee's title improperly, by using the title "Inspector" on the telephone but for personal business, and thereby leading people to believe it was official business, the Board determined that complaint was not sustained, because there was insufficient evidence from which to conclude that the title had been used for private purposes. However, the Board advised the employee that this did in fact lead to a misunderstanding: at least person believed that the employee was engaged in an official investigation, in that the employee gave the City phone number as a contact, and did not indicate that the call was for business reasons.

Fiduciary duty; use of City title; Inspector; use of City title for personal, private purposes; complaint; investigation; not sustained

## 92030.A

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/LXIV /92030.A.pdf

Conflicts of Interest/Improper Influence: **Elected Officials:** Financial Interest in City Business

This is a significant, precedential case. Alderman; financial interest in any City An attorney requested an advisory opinion on behalf of a client regarding 10 hypothetical situations involving an alderman who was the primary owner of a real estate company. The Board's opinion states only the outcome of each question, owing to the hypothetical nature of the questions posed. The Board treated the real estate company's interests as the alderman's own. The questions related to whether the alderman could vote on City Council matters such as proposed sales of City property to clients, partners, or potential clients or partners of the company, or zoning matters. The Board also determined that, with respect to filing annual Statements of Financial Interests.

contract, work or business; real estate company; financial interest in the business; City Council matters; doping business with the City; architectural inspections; hypothetical; clients; partners; potential clients; sale of City property; zoning matters; zoning variance; zoning change; Statement of Financial Interests: advice or assistance concerning the operation or business of the City: attorney: confidential; anonymous alderman; duty inquire whether a person is doing business with the City

92032.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/92032.A.pdf	Post-employment	the alderman had no duty to inquire whether persons with whom the alderman's real estate company dealt do business with the City, but if there is a reason to believe that persons with whom the real estate company dealt had contracts in excess of the threshold amount (as of 2012, it is \$1,000) with the City, then duty inquire arises. See also Case No. 97063.A  The Board determined that a former highranking City employee was prohibited for one year from working for a new employer on a major City public way/traffic project—the Lake Shore Drive Relocation project. The basis for the determination was that the employee had significant, precedential planning design responsibilities for a project on the same roadway 9 years prior, and this constituted personal and substantial involvement in the subject matter, which the particular public way/traffic location itself. Cf. Case No. 94001.A. The opinion has an extensive discussion of "subject matter."	Post-employment; one-year subject matter prohibition; participated personally and substantially in the subject matter; definition of subject matter; particular project; site; parcel; Lake Shore Drive Relocation; public way; traffic
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/LXIV /92033.A.pdf	Post-employment	The Board determined that a former high-ranking City employee: (i) was subject to a one year subject matter prohibition regarding work for a new employer on a major City transportation project, because the employee had been involved in the planning stages and in the formation of the RFQ (request for qualifications) for the design and management teams and had reviewed responses to this RFQ – which did not contain any project specifications; and (ii) was not subject to any prohibition	City; review RFQ responses; requests for

as to a second major project, even though the employee's former City staff had developed the idea for it, because it was accepted into a regional transportation plan, or CATS, which was supervised by the MPO, a committee of which the form employee had served on. The Board determined that this work did not constitute a business transaction involving the City.

Note: the Board also determined that the former employee was not prohibited from working on plans that the former employee merely reviewed as a member of the MPO's Committee, and that a City employee is not exempt from the Ordinance's post-employment restrictions if the employee was involuntarily terminated.

# 92034.A

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/LXIV /92034.A.pdf

### Post-employment

The Board determined that a former highranking employee at O'Hare Airport was post-employment not subject to restrictions in the former employee's new iob as Executive Director of a consortium of airlines responsible for purchasing equipment for airline operating systems in a specific terminal, such as baggage conveyors, display boards, passenger loading bridges, hydrant fueling systems, ground power systems, water systems, and docking equipment.. The employee had not exercised contract management authority with respect to the consortium's 1990 operating agreement with the City and had not participated personally and substantially in the management of airline operating systems in the specific terminal.

Post-employment; revolving door; aviation; O'Hare International Airport; terminal operation systems; participated personally and substantially in the subject matter; airlines consortium; purchasing equipment; baggage conveyors; display boards; fueling systems; water systems; landside operations; cargo operations; Terminal 4 operations; definition of subject matter

#### 92035.A Post-employment This is a significant, precedential case. Post-employment; penalties; sanctions; The Board determined that a former highhistorical renovation; rehabilitation; violation https://www.chic ranking City employee violated the of the on year ban; participated personally Ordinance by assisting a post-City client ago.gov/content/ and substantially in the subject matter; dam/city/depts/et in preparing an RFP (Request for business transaction involving the City; RFP; Proposals) for the historical restoration of request for proposals; seeking a City hics/general/Dec k%20Chairs/LXIV a major City building within one year of contract; transaction need not be a direct one /92035.A.pdf with the City; the City's involvement in the leaving City employment. The employee had been responsible for seeking larger transaction is substantial; conduct that developers and funding sources to led to submission of a proposal; was aware historically renovate and restore the same of should reasonably have been aware that the likely outcome was the submission of a building. proposal to the City The Board recommended that the department issue a new RFP and impose appropriate sanctions pursuant to Article V of the Ordinance then in effect. Note: this case rests on the determination that the former employee was assisting and representing post-City clients in seeking a contract with the City, which also constitutes a business transaction involving the City, even though the client did not make the final decision to submit a proposal to the City until the former employee's work for the client had largely ended - the record showed that the work was aimed at a making a request to the City, and that colored the entire transaction, and governed its timing. The former employee should reasonable have been that the likely outcome would be the submission of a proposal to the City.

92036.Q

**Lobbyist Registration** and Disclosure

A sales representative, who owned a sales firm that was seeking a City contract

Lobbyist; definition of lobbyist; contingent; sales; salesperson; sales representative; was advised that, based on the limited preparation of contract specifications; the

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO Lobby/92036.q.p df		information the sales representative supplied, it was impossible to determine whether the person was required to register as a lobbyist. See Case No. 01021.A, which was rendered after changes to the Ordinance made in 2000, and which renders the analysis in this case obsolete.	contract; award or administration of a grant, loan, or other agreement involving the disbursement of public monies; any other
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/LXIV /92038.A.pdf	Post-employment	This is a significant, precedential case. The Board determined that a departing City was not prohibited from accepting a post-City position as the executive director of a not-for-profit neighborhood development agency that had a contract with the employee's department, and that would continue to have extensive dealings with the City, given that the employee had not been personally and substantially involved in the subject matter(s) of any City transactions on which the employee would work as the organization's executive director. The employee was responsible for forms, records, and office operations such as housekeeping, vehicles, telephones and the department's budget process in the employee's City job	Post-employment; revolving door; one year subject matter prohibition; participated personally and substantially in the subject matter; definition of subject matter; delegate agency; non-profit; social service agency; neighborhood association; grantee; executive director; supervision of the budgeting process; office manager; no prohibition on working for delegate agency
92041.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec	Special Services Areas (SSAs); Appointed Officials; Conflicts of Interest/Improper Influence; Fiduciary Duty	This is a significant, precedential case. A City department was advised that the Ordinance does not, of itself, prohibit City employees from serving as SSA (Special Services Area) Commissioners. However, the department was advised that the restrictions that would be placed	Appearance of impropriety; SSA; Special Service Areas; representation; appointed officials; own property in the SSA area;

k%20Chairs/LXIV /92041.Q.pdf		on employees both as City employees and as SSA Commissioners would be severe: (i) if the employee owns property in the SSA area, there would be conflict of interests issues and the employee/SSA commissioner would need to recuse; (ii) fiduciary duty issues, if the employee/SSA commissioner has any monetary interests in the area; and (iii) representation issues.	
https://www.chic aqo.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/920 44.A.pdf	Outside Employment		• •
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/LXIV /93001.A.pdf	Post-employment	The Board determined that the Ordinance did not prohibit the new employer of a former City employee from bidding on and receiving contracts with the former employee's City department, though an impermeable ethical screen might be necessary.	Post-employment; participated personally in the subject matter; one-year subject matter prohibition; contract management authority; post-City employer is not prohibited from bidding on or contracting with the former employee's department
93003.A <a href="https://www.chicago.gov/dam/city/depts/ethics/gen/">https://www.chicago.gov/dam/city/depts/ethics/gen</a>	Post-employment	The Board determined that a former employee, whose City position was clerical, was not prohibited from taking a position with a consultant that was a vendor of the former employee's City department to work as an executive	Post-employment; one-year subject matter prohibition; trade skill; tradesman; executive secretary; position with a departmental vendor not per se prohibited

eral/AO PostEm ploy/93003.A.pdf		secretary. The Board wrote specifically that the post-employment provisions do not prohibit former City employees from accepting positions with firms that deal with their former City agency, nor from dealing with their former City agency; rather, the prohibitions are matter-based.	
93004.Q	Gifts	A City employee was advised that the Ordinance did not prohibit the employee's acceptance of a one-day pass at a local entertainment facility, because the facility had no business with the City.	had no economic interest in any City business transaction; local entertainment facility
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/LXIV /93005.A.pdf	Post-employment	The Board determined that a departing high-ranking City employee had not participated personally and substantially in the subject matter of the Central Area Circulator Project, which is what the post-City employer wished the employee to work on, and thus there was no prohibition. However, the Board also determined that the employee had exercised contract management over two major intergovernmental agreements involving the Metropolitan Pier and Exposition Authority, for Navy Pier and McCormick Place.	prohibition; contract management authority; Central Area Circulator; intergovernmental agreement with the MPEA; Metropolitan Pier and Exposition Authority; Navy Pier;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-14- 12/93006.Q.pdf	Post-employment	departing City employee was not	

		apply, as long as the conditions set forth	
		in Case No. 93018.A were met.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Represe ntingOthers/9300 7.A.pdf	Representation of Other Persons; Attorneys; Pension Funds	This is a significant, precedential case. The Board determined that a City employee was not prohibited from representing a relative before the Fireman's Annuity and Pension Fund, because the fund is not a City agency. The opinion explains that the Pension Fund is established by state statute and analyzes the status of the other three (3) pension funds.	Not a City agency; pension funds; firefighters' pension fund; established by state law; Fireman's Annuity and Benefit Fund; a body political ad corporate; not an arm of the City; Policeman's Annuity and Benefit Fund; ex officio; Illinois Pension Code; Municipal Employees', Officers' and Officials' Annuity and Benefit Fund; Laborers' and Retirement Board Employees' Annuity and Benefit Fund
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/93008.Q.pdf	Gifts	A City employee was advised that the Ordinance in effect at the time did not prohibit the employee from accepting free satellite TV service in return for serving as the condominium representative for the satellite provided, on the basis that this was not a prohibited gift, because the employee did not participate in any City decisions regarding cable TV or other TV providers. Note: under Ordinance amendments in 2012, this would constitute a prohibited gift if worth more than \$50.	who has an economic interest in a specific City transaction if the employee or official is in a position to substantially affect that
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO SFI/9300 9.A.pdf	Statements of Financial Interests		decisions or to enter into contracts; Director only; Chicago Committee on Urban

93010.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/93010.A.pdf	Post-employment	the power to enter into agreements and obligations solely to the Director.  The Board determined that a departing City employee was not prohibited by the Ordinance from contracting with the employee's own department to do consulting work – the basis for the opinion is that the employee had not been involved personally and substantially in the subject matter of the proposed consulting work. Note: in light of 93018.A, the employee would have been permitted to contract with the City even there had been personal and substantial involvement in the subject matter, as long as the conditions set forth in Case No. 93018.A were met.	personally and substantially in the subject
93011.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-14- 12/93011.Q.pdf	Post-employment	A City department was advised of the post-employment generally that would apply to a former departmental employee who had formed a company and might be seeking contracts with the City. The Ordinance' post-employment provisions do not per se prohibit this; rather, the former employee would be subject to the one-year subject matter and permanent prohibitions.	Post-employment; contract management authority; contracting with the City by a former employee not per se prohibited; one-year subject matter prohibition
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/93012.Q.pdf	Travel	A City employee was advised that the Ordinance did not the employee's department from accepting an invitation for several departmental employees to attend a seminar at a vendor's headquarters in Indianapolis regarding a traffic control unit that the City purchased from the vendor.	Business; travel; reasonable travel expenses; educational seminar; vendor's headquarters; manufacturer's facility; company-sponsored seminar; Indianapolis
93013.Q	Sister Agencies; Outside	This is a good summary opinion: a City employee was advised that the	Outside business ownership; owning a company; contracting with the City; City

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/93013.Q.pdf	Employment; Financial Interest in City Business	Ordinance did not prohibit ownership of a construction company, and was advised of all of the restrictions imposed on outside business ownership by the Ordinance, and that nothing prohibited the company from contracting with the City's sister agencies, as along as the funds for the contract were not administered by the City or authorized by City ordinance.	financial interest in the name of another; sister agencies; CHA; CTA; ownership interest; \$1,000 threshold; obtaining business; conflict of interests; construction
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/93014.Q.pdf	Representation of Other Persons; Outside Employment	This is a significant, precedential case. A City employee working for the City's	interest in the name of another; sister agency; application for MBE/WBE/DBE status not prohibited; Minority, Disabled, Woman Owned Business Enterprise;
93015.A  https://www.chic ago.gov/dam/city /depts/ethics/gen	Gifts	This is a significant, precedential case. The Board determined that City employees or officials may accept a permissible sales promotion, or discount, e.g., a parking discount, that is (i)	Sales promotion; not a gift; market of similarly situated persons; all employees of two (2) City departments; discounted checking accounts; bona fide sales promotion; any opportunity, benefit, loan, or service that is

## eral/AO GiftsTra extended to "members of the public" or to available to members of the public on the vel/93015.A.pdf a market of similarly-situated persons same terms; discount; general public; Ithis does *not* mean that offer must be targeted audience of City employees or extended to the entire world or the entire officials general public to constitute a bona fide. acceptable sales promotion]; and (ii) intended to create a sale and/or to expand business, so that acceptance of the offer constitutes an economic benefit to the offeror either in itself, as an exchange for a particular purchase, or as an incentive to future business. What does "members of the public" or "a market of similarly situated persons" mean? It means that the offer cannot be extended just to a targeted audience of City employees and/or officials who are in a position to affect the offeror's business (and to a few others, just for show or camouflage). It does not mean that offer must be extended to everyone, everywhere (or to "all" members of the general public), but, rather, just to a "market of similarly situated persons" or some "members of the public" "on the same terms." Thus, in this case, the offer of discounted checking accounts was made to all employees of two (2) large City departments, as well as to some other companies' employees, and was permissible. 93016.A Statements of This is a significant, precedential case. Statements of Financial Interests; appointed The Board determined that members of Financial Interests the Central Area Circulator Board

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO SFI/9301 6.A.pdf

(Special Service Area #12) were required to file annual Statements of Financial Interests, because the Board was not solely advisory, in that it had the power to: (i) negotiate contracts; and (ii) hire staff,

description; official duties

officials: SSA: Special Service Area: Circulator Board; not solely advisory; power to negotiate contracts; power to make binding decisions; power to hire staff; job duties; exercise of job duties; job description; what is authorized; what is exercise; employee's job

		which entails making biding decisions, even though the Board had never exercised this power. On this issue, see also Case No. 94011.A.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/930 17.A.pdf	Financial Interest in City Business	This is a significant, precedential case. The Board determined that, despite the hardship it may cause, a City employee was prohibited from receiving more than the threshold amount for a loan to rehabilitate multi-unit apartment buildings, purchased between 1982 and 1991. The Board recognized that, without \$1 million dollars in City loans, the employee would be unable to rehabilitate the units and correct building code violations and recognized that the employee presented a letter to the Board from the local alderman. The Board considered but rejected the argument that, on principles of equity, the employee should be granted the loan. Cf. Case nos. 90028.A, 90029.A, 90033.A, 90040.A, 90062.A, and 92002.A. The Board also noted that a colleague of the employee had received \$100,000 in loans administered by a City department in 1980, prior to the passage of the Ordinance.	Financial interest in any contract, work or business of the City; housing loan; rehabilitation loan; Department of Housing; building code violations; housing court; principles of fairness and equity; multi-unit loans; multi-unit residential buildings; reasonable expectation of receiving a loan; undue hardship; benefit to the community
93018.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/93018.A.pdf	Post-employment	100. (See Case No. 89021.A, which provided the six-point emergency	between the City and a former employee; Executive branch; owe sole fiduciary duty to the City; written agreement; independent contractor; City seeks the service of the former employee; language obligating the former employee to act at all times in the

However, in this case, the Board determined that the post-employment provisions do not prohibit a former employee from contracting directly with the City and for its benefit, to perform tasks related to those the employee had performed during his or her City tenure. tasks for which the City seeks that person's knowledge and competence gained while with the City. The Board held that the "assist or represent any person" language of subsection (b) requires the presence of a third party in the transaction, which would entail dual loyalties on the part of the former employee. Thus, the Board stated that the post-employment provisions do not prohibit the City from retaining former employees under three conditions: 1) the City seeks the assistance of the former employee; 2) the agreement for services is made directly between the City and the former employee, and no third party such as a corporate entity—is involved; and 3) the former employee's services would benefit the City.

The Board concurred with a Law Department opinion that "the purpose of post-employment provisions is to prevent former employees from using 'inside knowledge' to benefit third parties, thus impairing the integrity of government services and creating the appearance of impropriety." See also Case No. 99010.A.

employment or revolving door restrictions; retiring City employees or officials; intended meaning of the post-employment provisions; purpose of the post-employment or revolving door provisions

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-14- 12/93020.Q.pdf	Post-employment	A City employee was advised that several other departmental employees might be able to contract with the department as independent contractors if the conditions set forth in Case No. 93018.A are met.	Early retirement; retained by the former City department as a contractor; consultant
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/930 21.A.pdf	Outside Employment	The Board determined that a City employee was not prohibited from accepting outside, paid employment, to make presentations on subject matters regulated by the employee's City department, provided it was publicly available information and would not give students an inside advantage in dealing with the department. The Board's opinion follows the decision rendered in Case No. 91103.A, but in this case, there was the additional circumstance that the City department itself currently offers seminars to private groups and businesses (seminars similar to those proposed by the employee in this case) and that the department was considering expanding its involvement in offering such seminars. Even in this case, the Board determined that the Ordinance does not prohibit the employee from undertaking this outside employment. See also Case No. 91103.A.	assistance on matters concerning the operation or business of the City; purpose of the money for advice provision; would not give anyone an unfair advantage in seeking City business; not make decisions affecting persons or students taking the class;
93032.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Employ	Employment of Relatives or Domestic Partners	This is a significant, precedential case. The Board determined that, because a high-ranking City employee exercised contract management authority over many City contracts, the employee's spouse could not go to work for a City	Employment of relatives or domestic partners; family members; employment by a subcontractor; contract management authority; presumption; evidence of a violation; employment of or contracting with a

Relatives/93032.
A.pdf

contractor. Such a situation would place the employee in a position of either: (i) having to exercise contract management authority over any modification to that contractor's City contract, or any new contract with that company, and thus violate the Ordinance's nepotism provisions; or (ii) not being able to fulfill the obligations under state law.

Note: The Board interpreted the phrase "shall be evidence of a violation" strictly. In this case, the employee's spouse was offered a job by a City contractor over whom, the Board determined, the employee exercised contract management authority. The Board interpreted the term "evidence" to mean presumption. It is presumed that if the relative or domestic partner is employed by (or contracts with) the contractor within six months prior to, during the term of, or subsequent to the period of the City contract, that employment or contracting was obtained in violation of the Ordinance. The Board held that this evidence is rebuttable, but such a presumption is hard to overcome. Even with facts to the contrary, the presumption might not be rebutted. This in fact was the Board's decision in Case No. 93032.A where statements contrary to the presumption made by the high-ranking City employee and others were deemed not to be sufficient evidence to rebut the presumption set up by the Ordinance.

relative or domestic partner or family member within six (6) months; presumed;

According to the Board, then, the Ordinance presumes that if the employee's relative or domestic partner takes a job with the contractor within six months of the employee signing the contract, the employee has used the City position to assist the relative/domestic partner in getting that employment. The presumption allows one to begin with the conclusion that the Ordinance has been violated, and mere statements to the contrary by the subject of the case are not sufficient to rebut that presumption.

The opinion itself does not use the word "presumption" and does not go into this analysis. It reads: "Were your [relative] to accept the position, the Board would be compelled by the Ordinance to treat her employment as evidence of a violation of §2-156-130(c)" (p. 5). And in its conclusion: "The Board would compelled by section 2-156-130(c) of the Ordinance to consider [your relative's] employment as evidence that a violation of the Ordinance has occurred. A full. fact-finding investigation by the Board would then be necessary to weigh all the evidence presented" (pp. 5-6). Cf. Case No. 05022.A

## 93033.A

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Employ Relatives/93032. A.pdf Financial Interest in City Business

This is a significant, precedential case. The Board determined that a company co-owned by a City employee that wished to enter into a subcontract with a City contractor, to work on that contractor's City contract, was not prohibited from doing so, provided: (i) the employee's company was paid out of the general

Financial interest in a City contract, work or business; subcontractor; security services; named subcontractor; disclosed subcontractor; City's authority to approve or disapprove subcontractor; prime contractor; general contractor; security subcontractor; property right

93034.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/930 34.A.pdf	Financial Interest in City Business	funds of the City contractor, and not out of funds belonging to or administered by the City, or authorized by Ordinance; and (ii) the employee's company was not named on the primary contractor's bid for the City contract. In this case, the employee's company was not named on the primary contractor's bid for the City contract; rather bids for the subcontracting work were opened only after the primary contractor was awarded the City contract. <i>Cf.</i> Case No. 97019.A; 96038.Q.  This is a significant, precedential case. The Board determined that the process following by the Community Development (CDC) for selling City-owned real estate constitutes a process of competitive bidding following public notice. Thus, City employees could participate, submit bids, and purchase property for a price above the threshold for a financial interest in the purchase of any property that belongs to the City.	submitting bids are treated equally and bidding on the same conditions; CDC; Community Development Commission; Plan
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/93035.Q.pdf	Travel	A City employee was advised that the Ordinance did not prohibit the acceptance of reasonable travel expenses to France for a seminar on the French High-Speed Rail System. The seminar was related to the employee's City responsibilities and the expenses were offered by a French trade association, and the French government, which were the seminar's sponsors.	Foreign travel; sponsor of the conference; France; high speed rail; seminar; French government; ACTIM; French trade association; reasonable expenses; provide valuable information
93037.A <a href="https://www.chicago.gov/dam/city/depts/ethics/gen/">https://www.chicago.gov/dam/city/depts/ethics/gen</a>	Financial Interest in City Business; Elected Officials	This is a significant, precedential case. The Board determined that, although a family member of an alderman was not prohibited from receiving a loan administered by a City department to	impropriety; financial interest in any contract,

eral/AO Interest CityBusiness/930 37.A.pdf		renovate a building, and the alderman did not have an ownership interest in the property, but was a named beneficiary in the land trust that owned the property, and rented a unit in the building as the primary residence, the situation created an appearance of impropriety, and could not recommend that the loan be granted.	Committee on Housing and Real Estate;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/9303 8.A.pdf	Post-employment	This is a significant, precedential case. The Board determined that the departing Director of a City-wide program was: (i) personally and substantially involved in every phase of the program, from setting policy to coordinating program operations, and thus was prohibited for one year from assisting or presenting a new client or employer in any transactions or project involving that program; and (ii) prohibited permanently from involvement in any conveyance contracts in regard to properties that came under the program while the employee was its director. This permanent prohibition was based on the Board's conclusion that the term "administrative proceeding" "should apply to the process through which an applicant is selected to obtain a particular property and the property is conveyed to that applicant."  However, the Board also determined that the employee, by sitting in on two meetings (outside of the program) but who had no voting authority, was not thereby personally and substantially involved in the proposals that were considered at these meetings. The case contains a discussion of the	participated personally and substantially in the subject matter; subject matter as a City program; participated personally and substantially in a judicial or administrative

		term "subject matter." <i>See also</i> Case No. 94011.A.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/93043.Q.pdf	Outside Employment	An architect serving on a City board was advised of the relevant restrictions imposed by the Ordinance given the architect's employment with a local hospital.  Note: in this case, the Board treated an appointed official who received a stipend of \$1,000 per Board meeting as an employee, not as an appointed official. This interpretation was in effect overruled by the Board in Case No. 02041.A.	employee; conflict of interests; recusal; abstain; economic interest; derive or receive
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Represe ntingOthers/9304 5.A.pdf	Representation of Other Persons; Appointed Officials	The Board determined that an appointed official whose full-time work involved appearing at various City facilities and departments to accompany clients of the official's full-time employer did not constitute "representation," because the work involved preliminary fact-gathering and psychological support.	Representation of other persons; non-ministerial; spokesperson for; fact-gathering memoranda; no complaint has yet been made; formal or informal proceeding or transaction; Advisory Council; appointed official; wholly unrelated; psychological support; fact-finding process; hearing officers; case manager; judicial or quasi-judicial proceedings; advocate for another person; promote the interest of party to another
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/LXIV /93046.A.pdf	Statements of Financial Interests	This is a significant, precedential case. The Board determined that a City employee who loaned another City employee more than \$5,000 was required to disclose the loan on the annual Statement of Financial Interests, as the Ordinance requires filers to disclose all debts in excess of \$5,000 owed to or by the filer if the creditor or debtor (or guarantor) "has done work for or business with the City" in the preceding calendar year, and a City employee "has done work for the City." In this case, the City	debts; name and instrument of debt; a person who has done work for or business with the City in the preceding calendar year; debtor;

		employee violated the Ordinance for failing to disclose such a loan.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO RepresentingOth ers/93047Q.pdf	Representation of Other Persons; Confidential Information	This is a significant, precedential case. A City employee was advised that, if the employee wished to assist a co-worker in a reclassification-of-position hearing before the Human Resources Board: (i) this assistance would need to be unpaid; (ii) the employee could not "represent" the co-worker in this hearing, that is, act as a spokesperson before, or sign any documents to be submitted to, any City agency, including the Human Resources Board; and (iii) the employee could not use or divulge any confidential or non-public information to benefit the co-worker.	hearing before a City agency; Human
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Represe ntingOthers/9304 8.A.pdf	Representation of Other Persons; Elected Officials	This is a significant, precedential case. The Board determined that an aldermanattorney who was affiliated with a law firm on an "of counsel" (or contractual) basis would not violate the Ordinance if the firm represented clients in matters before City agencies or the City Council, or in judicial proceedings in which the City was an adverse party, provided that: (i) the alderman-attorney did not participate in or receive any compensation from any of these matters; (ii) not vote on or attempt to influence the outcome of any such matters before any City agency; (ii) institute an impermeable ethical screen as to sharing of information; and (iii) not solicit any City business for the firm or solicit any clients seeking City business.	·

Post-employment  The Board determined that a former member (and Chair) of a City board was:  ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/9400 1.A.pdf  Post-employment  The Board determined that a former member (and Chair) of a City board was:  (i) permanently prohibited from assisting or representing any person in any participated personally and substantially in proposal, project or application submitted to that board during the former member's prohibition; permanent prohibition; appoint official; real estate; real estate development; planned development; participated personally and substantially in proposal, project or application submitted to that board during the former member's prohibition; appoint official; real estate; real estate development; planned development; participated personally and substantially in proposal, project or application submitted to that board during the former member's prohibition; permanent prohibition; appoint official; real estate; real estate development; participated personally and substantially in proposal, project or application submitted to that board during the former member's prohibition; appoint official; real estate; real estate development; participated personally and substantially in proposal, project or application submitted prohibited from assisting official; real estate; real estate development; participated personally and substantially in proposal, project or application submitted prohibited from assisting official; real estate; real estate development; participated personally and substantially in proposal, project or application submitted prohibited from assisting official; real estate; real estate development; participated personally and substantially in proposal, project or application submitted prohibited from assisting official; real estate; real estat				
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/9400 1.A.pdf  The Board determined that a former member (and Chair) of a City board was: (i) permanently prohibited from assisting or representing any person in any proceeding involving the City, including the member's own former board, if it involved any real estate development, proposal, project or application submitted to that board during the former member's service on it, (ii) prohibited, for one year after leaving the board, from assisting or representing any person in a transaction involving the City, including but not limited to the former member's board of real estate or property that was the subject of any matter, proposal, project or application to the former member's board during the member's board during the member's service on it.  The case is significant, precedential for the way it construes "administrative proceeding" and for the distinction the Board drew in real estate cases between the "subject matter" (typically a parcel or site) and a "proceeding" or "contract," implicating the permanent prohibition, appoint development prohibition, permanent prohibition, official; real estate; real estate development; planned development; planned gevelopment; planned gevelopment; planned gevelopment; planned, planning; urban planner; particip planning; urban planner; particip personally and substantially in proceeding; judicial or administrative proceeding involving the City; Lakefront Ordina proceeding; bearing the city, including but not limited to the former member's board during the member'				
Site).	https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/9400		The Board determined that a former member (and Chair) of a City board was: (i) permanently prohibited from assisting or representing any person in any proceeding involving the City, including the member's own former board, if it involved any real estate development, proposal, project or application submitted to that board during the former member's service on it; (ii) prohibited, for one year after leaving the board, from assisting or representing any person in a transaction involving the City (including but not limited to the former member's board) if the transaction concerns a site or parcel of real estate or property that was the subject of any matter, proposal, project or application to the former member's board during the member's service on it.  The case is significant, precedential for the way it construes "administrative proceeding" and for the distinction the Board drew in real estate cases between the "subject matter" (typically a parcel or site) and a "proceeding" or "contract," implicating the permanent prohibition (which is a particular proposal, development or project on that parcel or	participated personally and substantially in the subject matter; business transaction involving the City; Lakefront Ordinance; planning; urban planner; participated personally and substantially in the proceeding; judicial or administrative proceeding involving the City; definition of
Ordinance did not prohibit it from entering between the City and a former emplo owe sole fiduciary duty to the City; wr ago.gov/content/  Ordinance did not prohibit it from entering between the City and a former emplo owe sole fiduciary duty to the City; wr agreement; independent contractor;	https://www.chic ago.gov/content/	Post-employment	A City department was advised that the Ordinance did not prohibit it from entering into a contract with a recently retired high ranking employee of the department to	Post-employment; consulting agreement between the City and a former employee; owe sole fiduciary duty to the City; written agreement; independent contractor; City seeks the service of the former employee;

hics/general/Dec k%20Chairs/4-14- 12/94002.Q.pdf  94003.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/940 03.A.pdf	Financial Interest in City Business	employee's services to assisting in labor contract negotiations — the recently retired employee had participated in such negotiations for 15 years. Under the contract, the former employee would be retained as an independent contractor to complete ongoing negotiations and the former employee would represent no other entity in this work and owe a fiduciary duty solely to the City. See also Cases 93018.A; 99010.A.  This is a significant, precedential case The Board determined that a rank and file City employee, who owned 100% of a business that was certified as a M/WBE, and wished to have the company listed as a M/WBE enterprise on another company's bid for a City contract, was prohibited from bidding on and receiving this contract unless the present value of the contract to the employee's company would be less than \$5,000 — any more would be the employee a prohibited financial interest in City business. Note: in	business; ownership interest in a City contract; monetary threshold; \$2,500;
		would be the employee a prohibited financial interest in City business. Note: in 2012, the threshold was lowered to \$1,000. The Board reiterated that the formula for determining a City employee's or official interest in a City contract, "in the name of another," is to take the percentage of ownership that City person has in the business (here 100%) and multiply it by the gross amount of the City contract.	
94006.A  https://www.chicago.gov/content/dam/city/depts/et	Post-employment	This is a significant, precedential case. The Board determined that a former midmanagerial City employee who had a position with a consulting firm that had subcontract on a City contract to update	Post-employment; one-year subject matter prohibition; participated personally and substantially in the subject matter; definition of subject matter; contract management authority; formulating a project versus being

hics/general/AO PostEmploy/9400 6.A.pdf		the City's central cost allocation plan. In the employee's City job, the employee had used data from the plan, but was not involved in negotiating any contracts regarding the formulation of, or in formulating, that plan. These represented different subject matters – formulating/updating the plan, in contrast to the end use of the plan (analysis of revenue and cost allocation). Thus, there was no one year or permanent prohibition.	a project user; revenue analysis; cost allocation plan
		Note: this case is significant, precedential in that the Board drew the distinction between participation in the formulation of a project, versus using being a user of the data the project generates; they can be different subject matters.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/940 09.A.pdf	Outside Employment; Conflicts of Interest/Improper Influence	The Board determined that a clerical City employee whose job duties included making travel arrangements for	Outside employment; dual employment; second job; travel agency; travel agent; clerical employee; conflict of interests; economic interest; receive or derive income or compensation

94010.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/94010.Q.pdf	Travel	A department head was advised that the Ordinance did not prohibit several employees to attend a seminar at a vendor's headquarters regarding a type of unit that the City was purchasing from the vendor.	expenses; educational seminar; vendor's headquarters; manufacturer's facility;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/9401 1A.pdf	Post-employment	This is a significant, precedential case. The Board determined that former Director of Grants Administration who took a position with firm that contracted with the City and other governmental agencies to operate training programs was subject to: (i) a permanent prohibition as to the department's contracts with any delegate agencies (including the new employer) that resulted in the grant application evaluation process of the department during his employment; and (ii) for one year, from assisting or representing a new employer or client in managing a security guard training program, and in programs involving training dislocated workers, but not with respect to other matters.  Note: the case is significant, precedential for several reasons. First, for its treatment of "subject matter" as a process (see Case No. 93038.A). Second, the Board explicitly determined that the one subject matter prohibition begins on the date that a City employee or official terminates City service, not on the date that he or she stops performing specific tasks. Third, the Board considered	<del>-</del>

94012.Q	Elected Officials;	whether the post-employment provisions should be applied according to an official's or employee's "official duties" or job description, regardless of whether the employee or official actually performed them, or to actual duties performed. The Board determined that this should be judged on a case-by-case basis – in this case, the Board focused on the actual duties the employee had performed during City employment. On this issue, see Case No. 93016.A.  An alderman was advised that the Ordinance did not prohibit the alderman	,
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/94012.Q.pdf	Travel	Ordinance did not prohibit the alderman and several colleagues from accepting reasonable travel expenses from two (2) non-profits to travel overseas and to promote greater understanding between Chicago and the citizens of that country.	travel; paid for by two non-profit organizations; to promote greater cultural understanding; reasonable travel expenses
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/June /94013.Q.pdf	Fiduciary Duty; Conflicts of Interest/Improper Influence; Appointed Officials	An appointed official was advised that the Ordinance did not prohibit the official from continuing to serve on the City board while the official's full-time employer held a City contract to consult with delegate agencies of the department associated with the official's City board. The official was advised of the relevant restrictions, including using the official's City position or confidential information to assist the employer, and conflict of interests, fiduciary duty, and representation.	Appointed official; full-time job; employed by a City contractor; consultant to delegate agencies; representation of other persons; conflict of interests; not an owner; recuse
94014.A <a href="https://www.chicago.gov/content/dam/city/depts/et">https://www.chicago.gov/content/dam/city/depts/et</a>	Post-employment	This is a significant, precedential case. The Board determined that a former high ranking City employee who had been hired by a community organization to work on development a plan on which the	Real estate redevelopment; community redevelopment; area; region; definition of subject matter; vocational training; land use; organizational development; community meetings; empowerment zone; grant

hics/general/AO PostEmploy/9401 4.A.pdf		former employee had worked on substantially was prohibited from assisting or representing the community organization in any transactions relating to development of the area/community as generally described in the plan. The case is notable for: (i) its construction of subject matter; (ii) its application of the term business transaction involving the City as "any matters that are related to the development of the region as generally described in the plan and are directed toward or are reasonably expected to lead up to City action, including action by any City agencies." The Board also determined that "business transaction involving the City" does not include requests for City services from citizens expressed at meetings convened by the community organization.	programs; contract management authority; strategic development plan; enforcement of Board opinion; business transaction involving the City; directed toward or reasonably expected to lead up to City action; requests for City services at community organization meetings; one year subject matter prohibition; participated personally and substantially in the subject matter; development as described generally in a strategic redevelopment plan
94015.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/94015.Q.pdf	Gifts	A City employee was advised that the Ordinance did not prohibit acceptance of an offer from a local health club to for an 18-month membership for the price of 12 months, as the offer was made to about 1,000 people in office buildings near the club's building. The offer was a sales promotion, not a gift. The opinion also advised the club not to make the offer to any City employees or officials in a position to influence any City business the club may have.	membership; made to a market of similarly situated people; not a gift; employee not in a position to substantially affect the City
94016.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec	Sister Agencies; Post-employment	A recently retired City employee was advised that the Ordinance did not prohibit the employee from bidding on and accepting a contract to provide security services to the Chicago Housing	· ·

k%20Chairs/4-14- 12/94016.Q.pdf		Authority – this would not be a transaction involving the City.	
94017.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Conflict OfInterest/94017. A.pdf	Conflicts of Interest/Improper Influence	This is a significant, precedential case. The Board determined that a high ranking City employee who wrote a memorandum (consistent with the employee's job duties) in support of awarding a City contract to the employee's residential tenant did not violate the Ordinance absent a showing that the employee had a specific monetary interest in the contract or the City's decisions to award it ("in the matter"), or that the recommendation would affect the terms of the residential lease.	Conflict of interests; improper influence; Sole Source Review Board; economic interest in or derive or compensation from the matter; residential tenant; memorandum in support of; representation; represent; residential lease; residential landlord-tenant relationship; economic interest that differs from that of the general public; definition of conflict of interest; definition of improper influence
94018.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/94018.Q.pdf	Gifts	An executive with a City contractor was advised that the Ordinance prohibited the executive's company from inviting selected City employees with whom the company dealt to play in invitational golf tournaments, worth about \$90 per recipient.	Gifts; gifts offered by a City vendor; City contractor; golf; greens fees; invitational tournaments; prohibited gifts; \$50 limit
94019.A  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/9401 9.A.pdf	Post-employment	This is a significant, precedential case. The Board determined that a former department head, who had left City service several years before, was not prohibited from bidding on and acquiring City-owned real estate through some of the same programs administered by the employee's former department ,in order to develop affordable housing, but was subject to two (2) permanent prohibitions: (i) first, as to any administrative proceeding in which the former department head had participated	Reactivation Program; Scavenger Sale; CAPP; Chicago Abandoned Property Program; former department head; participated personally and substantially in an administrative proceeding involving the

		personally and substantially; and (ii) with respect to any City contract over which the department head had exercised management authority, or with respect to any City contract that resulted from a proposal that the former department head had evaluated or exercised direct supervisory authority.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/94020.Q.pdf	Fiduciary Duty; Outside Employment	, ,	, , , , , , , , , , , , , , , , , , ,
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin ess/94021.Q.pdf	Financial Interest in City Business	A clerical City employee was advised that the Ordinance did not prohibit the receipt of \$4,950 in a City loan through the Department of Housing, as City employees could, under the Ordinance in effect then, receive up to \$5,000 in City loans or grants.	business of the City; \$5,000; City loan; City
94022.A  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO	Post-employment	high-ranking City employee was not prohibited from assisting or representing a new employer in preparing a response to an RFP (request for proposals) for an affordable housing redevelopment in	transaction involving the City; definition of subject matter; residential development;

PostEmploy/9402 2.A.pdf		venture. The employee's City work involved commercial, not residential project and areas. The Board also determined that the employee had not been personally and substantially	proposals; planning area; redevelopment
		involved in creating the RFP, or in developing the plan to which the RFP referred. The case contains an extensive discussion of "subject matter."	
94023.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/94023.Q.pdf	Outside Employment	A City employee was advised that the Ordinance did not prohibit teaching part of a mandatory class offered to prospective taxi licensees by the City, as the employee's own City position did not involve interacting with or regulating the taxi industry, and the employee would have no authority over any students.	outside job; teaching; mandatory licensure
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/940 24.A.pdf	Financial Interest in City Business	This is a significant, precedential case. The Board determined that persons paid by voucher are not City employees, but are City contractors, for purposes of the Ordinance, and therefore are not subject to the Ordinance as employees. Therefore, this person paid by voucher was not prohibited from applying for or receiving an \$80,000 loan from the City, as contractors are not subject to the prohibition against having a financial interest in any City contract, work or business.  The case has a detailed discussion of the criteria that make a person a City employee versus a City contractor or	contractor; \$80,000 loan; person paid by
		independent contractor, based on advice the Board received from the Law	

		Department. See also Case No.	
94025.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/94025.Q.pdf	Non-profit Board Service; Fiduciary Duty; Representation of Other Persons	90056.A.  A high-ranking City employee was advised that, even though the Ordinance did not explicitly prohibit it, not to serve on the board of a non-profit organization that was interested in pursuing City funding for an area in which the employee had authority in the employee's City position. The employee was advised that there would be the perception of an inherent conflict of interests, and that the employee might be restricted in performing City responsibilities as well. See also Case No. 06037.Q.	non-compensated board service; inherent
https://www.chic aqo.gov/content/ dam/city/depts/et hics/general/AO CampFinanacing/ 94026.q.pdf	Campaign Financing; Political Activity	An aldermanic Chief of Staff was advised that the alderman was not prohibited from inviting registered lobbyists to a neighborhood political fundraiser – the lobbyists would be among other invited guests and their cover donation would be \$100. However, the Chief of Staff was advised that selling tickets to this (or any) political fundraiser constitutes political activity and may not be done on or with City property, among other restrictions. Note: under current law, registered lobbyists are subject to a \$1,500 limitation on campaign or political contributions in a single calendar year to any single candidate for elected City office or incumbent elected official (or to their authorized political committee).	
94027.Q  https://www.chic ago.gov/content/ dam/city/depts/et	Attorneys; Post-employment	. ,	Attorneys; lawyer; private law practice; tax litigation; default judgment; lifting a default judgment; Corporation Counsel; Law Department; one year subject matter prohibition; participated personally and

hics/general/AO PostEmploy/9402 7.pdf	Financial Interact in	practice, from representing a client in court to seek to lift a default judgment entered against the client for fines related to a tax matter. The attorney had not been involved in this matter, nor in tax matters, nor in entering default judgment for tax issues, nor with respect to the attorney's current client. Note: the case applies both the prohibitions in §2-156-100(a), covering judicial or administrative proceedings involving the City, and the business transaction involving the City provision in §2-156-100(b).	participated personally and substantially in any judicial or administrative proceeding involving the City; business transaction involving the City; post-employment; what applies to attorneys
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin ess/94028.Q.pdf	Financial Interest in City Business; Outside Employment	A City employee who owned a 25% interest in company that cleaned vertical and horizontal blinds was advised that, although the Ordinance did not prohibit the company from bidding on and receiving a City contract, the monetary limit was low: it could be no more than \$20,000 (which would give the employee a \$5,000 interest in the contract, the maximum amount allowable); the formula for determining this is the gross amount of the contract multiplied by the City employee's ownership in the company. This is true even if the contract is unrelated to the employee's City job, as here – but it does not prohibit contracts between this company and the City's sister agencies, such as the Chicago Park District, Chicago Transit Authority, Chicago Public Schools Chicago Housing Authority, or City Colleges of Chicago. Note: in 2012, this limit was lowered to \$1,000.	Financial interest in any City contract, work or business; contracting with the City; prohibited contract; \$5,000; \$1,000; pro-rated amount; financial interest in the name of another; paid with funds belonging to or administered by the City; sister agencies; Chicago Park District; Chicago Transit Authority; Chicago Public Schools; Chicago Housing Authority; City Colleges of Chicago; business ownership
94030.Q	Gifts	A City employee was advised that the Ordinance did not prohibit City employees	Gift; sales promotion; not a gift; market of similarly situated persons; what is a market of

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/94030.Q.pdf		from accepting an offer for a reduced-rate plan, the same plan offered to all State of Illinois employees, employees of other municipal governments, and numerous large corporations. The offer was a bona fide sales promotion, not a gift.	similarly situated persons; criteria for a bona fide sales promotion; cellular phone plan; discount; Ameritech; offered to all government employees; members of the general public; offer was not focused on City employees who could affect decisions relating to Ameritech or the offeror; intended to promote business, rather than affect City decisions
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Represe ntingOthers/9403 1.A.pdf	Representation of Other Persons; Attorneys; Board of Election Commissioners	The Board determined that a former City employee, an attorney now employed full-time by the Chicago Board of Election Commissioners (CBEC), was not prohibited from representing as an attorney a client, a City employee (or from receiving compensation therefrom) in either cases pending before City agencies, or in cases pending in other tribunals or courts in which the City was an adverse party. The rationale is that the CBEC is not a City agency and its employees thus not subject to the Ordinance. Note: the opinion has a detailed analysis of State law establishing the CBEC.	What is a City agency; CBEC; Chicago Board of Election Commissioners; attorneys;' lawyer; attorney; representation; formal or informal proceeding or transaction before a City agency; judicial or quasi-judicial proceeding in which the City is a party and the person's interests are adverse to the City;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/94037.Q.pdf	Outside Employment	A rank and file employee was advised that the Ordinance did not prohibit the employee from owning and operating a business that would exterminate insects and set traps for animals, for private residences and businesses. The employee was advised of the relevant restrictions, including money for advice or assistance, fiduciary duty, use of City title and property, and conflict of interests and improper influence.	second job; business ownership; extermination business; motor truck driver; financial interest in a City contract work or business; animal trapping; solicit or receiving anything of value in return for advice or assistance concerning the operation or
94039.Q	Representation of Other Persons;	A City employee was advised that the Ordinance did not prohibit service on the	Volunteer board service; fiduciary duty; representation of other persons; recuse;

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO RepresentingOth ers/94039Q.pdf	Non-profit Board Service; Outside Employment	board of a non-profit organization that received funding from the City as a delegate agency, but from a separate City department, although it was possible that the employee's own City bureau may also apply for funding from other sources, like the federal government, for which the organization might also apply. The employee was advised of the relevant restrictions, including representation and fiduciary duty.	using City position to obtain a private benefit; delegate agency; competing with the City
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/94040.Q.pdf	Elected Officials; Outside Employment	An alderman was advised that the Ordinance did not prohibit outside employment as a paid consultant for a company (a bill collector) with no City contracts, and no intention to seek any. The alderman was advised of the relevant restrictions: (i) fiduciary duty; conflict of interests; improper influence (the alderman had an "economic interest" in the company that would employ the alderman) and would need to disclose and recuse from any matter coming before the City "particularly affecting" the outside employer; representation of other persons' and City property and confidential information.	,
94043.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO- Attorneys/94043. pdf	Attorneys; Outside Employment	A City employee who was an attorney was advised that the Ordinance did not prohibit the employee from maintaining a tax law practice while employed with the City, but that the Ordinance imposed restrictions, such as money for advice or assistance, conflict of interests; improper influence, representation of clients before the City or in any proceeding in which the City was an adverse party, and fiduciary duty.	of law; tax law; tax planning; preparing tax returns; Tax Court; Internal Revenue Service; Illinois Department of Revenue; any

94044.A	Post-employment	This is a significant, precedential case. A	Post-employment; one year subject matter
	, ,	City engineer retired, and then for 18	prohibition; contract management authority;
https://www.chic		months performed services for the	
ago.gov/content/		employee's former department as an	
dam/city/depts/et hics/general/AO		independent contractor/person paid by voucher. The question then, was when	employee; City contractor; Circulator; property acquisition; roadway and transit
PostEmploy/9404		the Ordinance's post-employment	
4.a.pdf		provisions begin running. The Board	
		determined that persons paid by	matters; ownership or boundary disputes;
		vouchers/independent contractors are	road-widening; early retirement; Letter of
		subject to these restrictions only from	_
		their work as City employees or officials.	deductions; consultant to the City; contract not yet awarded; personal involvement in the
		The Board also determined that a City	formulation of a City contract; preparation of
		employee or official may be held to have	specifications; dispositions of City property;
		exercised contract management authority	viaduct dispositions; order title searches; site
		even on contracts that were not finalized	inspection; contact property owner regarding
		or in effect at the time the City person	selling their property; prepare feasibility
		terminates City service, if the employee's participation in the contracting process	reports; road reconstruction; Stevenson Expressway; McCormick Place; MPEA;
		was significant, precedential enough, all	Metropolitan Pier and Exposition Authority;
		with the aim of facilitating a City contract,	final right of way lines
		it can constitute personal and substantial	
		involvement in the formulation of the City	
		contract that eventuates. See Case nos.	
94045.Q	Travel	93018.A; 94011.A; 98052.A.  A high ranking City employee was	Business travel; paid by vendor;
34043.Q	ITAVEI	advised that the Ordinance did not	
https://www.chic		prohibit a Bureau of a large City	product testing; reasonable travel expenses;
ago.gov/content/		department from accepting a	
dam/city/depts/et		departmental vendor's invitation to send	
hics/general/Dec		several employees to its manufacturing	
<u>k%20Chairs/4-15-</u> 12/94045.Q.pdf		facility to observe testing of equipment; they could accept only reasonable travel	
<u>12/04040.Q.pul</u>		expenses related to the trip's business	
		purpose.	
95001.E	Statements of	The Board determined that the Recycling	
	Financial Interests	Advisory Board was a City agency, but	commission; what is a City agency; solely

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO SFI/9500 1.E.pdf		was solely advisory, and thus its members were not required to file annual Statements of Financial Interests. It was created by City ordinance, but had no authority to make binding decisions, enter into contracts, or make expenditures.	advisory; authority to make binding decisions, enter into contracts, or make expenditures; established by City ordinance; any appointed, non-employee member of any City agency
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/95002.Q.pdf	Travel	A department head was advised that the Ordinance did not prohibit three (3) departmental employees from accepting reasonable travel expenses to a two-day factory inspection of company from which the City had purchased equipment in the past, but had no contracts pending at the time. The opinion focuses on the fact that the department routinely researches new technologies and materials to make better purchasing decisions, and that the company had no matters pending before the City at the time.	Business travel; reasonable travel expenses; economic interest in a specific City business or transaction; no such economic interest
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/950 04.A.pdf	Board of Ethics Members and Staff; Attorneys; Financial Interest in City Business	This is a significant, precedential, complex case. A member of the Board of Ethics requested an opinion addressing whether the member's law firm's (of which the member was a partner) work on a bond matter to be issued by an agency of County government (the Cook County Forest Preserve District) precluded the member from further service on the Board (members of the Board of Ethics are prohibited from having a financial interest in not only City work, contracts or business, but also that of other governmental agencies located within Cook County). The Board determined that: (i) the Board member did not have a financial interest in the law firm (because the member's partnership share was less than 10% of the firm); (ii) because the	Member of the Board of Ethics; board member; financial interest; any work or business or official action by the City or any other governmental agency within the jurisdiction of Cook County; Forest Preserve District; bond issuance; bond counsel; underwriter; underwriter's counsel; recuse; fee-screening arrangement; replacement payments; partner in a law firm; Corporation Counsel; Law Department

member's law firm was counsel to the bond's underwriter, not to the issuing government agency, the law firm did not have a financial interest in the County bond work, although the its client, the underwriter did; (iii) even if the firm did, the Board member could forego all compensation from the law firm's business with these governmental entities and be incompliance with the Ordinance (that is, enter into a fee-screening arrangement); (iv) the language of the Ordinance does not preclude the member from actually working on the bond matter - rather, it is prohibition on having a financial interest in the matter only; and finally (v) the plain language of the Ordinance ("any governmental agency") meant that the proper calculation is not made by adding all of the compensation the partner would receive from all transactions involving all governmental entities together, but by considering whether there was a financial interest in the work of any one of them - if all were under the threshold individually, there would be no prohibited financial interest. 95006.A Post-employment This is a significant, precedential case. Post-employment; contract management The Board determined that a departing authority; participated personally and https://www.chic high ranking City employee, who was substantially in the subject matter; retail ago.gov/content/ taking a position with a British corporation consulting; landside operations; airside dam/citv/depts/et that owned and operated airports: (i) operations: Midway: O'Hare: operations hics/general/AO exercised contract management authority management; definition of subject matter; PostEmploy/9500 with respect to a number of contracts at day-to-day operations; runways; parking lots; long-range planning; assist or represent; 6.A.pdf the City's airports, but that none were at issue given the employee's post-City job; receive informational reports; and (ii) that, if were the employee's new company to seek City contracts, the

		employee would be subject to a one year prohibition with respect to airport operations management (including terminals, runways, parking lots, safety and security, and supervision of City employees), but not with respect to retail management and consulting or real estate consulting.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin ess/95007.Q.pdf	Financial Interest in City Business; Employment of Relatives or Domestic Partners	An employee was advised that the Ordinance did not restrict the business dealings of the employee's spouse's company as long as the employee holds no ownership interest in the company, and does not exercise contract management authority with respect to any City business or work it has.	Nepotism; business owned by spouse or domestic partner; financial interest in business not prohibited; spouse's independent occupation, business or profession; contract management authority
https://www.chic aqo.gov/dam/city /depts/ethics/gen eral/AO SFI/9500 8.E.pdf	Statements of Financial Interests	The Board determined that the Chicago Citizenship Assistance Council was a City agency, and its members were thus required to file annual Statements of Financial Interests. The board was created by Mayoral Executive Order, and was thereby a City agency; moreover, the Executive Order establishing it conferred the authority to "expend funds" and enter contracts, so it was not solely advisory.	Chicago Citizenship Assistance Council; City board or commission; created by Mayoral Executive Order; what is a City agency; solely advisory; authority to make binding decisions, enter into contracts, or make expenditures; established by City ordinance; any appointed, non-employee member of any City agency
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/95009.Q.pdf	Gifts	This is a significant, precedential case. A company that offered reduced rates to City employees on a residential service was advised to withdraw the offer, because it would likely lead to violations of the Ordinance, create the appearance of a prohibited gift, and did not meet the Board's criteria for a bona fide sales promotion. The opinion was based on these factors: (i) the company was a City vendor; (ii) its letters went only to 30 City	· · · · · · · · · · · · · · · · · · ·

		employees, individually, not to all City personnel; (iii) the discount was worth more than \$50; and (iv) the offer was not made to the public, but only to employees of organizations with which the company did business.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/95010.Q.pdf	Outside Employment; Representation of Other Persons; Non-profit Board Service	A person paid by the City through a voucher – an independent contractor, in effect – who was in charge of the City's public art program, was advised that the Ordinance did not restrict the person's ability to serve in a volunteer capacity as a the president of a non-profit organization that might seek grants from a different division of the department with which the person contracted. The person was subject to the Ordinance as a contractor, and the representation prohibitions do not apply to contractors.	Person paid by voucher; not an employee; independent contractor; no benefits; vouchered personnel; not subject to the Ordinance as employees; public art; representation of a non-profit; not for profit; City grant; delegate agency; Vouchered Services Agreement
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Represe ntingOthers/9501 1.A.pdf	Representation of Other Persons; Attorneys; Elected Officials	An alderman who was a partner in a law firm requested an opinion addressing whether the alderman, as attorney, could represent, on matters unrelated to the City, clients who did business with the City. The determined that the alderman could take on this representation, as long as the client matters were not before any City agency or involve the City as a party. The alderman was also advised that it was not clear whether the alderman would be required to disclose an interest in a matter before City Council and abstain from voting on it if the matter involved a client of the firm or of the alderman, but the alderman would certainly avoid any potential issues by doing so. Note: the Ordinance was amended in 1997, 1998, and again in	Alderman; attorney; recusal; financial interest; economic interest; client with a matter pending before the City Council; client who is doing business with the City; representation of other persons; receive or derive income or compensation from a person or matter; business relationship; any judicial or quasi-judicial proceeding before an administrative agency or court in which the City is a party and the person's interests are adverse to the City; represent a client in any formal or informal proceeding or transaction before

95012.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/95012.Q.pdf	Gifts	2012, so that the alderman would be required to abstain and recuse from such City Council matters, and more importantly, the client would be prohibited from doing business with the City.  A City employee was advised that an offer for City employees to become part of a V.I.P. program was a company sales promotion, not a gift, and therefore not prohibited by the Ordinance.	V.I.P.; offered to a market of similarly situated
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO SFI/9501 3.E.pdf	Statements of Financial Interests	The Board determined that the Chicago-Gary Regional Airport Authority was not a City agency, and thus its members not required to file annual Statements of Financial Interests. It was created by City ordinance, but had no authority to make binding decisions, enter into contracts, or make expenditures. The Authority was created by a compact between the Chicago City Council and Gary Common Council, but as an interstate body politic and corporate, and not as an agent of any signatory, and that the Illinois Governmental Ethics Act applies to directors appointed by the Illinois Governor and Indiana law to those appointed by Indiana's Governor. It is not a City agency for these reasons, especially since the City Council had exempted it from City law.	Chicago-Gary Regional Airport Authority; City board or commission; created by intergovernmental agreement; what is a City agency; established by City ordinance; any appointed, non-employee member of any City agency; Compact; interstate body politic and corporate; creation of two cities; appointed by the Governor; Indiana law; rules, regulations and ordinance of any governmental entity shall not apply to the Authority or its operations or property
95014.Q https://www.chic ago.gov/content/	Outside Employment	A City employee (an inspector who investigating complaints that businesses were operating without licenses) was advised that the Ordnance did not prohibit	employment; dual employment; teaching; local college; anatomy; potential hospital

dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/95014.Q.pdf		anatomy at a local college, to students	5 .
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/95015.Q.pdf	Gifts	A City employee was advised that the Ordinance did not prohibit acceptance of a bicycle the employee won in a raffle during Bike to Work Week. The opinion relies on the analysis of Case No. 90022.A: it was not anonymous, and the employee was chosen at random, and the giver had no business with the City. It was a prize, not a gift. See also Case No. 90022.A.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin ess/95016.Q.pdf	Financial Interest in City Business	A City employee was advised that the Ordinance did not prohibit bidding on and the purchase of City-owned real estate through a Sealed or Closed Bid Process – the City places an ad in the Sun Times announcing that the property is for sale and asks for a minimum bid price, and then when the bidding is closed, bids are opened before a court reporter, and the highest bidder is submitted to City Council. This constituted a process of competitive bidding following public	Financial interest in the purchase of property belong to the City; real estate; Sealed Bid; Closed Bid; Sun Times; highest responsible bidder; competitive bidding following public notice

		notice and fell into the exemption for a financial interest.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/95018.Q.pdf	Gifts	A City employee was advised that a gift of personalized stationery from a City contractor, but not a contractor of the employee's department, was not prohibited, as it was worth less than \$50, but that acceptance of the gift could create an appearance of impropriety, and thus was not recommended.	that the employee could substantially affect;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/95020.Q.pdf	Outside Employment	A City employee was advised that the Ordinance did not prohibit outside employment as a merchandising representative, building merchandise displays in stores and distributing samples. The outside employer would not involve any companies the employee monitored in the employee's City job. The opinion describes the standard prohibitions on outside employment, such as money for advice, representation, conflict of interests, fiduciary duty, and use of City property.	Outside employment; outside employment; merchandising representative; stores; distributing samples; salesperson; conflict of interests; money for advice or assistance
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/95021.Q.pdf	Gifts	A psychiatrist employed part-time was advised that the Ordinance did not prohibit acceptance of a scholarship funded by a pharmaceutical company to attend a professional conference. The doctor was not in a position to affect what drugs the City purchased for its formulary, although the doctor did prescribe drugs to patients; this company's drugs were not on the formulary. Because the company had no City business, and if it did, this doctor would not be in position to affect it, the Ordinance allowed acceptance of these expenses. Note: this is a classic	a position to substantially affect the donor's City business; drug formulary; prescribing drugs to patients; prohibited gift source analysis

95022.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin ess/95022.Q.pdf	Sister Agencies; Financial Interest in City Business	"prohibited gift source" case. The Ordinance was amended in 2012 and no longer employs the "prohibited gift source" concept.  Two City employees were advised that the Ordinance did not prohibit the company they co-owned from entering into and being paid for contracts with the Chicago Public Schools, because the Chicago Public Schools, or the School Board, or the Chicago School Reform Board of Trustees, is not a City agency, thus its contracts are not contracts, work or business of the City, or paid with funds belonging to or administered by the City. The Ordinance prohibits employees and elected officials from having a financial interest in their own names or in the name of another only in City work, business or contracts.	Financial interest in City business; contracts, work or business of the City; not a City agency; business ownership; paid with funds belonging to or administered by the City; sister agency; Chicago Public Schools; School Board; Chicago School Reform Board of Trustees
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin ess/95023.Q.pdf	Financial Interest in City Business; Confidential Information; Conflicts of Interest/Improper Influence	A City employee was advised that the Ordinance did not prohibit the purchase of tax delinquent property from the Cook County Scavenger Sale, because the property was sold through a process of competitive bidding following public notice. The employee was advised that any City personnel who are privy to non-public information concerning Scavenger Sale property should abstain from bidding on such property	to a process of competitive bidding following public notice; State of Illinois Revenue Act; residential property; non-public information;
95027.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Employ	Employment of Relatives or Domestic Partners	A City employee, an engineer, was working on a project at a specific site, and would soon be assigned to another site. In both assignments, he had contract management authority over contracts at those sites. The employee's spouse was an architect who did work (both in the	domestic partners; spouse; spouse's employer; contract management authority; subcontractors; prime contractor; wife; persons who employ or contract with a relative; use or permit the use of one's

Relatives/95027. A.pdf		spouse's own name and in the name of the spouse's employer for companies with contracts with the employee's department, but, none of the companies over whose work the employee exercised contract management authority employ or contract with the spouse at the first site, and the prime contractor at the second site did not either. The Board determined that the employee was not in violation of the Ordinance, but, because the employee he does not yet know all of the entities that will be doing work at the next location, the Board advised the employee of the restrictions imposed by the Ordinance, in particular, to be aware of companies there that may employ or contract with the spouse on other project. Note: in the opinion, the Board stated that "doing work" includes subcontracting by an employee's relative.	partner obtaining employment or contracts with a person over whom the City employee or official exercises contract management authority
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/95031.Q.pdf	Gifts	A City employee was advised that the Ordinance did not prohibit the employee from accepting an offer to receive discounted services from a services supplier, as the offer was also being made to all City employees and employees of several large corporations located in the City. The opinion reiterates the conditions of an acceptable sales promotion: (i) the offer was made to public or to a market of similarly situated persons; (ii) acceptance	Gift; not a gift; sales promotion; discount; available on the same terms to members of the general public; available to other large organizations; acceptable sales promotion; provide an economic benefit to the offeror; available to a market of similarly situated persons; not made on a mutual understanding that the City recipient's judgments or decision would be affected

understanding the offeror's City

of the offer will provide an economic benefit to the offeror, to create a sale or expand business, and is thus not a gift, even if worth more than \$50; and (iii) the offer is not made based on a mutual

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO RepresentingOth ers/95033Q.pdf	Representation of Other Persons; Non-profit Board Service; Outside Employment	A City employee who monitored the process by which local business sought M/WBE certification from the City was advised that the Ordinance did not prohibit volunteering in alumni network for a local college, or from making three consecutive presentations on M/WEBE certification at the college, but there were restrictions: because the class would be related to the employee's City job, the teaching would need to be done without compensation, and the employee was prohibited from discussing or becoming involved in any applications or matters involving network members (or those who attend these classes).	Volunteer board service; college alumni or alumnae group; teaching; classes; local college; Minority-owned or Women-owned business enterprise; MBE certification; WBE certification; money for advice; solicit or receive anything of value in return or exchange for advice or assistance on matters concerning the operation or business of the City; wholly unrelated; fiduciary duty; representation of other persons; recuse; impermeable ethical screen; applications or matters involving students; using City position to obtain a private benefit
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/95034.Q.pdf	Travel	A City employee was advised that the Ordinance did not prohibit three (3) department employees from accepting reasonable travel expenses to attend the leading industry trade show in Louisville. The company that offered to pay was a conference sponsor, but not a direct City vendor, but the City purchased large vehicles, after putting out bids, and the company was a manufacturer of these vehicles, but the bids were always answered by dealers, who may or may not choose this company's vehicles. The department would choose the lowest responsible bid.	Business travel; industry trade show; Louisville; heavy equipment; reasonable travel expenses; paid by a manufacturer, not a vendor; contracts put out for competitive bidding; sponsor of the conference
95036.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Lobby/9 5036.A.pdf	Lobbyist Registration and Disclosure	This is a significant, precedential case, defining which actions constitute lobbying, requiring registration. The Board determined that a TIF (tax increment financing consultant) that prepared eligibility studies and <i>pro formas</i>	administrative action; legislative action; undertake to influence; financial incentives; consultant; consulting; tax increment financing; TIF; industrial development bonds;

		and officials, including the Mayor, to clarify and amplify on information which has been requested previously by the City, was, by these actions, undertaking to influence administrative or legislative actions and thus a lobbyist.	prepare <i>pro formas</i> ; intent to bring about City action favorable to the consulting firm's clients; meet with the Mayor himself; firm's persuasive efforts on behalf of clients are first director toward obtaining favorable administrative action; clarify and amplify on information previously provided to the City
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/9503 8.A.pdf	Post-employment	The Board determined that a departing City employee was subject to: (i) a one year subject matter prohibition as to setting up and implementing the employee's City's department's patient and billing operations and procedures; and (ii) that the employee had exercised contract management authority with respect to the post-City employer's successive one year contracts with the City – the question was really: when is a contract renewal or extension considered a different or separate contract for purposes of the Ordinance's "permanent" prohibition? The Board did not need to reach this issue, but the terms of any renewal or extension were not known	Post-employment; one year subject matter prohibition; participated personally and substantially in the subject matter; department's patient and billing operations and procedures; contract management authority; permanent as to that contract; when is a contract extension or renewal a different or separate contract?; same
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/95040.Q.pdf	Travel	A high ranking City employee was advised that the Ordinance did not prohibit the department from accepting an offer from a vendor to cover reasonable travel expenses for four (4) employees to observe and evaluate two of its most technologically advanced installations in Toronto and Raleigh, along with officials from other municipalities.	technologically advanced; paid by vendor;
95046.Q  https://www.chic ago.gov/content/ dam/city/depts/et	Conflicts of Interest/Improper Influence; City Property; Employment of	A City employee asked whether the Ordinance would prohibit the employee from securing an installation permit from the State to construct an underground storage facility, as only licensed installers	Apply for a State permit; license to install was acquired through the spouse's business; outside business; no additional compensation; seek advice from the Law Department

hics/general/Dec k%20Chairs/June /95046.Q.pdf	Relatives or Domestic Partners	could apply for such a permit, and the employee had the permit from and through work done for a company owned by the employee's spouse, not through the City, but that this work would be done for no additional compensation from the spouse's business or from the City. The employee was advised that, although the Ordinance did not prohibit this, other laws may apply, and the employee should seek counsel from the Law Department.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO RepresentingOth ers/95050Q.pdf	Representation of Other Persons; Non-profit Board Service; Outside Employment	A City employee was advised that the Ordinance did not prohibited from serving as an unpaid director of a non-profit organization that received a grant from the employee's department; the employee had no involvement in funding decisions. The employee was also advised of the relevant restrictions: representation of other persons; fiduciary duty; confidential information; and to avoid providing the organization with advice about the grant.	agency; serve on a delegate agency's board;
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO CampFin anacing/95058.A. pdf	Campaign Financing	This is a significant, precedential case. The Board considered when a political action committee (PAC) "of" a corporation can be considered the same "person" as the corporation for purposes of aggregating any contributions made by both. A PAC obviously does not do business with the City or a sister agency and is not a lobbyist. The Board	PAC; independent PAC; in concert with; federal election law; single person; affiliated

96001.A  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/9600 1.A.pdf	Post-employment	not have their own bylaws; (ii) were established by corporate authority; (iii) the corporation could reorganize or dissolve at will; (iv) had governing boards comprised of high-level officers of the corporations; and (v) had decisions reflecting the will of the corporation. See also Case No. 91031.Q.  This is a significant, precedential case. A departing employee, an architect and Project Manager, was interested in taking a position with a real estate developer to work on five (5) residential redevelopment projects, four of which involved the New Homes for Chicago Program, and a fifth involving proposed redevelopment plans for a site with which the employee had been involved, on other plans. The Board, applying the rationale of Case No. 94001.A, determined that the employee was not subject to any prohibitions as to the first four (4) sites, because the New Homes For Chicago program was operated out of a different department,	prohibition; participated personally and substantially in the subject matter; business transaction involving the City; contract management authority; definition of subject matter; real estate sites; parcels; New Homes for Chicago; redevelopment proposal; preliminary evaluation phase; RFP; request for proposals; definition of subject matter; assist or represent; subject matter of each project is the constructions and sale of particular single family homes on specified sites in accord with the requirements of the New Homes for Chicago Program; met with developers; communicate certain requirements the City has for redevelopment
		operated out of a different department, and the employee had not worked on it previously, nor on the proposed sites, but was subject to a one year subject matter prohibition as to the fifth site, because the employee had worked on previous plans involving this site. Note: the Board applied the term "subject matter" in this case to mean the constructions and sale of single family homes on specified sites, that is, as the particular redevelopment project on particular sites.	requirements the City has for redevelopment of the area; reviewed a proposal; have an understanding of the City's position on various issues critical to whether a development goes forward
96002.Q	Outside Employment	A City employee was advised that the Ordinance did not prohibit the employee from teaching a class offered at the City	

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/96002.pdf		Colleges, because the class was unrelated to the operation or business of the City, and the employee had no authority to make or participate in decisions that could affect City Colleges, and because the students would not receive any advantages in dealing with the City. The employee was advised of the standard restrictions concerning second jobs.	information or advantages in dealing with the City; money for advice; accept anything of value in return for giving advice or assistance on matters concerning the operation or business of the City; give student an advantage with respect to programs or loans
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/96005.Q.pdf	Gifts	A high ranking City employee was advised that the Ordinance did not prohibit applying to a university for a corporate-sponsored fellowship for senior executive in state and local government, and accepting associated expenses, as the fellowship was related to the employee's official responsibilities and the expenses were furnished by the sponsor.	•
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/96006.Q.pdf	Outside Employment	•	matters concerning the operation or business
96007.A  https://www.chic ago.gov/content/	Post-employment	The Board advised a departing City employee that, because the employee had not identified any specific	Post-employment; one-year subject matter prohibition; participated personally and substantially in the subject matter; business transaction involving the City; contract

dam/city/depts/et hics/general/AO PostEmploy/9600 7.A.pdf		proposed post-City employer might ask the employee to work on, the Board could not make specific determinations, and used strong cautionary language to the employee that, even though the employee's work appeared to be clerical and administrative in nature, the employee had regularly attended senior management meetings affecting a wide range of departmental policies, and of the penalties and consequences to the employee and the new employer in the event of an Ordinance violation.	management authority; strong cautionary language; cancellation of contracts; affordable housing administrative and clerical
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO OutsideEmploym ent/96009Q.pdf	Representation of Other Persons; Non-profit Board Service; Outside Employment	A City employee was advised that the Ordinance did not prohibit the employee from serving as an unpaid director of a non-profit organization, but that there were several restrictions on the employee's conduct, both in City service and as an outside board member, including the prohibition on representing the organization in any transaction before a City agency, and fiduciary duty.	Non-profit board of directors; non-profit board service; not-for-profit; representation of other persons; making personal appearances or telephone calls to other City officials or employees on another's behalf; recuse; recuse at both ends
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO SFI/9601 0.E.pdf	Statements of Financial Interests	A City employee was advised that appointees to the Lending Advisory Committee were not required to file	Statement of Financial Interests; solely advisory with no authority to enter into contracts or make expenditures; Lending Advisory Committee; Department of Housing
96013.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO	Financial Interest in City Business	•	Prohibited financial interest in City business; training contract; financial interest in the name of another; business ownership; contract, work or business of the City; violation; entitled to receive money or compensation; City contract

InterestCityBusin ess/96013.Q.pdf		financial interest in a City contract, subjecting the employee to sanction,	
		including discharge; the opinion recommended that the contract not be awarded.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/9601 5.A.pdf	Post-employment	This is a significant, precedential case. The Board determined that a departing City employee was not prohibited from working for a developer under contract with the CHA and from assisting the developer in acquiring parcels and refining the overall design of the sites, even though these were business transactions involving the City, as the City would sell some of the parcels, and review design plans for some units and proposed modifications to infrastructure, like streets and curbs. But the Board based its determination on the conclusion that the subject matters of each transaction were different: the acquisition of parcels in each of these areas of the City and their development into housing units for the CHA – specific developments on specific sites. See also Case nos. 96001.A, 96024.A, and 96031.A.	Post-employment; one year subject matter prohibition; participated personally and substantially in the subject matter; business transaction involving the City; contract management authority; CHA; Chicago Housing Authority; specific geographic areas; narrow reading of subject matter; definition of subject matter; real estate; affordable housing; specific development; scattered sites; acquisition of parcels; City review of plans; modification to existing infrastructure such as streets and curbs
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO ConflictOfInteres t/96016.Q.pdf	Conflicts of Interest/Improper Influence; Financial Interest in City Business	This is a significant, precedential case. A City employee who owned 350 shares of Ameritech common stock (which was publicly traded), valued at about \$20,000, and represented less than 1% of the company's outstanding common stock, was advised that the Ordinance did not prohibit the employee from participating in a review of City licenses of an Ameritech subsidiary, because the shareholdings did not constitute an economic or financial interest in the company.	conflict of interests; ownership of common stock; publicly traded company; business relationship creating a financial interest; dividends; economic interest; National Securities Exchange; shareholder; 350 shares; financial interest

#### 96017.Q

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO ConflictOfInteres t/96017.Q.pdf Representation of Other Persons; Elected Officials; City Property; Fiduciary Duty

An alderman was advised that the Ordinance did not prohibit the alderman from writing a letter to the Department of Housing on behalf of a City employee, stating that the alderman supported the employee's application to the Department Housing a City employee's participation in the City's Abandoned Property Program, as long as the did alderman not receive anv compensation for this representation. The opinion notes that the alderman had a responsibility to act in the best interests of his or her constituents, and the alderman believes that the employee's development proposal would benefit the ward. The opinion does not specifically state whether the City employee was a constituent, but the proposed real estate development was located in the alderman's ward

This is a significant, precedential case. An alderman was advised that the Ordinance did not prohibit the alderman from writing a letter to the Department of Housing on behalf of a City employee, stating that the alderman supported the employee's application to the Department of Housing a City employee's participation in the City's Abandoned Property Program, as long as the alderman did not receive any Alderman; aldermanic authority; fiduciary duty; letter of recommendation; good faith belief; act in the best interests of constituents; may not accept compensation; Department of Housing; letter of aldermanic support; any elected official from appearing without compensation on behalf of his constituents in the course of his duties as an elected official; constituent services; real estate proposal located in the ward; abuse of authority; alderman did not receive any

## 96018.Q

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin ess/96018.Q.pdf Financial Interest in City Business

This is a significant, precedential case. A person serving part-time for the City asked whether the Ordinance would prohibit applying for a receiving more than \$5.000 from a City loan program. The individual signed a letter of understanding with the City, according to which the position came with no City benefits and was not appointed to a position in the City. The person was advised that this position was one of a City contractor, not a City employee, and, while various prohibitions in the Ordinance apply to City contractors, the financial interest in City business provision did not apply – it applies only to City employees – thus applying for or Financial interest in any contract, work or business of the City; City loan; City grant; \$1,000 limit; \$5,000 limit; City contractor; prohibitions applicable to City contractor; City contractor not prohibited from having a financial interest in City business; entitled to City benefits; what is a City employee; criteria for distinguishing between City employees and City contractors; compensation and benefits; independent contractor

96020.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/96020.Q.pdf	Travel	receiving a loan from a City department was not prohibited. The opinion contains a discussion of what makes a person a City employee versus a City contractor. A bureau chief was advised that the Ordinance did not prohibit four employees from accepting reasonable travel expenses to attend a working seminar at the company's manufacturing facility.	Business travel; reasonable travel expenses; facility or plant visit; expenses not paid to influence the employee's official City actions or decisions;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/96022.pdf	Sister Agencies; Financial Interest in City Business; Outside Employment	A City employee was advised that the Ordinance did not prohibit the employee from owning or operating a concession business, or from applying for and receiving and operating a concession at Navy Pier. Because Navy Pier is owned and operated by the Metropolitan Pier and Exposition Authority, which is not a City agency, this would not constitute a prohibited financial interest in City business.	Financial interest in City business; financial interest in sister agency contract; not a City agency; MPEA; Navy Pier; concession; concession contract; sister agency; CTA; Chicago Park District; Chicago Public Schools; outside business ownership; outside employment; Metropolitan Pier and Exposition Authority
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/96023.Q.pdf	Gifts	A City employee was advised that the Ordinance then in effect did not prohibit acceptance of an award, judged by a merit committee, and an obelisk, certificate and money that went with it. Note: pursuant to 2012 amendments to the Ordinance, the monetary award would be prohibited.	Award for public service; cash; cash equivalent; gift card; non-cash; monetary award; plaque; certificate; obelisk; acrylic paperweight; trophy
96024.A <a href="https://www.chicago.gov/content/dam/city/depts/et">https://www.chicago.gov/content/dam/city/depts/et</a>	Post-employment	A former City planner took a position with a real estate developer to work on three (3) projects, two (2) involving the CHA and the third involving a City affordable housing program. The Board determined	Post-employment; one year subject matter prohibition; participated personally and substantially in the subject matter; business transaction involving the City; contract management authority; CHA; Chicago

hics/general/AO PostEmploy/9602 4.A.pdf		that, although the employee had not been involved in one (1) of the CHA projects or the City program, no prohibitions applied, but, as to the second CHA project, the employee had worked on the sale by the City of 87 parcels for it, and was subject to a one year subject matter prohibition as to this project, and finally, a permanent prohibition as to any proceedings concerning the sale of these 87 parcels from the City to the developer. See also Case Nos. 96001.A, 96015.A, and 96031.A.	Housing Authority; sale of parcels by the City; affordable housing; market-rate housing; RFP; request for proposals; redevelopment project; City Council's Housing and Real Estate Committee; participate in general policy decisions; assist in selling City-owned real estate; acquire land; compile a list of parcels; list all available parcels zoned for residential use; prepared an ordinance package for the Office of Intergovernmental Affairs; testify at Committee hearing
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/96025.pdf	Outside Employment	This is a significant, precedential case. A City employee serving as a computer graphics technician was advised that the Ordinance did not prohibit outside employment as a concrete technician, performing material testing on concrete and asphalt intended for use in road construction. The outside employer would be a subcontractor on City and other governmental agencies' contracts, but the employee was not in a position in the employee's City job to make or influence decisions affecting the company or any City contracts on which it may subcontract. The employee was advised of all of the relevant prohibitions, including the prohibition on soliciting or receiving anything of value in return for giving advice or assistance on matters concerning the operation or business of the City.	second job with a City contractor; representation of other persons; standard outside employment restrictions; money for advice; solicit or receive anything of value in return for advice or assistance concerning the operation or business of the City; outside
96026.Q https://www.chic ago.gov/content/	Travel	A City employee, an urban planner, was advised that the Ordinance did not	Business travel; reasonable travel expenses; sponsor of the event, appearance of ceremony; expenses not paid to influence the

dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/96026.Q.pdf		conferences, each related to official City business, because the expenses were reasonable, not paid to influence the employee's officials City action, and furnished by the conference's sponsor.	employee's official City actions or decisions; professional conference
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/96027.pdf	Outside Employment	A City employee was advised that the Ordinance did not prohibit outside employment as a sales consultant, selling artistic products and wares at shows and fairs, for a commission. The employee was advised of the standard restrictions on outside employment, including the prohibition on conducting an outside job while on City time or on City property, and on using the employee's City title for private purposes.	Outside employment; outside employment; dual employment; second job; salesperson; sales consultant; art fairs and shows; conflict of interests; representation of other persons; standard outside employment restrictions; City compensated time
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/96028.pdf	Outside Employment	A City employee was advised that the Ordinance did not prohibit outside employment as a sales consultant, selling artistic products and wares at shows and fairs, for a commission. The employee was advised of the standard restrictions on outside employment, including the prohibition on conducting an outside job while on City time or on City property, and on using the employee's City title for private purposes.	Outside employment; dual employment; second job; salesperson; sales consultant; art fairs and shows; conflict of interests; representation of other persons; standard outside employment restrictions; City compensated time
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin ess/96029.Q.pdf	Financial Interest in City Business	This is a significant, precedential case. A City employee was advised that the City should not enter into a contract with a joint venture, the 50% partner in which was a security company that was 50% owned by	security contract; joint venture; partnership; financial interest in the name of another; business ownership; contract, work or business of the City; security services; violation; entitled to receive money or

96030.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-14- 12/96030.Q.pdf	Post-employment	allowable under the Ordinance and would amount to a prohibited financial interest in a City contract when the parties enter into the contract. See also Case No. 04049.A. This is a significant, precedential case that follows the reasoning of Case No. 94001.A. A departing City employee was advised that: (i) because all Plan Commission proceedings constituted administrative proceedings involving the City, and the employee's work involved all project submitted to the Plan Commission, the employee participated personally and substantially in all proceedings submitted to or considered by the Plan Commission during City service, and was permanently prohibited	prohibition; participated personally and substantially in the subject matter; business transaction involving the City; contract management authority; definition of subject matter; obtaining building permit; planned developments; lakefront developments; Plan Commission; parcel or site; particular development; Zoning Board of Appeals; Building Board of Appeals; judicial or administrative proceeding involving the City; participated personally and substantially in an administrative proceeding involving the
		from assisting or representing a new employer or client on any such proceeding or a particular development proposal or project that was the subject of the proceeding, even if the project would later involve the Zoning or Building Boards of Appeal; (ii) the employee had not participated personally and substantially in obtaining building permits for new projects that did not involve the Plan Commission, and no prohibition extended to this work; (iii) the employee was subject to a one year prohibition as to new planned and lakefront developments to the Plan Commission.	, c
96031.A  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO	Post-employment	This is a significant, precedential case. The Board determined that: (i) a departing City employee was not exempt from the Ordinance's post-employment provisions, even though the new employer was a non-profit arm of the CHA, because the	Post-employment; one year subject matter prohibition; participated personally and substantially in the subject matter; business transaction involving the City; contract management authority; government to government exception; no waiver authority;

# PostEmploy/9603 1.A.pdf

Board had no ability to issue waivers, and the Ordinance did not imposed a "government-government" exception; (ii) the CHA-related transactions constituted business transactions involving the City. because the City would convey land, and may negotiate or approve agreements. and its involvement in the larger transaction would be substantial, and directed toward City actions, or its parameters are set by the City's role, though organizational responsibilities, like hiring staff, preparing budgets, and dealing with CHA residents, were not transactions involving the City; (iii) the subject matters or the transactions was the planning and constructions of replacement units that were part of specific redevelopment projects; (iv) the employee was prohibited for one year from assisting or representing a new employer or clients on redevelopment in a Citv Redevelopment Plan Conservation Plan; (v) the exercised contract management authority over one specific redevelopment plan, but not over a separate understanding.

in the City's best interests; CHA; Chicago Housing Authority; what is a business transaction involving the City; City involvement is substantial; directed toward City action; hiring staff; internal corporate matters not a business transaction involving the City; Redevelopment Plan; Conservation Plan; affordable housing; replacement units; CHA residents

#### 96032.A

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Fiduciar yDuty/96032.A.pd Fiduciary Duty; Representation of Other Persons; Non-profit Board Service; Outside Employment This is a significant, precedential case. The Board determined that a high ranking City employee was not prohibited from serving, without pay, on the advisory board of a non-profit residence for women, or from using the employee's City title and name on the organization's letterhead stationery and other

See also Case Nos. 96001.A, 96024.A,

and 96024.A.

case. Use of City title; benefit a third party; remuneration from board service; from organizational letterhead; fundraising; wisory women's organization; fiduciary duty; use of name on outside letterhead or stationery; s City representation of other persons; policy issue; ation's non-profit; not-for-profit; social service other organization; City's best interests; promoting

documents that list the board members. even if used for fundraising purposes, and even if the employee's City office created City policy and managed the legislative agenda in this area. However, the Board set out a test for whether employees' or officials' use of their City title in promoting an outside organization is allowable under the fiduciary duty provision: (i) will the employee or official receive any remuneration; (ii) would there be any use of City time or resources; (iii) would the use of the title be consistent with the employee's job responsibilities complement and further City goals. The Board also reminded the employee of the prohibition representing the on organization in anv non-ministerial transactions before a City agency

an outside organization; consistent with the mission of the City department; public hearings; private real estate development transactions

## 96036.A

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/9603 6.A.pdf

# Post-employment

This is a significant, precedential case. First, the Board issued an opinion to a current department head, who had requested the opinion regarding postemployment restrictions imposed on a recently departed high ranking employee in the department. The Board determined that a recently-departed high ranking City employee who had taken a position with a local cable TV producer as its Director of Human Resources/Governmental Compliance was subject to serious postemployment restrictions: (i) the former employee exercised contract management authority with respect to the employer's cable franchise new agreement, by drafting it, supervising cable system operators' performance

Post-employment; one year subject matter prohibition; participated personally and substantially in the subject matter; business transaction involving the City; contract management authority; drafting cable franchise agreement; internal company activities; human cable resources; franchisee; cable; Cable Ordinance; Cable Communications Ordnance; non-exclusive franchises; personnel administration; new business opportunities: federal Telecommunications Act of 1996; Illinois Cable Television Association: federal Cable Communications Act of 1984; workplace claims: discrimination monitoring compliance; leased access; municipal utilization; Government Compliance; Human Resources; assist or represent; behind the under it, helping to coordinate the transfer scenes; permitted internal corporate activity

of the license to another franchisee, and other activities. and was permanently prohibited from assisting or representing the new employer on it, including advising it "behind the scenes," or helping to resolve disputes with the City arising from it; and (ii) because the former employee personally was and substantially involved in the subject matter of the City's regulation of cable franchises, was prohibited for one year from assisting or representing the new employer with respect to renewing franchises, or advising it in connection with legal actions or claims involving the City's Cable Ordinance.

The opinion also addresses internal company activities that are not prohibited: these prohibitions did not extend to activities that are no so interrelated to the new employer's City business, including personnel administration responsibilities, relationships with outside attorney and insurers, complying with federal laws and regulations, serving as a liaison to the Illinois Cable Television Association, or matters involving leased access procedures and users, except as the company's City franchise agreement.

96037.Q

https://www.chic ago.gov/content/ dam/citv/depts/et hics/general/Dec

Post-employment

A former City employee, now working as a bank Vice President, was advised that the post-employment prohibitions did not restrict this work. The employee's post-City bank work involved financing real estate development in the Chicago region, which required no City action; the project; contract management authority;

Post-employment; one-year subject matter prohibition; Bank; affordable housing; new employer had transactions before the former employee's City department; loan committee; development proposals reviewed by the City; multi-unit housing; residential development

k%20Chairs/4-14- 12/96037.Q.pdf		employee's City work had involved development of affordable housing. The bank had had two transactions pending in the employee's department at the time the employee left City service — the employee was advised that, as long as the former employee did not work on these matters, the employee would be in compliance with the Ordinance.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/960 38.A.pdf	Financial Interest in City Business	A City employee was advised that, in certain situations, City employees may serve as subcontractors providing security services on a prime contractor's City contract. The opinion cites several older cases, and discusses factors such as the source by which the subcontractor's salary was paid, who hired the subcontractor and what kind of decision-making role, if any, the City had in the hiring process, specifically, Case No. 93033.A, stating that there the Board concluded that the City employee may have had a financial in the general contractor, but not in City business by virtue of this subcontract. In this case, the conclusion was based on the fact that the prime contractor chooses its own security subcontractor, as stated in its contract, and directly pays the subcontractor. The opinion states explicitly that it is not intended to apply to all subcontracting arrangements on City contracts, and not control those where general contractors identify subcontractors on bid documents	business; subcontractor; security services; named subcontractor; disclosed subcontractor; City's authority to approve or
96041.E	Statements of Financial Interests	to the City. See Case No. 93033.A.  The Board determined that the Chicago Workforce Board was not a City agency, and thus its members were not required	City agency; not a City agency; Workforce Board; Private Industry Council; created under the authority of state and federal law;

https://www.chic ago.gov/dam/city /depts/ethics/ger eral/AO SFI/9604 1.E.pdf	to file a Statement of Financial Interests. The opinion focused on the fact that the Board was created under the authority of the State of Illinois, in fulfillment of the federal Job Training Partnership Act, and that is members, while appointed by the Mayor, were not subject to City Council confirmation, and because the Board replaced the Private Industry Council, and was funded primarily through state and federal sources, and not created by City ordinance.	confirmation; funded primarily through state
https://www.chicago.gov/content/dam/city/depts/ehics/general/AOPostEmploy/960/2.A.pdf	The Board determined that a former high ranking City employee, who had taken a position with a computer consulting firm that had two City contracts, exercise contract management authority with respect to one of them, which was to manage work performed by skilled trades- and maintenance people, and manage inventory information, by preparing the RFP/RFQ, reviewing responses submitted, and negotiating the contract (even though it had not been finalized on the employee's last date of City service, but, in contrast, but, in contrast had not been personally and substantially involved in the other or in its subject matter, which was to manage the dispatch of emergency personnel, verify id-badging, and monitor access at several major City facilities. The case contains good descriptions of what it means to exercise contract management authority, and to be or not to be involved personally and substantially in the subject matter underlying a City contract.	Post-employment; one year subject matter prohibition; participated personally and substantially in the subject matter; contract management authority; computer programming; direct day-to-day computer operations; controlling emergency and security operations; administrative network; MIS; design a project; manage work performed by skilled trades- and maintenance people; manage inventory information; RFP; RFQ; reviewing responses; negotiating a City contract; contract not yet finalized on the last day of City employment; id-badging; computer-aided dispatch; request for proposals; request for qualifications

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/96043.pdf	Outside Employment	A City employee was advised that the Ordinance did not prohibit the employee from serving as a paid member of an ad hoc committee of another government agency in Cook County that was responsible for interviewing that agency's employees as part of the promotion process. The City employee worked in a bureau that informed the other government agency of repairs that might be necessary to that agency's infrastructure. The City employee was advised of the standard restrictions on outside employment, including if appropriate, the requirement to disclose this on the Statement of Financial Interests.	Cook County governmental agency;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/96046.pdf	Outside Employment	A City employee was advised that the Ordinance did not prohibit the employee from teaching a class on a certain kind of property inspection, even though the employee had previously worked in the department that performed these inspections. The employee was asked to teach training courses in this type of inspection, project management, and risk assessment, all courses required for those who apply to the State for a license, as well as by the Environmental Protection Agency and the Department of Housing and Urban Development. Students in these courses are typically enrolled by their employers, who pay their tuition. None of the employee's students would be City employees. The opinion is based on the fact that, in this teaching, the employee would not be giving students an unfair advantage in dealing with the City,	teaching; inspections; EPA; HUD; property inspection; course required for State licensure; licensing; no City employees as students; course could not give students an unfair advantage in dealing with the City; the teacher would not be in a position to make decisions about current or former students in his or her City job; money for advice or assistance; intended meaning of the money for advice provision; solicit or accept anything of value in return for advice or assistance concerning the operation or business of the

		or where the teacher would be in a position to make decisions about students or former students in his or her City job. The employee was advised of the other relevant restrictions concerning outside employment.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/96047.Q.pdf	Travel	A City librarian was advised that nothing in the Ordinance prohibited the librarian from accepting a study of Northern Ireland's library collection, travel expenses to be paid by British Council, which had no business before the City.	Travel expenses; Northern Ireland; entertainment; meals; refreshment; British Council; librarian; tour of library facilities
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/9605 2.A.pdf	Post-employment	This is a significant, precedential case. The Board determined that a former employee, a Project Manager, who had taken a position with a real estate consulting firm that had one City contract to prepare redevelopment plans for potential TIF (tax increment financing) districts, and draft eligibility studies for potential TIF districts, and sought another such contract, had not exercised contract management authority with respect to either and thus was not subject to a permanent prohibition as to them (but had exercised contract management authority with respect to agreements not at issue in the opinion) but was subject to a one year subject matter prohibition as to assisting or representing the firm as to: TIF redevelopment contracts, but not as TIF planning and eligibility studies. The Board concluded that work associated with the TIF planning phase constituted a separate subject matter from the TIF	Post-employment; one year subject matter prohibition; participated personally and substantially in the subject matter; contract management authority; TIF; tax increment financing districts; planning phase; redevelopment phase; TIF eligibility studies; preparing potential TIF area redevelopment plans; Project Manager; community outreach activities; creation of TIF districts; TIF consultants; CDC; Community Development Commission; RFQ; request for qualifications; subject matter; negotiated redevelopment agreements; state guidelines;

ago.gov/content/dam/city/depts/et hics/general/Boar d%20of%20Electi ons%20Commiss ioners/96054Q.pd f  97001.Q  https://www.chic ago.gov/content/dam/city/depts/et hics/general/Opin ions%20involvin g%20%22Sister%20Agencies%22/97001.q.pdf	Sister Agencies; Outside Employment	Ordinance prohibited this person's representation of clients before the Illinois Industrial Commission, because the officer was not a City employee or a City contractor but, rather, a CBEC contractor), and thus not subject to the Ordinance, as the CBEC is not a City agency for purposes of the Ordinance.  Staff advised a City employee that the Ordinance did not prohibit the employee from contracting with the Chicago Public Schools/Board of Education (CPS/BOE), or the Cook County Forest Preserve District or Chicago Park District, sister agencies of the City, to create and produce a cable TV programs. These are not City agencies for purposes of the Ordinance and therefore, the Ordinance prohibition against City employees having a financial interest in the work of the City did not apply. The employee was also advised that the conflict of interests and improper influence provisions did not apply here either, as the employee was not in a position to influence the City in its dealings with the CPS/BOE. The employee was advised of all of the	Outside employment; second job; Chicago Public Schools; Board of Education; School Reform Board of Trustees; sister agency; financial interest in a contract, work or business of the City; Cook County Forest Preserve District; Chicago Park District; Personnel Rules; not a City agency
97004.Q	Financial Interest in City Business	restrictions pertaining to outside employment.  A City employee was advised that the correct way to calculate the employee's interest in a \$225,000 second mortgage	Financial interest in City business; refinancing of a City loan; housing; real estate; redevelopment; co-owner; limited

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin ess/97004.Q.pdf		loan from or administered by a City department is to calculate the percentage of the employee's ownership interest in the person or entity with the loan, multiplied by the total amount of the loan. In this case, a City employee owned1.91% of a company. The company wanted to refinance the loan. Although the refinance would increase the City's risk, the City would not provide any new funding. The employee was advised that the Ordinance did not prohibit the refinancing because the employee's interest in the original City loan was less than \$5,000, and the refinancing would not increase the outstanding amount so the employee would not have a prohibited interest in City business.	•
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO SFI/9700 5.E.pdf	Statements of Financial Interests	Violence Advocacy Coordinating Council	Coordinating Council; required to file a statement of financial interests; City agency; solely advisory; authority to make binding decisions, to enter into contracts, or make
97008.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO ConflictOfInteres t/97008.Q.pdf	Conflicts of Interest/Improper Influence; Elected Officials	The Board advised an alderman that applying for and receiving a tax credit from the Illinois Housing Development Authority for property the alderman owned, located in the City, would not violate the Ordinance. This is not	Alderman; same rights as any private property owner; acting as a private citizen; use of City title or position to influence City decisions or other City officials or employee for private purposes prohibited; tax credit; application for tax credit; State of Illinois Housing Development Authority; property located in the City; owned by an alderman;

	This is a significant, precedential case,	Financial interest; contract, work or business
Campaign Financing; Elected Officials	to come before the City Council, and thus would not constitute a prohibited financial interest in City business; it would also not violate the conflict of interests or improper influence, provided the alderman did not use or attempt to use the aldermanic position or title to influence other City personnel whose letters or certifications would accompany the application. The opinion states that "as you have described it, your involvement with application. It is staff's opinion that as long as you do not use of attempt to use your City position to influence the actions or decisions of the City officials whose letters and certifications will accompany your application, these provisions do not prohibit you from seeking or obtaining those letters and certifications."  An alderman was advised that the Ordinance did not prohibit the alderman's authorized political committee from accepting two (2) checks from a married couple totaling more than \$1,500 in the same year (because neither spouse was doing nor seeking to do business with the City or its sister agencies), nor a third check, made out to the alderman's congressional political committee, but that this third check was governed by relevant federal election law. The alderman was advised to contact the Federal Election Commission as to the third check's acceptability.	paid for with federal funds; administered by the Illinois Housing Development Authority; Department of Housing; Certification of Consistency; IHDA; IHDA-mandated plan;  Alderman; candidate for Congress; political contributions; campaign contributions;

/depts/ethics/gen eral/AO Interest CitvBusiness/970 10.A.pdf

to lease a vacant lot owned by the City, financial interest in the name of another; and would pay the City over the four-year lease term. The City employee's share of the lease payments would be \$3,800 over the four-year term; the Board determined that this did not constitute a prohibited interest in City business, because the interest was worth less than \$5,000.

financial interest in the person versus financial interest in the person's City work, contract or business; Statement of Financial Interests

The Board also determined that having an ownership worth more than 10% of a person (any business entity) gives the owner a financial interest in the business - which is important for disclosure purposes of the Statements of Financial Interests – but not necessarily in the company's/person's City business, as that can be determined only by doing the math. Note: in 2012, the definition of financial interest became simpler for ownership of entities other than through common stock of publicly traded It is now \$1.000 for corporations. determining whether one has a financial interest in the person or whether one has a financial interest in the person's City work, contracts or business - the formula is still that of multiplying ownership interest by gross amount of City contract, work or business.

97011.Q

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO **InterestCityBusin** ess/97011.Q.pdf

**Elected Officials: Employment of** Relatives or **Domestic Partners**  alderman was advised that: (i) the Ordinance did not prohibit the alderman from leasing space for the aldermanic office from a relative of one of the alderman's staff members, as the staffer would not have any monetary interest in the lease or landlord, nor receive any agency; contingent

This is a significant, precedential case. An Alderman; property owner; lease of City office: relative of aldermanic staff: City Council staff; financial interest in a contract, work, or business of the City; no monetary interest in the transaction: fair market value transaction; federal program administered by the City; potential lease; City delegate

97013.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/97013.Q.pdf	Gifts	income from the lease, nor was the staffer involved in negotiating, signing or managing the agreement, and the lease would be at fair market value; and (ii) the Ordinance did not prohibit the alderman from selling a building the alderman owned to a persons who might lease it to a social service organization that would make all lease payments under a federal program administered by the City's Department of Human Services (now Department of Family & Support Services), because the alderman would not be party to the potential lease, nor did the alderman have any involvement in discussions about the potential lease, nor was the buyer's obligation to purchase the building contingent on the signing of the lease or the buyer's continued receipt of lease payments. The alderman was advised not to take any actions or make any communications to facilitate the potential lease.  Representatives of an association were advised that offering gifts, including cash, to City employees, is strictly prohibited, though non-cash of up to \$50 were technically allowable from a single source, and that violations of these restrictions could jeopardize the organization's position with the City.	
97014.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec	Travel	A high ranking City employee was advised that the Ordinance did not prohibit departmental employees from accepting reasonable travel expenses to attend a one-day technical conference to provide access to recent product	educational travel; purchasing decision; evaluation of products; recent development; laboratory demonstrations; reasonable travel

<u>k%20Chairs/4-15-</u> <u>12/97014.Q.pdf</u>		developments and laboratory demonstrations to aid in purchasing decisions; the expenses were offered by the manufacturer of the products.	
97018.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/97018.Q.pdf	Travel	A high ranking City employee (bureau chief) was advised that the Ordinance did not prohibit three (3) bureau employees from accepting reasonable travel expenses for travel to a vendor's manufacturing facility to witness on-site testing of equipment manufactured for the City; the City contract provided explicitly for this travel at the vendor's expense.	Travel as provided by City contract; on-site testing at manufacturer's facility; paid for by a vendor; per contract
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/970 19.A.pdf	Outside Employment; Financial Interest in City Business; Conflicts of Interest/Improper Influence	This is a significant, precedential case. The Board determined that a City employee who owned an M/WBE-certified company and desired for the company to be named as a subcontractor on a prime contractor's City contract would be subject to Ordinance's prohibition on having a financial interest in any City contract, work or business, because: (i) the company would be part of the City's consideration of the contract bid; and (2) the listing of the firm on the contract/subcontract bid would give the employee a "property interest" in the City contract.	Financial interest in any City contract, work or business; subcontractor; named in the bid; prime contract; MBE; WBE; property interest in the City contract; financial interest in the name of another
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO- City%20Owned% 20Property/97020 Q.pdf	City Property	A citizen who filed a complaint was advised that the complaint did not provide facts sufficient for the Board to investigate, but was also advised that the Ordinance prohibits City employees or official from using City equipment, personnel or supplies for an unauthorized purpose, for example, their own personal benefit or private gain. The citizen was also advised that the complaint could be	commence and investigation; reasonable cause to commence an investigation; City owned property; personal gain; unauthorized

		refiled and would be reconsidered if additional facts were provided.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO ElectOfficials/970 21.Q.pdf	Fiduciary Duty; Representation of Other Persons; Non-profit Board Service; Elected Officials	This is a significant, precedential case. An alderman was advised that, while nothing in the Ordinance prohibited serving as an unpaid board members of various organizations in the ward, such as a Chamber of Commerce, to do so could give rise to apparent, if not actual, conflicts, and to a situation in which the alderman's ability to represent constituents and exercise judgment free from commitments and obligations to an outside could be called into question. A City official is bound in the discharge of public duties to act in the best interests of the City; a board member of a non-City organization owes a similar fiduciary duty to the organizations; the alderman could be in a situation involving a conflict of loyalties. The agency could not recommend that the aldermen accept these positions. The opinion discusses specifically the alderman's fiduciary duty to the City and the prohibition on representing any third party before the City.	organizations located in the ward; Chambers of Commerce; non-profit board member; appearance of impropriety; perception of preferential treatment; fiduciary duty; representation of other persons; use of City property; confidential information; conflict of loyalties; recommend that the position be
97023.A  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/9702 3.A.pdf	Post-employment	The Board determined that a departing middle management employee, a contracts coordinator, did not prohibit the employee from taking a position with a vendor of the employee's department, but that the employee would be subject to a one year subject matter prohibition and did not exercise contract management with respect to this contract.	management authority; departmental vendor; computer systems for tracking geographic information; monitoring compliance; processing invoices already approved for

			helping a person to seek a contract as well as perform a contract
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/9702 5.A.pdf	Post-employment	The Board determined that a former high ranking City employee was prohibited for one year from representing a new employer or client in any business transaction involving the management of real estate at the City's airports, but not as to transactions involving the management or leasing of space at the airports for food, beverage or retail concessions. These are, the Board concluded, separate subject matters.	Post-employment; one-year subject matter prohibition; participated personally and substantially in the subject matter; food, beverage, and retail concessions; definition of subject matter; management of airport real estate; rental cars, ground transportation; skills and knowledge substantially different, different subject matter; separate subject
https://www.chic ago.gov/content/ dam/city/depts/et hics/qeneral/AO RepresentingOth ers/97026.A.pdf	Representation of Other Persons; Attorneys	This is a significant, precedential case involving attorneys new to City service from the private practice of law. Before entering City service, a City employee represented a client before a City Commission. The attorney had entered into a contingency fee agreement with the client which provided that the attorney would be paid a percentage of any award resulting from the claim (which has not yet been settled). The attorney asked whether the Ordinance being paid either:  (i) a percentage of the final award, or (ii) an estimated payment based on the hours she worked on the case. The question before the Board was whether either form of contingency payment violated the prohibition against an employee having an economic interest in the representation. The Board determined that it was not the intended meaning of the Ordinance to preclude an attorney in this situation from receiving payment for work completed "as long as the payment is based on the reasonable	formal or informal proceeding or transaction before a City agency; non-ministerial; economic interest in the representation; services performed prior to City employment; quantum meruit; fair value of legal services; contingent fee; contingent fee prohibited;

97027.Q  https://www.chic aqo.qov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/97027.Q.pdf	Travel		Business travel; reasonable travel expenses; test a prototype; company headquarters; seminar
https://www.chic ago.gov/content/ dam/city/depts/et	Gifts; Elected Officials	An alderman and a private business owner were advised that because the private business participated in a State program that required aldermanic approval for the business to receive	participating in a State program; reimbursement from the State; aldermanic approval; appearance of impropriety;

hics/general/AO GiftsTravel/97028 .Q.pdf		reimbursement from the State, that, if the business were to install a product valued at \$2,000 in the alderman's ward office, it would create the appearance of impropriety, and could not be recommended.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Employ Relatives/97030. CNS.pdf	Employment of Relatives or Domestic Partners	The Board advised a department head, who had forwarded an investigative report to the Board for a review and recommendation as to appropriate discipline, that, under the Ordinance then in effect, the Board could not recommend specific disciplinary sanctions, as that depended on the employee's record, and was the department head's decision. The Board agreed that a violation of the Ordinance occurred, specifically that an employee had exercised contract management authority over a contract with a firm that employed the employee's relative. The Board also stated that it has no jurisdiction to render decisions as to the City's Personnel Rules, and noted that the identity of all persons involved in the matter would be kept confidential by the Board, as required by law, though persons could waive their confidentiality.	jurisdiction; confidentiality; employment of relatives; nepotism; contract management
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO CampFin anacing/97032.A. pdf	Campaign Financing	This is a significant, precedential case. The Board determined that, for purposes of \$250 limitation on "cash" political or campaign contributions in the Ordinance, "cash" means currency, cashier's check, or money orders. It does not mean or include personal checks.	Campaign Financing Ordinance; cash, political contributions; campaign contributions; donations; currency

97034.Q  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO CampFin anacing/97032.A. pdf	Conflicts of Interest/Improper Influence; Elected Officials; Outside Employment	An alderman was advised that the Ordinance does not per se prohibit an alderman from having outside employment or business interests, but that there are numerous restrictions and obligations, most particular that a City Council member must disclose and abstain from voting on matters pending before the City Council if he or she has a business relationship with the person that has the matter pending.	outside employment; dual employment; outside employment; second job; business
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO ConflictOfInteres t/97036.Q.pdf	Conflicts of Interest/Improper Influence; Employment of Relatives or Domestic Partners	This is a significant, precedential case. A high-ranking City employee was advised that the Ordinance did not prohibit an executive search firm from being retained by the employee's department to assist in the hiring of another high-ranking City employee. An employee of the executive search firm who would work on the matter was married to a City employee. The opinion is based on the facts that: (i) the City employee whose spouse worked for the search firm did not have or exercise contract management authority, or, indeed, any authority, with respect to the hiring or work of the search firm; and (ii) the City employee had no monetary or financial interest in the firm or in the search matter itself, because the matter was related to the employee's spouse's independent occupation.	Employment of relatives; contract management authority; executive search firm; spouse's or domestic partner's independent occupation, profession or employment; no monetary or financial interest; nepotism
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Lobby/9 7037.A.pdf	Lobbyist Registration and Disclosure	The Board determined that the 1997 Ordinance amendments requiring lobbyists to disclose, on their activity reports, "an itemized list of every gift given to any official or employee of the City requires lobbyists to disclose, at a minimum: (i) the name of gift recipient; the	Lobbyist; lobbying; activity report; itemized list of every gift given to any official or employee; name of recipient; value of the gift; recipient's office or position

97053.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO- Attorneys/97053. pdf	Attorneys; Outside Employment	recipient's City office or position; (iii) a brief description of the gift; and (iv) the approximate market value of the gift.  A City employee was advised that the Ordinance does not, per se, prohibit City employees who are also attorneys from representing persons in legal matters, or from receiving payment for this representation, but that the Ordinance does prohibit City employees who are attorneys from representing or deriving income or compensation from representing any person other than the City in a transaction before a City agency, or from deriving or receiving compensation from representing any person in a judicial or quasi-judicial proceeding where the City is a party and the person's interest is adverse to the City's. The opinion also advises the complainant that any City department may impose rules or policies that are stricter than those in the Ordinance.	proceedings where the City is a party; interests adverse to the City; any informal or
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Employ Relatives/97054. A.pdf	Employment of Relatives or Domestic Partners; Relationship to Other Laws	This is a significant, precedential case. The Board agreed that a department's internal investigation showed that an employee had violated the Ordinance's employment of relatives provisions by signing missed punch report and vacation approval forms with respect to two of the employees' sons, and also agreed that the department's decision to bring the employee into compliance, such as a transfer, would be appropriate, and noted that a department could also impose rules or policies that are stricter than those in the Ordinance. The Board also determined that the Ordinance contains	Employment of relatives; nepotism; parent; son; signing missed punch report; approving vacation requests; employ; bring employees into compliance; discipline; department's authority to impose rules stricter than those in the Ordinance; no grandfather clause; longevity of a situation

		no "grandfather" clause, in other words, that situations in which there would have been a violation before the Ordinance's effective date in 1987 were not exempt from needing to conform to the Ordinance's requirement on the basis of their longevity. See also Case nos. 91088.I; 98045.A.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Lobby/9 7055.A.pdf	Lobbyist Registration and Disclosure	This is the first of several significant, precedential opinions in which the Board considered when building or permit expeditors are required to register as lobbyists. The Board determined that: (i) an expeditor who represents a client before examiners from the Department of Buildings by preparing and submitting permit applications, monitoring their progress, determining and accomplishing necessary plan corrections, and serving as the contract person in case of emergency is not lobbying; (ii) an expeditor who makes an appeal to the Building Board of Appeals or an application to the Committee on Standards and Tests on behalf of a client, and who acts in the context established hearing procedures in order to obtain an exemption from the building code, or receive approval for a plan, is also not lobbying; (iii) an expeditor who acts outside of these established procedures and whose actions are aimed at persuading or influencing the actions or decisions of City employees or officials, is lobbying; and (iv) an expeditor who appeals to the Building Commissioner to render an interpretation or decision	permit expeditors; what is lobbing; what is not lobbying; Building Board of Appeals; Bureau of Standards and Tests; Department of Buildings; plan examiners; acting within established procedures; hearings; monitoring

		concerning the building code is lobbying. <i>See also</i> Case No. 02013.A.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/97056.A.pdf	Post-employment	A former City employee who previously received an advisory opinion (97025.A) asked the Board again for advice regarding matters not addressed in that opinion. The Board concluded that the employee did not exercise contract management authority over any of the City's airport use agreements, as the employee did not assist the City in negotiating or drafting them and had no formal authority over any of the agreements as a whole. However, because the employee did have considerable involvement in the agreements' interpretation, the one-year subject matter prohibition did apply to work for a new client or employer as to these agreements, and, although the employee had contract management authority over some contracts, the permanent prohibition would not extend to new contracts, while other matters were not business transactions involving the City.	prohibition; participated personally and substantially in the subject matter; interpretation of agreements; day-to-day involvement; judicial or administrative proceeding; rental cars, rental care use agreements; Gary airport; "good neighbor delegation"; consulting services; airlines; Chicago-O'Hare International Airport Use Agreement and Facilities Lease; Chicago Midway Airport Use Agreement and Facilities
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO OutsideEmploym ent/97057.Q.pdf	Attorneys; Outside Employment	An employee relations supervisor, who was also an attorney, was advised of the relevant prohibitions on the outside practice of law while continuing in City employment. The opinion goes through each of the restrictions and is instructive.	Attorneys; outside employment; outside practice of law; outside employment; lawyers; real estate closings; representation of other persons; solicitation or receipt of money for advice or assistance concerning the operation or business of the City; conflict of interests; improper influence; City owned property; confidential information; lawyers; Personnel Rules; Illinois Rules of Professional Conduct
97060.Q	Gifts	A City employee asked whether, in light of recent amendments to the Ordinance, the	Gifts; sales promotions; Walt Disney's Magic Kingdom Club; extended to a market of

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15-12/97060.Q.pdf employee's City Disney's Magic Kingdom Club. The offer was extended to all organizations with more than 500 employees or members and entitled holders to a discount at Disney facilities. Relying on earlier cases, the rationale is that a sales promotion is an exchange transaction, not a gift, and was offered to City employees on the same terms as it was offered to everyone else similarly situated, and not made to influence any City governmental decisions or actions. Note: this sales promotion exception to the gift laws was added to the Ordinance as part of amendments effective in November 2012. See also Case 98048.Q.

employee's City department could similarly situated people; all organizations continue its membership in the Walt Disney's Magic Kingdom Club. The offer was extended to all organizations with City department

## 97061.A

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Fiduciar yDuty/97061Aredact.pdf Fiduciary Duty; Representation of Other Persons; Attorneys; Outside Employment This is a significant, precedential opinion, dealing with the restrictions imposed on the outside law practices of attorneys who are also City employees and officials.

The Board determined that there is no flat-out prohibition on City employees and officials who from having outside law practices. But there are significant, precedential caveats. Here the Board considered the request of a high-ranking City employee to work in an "of counsel" capacity a private law firm. It advised that, given the employee's high-visibility position, the employee should consider the possible appearance of impropriety of such conduct, and, as an Executive Branch employee, inform the employee's department head of the employee's actions. The Board also advised that

Attorneys; outside employment; outside practice of law; of counsel; outside employment; lawyers; real estate closings; representation of other persons; solicitation or receipt of money for advice or assistance concerning the operation or business of the City; conflict of interests; improper influence; City owned property; confidential information; lawyers; Personnel Rules; Illinois Rules of Professional Conduct

		there might be situations in which the City is not a party to a suit but has adverse interests to a client of the affiliated law firm; in such cases, the employee must enter into a fee-screening arrangement with the firm to ensure that no income or compensation is derived from such matters.	
https://www.chic aqo.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/9706 2.A.pdf	Post-employment	The Board determined that neither the permanent nor one-year prohibitions applied to a former City employee in the employee's new position, because the employee did not exercise management authority on any City contracts involving the new employer, and because the employee's post-City position involved a different subject matter than any in which the employee participated during City employment (namely, financing for social services agencies). The employee was involved in the development and financing of affordable housing.	Post-employment; one year subject matter prohibition; participated personally and substantially in the subject matter; housing tax credits; reviewing federal regulations; making recommendations regarding tax credit allocation; financial analyses of technical financing mechanisms; revenue bonds; Community Development Block Grants; seed money; non-profit developers; lending; non-profit social service agencies through Illinois; loans for development and construction of physical facilities; charter schools, childcare centers; community health care providers; residential special care facilities; evaluation of Facilities Rehabilitation Program; new loan resources; insurance companies; private foundations; put together and administer loans packages; contract management authority
97063.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO SFI/9706 3a.PDF	Statements of Financial Interests	This is a significant, precedential case. The Board determined that the duty of a City employee filing a Statement of Financial Interests to inquire about the spouse's or domestic partner's business interests, or the names of persons with whom the spouse's/domestic partner's employer does business (in order to answer specific questions on the form), depends on specific facts, and that the	Statements of Financial Interests; duty to inquire; actual knowledge; intent to mislead

duty to inquire arises only if a reporting individual has some reason to know the information requested. Here, the filing employee's spouse was employed by an organization that received City funding, but the spouse had no involvement with funding for the organization. Knowing merely that one's spouse works for an organization that receives City funding (and thus does business with the City) does not, by itself, create a reason for the filer to know the names of persons for whom the organization performed services and received over \$5,000, and whether those persons did business with the City or any sister agencies.

The Board stated that "if one lacks the information to respond to a question or part of a question on the Statement of Financial Interests, an intent to mislead could be inferred only if one knew or had reason to know the information one did

not provide."

Chicago Public Schools; Chicago Park District; Chicago City Colleges; Metropolitan Pier and Exposition Authority; professional, business or other services rendered to any person or entity doing business with: incomplete statement

#### 98001.Q

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO RepresentingOth ers/98001Q.pdf

Representation of Other Persons: **Elected Officials** 

This is a significant, precedential case. A Representation of other persons; aldermen; City employee was advised that the Ordinance's representation of other elected officials, in the course of representing their constituents, and City employees, in the course of their duties, may represent other persons proceedings before the requestor's City department, as lona as such representation is not specifically compensated. The opinion advised the develop employee to procedures whereby elected officials or City

aldermanic staff; represent, derive any income or compensation from the persons provision clearly provides that representation of; any formal or informal proceeding before a City agency; nonministerial; performing the duties of employment; appearing without compensation before any City agency on behalf of constituents in the course of duties as an elected official

00002 A	Financial Interest in	employees could identify themselves in the proceedings and explain the reason for their appearances.	Financial interact, probibited financial interact
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/980 03.A.pdf	Financial Interest in City Business	This is a significant, precedential case. The Board determined that a City employee did not have a prohibited financial interest in City business by petitioning the City to purchase (or "vacate") an alley adjacent to the employee's residence, even if the purchase price would be above the threshold for a financial interest in the purchase of property belonging to the City. The Board's holding was based on the definition of "financial interest," specifically that the vacation of alley, pursuant to the procedures described in the opinion, was available to all property owners in the City and thus constituted an "economic benefit provided equally to all residents of the City." See also Case No. 92016.A	Financial interest; prohibited financial interest in the sale or purchase of any property belonging to the City; vacation of an alley; real estate; vacant property; abutting parcel; any economic benefit provided equally to all residents of the City; purchase part of the public way; available to all property owners in the City; portion of the public way that abuts one's property; uniform procedure
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Employ Relatives/98007. A.pdf	Employment of Relatives or Domestic Partners	This is a significant, precedential case. The Board determined that a high ranking City employee, whose spouse was employed by a firm that prepared plans used by contractors that applied for permits issued by the employee's bureau:  (i) exercised contract management authority with respect to these permits, because of the employee's direct supervisory responsibility over the bureau that issued such permits, and thus and was prohibited from performing any work with respect to any permit applications on which the spouse's firm worked, or with whom or which the spouse's firm was contracting; (ii) was not prohibited from	supervising the issuance of permits; bureau chief; recuse; abstain; delegation of work or authority; responding to inquiries; discretionary judgment; RFQ; request for

working on or supervising the issuance of permits to sub/contractors that did not contract with the employee's spouse or firm; (iii) did not have contract management authority with respect to responding to inquiries in relation to preliminary reviews of proposed projects, which also involved review of design plans that might be prepared by the spouse's firm, because this review did not involve discretionary judgment, and could not reasonably be considered to be contract management authority; (iv) should recuse from any matters involving the spouse's firm while it employed the spouse in order to avoid even the appearance of impropriety; (v) would, if the employee accepted a promotion, then be in a position to have contract management authority with respect to the spouse's firms contracts with the department, including the formulation of requests for qualifications (RFQs), and would be prohibited from exercising that authority if the spouse were employed by or had contracts with the firm. (vi) In this case, recusing would not avoid actual violations in every instance, and it would create a situation of inherent conflict. because the employee would have management authority over that business by virtue of the employee's position; and it would also create an appearance of impropriety; and (vii) the Board also determined that, in two previous City positions, the employee had exercised contract management authority over retainer contracts the spouse's firm had

#### with the employee's department while the spouse was employed at the firm, and that these actions constituted Ordinance violations, but these violations were not ongoing and those contracts had expired, but the Board cautioned the employee as to the gravity of these violations. 98009.Q Conflicts of This is a significant, precedential case. A Outside employment; dual employment; Interest/Improper rank and file employee was advised that second job; working for a City contractor; wholly unrelated; money for advice or https://www.chic Influence: the Ordinance did not prohibit the ago.gov/content/ Sister Agencies: employee from accepting paid outside assistance; conflict of interests; improper dam/city/depts/et **Outside Employment** employment as a security guard with a influence; security guard; hics/general/Opin firm that had a contract with a City vendor buildings; sister agency buildings; work on a ions%20involvin to provide security at various City and vendor's City contract; use of City property; g%20%22Sister% sister agency buildings, even to work at confidential information: financial interest in **20Agencies%22/9** these particular buildings, as the any City contract, work or business 8009.a.pdf employee's position was unrelated to providing security. The company might decide in the future to seek direct City contracts. However, the employee was advised of the strict prohibitions that applied: (i) the money for advice restriction, which prohibited the employee from accepting anything of value for giving advice or assistance on City business unless it was wholly unrelated to

City-owned

the employee's City job; (ii) the employee could not represent the outside employer in any formal or informal transaction before the City; (iii) the employee could participate in or try to influence any City decisions that might affect or benefit the outside employer; (iv) the employee could not use City time or property or confidential information for this outside job; and (v) at all times owed the City a fiduciary duty. The case stands for the proposition that the Ordinance does not

		per se prohibit a City employee or official from having outside employment with City vendors or contractors.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/98016.pdf	Outside Employment	truck driver, was advised that the Ordinance did not prohibit the employee from having outside employment with a	assistance; conflict of interests; improper influence; motor truck driver; trucking firm;
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/980 17.A.pdf	Financial Interest in City Business	This is a significant, precedential case. The Board determined that a City employee had a prohibited financial	Financial interest in his own name or in the name of another; any contract, work, or business of the City; any interest of the spouse or domestic of an official or employee which interest is related to the spouse's or domestic partner's independent occupation, profession or employment; continue to perform occasional, unpaid services for the company; transfer of ownership; hold oneself out as a corporate officer, shareholder, or employee; test to determine whether a

		responded to inquiries from a federal	management of the spouse's or domestic partner's business; authorized to vote on corporate resolutions; exert legal or financial control over the company; sign checks;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/98018.pdf	Outside Employment	A City employee was advised that the Ordinance did not prohibit the employee from participating in an inspection of a facility in a foreign City; the employee's expenses and a \$100 honorarium being paid by the federal government, and the employee would use vacation or other person time for the trip. The employee was advised that this is in the nature of outside employment, and that the standard restrictions applied: fiduciary duty, confidential information, and use of City property, and that the honorarium would need to be reported to the Board. The opinion also states that giving advice or assistance about the City's own system would not constitute a violation of the Ordinance's "money for advice" prohibition, since the information would not give the recipient any unfair advantage in dealing with the City.	federal government; honorarium; inspection of a facility in a foreign City; money for advice; soliciting or receiving anything of value in return or exchange for information about the operation or business of the City; wholly unrelated; purpose of the money for advice prohibition; give the recipient an unfair advantage in dealing with the City
98020.A  https://www.chic ago.gov/dam/city /depts/ethics/gen	Post-employment	This is a significant, precedential case. The Board determined that a departing middle-management City employee, an engineer, was prohibited for one year from assisting or representing a new client or employer with respect to	Field construction supervision; coordination of field construction supervision; on-site inspections; construction contractors; RFQ; request for qualifications; early retirement; one year subject matter prohibition; participated personally and substantially in

### eral/AO PostEm ploy/98020.A.pdf

performing coordinating field or construction at particular City projects, because the employees work at these sites – coordinating field construction performed by other City employees and engineers from consulting firms hired by the City - constituted personal and substantial participation in the subject matter(s), which was these particular projects. The projects would completed within one year, so the Board did not need to address the permanent prohibition. The one-year prohibition thus extended only to particular sites or City projects, consistent with prior cases where a former City's employee's work was limited to particular sites or projects.

the subject matter; subject matter; consulting retainer contracts; site specific; engineering cases: construction cases: substantial work at particular sites; definition of subject matter

### 98021.A

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CitvBusiness/980 21-A.pdf

Financial Interest in City Business

This is a significant, precedential case. The Board determined, based on the totality of the circumstances and facts presented to it, that a City employee did not have a prohibited financial interest in a City work, contract or business, but that the employee's negotiation of a contract on behalf of one division of a company owned by the employee's spouse created the appearance that the company was not the spouse's independent, occupation, profession or employment. The City contract was with another division of the company. The employee transferred the employee's 50% ownership in the business to spouse six (6) years before and was not an employee or owner of the company, which had a City contract. About 3-4 times per year, responded to complaints: customer the Board

Financial interest in his own name or in the name of another; any contract, work, or business of the City; any interest of the spouse or domestic of an official or employee which interest is related to the spouse's or domestic partner's independent occupation. profession or employment; continue to perform occasional, unpaid services for the company; respond to a customer complaint; 3-4 times per year; transfer of ownership; hold oneself out as a corporate officer, shareholder, or employee; test to determine whether a business is the spouse's or domestic partner's independent occupation, profession or employment; transfer of ownership interest; totality of the circumstances: regular negotiation contract terms; participation in the operation or management of the spouse's or domestic partner's business; authorized to vote on concluded that this was not regular corporate resolutions; exert legal or financial

		enough to make the business not independent. The opinion contains a discussion of the factors that make a business "the independent occupation, profession or employment" of a spouse or domestic partner and discusses the four-pronged test.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/98023.pdf	Outside Employment	A department head was advised that a Deputy Commissioner was not prohibited from continuing outside employment that had been approved by previous department heads. The outside position was unrelated to any business of the City and located outside of the City. Both were advised of the standard restrictions, including use of City property or time, confidential information, conflict of interests and improper influence, and fiduciary duty.	Outside employment; approval by department head; Deputy Commissioner; conflict of interests; standard restrictions; fiduciary duty; use of City property or City time; improper influence
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Represe ntingOthers/9803 1-A-redact.pdf	Representation of Other Persons; Appointed Officials	The Board determined that the Ordinance generally did not prohibit a person from being appointed to serve on two different City boards or commissions, nor prohibit an appointed City official from serving on other, non-City boards or commission. But it also determined that an appointed official was prohibited from representing a non-City agency before a City agency, because the subject of that representation was not wholly unrelated to the official's duties for the City board on which the official served.	Representation of other persons; appointed official; City board or commission; contemporaneous service on another City or non-City board or commission; wholly unrelated; federal board or commission; state board of commission; Empowerment Zone Council; Enterprise Community Coordinating Council; urban renewal; conservation plans; Community Development Commission; CDC
https://www.chic aqo.gov/content/ dam/city/depts/et hics/general/AO	Travel	A City department was advised that two (2) of its employees could accept reasonable travel expenses to a vendor's facility to inspect a prototype refuse truck to ensure it met City specifications before	Travel; business travel; inspect a prototype truck that the City has purchased; refuse trucks; standard practice in contracts of this type; meets specifications; necessary, not just a matter of convenience; before full-scale production begins; vendor's headquarters

GiftsTravel/98032 .Q.pdf		the truck was put into full-scale production.	
98033.Q	Outside Employment	A rank and file employee, a safety specialist, was advised that the Ordinance did not prohibit the employee from engaging in an outside job in which customers would be only private individuals whose property the employee would inspect for problems, and, if problems were uncovered, the customer would need to hire a qualified repairperson. The employee was advised of the standard restrictions on outside employment, including the prohibition on accepting any payment in return or exchange for giving advice about services that may be offered by the employee's department, as well a conflict of interests, improper influence, use of City property (the was advice that no City supplies or equipment could be used for the outside business), and confidential information.	outside job; inspection; home inspection; hiring a qualified repairperson; money for advice; solicit or receive anything of value in exchange or return for advice or assistance concerning the operation or business of the City or services offered by the employee's
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/98034 .Q.pdf	Gifts; Fiduciary Duty; Travel	A department head was advised that the Ordinance did not prohibit an employee of the department from participating in a 3-5-month exchange program in a foreign City, during which time the employee would help the foreign City's facility (analogous to the City's) install a computer system. The City employee would receive no additional compensation, and this would be a "break-even deal," though the employee would have airfare, lodging and food expenses reimbursed. The department head stated that this exchange was in the City's best interests. The opinion advises	Gifts; travel; foreign exchange program; benefit to the City; install a computer system

		that the employee is still a City employee during this period and owed a fiduciary duty to the City and may not use or divulge confidential information.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/98035 .Q.pdf	Travel	A City employee was advised that the Ordinance did not prohibit the employee from accepting reasonable travel expenses to attend an industry-wide marketing conference and serve as a panelist on a discussion panel, and that any honorarium received would need to be disclosed within five (5) days. Note: amendments to the Ordinance effective in November 2012 prohibit City employees or officials from accepting any honorarium offered in the course of their positions.	discussion; industry-wide marketing conference; administrators from other cities; reasonable travel expenses; offered by the conference's sponsor
98036.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/98036 .Q.pdf	Gifts; Elected Officials	An alderman was advised that the Ordinance did not prohibit the airing of a public service announcement promoting a neighborhood event. The ad was to be aired free of charge. The announcement was designed to promote the event, not specifically the alderman, and named other sponsors of the event.	service announcement; PSA; other
98037.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO ConflictOfInteres t/98037.Q.pdf	Conflicts of Interest/Improper Influence; Elected Officials; City Property	An alderman was advised that sponsorship of a home health program for the benefit of ward constituents, which would entail allowing the alderman's name and office to appear as a "sponsor" on promotional materials, would not violate the Ordinance, but that: (i) it could present liability issues for the alderman and the City, and the Law Department should be consulted; and (ii) it could create a perceived conflict of interest or the appearance of favoritism, in the event the company pursues a City contract, and	company's program; benefit ward; benefit constituents; appearance of impropriety; possible liability issues; Law Department; use of name; use of office; unauthorized use of City owned property; perceived conflict of interest; appearance of favoritism; unfair

		that the company has an unfair advantage over other health care providers.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO- City%20Owned% 20Property/98038 Q.pdf	City Property	A department head and an appointed official were advised that the Ordinance did not prohibit them from appearing in a print advertisement for a company that had donated \$500,000 to a foundation affiliated with the City for materials and computer equipment that would benefit the department. They were unpaid for the appearance but were identified with their City titles; both the department and the private company received positive publicity. Note: the Board has advised that unpaid appearances by City employees or officials in advertisements for private companies — regardless whether the companies are vendors — is a policy question for the employees, department heads, and/ City Council or Mayor's Office and Law Department. <i>Cf.</i> Case No. 10037.Q.	company; policy decision; uncompensated; unpaid; positive publicity; use of name; use of City title; photograph; City imprimatur; not
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/98039 .Q.pdf	Travel	A department was advised that two employees could accept reasonable travel expenses from a vendor to attend a training session on traffic systems at the vendor's headquarters.	Travel; business travel; reasonable travel expenses; educational travel; training; paid by vendor; does not prohibit acceptance of travel expenses as long as the expenses are reasonably related to the business purpose of the travel and serve to benefit the City rather than the employee personally; traffic systems; signal lights; hands on demonstrations; Deputy Commissioner; meals; lodging; Transportation Safety Research Center
98039.Q. supp.  https://www.chic ago.gov/content/	Travel	A department was advised that four (4) additional employees, including two (2) Deputy Commissioners and two (2) bureau chiefs, could accept reasonable	expenses; educational travel; training; paid by vendor; does not prohibit acceptance of

dam/city/depts/et hics/general/AO GiftsTravel/98039 sup.Q.pdf		travel expenses from a vendor to attend a training session on traffic systems at the vendor's headquarters.	reasonably related to the business purpose of the travel and serve to benefit the City rather than the employee personally; traffic systems; signal lights; hands on demonstrations; Deputy Commissioner; meals; lodging
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/98040 .Q.pdf	Travel	Two (2) City employees were advised that the Ordinance did not prohibit them from accepting an offer from a truck manufacturer to attend a factory training course on a fleet of trucks the City had contracted to purchase, as long as the expenses were reasonable and related to the business purpose of the trip. The opinion points that, as meals and entertainment were excluded from the offer, any meals or entertainment paid for by the vendor would be gifts to the employees and prohibited if worth more than \$50 in the calendar year.	expenses; truck manufacturer; educational travel; training; educational travel; paid by vendor; does not prohibit acceptance of travel expenses as long as the expenses are reasonably related to the business purpose of the travel and serve to benefit the City rather than the employee personally; traffic systems; signal lights; hands on demonstrations; meals excluded from the
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/98043.A.pdf	Post-employment	A long-time middle manager accepted a position with a non-profit organization that had had a series of one year contract with the City to do management training. The Board determined that the employee had participated personally and substantially in the subject matter of the organization's ongoing work with the City, that is, a department's effort to improve organization effectiveness through strategic planning and implementation of plans, and was subject to a one year prohibition from assisting or representing the new employer with respect to this kind of training. The Board also determined that the employee had exercised contract management authority with respect to the organization's next one year contract, for	Program Director; organizational development; training; preliminary; preparatory; no formal written contract; no contract negotiation; permanent prohibition; consecutive contracts; one year contracts; draft scope of work recommendation; budget meeting; definition of subject matter; closely

		1999, even though no contract had been finalized when the employee left City service, because the employee met with the contractor's representatives and drafted a scope of work recommendation that described the tasks that the organization would be called on to perform in 1999, and presented this departmental staff in budget meetings. See also Case No. 92004.A.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/98044 .Q.pdf	Travel	A City employee and a City vendor requested a letter affirming that the employee could attend a meeting of an Advisory Council sponsored by the vendor at which the employee would gain knowledge of operating City systems more efficiently, and express the City's needs directly, with other customers of the vendor, and were advised that the Ordinance did not prohibit the travel	training; educational travel; paid by vendor; does not prohibit acceptance of travel expenses as long as the expenses are reasonably related to the business purpose of the travel and serve to benefit the City
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Employ Relatives/98045A .pdf	Employment of Relatives or Domestic Partners	This is a significant, precedential case. The Board determined that a City employee who was a bureau chief would be in violation of the Ordinance's employment of relatives or domestic partners provision if the department hired a relative of the chief's. This was because the small size of the bureau made it impossible for the chief to not "employ" or exercise supervisory authority over the relative – recusal was impossible here. The opinions discusses prior case law holding that the term "employ" includes: (i) assigning, directing, inspecting and overseeing the work performance of an employee; (ii) signing City human resources or personnel documents relating to an employee; and (iii)	Nepotism; employ or advocate for employment; exercises authority, supervision or control; same bureau; direct supervision; indirect supervision; recuse; delegation of all employment supervision; relative; sign off on personnel or human resources actions or form; approve sick time; approve vacation time; performance reviews; daily work assignments; employ includes day to day supervision; bureau chief; domestic partner; relatives working the same department

		exercising the authority to make decisions or recommendations affecting an employee, such as approving sick time, vacation time, daily work assignments, performance reviews, etc. Even where there are levels of supervisory personnel between two relative employees, if one employee performs these activities in relation to a relative, the employee supervises or "employs" the relative under this provision of the Ordinance. See also Case Nos. 97054.A; 91088.I.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/98048 .Q.pdf	Gifts	A City employee, a Director of Personnel in a City department, was advised that the Ordinance did not prohibit employees of the department from accepting an offer for a free membership in the Walt Disney's Magic Kingdom Club. The offer was extended to all organizations with more than 500 employees or members and entitled holders to a discount at Disney facilities. Relying on earlier cases, the rationale is that a sales promotion is an exchange transaction, not a gift, and was offered to City employees on the same terms as it was offered to everyone else similarly situated, and not made to influence any City governmental decisions or actions. Note: this sales promotion exception to the gift laws was added to the Ordinance as part of amendments effective in November 2012. See also Case No. 97060.Q.	Gifts; sales promotions; Walt Disney's Magic Kingdom Club; extended to a market of similarly situated people; all organizations with more than 500 members; exchange transaction; offeror had no business with the City department
98049.A  https://www.chic ago.gov/dam/city /depts/ethics/gen	Post-employment	The Board determined that a former Special Projects Coordinator was prohibited for one year from assisting the employee's post-City employer in drafting an RFP (request for proposals) to be	Post-employment; one year subject matter prohibition; work on an RFP; substantial work on an RFP; request for proposals; participated personally and substantially in the subject matter; definition of subject

eral/AO PostEm ploy/98049.A.pdf		submitted to the employee's former City department, because this work would necessarily involve the employee in a subject matter in which the employee had participated personally and substantially, namely the department's procedures and criteria for evaluating and selecting vendors. The employee had worked on two (2) previous departmental RFPs for similar services, and thus had special, personal knowledge of these procedures and criteria.	matter; the department's procedures and criteria for evaluating and selecting vendors; special, personal knowledge; Special Projects Coordinator
98050.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/98050 .Q.pdf	Travel	A high-ranking City employee was advised that the department could accept reasonable travel expenses, such as airfare, lodging, ground transportation and food offered to all participants for two (2) employees to attend a training seminar at the vendor's headquarters.	Travel; business travel; reasonable travel expenses; intelligent systems; educational travel; training; educational travel; paid by vendor; does not prohibit acceptance of travel expenses as long as the expenses are reasonably related to the business purpose of the travel and serve to benefit the City rather than the employee personally; traffic systems; signal lights; hands on demonstrations
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO OutsideEmploym ent/98051.q.pdf	Fiduciary Duty; Conflicts of Interest/Improper Influence; Outside Employment	A high-ranking City employee was advised not to take on clients located in the City for a business of which the employee owned a 50% interest. The business had two (2) potential clients (its first 2), and, although the employee's City duties did not include the subject matters in which the employee's business would be consulting (food safety), the employee's City position was such that employees in the same bureau would likely make inspections of facilities the business's customers used, and this would pose conflicts of interest for the employee, and create a strong	ownership; cautionary language; food safety;

		appearance of impropriety given the employee's City position.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/98052.A.pdf	Post-employment	The Board determined that a former high-ranking City employee was prohibited by both the one-year subject matter and permanent contract management authority prohibitions from assisting or representing a new client employer on a contract the new employer had with the employee's former department. The employee served on the committee that reviewed and edited specifications for an RFP (request for proposals) and evaluated responses for the RFP for the project, which constituted both the exercise of contract management authority matter over the ensuing contract, and personal and substantial participation in the subject matter, which was to replace the department's billing and collection system.	matter; RFP review committee; contract management authority; conversion of billing and collection system; installation of a new billing and collection system; preparation of specifications; helped select a vendor; review RFP responses; voted on selection of a
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/98053.A.pdf	Post-employment	This is a significant, precedential case. The Board determined that a former engineer, who had worked on eight (8) infrastructure projects in the last two (2) years of City employment under a specific Infrastructure Assistance Program involving commercial and retail buildings, was prohibited for one year from representing the new employer with respect to conducting field studies on several new commercial and retails sites involving the same Program. The Board determined that the subject matter of the business transactions involving the City on which the former employer had been asked to work, and in which the former employee had participated personally and	

		substantially, was the application of this Program to specific project sites.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Lobby/9 8056-AO- redact.pdf	Lobbyist Registration and Disclosure	Under the definition of "lobbyist" in effect in December 1998, the Board determined that the unpaid resident of a trade association who desired to make unsolicited public comments before the City Council's Finance Committee would be required to register as a lobbyist if the president's compensation or expenditures for this activity total \$1,000 or more in the preceding or current calendar year. Note: this opinion was based on the Ordinance in effect at the time. Under current law, this president would not be required to register as a lobbyist based on this activity, which would fall into the exemption for persons who testify publicly before the City Council or a committee thereof, regardless of whether the persons receives compensation or makes expenditures for such activity, and regardless of whether the trade association has for-profit members.	publicly before the City Council, or a City
98060.A  https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/98060.A.pdf	Post-employment	A former employee requested an opinion addressing whether the employee's work for a new employer on two (2) projects constituted a violation of the Ordinance, and whether the Ordinance's restrictions would apply to future projects for the department.  As to the past work, the Board determined that: (i) the permanent prohibition regarding contract management authority did not apply and there was no violation of that provision, because the firm's	Post-employment; one year subject matter prohibition; contract management authority; preliminary work on an RFQ; substantial work on an RFQ; request for qualifications; participated personally and substantially in the subject matter; business transaction with the City; design; design of different facilities; separate subject matters; future projects; consulting contract; reviewing plans; issuing permits for construction; design phase; retainer contracts; engineer; project manager; distinct sites; business transaction involving the City

contract began after the employee left City employment, and the employee did not participate in that RFQ process and did not exercise contract management with respect to the contract; (ii) the oneyear subject matter prohibition prohibited employee from assisting representing the firm in a business transaction involving the City that dealt with design in any project for which the employee supervised design while with the City. However, since the employee did not participate in design in either of the two specified projects, the Board determined that the Ordinance would not have prohibited the employee from working on them, as the employee had not been personally and substantially involved in the subject matter of the transactions; and (iii) the Ordinance's one-year subject matter prohibition did not prohibit the employee from working on the firm's future projects, provided the employee did not supervise those designs at the project sites.

98062.A

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/980 62-AO-redact.pdf **Outside Employment** 

This is a significant, precedential case. A department head request an advisory opinion addressing whether an employee who had outside employment as a part-time radio announcer for a local station would be prohibited (or have a conflict of interests) by working for the station while also being responsible, in the employee's City responsibilities as a Program Coordinator, for producing one of the City's Summer music festivals, of which the radio station was applying to be an official sponsor. The Board determined

Outside employment; second job; dual employment; radio station; music festival; economic interest; any City decision or action that may enhance the employee's outside employment or that is related to the employee's outside employment; improper influence; conflict of interests; money for advice; solicit or accept anything of value in return or exchange for giving advice or assistance concerning the operation or business of the City; music festival; sponsorship; promotion; advertising; selection of a sponsor

		that the employee had an "economic interest" in the outside employment, and determined that the employee was prohibited from making or attempting to influence any City decisions or actions that would be related to or may enhance the employee's outside job, including the decision to award sponsorship of the festival to the radio station or its parent company, or to purchase advertising from the station or its parent company, or meeting with or communicating with the station or its parent company regarding possible donations of advertising promotions or equipment, or even doing interviews of herself to be broadcast on the station. The Board also determined that the Ordinance's money for advice provisions prohibited the employee from advising or assisting the radio station in its application to sponsor the festival or other City matters.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/98068 .Q.pdf	Gifts	A department head was advised that the Ordinance did not prohibit the department from accepting and its employees from consuming two boxes of candy worth \$30 each (the second one was sent as a replacement for the first one, which was presumed lost, and paid for by the shipper, not the vendor, thereby costing the vendor a total of \$30). The gift in total was not worth more than \$50 to any single City employee or official who could affect the vendor's City business.	single recipient; nominal gifts; gifts from a
99002.Q	Campaign Financing; Elected Officials	An elected official of the City was advised that a possible contributor in the amount of \$2,000 to the elected official's authorized political committee was doing	Campaign contribution limitation; political contribution limitation; doing business with the City; \$1,500 per elected official,

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO ElectOfficials/990 02.Q.pdf		business with the City, and thus the contributor was limited to \$1,500 in contributions to this official or the official's authorized committee for that year. [Note: in November 2012 amendments to the Ordinance, the year period was changed to a calendar year from a July 1 – June year.]	candidate, or their authorized committee in a single year
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO OutsideEmploym ent/99004.Q.pdf	Outside Employment; Sister Agencies	A City employee was advised that the Ordinance did not prohibit the employee from accepting a second job with a forprofit art preservation company to assist in a project in the Chicago Public Schools, which was being funded by the Public Building Commission. The opinion recognized that both agencies are not City agencies, but are "sister agencies," and reminded the City employee of the relevant restrictions, including conflict of interest, and improper influence, and that the employee could not make or participate in or try to influence any City governmental decisions that would enhance the outside employment.	Outside employment; dual employment; second job; art restoration; Chicago Public Schools; Public Building Commission; make, participate in or try to influence any City governmental decisions that would enhance the outside employment
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-14- 12/99005.Q.pdf	Post-employment	A City department head was advised that the Ordinance did not prohibit a former departmental employee from working for a departmental contractor to assist the department with the "Y2k" compliance initiative, given that the employee had extensive knowledge of an obsolete code in which some City programs had been written. The opinion is based on the rationale that the former employee had not been involved in the subject matter – remediating City code for Y2k compliance, but rather had been involved in with specific computer code language.	Post-employment; one-year subject matter prohibition; former employee; work for a department vendor; Year 2000; Y2k; remediate code; obsolete computer language; subject matter

# 99009.A https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside **Employment/990** 09-AO-redact.pdf 99010.A

### Attorneys; Outside Employment

This is a significant, precedential case. The Board determined that, while a Chicago Police Department employee who was an attorney was not prohibited accepting part-time from paid employment as an attorney to do work with a private a law firm representing members of the Chicago Fraternal Order of Police before conduct non-City review boards and in criminal court (but was prohibited from doing this work personally or receiving compensation for others' doing this work before any City agency, whether for pay or pro bono), the Board cited potential conflicts between the employee's City job and the possibility that the firm might be retained to defend a subject of a City investigation, and this would create the appearance of bias that could be a serious detriment not only to the City work but also to the City's interests. The Board recommended that the employee not accept this outside employment.

Outside employment; law firm: representation of other persons; pro bono work; Chicago Police Department; Fraternal Order of Police; disciplinary hearings; judicial or quasi-judicial proceedings in which the City is a party and the person's interests are adverse; derive income or compensation from the representation of a person; appearance of impropriety; prohibited from using or attempting to use a City position to influence a City governmental decisions that would be related to or enhance one's outside employment; appearance of bias

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/99010.A.pdf

### Post-employment

This is a significant, precedential case. The Board determined that a former employee was not prohibited from entering into a short-term consulting contract with the former employee's department to work essentially on matters in which the former employee had been personally and substantially involved, and thus otherwise prohibited from working on for a private employer, provided the following conditions are met: (i) the City seeks the services of the former emplovee and stands to substantially from hiring the former

Post-employment; consulting agreement between the City and a former employee; Executive branch; owe sole fiduciary duty to the City; written agreement; independent contractor: City seeks the service of the former employee; language obligating the former employee to act at all times in the City's best interests: cannot represent the interests of any other person or entity, even a corporation of which the former employee is the sole officer, employee, director, or shareholder; subject matter; exemption or benefit exception from the post-employment

employee as a consultant; (ii) the former provisions; purpose of the post-employment employee does not represent the or revolving door restrictions interests of any other persons or entity with respect to the consulting responsibilities - including not even a corporation of which the former employee is the sole officer, director or shareholder, so that the former employee will not owe any other person a fiduciary duty; (iii) the consulting agreement is in writing; and (iv the consulting agreement contains language obligating the former employee to act in the City's best interests. As policy matter, such agreements must be approved by various City departments, if for a former Executive branch employee or official. The Board determined that a former City 99012.A Post-employment Post-employment: one-year subject matter prohibition; participated personally and employee was not prohibited by the https://www.chic Ordinance's post-employment restrictions substantially in the subject matter of the ago.gov/dam/city from assisting or representing a new business transaction involving the City; /depts/ethics/gen employer in installing and maintaining tradesman exception; trade skill; exemption; installing and maintaining Sun Microsystems eral/AO PostEm computer servers, even though the plov/99012.A.pdf employee had helped install and servers; serving on a City technology maintained older servers built by the committee same company (Sun Microsystems) in his City position. The Board reasoned that this work fell under the trade skills exception, and the former City employee would in this work be using trade skills acquired through education and training, However, the Board also determined that post-employment the restrictions prohibited the former employee for one year from assisting or representing a new client or employer in any business transaction involving the a specific IT compliance effort, because the employee

		had served on a City committee that addressed that very effort and thus was personally and substantially involved in that transaction's subject matter during City employment.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-14- 12/99015.Q.pdf	Financial Interest in City Business	A high-ranking City employee, a Deputy Commissioner, was advised that the Ordinance would not prohibit an employee of the deputy's department from participating in a City permit fee waiver program, because the value of the waiver (approximately \$410) did not rise to the threshold relevant in the financial interest in City work or business provision (then \$2,500 per year). The opinion also noted that the employee did not make City decisions connected to these waivers. [Note: 2012 amendments to the Ordinance lowered the monetary threshold to \$1,000.]	
99016.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO CampFinanacing/ 99016.Q.pdf	Sister Agencies; Campaign Financing	This is a significant, precedential case. An alderman was advised of exactly who is subject to the Ordinance's limitation on political or campaign contributions per year to any single City elected official or candidate for elected City office (or to their authorized political committees). The opinion makes clear not every campaign or political contributor is subject to this limitation.	Campaign contributions; political contributions; limitation on campaign or political contributions; \$1,500; elected official; candidate; authorized political committee; authorized candidate committee; sister agency; doing business with; seeking to do business with; cashier's checks; money orders; cash; alderman; Mayor; City Clerk; City Treasurer; registered lobbyist; campaign financing ordinance; Chicago Transit Authority; CTA; Chicago Public Schools; CPS; Metropolitan Pier and Exposition Authority; McPier; Navy Pier; Chicago City Colleges; CCC

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO OutsideEmploym ent/99017.Q.pdf	Representation of Other Persons; Attorneys; Outside Employment	A City employee who was an attorney was advised that the Ordinance did not prohibit the employee from doing <i>probono</i> legal work as a second job with an area legal assistance program. The employee was going to be responsible primarily for real estate conveyances and drafting wills and powers of attorney in the outside work. The employee was advised of the relevant restrictions, including representation of other persons before the City or in proceedings in which the City was a City and the person's interests were adverse.	Outside employment; outside job; volunteer; pro bono legal work; drafting wills; powers of attorney; real estate closings; real estate conveyancing; legal assistance foundation; representation of other persons; lawyer; attorney
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/990 18-AO-redact.pdf	Outside Employment; Non- profit Board Service	The Board determined that a City employee, whose job duties included coordinating a City program with a sister agency, who was also the paid Executive Director of a non-profit organization, was not prohibited by the Ordinance from having this outside position, although restrictions concerning representation and conflicts of interest applied. The employee did not anticipate making any decisions about the organization or about City grants. The Board also determined that the Ordinance would not prohibit the organization from maintaining a City grant, or from accepting future grants, administered by the employee's City department, as long as the impermeable ethical was imposed and observed.	Outside board service; non-profit; conflict of interests; improper influence; paid Executive Director; delegate agency; representation of other persons; City grants; administered by the City; recuse at both ends; impermeable ethical screen
99019.Q  https://www.chic ago.gov/content/ dam/city/depts/et	Travel	A City employee of the Department of Public Health was advised that the Ordinance did not prohibit the employee from serving as a faculty member in an annual Clinical Update in HIV program in	Travel; reasonable travel expenses; business trip; speaker; faculty member; professional conference; HIV disease; Chicago Department of Public Health;

hics/general/AO GiftsTravel/99019 .Q.pdf		Arizona, nor from accepting reasonable travel expenses from the conference's sponsor, or from accepting a \$1,500 honorarium, provided the honorarium was reported to the Board within five (5) days of its receipt by the employee. Note: 2012 amendments to the Ordinance prohibit City employees or officials from accepting honoraria offered in the course of their City employment and require that all travel expenses paid by third parties be reported to the Board.	requirement; reasonable travel expenses
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/99022.A.pdf	Post-employment	This is a significant, precedential case; one of the most important cases in which the Board construed and applied the term "contract management authority." The Board determined that a former employee, who would not begin work on a specific project until more than one year after leaving City service, did not exercise contract management authority by verifying that certain work had been done on a large infrastructure project, consistent with the employee's job responsibilities – the work constituting no more than 7% of the entire project – where the signature did not authorize City payment to a vendor. The case contains an extensive discussion of other cases involving "contract management authority," more specifically of the "supervision of performance."	large infrastructure project; contract management authority; signing documents verifying that certain work or services had been performed; not authorizing or having the authority to approve payment to a vendor; not contract management authority; totality of the circumstances; fulfilling a procedural requirement of one's City position or office; involvement in drafting or negotiating a City contract; exercised significant, precedential decision-making authority over the contract
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec	Outside Employment	A City employee was advised that the Ordinance did not <i>per se</i> prohibit the employee from starting a consulting engineering business as a second job, but that significant, precedential restrictions were imposed.	Outside employment; dual employment; outside job; ownership of a business entity; contracting with the City; no prohibition on outside employment

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k%20Chairs/NerF id/99024.pdf			
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/99026 .Q.pdf	Travel	A City employee was advised that the Ordinance did not prohibit acceptance of reasonable travel expenses to speak at and attend a professional conference sponsored by the Centers for Disease Control. The sponsor of the conference would pay the expenses City employee to attend a work-related conference on City time was not prohibited by the Ordinance.	the conference
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/99028.A.pdf	Post-employment	The Board determined that a long time City employee who was departing from City employment had exercised contract management authority with respect to a City contract, and thus was prohibited from taking a position with a vendor that was now taking over the contract responsibilities to work on that contract responsibilities to work on that contract, as the City had privatized this particular function. The Board also determined that, by serving on a committee that evaluated responses to an RFP or request for proposals, the employee had exercised contract management authority with respect to the resulting contract.	Post-employment; contract management authority; request for proposals; RFP; evaluation committee; review RFP responses; technology; data security; Y2k; evaluation of bids or responses; permanent prohibition as to that contract; not involved in negotiating a contract; privatization; privatize; opine on whether bidders could meet the terms of the RFP; interview bidders' references; review bidders' statements of work; study each bidders' response
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PolActvty/99029- AO-redact.pdf	Board of Ethics Members and Staff; Political Activity; Relationship to Other Laws	This is a significant, precedential case. The Board determined that a Board of Ethics employee was not prohibited from running for the elected office of Judge of Cook County Circuit Court, even though	statute or law; Judge of Cook County Circuit Court; Illinois statute; Local Governmental Employees Political Rights Act, 50 ILCS

		consulting with the Department of Law, held that a state of Illinois Statute, the Local Governmental Employees Political Rights Act, 50 ILCS 135/1, et seq., in effect pre-empts a home rule unit of government, such as the City, from enforcing laws inconsistent with that statute. However, the employee was also advised of the relevant prohibitions in the Ordinance that still apply: the employee could not compel, coerce of intimidate any other City employee or official to solicit, make or not make a political contribution, and could not engage in political activities while at work or on duty.	make or not make a political contribution;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin ess/99033.Q.pdf	Financial Interest in City Business	A City employee was advised that the Ordinance did not prohibit the employee from entering into a contract to purchase and develop property belong to the City, even if the purchase price was more than \$5,000, under the negotiated sale procedures, because these procedures constituted a process of competitive bidding following public notice.	Financial interest in City business; purchase or sale of property belonging to the City; real estate; parcel; vacant lot; development; negotiated sale; application assessed according to criteria applied to RFPs' request for proposals; parcels in urban renewal areas; purchased and developed; through a process of competitive bidding following public notice; neighborhood Community Conservation Council; Community Development Commission; CDC; public meeting; vote; notice published in a major newspaper once a week for two consecutive weeks; invites others to submit proposals; final approval by City Council
99034.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec	Outside Employment	from accepting reasonable travel	Travel; outside employment; training; use of vacation time; conduct training sessions; Arizona Department of Human Resources; governmental program; reimbursement of

k%20Chairs/NerF id/99034.pdf		employee would not receive an honorarium, and the employee's City department and the Arizona department signed a contract. The employee was also advised that the Ordinance did not prohibit the employee from using personal vacation time for this purpose.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO OutsideEmploym ent/99038.q.pdf	Conflicts of Interest/Improper Influence; Elected Officials; Outside Employment	An alderman was advised that the Ordinance did not prohibit the alderman's acceptance of an offer to serve as a community liaison for a bank located within the ward, and was advised of the standard restrictions, including the need to recuse from all City Council matters involving the bank, and not being able to represent the bank as the alderman's constituent in any formal or informal transactions before any City agency. But the alderman was also advised to seriously consider whether accepting the position would create an appearance of impropriety and favoritism. The opinion contains a discussion of the concept of the appearance of impropriety and its relationship to the ethics law and ordinance.	, , , ,
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/99039 .Q.pdf	Travel	•	

### 99044.A

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## Post-employment; Attorneys

This is a significant, precedential case. The Board determined that a departing middle manager, and an attorney who was joining a local law firm, was subject to the following prohibitions: (i) a permanent prohibition on assisting or representing the firm or any client in any condemnation proceeding in which the employee had prepared reports or appeared in court, or in any follow up hearing or actions with respect to the same properties, as this work constituted personal and substantial participation in these proceedings, which involved the City: (ii) a one year prohibition with respect to assisting or representing the firm or any client with respect to real estate development or redevelopment transactions in a specific planning area of the City, for which the employee had supervisory authority, and for which the employee was required to monitor the progress of individual developments and improvements and coordinate acquisitions and demolitions called for by the City's development plan for the area; and (iii) a permanent prohibition with respect to redevelopment agreements in that area, though the employee stated that work for the new employer would not involve real estate work in this area of the City. The Board construed "subject matter" in this case as real estate development and redevelopment (not solely private real estate conveyances or work) in a particular planning area of the City.

Post-employment; one year subject matter prohibition; attorney; assist or represent any person in any judicial or administrative proceeding involving the City; counsel of record: participated personally and substantially; prepare reports; follow up proceedings; condemnation proceedings; same property; subject matter; City planning area; real estate development; parcel; plot; monitor progress of individual developments or redevelopments; coordinate acquisitions and demolitions; development plan; contract management authority; business transaction involving the City; purely private transactions or convevances

### 99046.A, Parts 1 Post-employment and 2

This is a significant, precedential case.

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/99046.A.pdf

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/LXIV /99046-A2.pdf

In Part 1, the Board determined that a former high ranking City employee (who had been gone from City service for more than two (2) years did not exercise contract management authority and thus could assist or represent a developer or other client or employer with respect real estate development for which the City was to issue RFPs (requests for proposals). The Board's rationale was that, while employed by the City: (i) the employee negotiated the Citv's acquisition of land generally: 2) oversaw a planning study for the general area of land; 3) was the point person on the preliminary planning study; and, 4) negotiated and supervised the contract with the consulting firm that performed the preliminary study (now expired), but that the employee's involvement in the preliminary planning study for the land did not significantly shape the forthcoming RFPs, and thus did not constitute contract management authority with respect to contracts that would be let through the forthcoming RFPs.

In Part 2, the former employee disclosed that a firm of which the former employee was the sole owner had an ongoing contract with the employee's former City department to provide consulting services to the former department regarding contracts over which the former employee had previously exercised management authority, and in which the former

Post-employment; City real estate development; preliminary feasibility study; RFP; request for proposals; negotiation of a planning study contract; point person for preliminary planning study; consulting firm; significantly shape the RFPs or contracts that would emerge; contract management authority; totality of the circumstances; former employee as 100% owner of consulting firm; consulting contract with a former department; entered into by a former employee's firm; sought advice from the Law Department; acted in good faith reliance upon legal advice from the Law Department; corporation wholly-owned bv former employee; third person; Case No. 99010.A; different result; violation of the Ordinance; would have violated the Ordinance

employee had been the lead negotiator. After the former employee left City service, the department asked the former employee to continue working on these same contracts as a consultant, which the employee did through the employee's The City's Law own company. Department had advised the department that the post-employment provisions did not intend to prohibit post-employment activities through a corporation wholly owned by this former employee. The Board determined that, given the totality of the circumstances, the former employee's post-employment activity with the City (the contract with the employee's own company on these matters) did not violate the Ordinance,, but that, if this contract had been entered into after the issuance of Board opinion No. 99010.A, the activity would have violated the postemployment provision, because the employee was advising a third party (own company), on contracts over which the emplovee exercised CMA while employed at the City. The Board stated that it was apparent from the facts presented that both the former employee and the department acted in good faith reliance on advice based on a reasonable interpretation of the case law at that time, but that under present law it would constitute a violation.

00002.A

Post-employment

This is a significant, precedential case. The Board determined that a departing high-ranking City employee who formed a

Post-employment; one-year subject matter prohibition; start-up company; business transaction involving the City; Report start-up company was not subject to a submitted to the Mayor; participated

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/00002.A.pdf		revolving door prohibition with respect to private transactions with the company's clients; however, it advised the former employer that the employee was subject to a wide-ranging one-year subject matter prohibition, including five (5) transactions that were named in a Report that the employee co-authored and submitted to the Mayor, and that the former employee was not prohibited from serving on a Mayoral Council of Advisors.	personally and substantially in the subject matter of the business transaction; co- authored; Mayoral Council of Advisors
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/00005 .Q.pdf	Travel; Non-profit Board Service	A high-ranking City employee was advised that the Ordinance did not prohibit the acceptance of reasonable travel expenses for the employee to serve on a national advisory board that advised a federal agency and attend its meetings three (3) times per year in Washington, DC, but was also advised that, to avoid even the appearance of impropriety, to recuse from any decisions – on either the board or in the course of City employment – involving transactions or programs directly between the City and the federal agency.	Travel; service on a national advisory board; federal government; federal agency; recuse; meetings in Washington, DC; appearance of impropriety; related to official City business; business travel; reasonable travel expenses; recuse at both ends
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Employ Relatives/00006- AO-redact.pdf	Employment of Relatives or Domestic Partners	A high-ranking City employee was advised that the Ordinance did not prohibit the employee from exercising contract management authority with respect to a joint venture/consortium that was bidding on a City contract, despite the fact that a joint venturer was owned by a person who was the employee's second cousin once removed (according to the table of consanguinity – the employee's great grandmother and the cousin's grandfather were brother and sister) This	venture; consortium; contract management authority; personal involvement in or direct

		relationship does not fall under the definition of "relative."	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Conflict OfInterest/00008- AO-redact.pdf	Conflicts of Interest/Improper Influence; Appointed Officials	This is a significant, precedential case. The Board examined what it means to "participate in the making of a governmental decision" within the meaning of the Ordinance's conflict of interests and improper influence provisions, and what constitutes a proper recusal. The Board determined: (i) that a City employee or official who sits as a member of a City agency, board or commission and examines a witness at a hearing before that body, then recuses from a vote, but the vote results in a decision or action, has participated in the decision or action, despite recusal; and (ii) a City official who chairs a City board or commission presides over a hearing before the body, but does not examine witness, and recuses from a vote has also participated in the decision or action.	the making of a City governmental decision or action; examine witnesses; recuse from the vote; proper recusal; conflict of interests;
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/000 09-AO-redact.pdf	Outside Employment	The Board determined that a City employee, a training coordinator who was an expert in use of particular kind of medical equipment, was prohibited from accepting an outside job with the manufacturer of that equipment, as the outside paid employment would present an irresolvable conflict of interests for the employee, whose responsibilities included evaluating the equipment, and who was involved in the purchase of the equipment.	equipment; training; education; conflict of interests; irresolvable conflict of interests; fiduciary duty; evaluation of equipment; utilizing equipment; manufacturer of
https://www.chic ago.gov/dam/city	Financial Interest in City Business	The Board determined that a City employee was not prohibited from purchasing a City-owned lot under the Adjacent Neighbors Land Acquisition	ANLAP; Adjacent Neighbors Land

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eral/AO Interest
CityBusiness/000
10.A.pdf

Program, or ANLAP, a City program that permits lots to be purchased by the owner/occupier of the adjacent property. Because public notice had to be given to those owners/occupiers, it met the requirement under the Ordinance and did not constitute a prohibited interest in City business. The employee was advised that the employee could not make, participate in or use the employee's City position to influence any City decision related to the purchase of the lot.

Program, or ANLAP, a City program that permits lots to be purchased by the owner/occupier of the adjacent property. Because public notice had to be given to those owners/occupiers, it met the market value; notice by regular and certified mail to other adjacent property owners; pursuant to a process of competitive bidding following public notice; City employee, parcel; owner/occupiers; vacant lots

### 00011.A

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/000 11-AO-redact.pdf Outside Employment; Representation of Other Persons This is a significant, precedential case. The Board determined that the Ordinance did not prohibit a middle management City employee of the Department of Public Health from attempting to speak to a City a department regarding a software product the employee was trying to develop. The employee wished to offer the department free use of the finished product for five (5) years or more. The employee spoke on the employee's own behalf, and not on behalf of a third party. A key determination was that, as long as the employee acted merely in an individual capacity, and not as part of a larger business enterprise, the employee would not be representing a third party before the City. However, the Board also determined that: (i) because employee had an economic interest in the software, the conflict of interest provisions would prevent the employee from making or participating in any City governmental decisions involving the product or its purchase; 2) to avoid the appearance of

Outside employment; sole proprietorship; software development; IT systems; patent; copyright; representing a person other than the City; economic interest; database platform developer; acting merely as an individual when approaching the department; conflict of interests; contracting with the City financial interest; resign from City employment; appearance of impropriety; representation

		impropriety, the employee was advised to recuse from all decisions related to the City IT systems that could utilize the software; and 3) if the City were interested in the proposal, the employee could have a prohibited financial interest in City business, and might be required to resign from City employment.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/00012.pdf	Outside Employment	A City employee was advised that the Ordinance did not prohibit the employee's proposed outside employment in another county, assisting a consultant in a feasibility study regarding designing a fiber optic network; this work happened in the City in a different department and was wholly unrelated to the employee's City work. The firm for which the employee would work had never done business with the City department where the employee worked, although it had done business with other City departments.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO OutsideEmploym ent/00013.q.pdf	Outside Employment	A City employee was advised that the Ordinance did not prohibit the employee from owning and operating a home inspection business, but recommended that the employee not make or influence any City decisions regarding current or past clients of the business, even though that was unlikely, or to testify in any administrative hearing before a City agency or in a judicial proceeding involving the City. The opinion goes through the other restrictions, applicable.	outside employment; conflict of interests; improper influence; dual employment; home inspection business; representation of other persons; conflict of interests; use of City property; administrative proceeding before the City; Court or judicial proceeding involving the City
00018.A	Post-employment	The Board determined that a departing middle management employee was: (i) prohibited for one year from assisting or	Post-employment; purchase of equipment; managing inventory; contract; mechanical parts; contract management authority;

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/00018.A.pdf

representing a new employer or client in subject matter; participated personally and any transaction that involved equipment sold by the new employer to the City, given that the employee was responsible evaluation, for installation and maintenance of that particular type of permanently equipment; and (ii) prohibited from assisting or representing the new employer with respect to five (5) ongoing City contracts, because the employee supervised the execution and performance of these contracts or in determining the minimum specifications for City contracts in which equipment was purchased. The opinion contains a description detailed of activities constituting contract management authority.

substantially in the subject matter; impermeable ethical screen; Requests for Qualifications; RFQ; Requests for Proposals; RFP; contract management authority; specifications; reviewing contract determining minimum specifications: preparation of contract specifications; evaluation, installation and maintenance of equipment; supervision of performance; assist or represent person; single-space parking meters; electronic touchpad; Sole Source Review Board; coordinate daily supplies; coordinate reorders

### 00019.Q

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO **OutsideEmploym** ent/00019.Q.pdf

### Outside Employment

worked for the City in one capacity but improper influence; the Ordinance did not prohibit the employee's proposed outside employment to work for a Citv subcontractor utilizing the other trade skill. The employee did not make any decisions that had any relation to the company. The employee was advised of all relevant provisions, especially the prohibition against soliciting or receiving money or anything of value in return for assistance or on matters giving concerning the operation or business of the City.

A rank and file City employee, who outside employment; conflict of interests; dual employment; had other trade skills, was advised that outside employment with a City contractor; City vendor; trade skill; soliciting or receiving money or anything of value in return for giving assistance or on matters concerning the operation or business of the City

### 00021.A

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Employ Relatives/00021-AO-redact.pdf Employment of Relatives or Domestic Partners

This is a significant, precedential case. The Board determined that: (i) the employment of relatives provision did prohibit a high-ranking City employee whose spouse had a 10% ownership in a firm that might be a subcontractor on various City contracts from having or exercising contract management authority over City work in which the spouse's business was not involved, but that involved persons or firms that contracted with the spouse's firm on unrelated. non-Citv business. The employee stated that the spouse's firm would not bid on or do work on any City contract with the employee's bureau. The rationale of the Board's determination was that a City contractor that had a non-City related contract with the company would not thereby be "employing" or "contracting with" the spouse, that is, the spouse cannot automatically be equated with the company merely by owning a non-controlling minority equity interest in the company, or merely by virtue of employment with it. The Board recognized the general principle of corporate law that a business corporation is a legal person distinct from its owners and employees. The Board did recognize that, in an appropriate case, it might have to disregard the corporate entity and look directly at the individuals involved facts indicated that the corporate ownership interest was attempt to circumvent the ordinance or another law, but, in this case, the Board saw no indications that

Nepotism; relative; domestic spouse; husband, wife; partner; engineer: subcontractor: contractor: exercise contract management authority; where any relative or spouse or domestic partner is employed by or has contracts with persons doing City work over which the employee has or exercises contract management authority; use or permit the use of a City position to assist any relative in securing employment or contracts with persons doing City work over which the employee exercises contract management authority: fundamental corporate minority ownership interest; any relative or domestic partner is employed by or has contracts with persons doing City work over which the official or employee has or exercises contract management authority; subcontractor; City bureau; different City bureau; 10% ownership interest

		such a device was being used. See also Case No. 01015.A.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/00022 .Q.pdf	Gifts	A City employee was advised that the Ordinance did not prohibit acceptance of a prize won in a raffle at an annual event, namely an \$800 gift certificate for travel booked through a specific travel agency. The opinion focused on: (i) the fact the prize was donated by the event's sponsors; (ii) the City employee was chosen at random from among dozens of persons in attendance; and (iii) neither sponsor had any business before the City. [Note: under 2012 amendments, the employee would be required to decline the prize, because it was a gift certificate awarded at an event that the employee was attending in her official City capacity.	\$800 gift certificate; travel agency; chosen at random; bona fide chance contest; gift
https://www.chic aqo.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/00024.A.pdf	Post-employment	This is a significant, precedential case involving the revolving door provisions as they relate to administrative proceedings before the City. The Board determined that a departing high-ranking City employee who was about to assume a position with a non-profit that had matters pending before the employee's bureau was: 1) prohibited for one year from assisting or representing a new client or employer in any business transaction involving the City that related to any property that came under consideration by the employee's former bureau during the employee's City service; and (2) permanently prohibited from assisting or representing any person, including the new employer, with respect to any administrative proceeding pending in the bureau or commenced during the	support to a City board or commission; continued proceeding; business transaction

		employee's City service. The permanent prohibition included testifying or lobbying on behalf of the new employer or assisting or representing it in meetings or public hearings with respect to any properties considered during the employee's City service with the bureau. The Board also concluded that the term business transaction involving the City would include the process by which the City makes decisions through a board or commission; it is not only an administrative proceeding involving the City.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO OutsideEmploym ent/00025.q.pdf	Outside Employment	prohibit the employee from starting a	department head's approval; Personnel Rules; use of City property; access to departmental or City records for a private
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO OutsideEmploym ent/00026.q.pdf	Fiduciary Duty; Outside Employment	that the Ordinance did not prohibit the employee from mailing a job announcement to other City employees	department head's approval; Personnel Rules; use of City property; fiduciary duty; access to departmental or City records for a private purpose prohibited; City personnel records; business cards; City time; compensated time; financial interest in a contractor, work or business of the City

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/000 28.A.pdf		members of a department advisory group from seeking City contracts, as they members were not City employees or officials, but cautioned both the department and advisory group members about the appearance of impropriety that might arise from receiving departmental contracts. The Board's determination that the advisory council was not a City agency was based on the following factors: (1) it was not funded by the City budget; (2) it was not created by City ordinance; (3) its members were not subject to approval by City Council; and (4) it was not created by Mayoral Executive Order.	an appointed official; appearance of impropriety; funded by the City budget; created by City ordinance; members are subject to approval by City Council; created by Mayoral Executive Order; wholly
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/01002 .Q.pdf	Travel	A City department head was advised that the Ordinance did not prohibit two employees from accepting reasonable travel expenses offered by a vendor for the employees to attend a tour of a manufacturing facility, as long as the expenses were not offered or accepted based on a mutual understanding that the employee's decisions would be influenced, and the expenses were related to the business purpose of the trip. The tour was integrally related to the work of the employee's bureau.	manufacturing facility; not based on a mutual understanding that the recipient's judgments or decisions were based on the travel expenses; valuable to the City; travel integrally related to the employee's City
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/01003 .Q.pdf	Travel	A City department was advised that the Ordinance did not prohibit several employees from accepting reasonable travel expenses to attend the annual meetings of two organizations of which the City department was a dues-paying member.	an organization; reasonable travel expenses; expenses reasonably related to the purpose

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Represe ntingOthers/0100 5.AO-redact.pdf	Representation of Other Persons; Attorneys	The Board determined that two (2) employees were not prohibited from representing themselves and/or fellow employees in a lawsuit filed against the City but were prohibited from receiving or deriving any compensation or income from their representation. This is distinct from any recovery that they may receive as plaintiffs, which is not prohibited. Note that the standard is different for election officials, who are prohibited by the fiduciary section of the Ordinance from representing or deriving any compensation or income from representing plaintiffs in such actions, even <i>pro bono</i> .	any proceeding in which the City is party and that person's interest is adverse to the City's; economic interest in the representation; <i>probono</i> ; derive any compensation or income
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/01007 .Q.pdf	Travel	A City department was advised that the Ordinance did not prohibit an employee from accepting reasonable travel expenses to New York City to participate in focus group's regarding developing a product that the City department might purchase; the travel expenses were offered by a company not under City contract, but whose products the City purchases. The acceptance was conditioned on the expenses being reasonable and related to the trip's business purpose, and serve to benefit the City, not the employee personally, and not offered in exchange for influencing the employee's judgments or decisions.	group; web-based resource; development of
01009.A  https://www.chic ago.gov/dam/city /depts/ethics/gen	Post-employment	The Board determined that a departing middle-management City employee was not prohibited from assisting or representing a new employer or client in	Post-employment; one year subject matter prohibition; participated personally and substantially in the subject matter of the business transaction involving the City; subject matter; different bureaus within a

## eral/AO PostEm ploy/01009.A.pdf

maintenance of terminals at a Chicago airport. The opinion focused on the fact that the departing employee had been involve only in one aspect of the operation of in "landside facilities" or operations (areas accessible to the general public), namely, supervising janitorial, custodial and trade staff, but not in "airside facilities" or operations (areas accessible only to those with security clearance). They were held to be different subject matters, supported by different bureaus and staff within the department.

department; landside facilities; landside operations; airside facilities; airside operations; aviation; airport terminals; janitorial staff; custodial staff, laborers; trade staff; privatization of airline terminals

#### 01015.A

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Employ Relatives/01015-AO-redact.pdf Employment of Relatives or Domestic Partners; Financial Interest in City Business; Fiduciary Duty This is a significant, precedential case. A high-ranking City employee asked whether the Ordinance would restrict him in exercising his City responsibilities if the firm that employs the employee's spouse, and of which the spouse is a 10 percent owner, bids on and receives City contracts or subcontracts. The Board advised the employee that: (i) if the spouse's firm obtains a contract with the employee's department the employee would be prohibited from exercising contract management authority over it, and of the restrictions that would apply; (ii) if the spouse's firm contracted with another firm, the employee would be prohibited from exercising contract management authority over that firm; and (iii) the fiduciary duty provision prohibited the employee from aiding or assisting the spouse's firm in any way, particularly with respect to potential business opportunities with firms or persons doing City work for the employee's department. See also Case No. 00021.A

Nepotism; relative: domestic spouse: wife: partner; husband. engineer; subcontractor; contractor; exercise contract management authority; where any relative or spouse or domestic partner is employed by or has contracts with persons doing City work over which the employee has or exercises contract management authority; use or permit the use of a City position to assist any relative in securing employment or contracts with persons doing City work over which the employee exercises contract management authority; fiduciary duty

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Lobby/0 1018-AO- redact.pdf	Lobbyist Registration and Disclosure	The Board determined that the term "substantial change or addition" to a lobbyist's registration that would require amendment of the registration include: (i) a change in the name or address of the lobbyist; (ii) the addition of a client [Note: due to changes to the Ordinance in 2006, this entails payment of a \$75 fee per each additional client]; (iii) a change in the name of a client; or (iv) the supplanting of an oral retainer agreement by a written one.	the registration; what actions require an amendment to the registration; substantial change or addition; change in client's name; change in address; oral retainer or agreement to lobby; written retainer or
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Lobby/0 1021AO- redact.pdf	Lobbyist Registration and Disclosure	This is a significant, precedential case. The Board considered the 2000 amendments to the definition of "lobbyist," specifically as it applies to salespersons typically paid on commission, and was compelled to determine that sales commissions, paid only upon a successful transaction, are prohibited lobbyist contingent fees. The Board strongly recommended that the City Council follow the lead of other jurisdictions and re-amend the Ordinance to provide either a bona fide salesperson's exemption from the definition of lobbyist, or from the definition of "contingency fee," so as not to discourage salespeople from approaching the City with innovative products or services. <i>Cf.</i> Case 90058.A.  Note: changes to the Ordinance effective October 1, 2022 allow bona fide salespersons to be paid via sales commissions. See §2-156-010(p).	contingency fee; sales commission; success fee; the preparation of contract specifications; the solicitation, award or administration of a contract; award or administration of a grant, loan, or other agreement involving the disbursement of public monies; any other determination made by an elected or appointed City official or employee of the City with respect to the procurement of goods, services or construction; solely by submitting an application for a City permit or license or by responding to a City request for proposals or

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Employ Relatives/01022- AO.redact.pdf	Employment of Relatives or Domestic Partners	This is a significant, precedential case. A department head was advised that, if a particular City employee was promoted to a very high position in the department (in which the employee would be responsible for all administrative functions of the department and its employees), and had three (3) relatives also working in the department, that newly promoted employee would need to recuse from all employment-related or ongoing supervisory decisions regarding the relatives, and delegate them fully to another employee, including all personnel or payroll actions, such as signing missed punch reports and vacation approval forms.	relatives or domestic partners provisions; relative; family member; hiring; ongoing supervision of a relative; employment of a relative; includes all personnel and payroll decisions; recuse; impermeable ethical screen; senior administrative position in a large department
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/01023 .Q.pdf	Travel	A high-ranking City employee was advised that the Ordinance did not prohibit the employee and a delegation of aldermen and other employees, all of whom were attending a convention in Las Vegas paid for with City funds, from attending a cocktail reception sponsored by the convention's sponsor, nor from attending dinners or other receptions hosted by other attendees, at which real estate development business would be discussed. The events were all related to official City business, and to the business purpose of the trip, which was to promote the City as a site for shopping center and other retail development.	and other retail development; Las Vegas; cocktail reception; sponsor; other attendees; appearances related to official City business;
https://www.chic ago.gov/content/ dam/city/depts/et	Travel	A City employee was advised that the Ordinance did not prohibit the employee from accepting reasonable travel expenses offered by a vendor for the employee to attend a training seminar, as	based on the travel expenses; valuable to the

hics/general/AO GiftsTravel/01024 .Q.pdf		long as the expenses were not offered or accepted based on a mutual understanding that the employee's decisions would be influenced, and the expenses were related to the business purpose of the trip. The seminar was integrally related to the work of the employee's bureau.	employee's City responsibilities; limited to the business purpose; educational travel
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO SFI/01025.Q.pdf	Attorneys; Statements of Financial Interests	An attorney in City service whose spouse (also an attorney) was an independent contractor to a different City department, was advised that the spouse's income from the City did not need to be disclosed, even if more than \$5,000, because there was entity in which the spouse had a financial interest that was doing business with the City; the spouse had the contract directly with the City.	Statement of Financial Interests; spouse receiving compensation or income in excess of \$5,000 from a person doing business with the City; independent contractor; solo practitioner; doing business with the City; City contractor
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/01026 .Q.pdf	Travel	A City department was advised that the Ordinance did not prohibit one of its employees from accepting reasonable travel expenses offered by a vendor for the employee to attend a training seminar, as long as the expenses were not offered or accepted based on a mutual understanding that the employee's decisions would be influenced, and the expenses were related to the business purpose of the trip. The seminar was integrally related to the work of the employee's bureau.	Travel paid by a vendor; educational travel; training seminar; not based on a mutual understanding that the recipient's judgments or decisions were based on the travel expenses; valuable to the City; travel integrally related to the employee's City responsibilities; limited to the business purpose of the trip
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO	Representation of Other Persons; Financial Interest in City Business	, ,	Financial interest in the purchase of any property that belongs to the City; definition of financial interest; competitive bidding following public notice; condominium association; condo; condominium owner; representation; conflict of interests; economic interest in the matter; improper

# InterestCityBusin ess/010027.Q.pdf

was based on the appraised value of the property, which, when multiplied by the employee's ownership interest, would yield the employee a \$367 interest; and, if the property were sold through an auction, it would qualify as competitive bidding following public notice), but that the employee was prohibited from participating in any City actions or decisions with respect to the purchase, and from representing the association in any formal or informal transaction before the City.

was based on the appraised value of the property, which, when multiplied by the authority

#### 01028.A

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Opin ions%20involvin g%20%22Sister% 20Agencies%22/0 1028.A.pdf Representation of Other Persons; Sister Agencies; Attorneys; Employment of Relatives or Domestic Partners; Outside Employment

The Board determined that the Ordinance did not prohibit an attorney employed by a City department from having outside employment as an attorney and partner in the employee's spouse's law firm, or having the employee's name listed in the firm name or letterhead, although it did impose certain restrictions, specifically, representing derivina or anv compensation or income from the representation of any person other than the City in a proceeding or transaction before any City agency that is nonministerial, or deriving any compensation or income from the representation of any person in a judicial or quasi-judicial proceeding in which the City is a party with adverse interests, as well as the prohibition receiving against compensation or anything of value in return for giving advice or assistance concerning the operation or business of the City, unless it was wholly unrelated to the employee's City responsibilities.

Attorneys; lawyers; outside employment; partner in a law firm; spouse's law firm; representation of other persons; judicial or quasi-judicial proceedings in which the City is a party' adverse interests; law firm letterhead; use of name; use of City title; Personnel Rules; wholly unrelated; receiving compensation or anything of value in return for giving advice or assistance concerning the operation or business of the City

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin ess/01029.Q.pdf	Financial Interest in City Business; Sister Agencies	A City employee was advised that the Ordinance did not prohibit the employee from owning or operating a gumball concession business, or from applying for and receiving and operating a concession at Navy Pier. Because Navy Pier is owned and operated by the Metropolitan Pier and Exposition Authority, which is not a City agency, this would not constitute a prohibited financial interest in City business.	Financial interest in City business; financial interest in sister agency contract; not a City agency; MPEA; Navy Pier; gumball machine concession; concession contract; sister agency; CTA; Chicago Park District; Chicago Public Schools; outside business ownership; outside employment
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/01030.A.pdf	Post-employment	The Board determined that a former City employee, an attorney, was not subject to the one-year subject matter prohibition in connection with increasing air and runway capacity at O'Hare International Airport. The employee's City employment was focused on non-aviation matters, and the employee was involved only "peripherally and minimally" in aviation matters, including inquiring of the Governor whether the Illinois Department of Transportation would require the City to seek certain certifications, and also sporadically attended meetings on other aviation-related matters, such as soundproofing, storm sewer systems, bathroom cleanliness, a report by the Mayor of Park Ridge, the "green airport" program, and the "World Gateway" program; but the employee was not part of the working group formed to address additional air traffic and runway capacity.	Post-employment; one year subject matter prohibition; subject matter; participated personally and substantially in the subject matter; aviation; increased runway capacity at O'Hare Airport; attending meetings on other topics; soundproofing; IDOT; Illinois Department of Transportation; World Gateway Program; storm sewer systems; bathroom cleanliness; Mayor of Park Ridge; did not draft or review memoranda; did not serve on a working group
https://www.chic ago.gov/content/ dam/city/depts/et	Gifts	A City employee was advised that the Ordinance did not prohibit the acceptance of conference fees to attend a users' conference if the employee would speak on City experience at the conference.	Waiver of conference fee; presentation; annual users' conference

hics/general/AO GiftsTravel/01032 .Q.pdf			
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Lobby/0 1033.A.pdf	Lobbyist Registration and Disclosure; Attorneys	The Board addressed what information is required of registered lobbyists as to their written agreements to lobby, and determined that lobbyists with written agreements must furnish a copy of the agreement, but portions that do not relate to lobbying or that are protected by privilege (for example, attorney-client privilege) may be redacted; and (ii) lobbyists with oral agreements must provide a written statement containing at a minimum how compensation is determined, whether the lobbyist is authorized to incur expenditures, and whether these are reimbursed by the client.	Lobbyists; lobbyist; registration statement; oral retainer or agreement; written retainer or agreement; minimum disclosures; how compensation is determined; contingency fees; attorney-client privilege; redaction of privileged information
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/01037.A.pdf	Post-employment	The Board determined that a former City employee exercised contract management authority with respect to three City contracts and was permanently prohibited from assisting or representing any person on those contracts and was prohibited for one year from working on the development of affordable housing on several specific sites. The case has a good discussion of how to define subject matter in real estate development cases, and what constitutes personal and substantial participation, and why the prohibition in this case was not City-wide.	Post-employment; one-year subject matter prohibition; contract management authority; participated personally and substantially in the subject matter; affordable housing; Citywide prohibition; site specific; real estate development; tax credits; RFP; request for proposals; chaired loan committee; attended meetings
01042.A  https://www.chic ago.gov/dam/city	Outside Employment	The Board determined that a City employee was not prohibited from owning and operating a business that conducted inspections but recommended that the	Outside employment; outside inspection business; clients or customers located outside City limits; clients or customers located within City limits; money for advice or

/depts/ethics/gen eral/AO Outside Employment/010 28.A.redact.pdf		business have only clients located outside of City limits. The Board also advised the employee that the Ordinance prohibits the use of the employee's City title or City resources to promote the business, for example, when conducting inspections in the course of the employee's City responsibilities.	assistance; soliciting or receiving anything of value in return for giving advice or assistance concerning the operation or business of the City; wholly unrelated; use of City resources; use of City title; access to potential customers; fiduciary duty
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin ess/01046.A.pdf	Financial Interest in City Business	This is a significant, precedential case. The Board determined that a City employee who owned a construction company was not prohibited from, in effect, becoming a City subcontractor with respect to a construction rehabilitation program in which qualified owners could receive up to \$5,000 to perform repairs per tenant space. The Board reasoned that the participants in the program hired their own construction contractors to do the work, without specific City approval of the contractor, although the participants had to submit to the City estimates from two contractors; here the contractor had no rights vis-à-vis the City, and the program participant had to pay the contractor before receiving any reimbursement from the City. The Board also determined that the Representation provision in the Ordinance did not prohibit a City employee who owned a construction firm from appearing at the meeting at which the participants presented estimates, because these were ministerial.	Financial interest in work, business or contracts of the City; program administered by two City departments; construction estimates; subcontractor; disclosed subcontractor; City's right to approve a subcontractor; subcontractor's contractual rights vis-à-vis the City; program participant pays subcontractor prior to receiving reimbursement from a City program; representation of other persons; ministerial transaction
01047.A  https://www.chic ago.gov/dam/city	Post-employment; Attorneys	The Board determined that a former City employee, an attorney, was permanently prohibited from representing a new employer or ne client in any eminent	Post-employment; one year subject matter prohibition; participate personally and substantially in any judicial or administrative proceeding involving the City; counsel of

/depts/ethics/general/AO PostEmploy/01047.A.pdf		domain proceedings, including follow-up matters, in which the attorney made a personal appearance before a tribunal, or answered or signed interrogatories, or prepared reports, or otherwise in litigation, and prohibited for one year from assisting or representing any new employer or clients in real estate development transactions involving the City in specific planning areas of the City.	record in any judicial or administrative proceeding involving the City; eminent domain proceedings; seek to obtain acquisition authority; answering and signing interrogatories; highest ranking City employee concerned solely with development in specific areas of the City; other planning areas
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/LXIV /01049.Q.docx	Travel	A City department head was advised that the Ordinance did not prohibit up to six (6) departmental employees from accepting reasonable travel expenses to attend demonstrations and receive a fact-finding tour of a vendor's facility, and to test products which the City was considering purchasing and entering into an agreement with the vendor to develop. The expenses must be reasonable and directly related to the business purpose of the trip, and the offer cannot be accepted if the expenses themselves would benefit the individuals more than the City.	Travel; reasonable travel expenses paid by a vendor; tour of a vendor's facility; testing equipment City is considering purchasing; product demonstrations; accept only those expenses related to the business purpose of the trip; department approval; bona fide business trip
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/01050 .Q.pdf	Gifts	A City employee was advised that the Ordinance did not prohibit the acceptance of one of seven (7) round trip airline tickets won in a raffle or drawing at an event sponsored by a vendor, in that the employee had no dealings with the vendor, and the tickets were donated by companies other than the vendor, and the fact that the employee was selected randomly, thereby ruling out the possibility that the employee's judgments regarding the vendor would be affected.	Gifts; chance or random drawing; raffle; bona fide chance contest; round trip airline tickets; mutual understanding; gift certificate; chosen at random

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/010 51A-redact.pdf	Outside Employment; Sister Agencies	Two City employees were advised that the Ordinance did not prohibit them from having outside employment with a departmental vendor, but imposed strenuous restrictions, including a prohibition on soliciting or receiving anything of value in return for advising or assisting the company with respect to City business, or using their City positions or resources for the benefit of their outside employer, or using or divulging confidential information.	employment with a vendor of one's own department; recusal; confidential information; soliciting or receiving anything of value in return for giving advice or assistance concerning the operation or business of the City; wholly unrelated; improper influence;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO OutsideEmploym ent/01051.Q.pdf	Outside Employment	Two City employees were advised that the Ordinance did not prohibit them from having outside employment with a departmental vendor, but imposed strenuous restrictions, including a prohibition on soliciting or receiving anything of value in return for advising or assisting the company with respect to City business, or using their City positions or resources for the benefit of their outside employer, or using or divulging confidential information.	employment with a vendor of one's own department; recusal; confidential information; soliciting or receiving anything of value in return for giving advice or assistance concerning the operation or business of the City; wholly unrelated; improper influence;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/01052 .Q.pdf	Gifts	A City department was advised that the Ordinance did not prohibit its acceptance of a luncheon for some of its employees, hosted during the day, by a non-profit organization that had no business with the department, and that the Ordinance did not prohibit an employee from receiving a \$500 award from that organization, chosen by the employee's peers. Note: 2012 amendments to the Ordinance would now prohibit this monetary award.	Employee appreciation luncheon; hosted by a non-profit with no business pending before the department; \$500 cash award; winner chosen by peers; award in recognition for public service
01053.A	Outside Employment;	The Board determined that a foreman of	Outside employment; outside jobs; conflict of interests; improper influence; money for

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/010 53.AO.redact.pdf	Conflicts of Interest/Improper Influence	from selling walkie-talkies or pagers to hospital, or from contracting to performance maintenance or consulting services as to the two-way radio system used by hospital to communicate, though the employee was prohibited from accepting anything of value in return for advice or assistance regarding the operation or maintenance of hospital communications consoled linked to any City governmental communications system.	advice or assistance regarding the operation or business of the City; 911 system; EMS; emergency medical services; trauma centers; Motorola; Trauma Care Network; wholly unrelated; personnel rules; distinguishable from the public generally; use City position or City title or City resources to obtain a personal benefit or promote a purely private interest; walkie-talkies
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/01054 .Q.pdf	Gifts	A City department was advised that, while the Ordinance did not explicitly prohibit a departmental vendor from hosting a holiday appreciation luncheon for all departmental employees, in that the cost per person was less than \$50, the luncheon would create the appearance of impropriety, and that the department should ascertain whether this luncheon would be prohibited as a matter of policy. See also Case No. 90064.A.	Gifts; holiday appreciation luncheon; all departmental employees; on City time; in lobby of City offices; City policy; departmental vendor; appearance of impropriety; hosted by a vendor; less than \$50 per recipient
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO ElectOfficials/020 03.Q.pdf	Representation of Other Persons; Elected Officials	An alderman was advised that the Ordinance did not prohibit the alderman from being a named representative in a class action lawsuit against the City arising out of the redistricting process ordinance. The alderman would receive no money or any other economic benefit from participating in the lawsuit or being a named representative of the class.	Alderman; representation of other persons in a judicial proceeding in which the City is a party and the person's interest is adverse to the City; not representation; named representative in a class action lawsuit against the City; derive no compensation or economic benefit or income; legislative redistricting process; ward remap
https://www.chic ago.gov/dam/city /depts/ethics/gen	Post-employment	The Board determined that a mid-level manager departing from a City department was subject to a one year subject matter prohibition with respect to	, g , , , , , , , , , , , , , , , , , ,

eral/AO PostEm ploy/02006.A.pdf		employer on real estate transactions involving the City in particular areas of the City, but had not exercised contract management authority with respect to a particular redevelopment agreement because the work of the employee was too preliminary on a contract that would ensue after the employee left City employment.	representing clients with respect to land assembly and acquisition, presenting
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin ess/02007.Q.pdf	Financial Interest in City Business; Employment of Relatives or Domestic Partners	A City employee was advised that the employee's spouse could apply for and receive a contract with the City, on the basis that the spouse's business was an independent occupation, profession or business, even though the employee had originally signed the spouse's business papers, upon the recommendation of the Immigration and Naturalization Service (INS), because the spouse was a resident alien at that time. The employee did not participate in the operation or management of the spouse's business, did not exercise any legal or financial control over it, had no ownership interest in it, and had no plans to become involved in it. The employee was advised that the Ordinance prohibited the exercise of contract management authority over the spouse's City contract.	Financial interest in City business; City contract; husband; wife; spouse; domestic partner; interest related to the spouse's or domestic partner's independent occupation, profession or employment; involvement in the spouse's business; signing incorporation documents; recommendation of the INS; Immigration and Naturalization Service; resident alien
https://www.chic ago.gov/content/ dam/city/depts/et	Financial Interest in City Business	A City employee who was a member of an investment group that wished to purchase a parcel of City-owned real estate was advised that the sale would put the employee in violation of the Ordinance, as	Prohibited financial interest in City business; department of Planning & Development; competitive bidding following public notice; 25% interest; sale of City-owned real estate; purchase of property that belongs to the City;

hics/general/AO InterestCityBusin ess/02008.Q.pdf		the employee's interest in would be worth less than \$5,000; moreover the property was being sold pursuant to a process of competitive bidding following public notice. Note: in 2012, the threshold ownership interest for having a prohibited financial interest in the purchase of property belonging to the City was lowered to \$1,000.	improper influence; conflicts of interest; representation of other persons; appearing before City boards or agencies; signing documents submitted to the City; the owner receives or entitled to receive; cost or present value of \$5,000 or more; competitive bidding following public notice
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/02009 .Q.pdf	Travel	A City employee was advised that the Ordinance prohibited acceptance of travel expenses to attend a trade show in Amsterdam, because the offeror was engaged in ongoing negotiations with the employee's department and the employee was in a position to substantially affect the outcome of those negotiations.	Trade show; Amsterdam; reasonable travel expenses; sponsor of the trade show; sponsor; exhibitor; person who has an economic interest in a specific City business transaction; exhibition; vendor
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Conflict OfInterest/02011- AO.pdf	Conflicts of Interest/Improper Influence; Representation of Other Persons; Appointed Officials; Outside Employment	This is a significant, precedential case. The Board determined that an appointed official who also had a full-time position as the Executive Director of a non-profit that conducted its business in the same field, real estate development and redevelopment, as the City board on which the appointed official served, was subject to substantial restrictions as both a board or commission member, and as Executive Director of the non-profit. The opinion goes through each of the relevant restrictions in order.	Gap financing; appointed official; non-profit; Executive Director; wholly unrelated; redevelopment; use of City position to influence matters; abstain; recusal; recuse; impermeable ethical screen; fiduciary duty; confidential information; solicit or accept money or other thing of value; in return for advice or assistance on matter concerning the operation or business of the City; represent; economic interest in the representation of; derive or receive income or compensation from the representation of; economic interest in the matter; Section 8 housing; TIF; tax increment financing; developer's fee; review development proposals; private developer; direct services contract; instrumentality; redevelopment area designations; private, non-profit housing development corporation

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Lobby/0 2013.A-redact.pdf	Lobbyist Registration and Disclosure	This is a significant, precedential case. The Board, in a follow up to Case No. 97055.A, determined that building expeditors are not lobbying (as defined) when they engage in certain activities, but are lobbying and required to register when they engage in other, specified activities. This is the definitive opinion discussing building expeditors.	Lobbying; not lobbying; lobbyist; building expeditors; building code; meeting with plan examiners; attempting to persuade; administrative action; legislative action; adopt a particular interpretation of the building code; attempting to persuade aldermen, employees of the Mayor's Office, or other City employees or officials to intercede in, promote or influence the permit application process; monitoring progress or status; clarifying what must be corrected
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/02021.A.pdf	Sister Agencies; Post-employment	The Board determined that a former high ranking employee was not prohibited from assisting or representing a bond rating agency in evaluating bonds issued by the City's "sister agencies," such as the Chicago Transit, Chicago Public Schools, etc., unless these bonds were issued with involvement by the City, but that the employee was prohibited for one year from assisting or representing an new employer or client with respect to evaluating the structuring, issuance, and administration of the debt of the City through the issuance of bonds. See also Case No. 03047.A.	Municipal bonds; bonds; issuance of bonds; sister agencies; Chicago Transit Authority; Chicago Public Schools; Chicago Park District; CPS; CTA; public finance; debt obligations; bond indenture agreements; business transaction involving the City; rating service; participate personally and substantially in the subject matter of the business transaction; subject matter; bond brokers; bond buyers
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/020 22.A.pdf	Financial Interest in City Business	The Board determined that a City employee who had entered into a \$40,535 forgivable loan agreement with the City prior to becoming a City employee could receive the remainder of the loan even after becoming a City	City; principles of equity and justice; home rehabilitation loan; roof; qualified homeowners; business of the City; paid with funds belonging to or administered by the

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin ess/02023.Q.pdf	Elected Officials; Financial Interest in City Business	City employees and officials to participate to the same degree as other qualified members of the public.  An alderman was advised that the Ordinance did not prohibit the sale by the City of 9 parcels of City-owned property to a developer, to build homes, when the alderman had already expressed an interest in purchasing one of the homes. The alderman had already written a letter of recommendation on behalf of the developer to a City department. The alderman was advised to recuse from any discussions on the sale to the developer before City Council or any committee, and that the alderman did not have a prohibited financial interest in the purchase of City-owned property, because the alderman would be purchasing a home from the developer, not land from the City; state laws may apply, however.	financial interest in the purchase or sale of City-owned property; developer; single-
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/020 24-A.pdf	Financial Interest in City Business	The Board determined that a City employee would violate the Ordinance by having a prohibited financial interest in a City business or City work by forming a non-profit (of which the employee would be the sole member, officer or staff) that would seek a grant contract with the City for more than \$10,000.	Financial interest in his own name or in the name of another; any contract, work or business of the City; cost or present value; non-profit entity; sole member, officer or staff of a non-profit
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec	Lobbyist Registration and Disclosure		non-profit entity

k%20Chairs/NerF id/02025.pdf		required because the employer was a non-profit. Note: the Ordinance was amended in 2011, and certain persons who engage in activity considered lobbying on behalf non-profits must now register.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-14- 12/02026.Q.pdf	Post-employment	A former City clerical employee was advised that the Ordinance's one-year subject matter and permanent contract prohibitions did not restrict the former employee from performing clerical work for a post-City employer on its contract the employee's former department, citing the trade skill/tradesman exemption.	Post-employment; one-year subject matter prohibition; clerical work; stapling; faxing; filing; processing documents; skills common to all clerical work; acquired through education and job experience; processing and inputting purchase orders; verifying unit prices; preparing statistical reports; utilizing Bureau software
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-14- 12/02027.Q.pdf	Post-employment	A long-time retired engineer was advised that the Ordinance did not impose a one-year or permanent restriction as to assisting a new employer with respect to certain projects. The trade skill/tradesman exemption applied here.	Post-employment; engineer; bridges; painting; bascule; structural engineers generally; personal and substantial participation in the subject matter; occupational and professional skills common to structural engineers; acquired through education and job experience, not through exposure to or unique knowledge of City specific standards or regulations
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/02029 .Q.pdf	Travel	A City employee was advised that the Ordinance did not prohibit the acceptance of reasonable travel expenses to attend an industry-wide program at which the employee would interact with other professionals and return with usable knowledge; the expenses were offered by the host of the conference.	Travel; reasonable travel expenses; furnished in connection with public events, appearances or ceremonies; related to official City business; furnished by the sponsor of the event; sponsor; industry-wide program
02030.A  https://www.chic ago.gov/dam/city /depts/ethics/gen	Post-employment; Attorneys	The Board determined that a former City employee who had left City employment more than one year prior to the opinion was permanently prohibited from assisting or representing any person in an	involving the City; witness; appearing as a

eral/AO PostEm ploy/02030.A.pdf		administrative proceeding before a City department or commission in which the employee had been counsel of record or had participated as a witness, as well as in the sale of a particular type of license or permit if the application for that sale was made while the employee was the administrator of a section of a City department that handled such sales. The case contains an analysis of when contracts or sales that are rebid annually can be considered different contracts for purposes of the permanent prohibition.	authority over the staff responsible for reviewing and approving permit applications; Conducting background checks; representing buyers or seller of permits or licenses; rebidding of contracts; new or separate contracts
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/02031.A.pdf	Post-employment	The Board determined that the Ordinance's post-employment prohibitions applied to a former traffic engineer, even though that engineer had been laid off as part of a reduction in force. The engineer was subject to several permanent prohibitions, including for any contract that may ensue based on an engineering scope of services the engineer had drafted, and a one year subject matter prohibition s to any business transaction involving the City relating to the development of the City's intelligent transportation system, including specific projects named.	Post-employment; one year subject matter; laid off; reduction in force; contract management authority; authored scope of services; scope of engineering services; IDOT; Illinois Department of Transportation; RFP; request for proposals; Chicago safety information system; proposed maintenance and enhancement contract; contract not yet awarded at the date of termination of City employment; take any action toward the formulation of the execution of a City contract; author grant applications; RFQ; request for qualifications
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/02032.A.pdf	Post-employment	The Board determined that a former high ranking City employee, who had left City employment more than one year prior to the opinion, did not exercise contract management authority with respect to the employee's post-City employer's contract with the City, even though the employee had worked on drafting the RFP (request for proposals) the post-City employee answered. The RFP did not include	execution of the a City contract; sufficiently detailed; narrowly focused scope of services; grant proposal; programs related to youth;

		sufficiently detailed information, or specify a project, proposal or service. Thus, the Board concluded that the form employee did not have personal involvement in, or direct supervisory responsibility for, the formulation or execution of the post-City employer's contract with the City, awarded after the time the employee left City service.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/02034.A.pdf	Post-employment; Attorneys	This is a significant, precedential case. The Board determined that a high ranking City employee did not exercise contract management authority with respect to a letter agreement-contract with a law firm to provide debt collection services, but was personally and substantially involved in the subject matter of the collection of certain debts owed to the City and thus subject to a one year prohibition as to that subject matter and letter agreement-contract, and that this one year prohibition applied even though the firm that signed the letter agreement-contract with the City was the City's client. The opinion extensively discusses what constitutes "contract management authority," and "personal involvement in" or "direct supervisory responsibility for" a contract. The opinion also holds that departing attorneys are subject to the one year and permanent prohibitions in §2-156-100(b) (the subject matter and contract management authority restrictions) not only to those in -100(a) (which covers personal and substantial participation in judicial or administrative proceedings involving the City).	Post-employment; one year subject matter prohibition; contract management authority; participated personally and substantially in the subject matter; law firm; letter agreement; personal involvement in or direct supervisory responsibility for' formulation of execution of a City contract; supervision of performance; debt collection; personal and substantial participation in a judicial or administrative proceeding involving the City; City appointed hearing officers; permanent prohibition; §2-156-100(b); §2-156-100(a); recommend; personally inspect; sign and approve; payment forms; authorize payment; drafting a request for proposals; RFP; verifying that work has been completed; participate in meetings at which a contractor is selected; judicial proceedings involve the City; administrative proceeding involving the City

#### 02041.A

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Conflict OfInterest/02041-A 2.pdf Fiduciary Duty;
Conflicts of Interest;
Representation of
Other Persons;
Appointed Officials;
Financial Interest in
City Business;
Outside
Employment;
Attorneys

This is a significant, precedential case. The Board determined that an individual who served on a City commission for which the official received a stipend was an appointed official, not an employee, despite the stipend, and that thus the appointed official (who was also a partner in a law firm), was not prohibited from performing legal work for various other City departments and commissions, as that work was wholly unrelated to the work of the official's City commission. The Board also determined that the appointed official was not prohibited from serving on a state board, but continues to owe a fiduciary duty to the City, and thus was advised to recuse from any matters in which the official believed there was a conflict with the City interests.

Appointed official; "employee"; official; City board or commission; City agency; stipend; compensation: Corporation Counsel: common law; independent contract; public office; public employment; fact-intensive; case-by-case analysis; independent powers and duties of a commission; outside counsel; excessive force; Chicago police officers; financial interest: wholly unrelated: representation of other persons; not prohibited from having an economic interest in the representation; derive income or compensation from the representation of persons; judicial proceedings; quasi-judicial proceedings: adverse to the City: where the City is party; conflicts of interest; improper influence; economic interest in the matter; derive income or compensation from the matter; may not personally undertake the representation; advise or provide assistance; behind the scenes; money for advice or assistance; concerning the operation or business of the City; fiduciary duty; contract negotiations; contract, work or business of the City; avoid even the appearance of impropriety; recuse;

### 02042.A

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/02042.A.pdf Post-employment

The Board determined that a departing employee, an Assistant Commissioner, was not prohibited from serving as an Executive Director of a delegate agency of the employee's department, or from performing certain duties with respect to the new employer's grant with the City because the employee had not been personally and substantially involved in the subject matter, which was performing the grant agreement, but was subject to a host of other one year prohibitions and

Neighborhood one-stop facility; postemployment: one-year subject matter prohibition; Director of Finance; Assistant Commissioner; participated personally and substantially in the subject matter; delegate agency; arant agreement: contract Chicago Workforce administration unit: Workforce Board: Investment Act: intergovernmental teams; Summer Youth Job Program

		would need to implement an impermeable ethical screen.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/02044.A.pdf	Post-employment	The Board determined that a departing City employee was not subject to either the one-year subject matter prohibition or the permanent prohibition with respect to the employee's post-City job with a non-profit entity that served as a fiscal administrator for the employee's City department's grant project. The opinion draws the distinction between programmatic monitoring and fiscal monitoring for one type of departmental service, versus another, and concludes that they were distinct subject matters within the employees' department, handled by different bureaus; the employee participated personally and substantially in programmatic and fiscal monitoring for one type of service, but was taking a position in another service in which the employee had not been involved	monitoring; technical assistance; CDBG; Community Development Block Grant funds; monitoring of contracts; fiscal administrator;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-15- 12/03002.Q.pdf	Travel	A high level City employee was advised that reasonable travel expenses could be accepted from a departmental vendor in connection with attending a users' conference, and speaking on the City's installation of the vendor's product, but only reasonable expenses, on the basis that the employee and the department viewed this as educational travel that would benefit the City. The employee was advised of the \$50 gift limitation. Note: under 2012 amendments to the Ordinance, these expenses need to be reported to the Board and are made	paid for by a City vendor; opportunity to gain knowledge; honorarium; reasonable travel

		public, and any honorarium offered would need to be declined.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/03008 .Q.pdf	Travel	could accept travel expenses for five (5) employees to travel to an industry-wide trade show, from two departmental vendors, who were co-sponsors of the show, provided that the expenses were related solely to the business purpose of the trip. The employee was reminded of the \$50 gift limitation. Note: under 2012 amendments to the Ordinance, these expenses need to be reported to the Board and are made public.	vendor; useful to the City; reasonable travel expenses
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/03009 .Q.pdf	Gifts		
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO CampFinanacing/ 03010.55.CF.pdf	Campaign Financing	This is a significant, precedential case. The Board determined that, for purposes of the Ordinance's campaign contribution limitations, an "otherwise affiliated company" means an entity that directly or	limitations on political or campaign contributions; otherwise affiliated entity; otherwise affiliated companies; affiliates; common control; comment majority or sole shareholder; common head of accounting;

		common; having one address; having the same head of accounting. The factors are based on those established by the Federal Election Commission.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO OutsideEmploym ent/03011.Q.pdf	Outside Employment	A City employee, a lead inspector, was advised that the Ordinance did not prohibit the employee from accepting an offer from a private company licensed by the State of Illinois for lead removal to teach safe lead removal practices in Spanish to its prospective lead workers. The focus of the class was industry-wide techniques for the safe removal of lead, and those taking it would not be given any unfair advantage in dealing with the City's lead inspectors.	Teaching; lead removal; money for advice or assistance concerning the work or business of the City; non-confidential information; inside or unfair advantage; lead inspectors; Spanish language class; lead abatement; work or business of the City; testify; witness; Department of Administrative Hearings
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO OutsideEmploym ent/03011.Q.pdf	Travel	A high ranking employee was advised that the Ordinance did not prohibit the City department from accepting an offer from a vendor to cover expenses for another employee to attend an informational seminar on technical and operating information, innovations, safety features, and other features of equipment owned by the City, so long as the expenses were related solely to the business purpose of the trip; the employee was also reminded of the \$50 gift limitation. Note: under 2012 amendments to the Ordinance, these expenses need to be reported to the Board and are made public	Travel; educational travel; information seminar offered by City vendor; safety information; useful to the City; reasonable travel expenses
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/03022.A.pdf	Post-employment; Attorneys		Post-employment; contract management authority; attorney; lawyer; participated personally and substantially in the subject matter; housing project; affordable housing; financing, building permits; zoning permits; condemnation or demolition proceedings; construction liens; scattered site; senior

		building or zoning permits, condemnation or demolition proceedings, or construction liens, but did not exercise contract management authority with respect to these projects, and was not subject to a permanent prohibition as to them. The case contains a discussion of "subject matter."	financing funds; fast track projects; Habitat Company; working group meetings; developer's pro forma; technical expertise; set up meetings; oral reports; ensure that appropriate departments timely met with the
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/03025.A.pdf	Post-employment	The Board determined that a former employee, a long time civil engineer, was subject to a one year subject matter prohibition and was prohibited from assisting or representing new client or employer with respect to any traffic engineering aspect of any project the employee had worked on, but not to such a prohibition as to one particular identified project, but was not subject to the permanent prohibition as to project identified.	Post-employment; one year subject matter prohibition; subject matter; participated personally and substantially; civil engineer; traffic feasibility study; Bureau of Bridges; rehabilitation; Phase 1; Phase 2; phased construction project; contract management authority; review responses to RFP; request for proposals; scope of services; traffic congestion; Ogilvie Transportation Center; Streeterville; RFP; request for proposals; Navy Pier; traffic flow; traffic consultant; Jackson Park; 57th Street; IDOT; Illinois Department of Transportation; Phase; Contract Preparation Phase; Construction Phase; Bureau of Planning and Design; Request for qualifications; RFQ; McCormick Place South Expansion;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO ElectOfficials/030 27AO- redact 1.pdf	Fiduciary Duty; Representation of Other Persons; Attorneys; Elected Officials	This is a significant, precedential case. The Board determined that an alderman/attorney's fiduciary duty to the City prohibits the alderman/attorney from represent plaintiffs in legal actions brought again Chicago police officers in their official capacity, even though the City is not necessarily a party in the action – in part because the City is required by collective bargaining agreements to indemnify the police officers and offer them a legal defense. The case contains a lengthy discussion of an	Elected officials; alderman; attorney; fiduciary duty; partnership interest; business relationship; Chicago Police Department; Police officer; FOP; Fraternal Order of Police; union agreement; indemnification; legal defense; §1983 actions; lawsuits; lawyers; Law Department; Corporation Counsel; Finance Committee; \$100,000; public duties; In re Vrdolyak; Illinois Rules of Professional Conduct; pro bono; irresolvable conflict; competing fiduciary duties; Worker's Compensation; qua attorney; public trust;

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/03028.Q.pdf	Post-employment	alderman/attorney's fiduciary duty, and of the relevant Illinois Supreme Court Rules of Professional Conduct. See also Case No. 90035.A.  A departing employee was advised that the one-year subject matter prohibition prohibited the employee from assisting or representing a new client or employer with respect to the installation of a kind of device City-wide, but was not subject to a permanent prohibition.	proceedings; quasi-judicial proceedings; adverse party; where the City's interests are adverse; City treasury; voting; settlement Post-employment; one-year subject matter prohibition; subject matter; participated personally and substantially; the installation of devices under a City program; City-wide;
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/03030.A.pdf	Post-employment	The Board determined that a former employee, a civil engineer; was not subject to the permanent prohibition with respect to 16 identified construction contracts, but was subject to the one year subject matter prohibition and was prohibited from assisting or representing a new client or employer with respect to the closeout of any construction contracts under the City's default resolution process. The case has a good discussion of subject matter.	, , ,
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-14- 12/03031.Q.pdf	Post-employment	A retired City employee was advised that the Ordinance did not prohibit the former employee from entering into a consulting contract directly with the City, even though the matters on which the former employee would work involve the same subject matters in which the former employee had been personally and substantially involved during City employment. The opinion restates the conditions under which such consulting contracts are permissible under the Ordinance.	contractor; use of materials proprietary to the

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO OutsideEmploym ent/03036.Q.pdf	Outside Employment	A City employee was advised that the Ordinance did not prohibit the employee from designing and teaching training sessions for employees of another government entity on a general subject matter about which the employee worked for the City. The key section was the money for advice restriction, which prohibits City employees or officials from soliciting or receiving anything of value in return for advice or assistance on matters concerning the operation or business of the City, unless wholly unrelated to their City job responsibilities. The teaching here was general and did not involve City-specific procedures or standards.	Training; solicit or accept anything of value in exchange for advice or assistance regarding the business of the City; wholly unrelated; teaching; outside employment; Personnel Rules; City-specific standards; teaching; City-specific standards; inside information; unfair advantage
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/03039 .Q.pdf	Travel	City employees from the Chicago Public Library were advised that they could accept reasonable travel expenses paid by the Trade Commission of Spain to attend the annual Spanish book fair in Spain.	Travel; foreign country; reasonable travel expenses; furnished in connection with public events, ceremonies related to official City business; furnished by the sponsor of the event; not based on a mutual understanding that official decision or actions would be influenced; LIBER; Spain
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/03043.A.pdf	Post-employment	The Board determined that a former employee, a long-time engineer, was prohibited from assisting or representing a new client or employer with respect to Phase 1 and Phase 2 of as particular project. The opinion addresses the specific job opportunity presented by the employee. The employee oversaw preparatory work for Phase 2, and reviewed responses to a request for proposals (RFP) for Phase 1. The opinion also discusses whether the employee exercised contract management authority	Post-employment; one-year subject matter prohibition; engineer; viaduct rehabilitation; Phase 1; Phase 2; phased construction project; contract management authority; review responses to RFP; request for proposals; scope of services

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO RepresentingOth ers/03045Q.pdf	Representation of Other Persons; Non-profit Board Service; Outside Employment	Ordinance did not prohibit the employee from establishing a non-profit organization or serving as a non-compensated board member and/or officer of it. The employee was advised of the standard restrictions: representation of others; conflicts of interest; improper influence; Fiduciary Duty; use of City property; confidential information.	non-ministerial transaction; conflicts of interest; economic interest; improper influence; use of City title; use of City property; fiduciary duty
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/0304 7.A.pdf	Post-employment	The Board determined that a former employee was not prohibited by the one year subject matter or permanent restrictions from assisting or representing a new employer or client with rating bonds issued by the City where the employee's responsibilities had been limited to undertaking research and collecting information that would later be used to prepare bond indenture agreements. The opinion was limited in this fashion. See also Case 02021.A.	sister agencies; public finance; debt
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/03049.A.pdf	Post-employment		reconstruction; bascule; bridge; construction projects; one year subject matter prohibition; sidewalk replacement project; pedestrian bridge project; design questions; resident engineer; contract management authority;

		of a City program to particular sites, or as	
		to a City program, City-wide.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/03050.pdf	Outside Employment	A City employee was advised that the Ordinance did not prohibit the employee from accepting a second job to investigate employment discrimination claims involving federal government employees but was subject to the standard restrictions.	EEOC; investigator; internal complaints by
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Employ Relatives/03051A O-red.pdf	Employment of Relatives or Domestic Partners	This is a significant, precedential case. The Board determined that a high ranking City employee would not be in violation of the employment of relatives provision if a relative accepted employment with a company over which the employee exercised contract management authority; the Board focused on the facts that: (i) the relative's position would be with an entirely separate operating division of the company, which was a large public company with six operating divisions; and (ii) there was no evidence that the employee used any City resources or attempted to influence the company's hiring of the relative. The case's is not to be intended to cover all situations.	Nepotism; contract management authority; public company; relative; entry level position; large multinational company; City contractor; hiring or employment of a relative; automatic violation; hiring or contracting with a relative within six (6) months; separate and distinct operating divisions; synergies; employment of relatives; company doing work over which the City employee has or exercises contract management authority
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/03053 .Q.pdf	Travel	A high level City employee was advised that reasonable travel expenses could be accepted from a departmental vendor in connection with a users' conference regarding this vendor's product, but only reasonable expenses, on the basis that the employee and the department viewed this as educational travel that would benefit the City.	,

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-14- 12/04001.Q.pdf	Post-employment	A former high-ranking employee was advised that the Ordinance did not prohibit the employee from entering into a consulting contract directly with the City to train staff in using particular software, or from having another unrelated position as Managing Director of a company. The opinion goes through the criteria for a former employee to be retained by the employee's own former City department or another department. The opinion also states that the Ordinance does not require that former employees devote 100% of their time to such contracts – if approved – they may have other post-City employment.	the City; fiduciary duty; obligation at all times to act in the City's best interests; written consulting contract; exception to the post-employment restrictions; training in software usage; former employee retained by the City
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-14- 12/04003.1.Q.pdf	Travel	Two Department heads were advised that several employees in their departments could accept an offer from a potential City vendor for reasonable travel expenses to visit a City department in Philadelphia to examine an installation that the City was considering purchasing, but that all expenses must be related to the business purpose of the trip, and gifts worth more than \$50 were prohibited.	Travel; reimbursement from a prospective City vendor; reasonable travel expenses; airfare; lodging expenses; business trip; evaluation of equipment; informed business decision; gifts worth more than \$50 prohibited
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/04005.A.pdf	Post-employment	The Board determined that a departing long time civil engineer was prohibited for one year from representing a potential new employer or client with respect to the management or supervision of the design or construction of City arterial, industrial and new street reconstruction, rehabilitation, resurfacing, streetscaping or lighting, and with respect to one particular named project, and was permanently prohibited from assisting or representing a new client or employer	rehabilitation; reconstruction; street lighting; arterial street resurfacing; project manager; supervision of performance; contract

		with respect to any project in which the	
	5 ,	employee had acted as project manager.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/04006.A.pdf	Post-employment	This is a significant, precedential case. The Board determined that a departing high ranking City employee was prohibited for one year from assisting a new client or employer with respect to any ongoing or proposed real estate development or redevelopment projects involving the City in a planning area, and to a permanent prohibition as to four ongoing projects in that area, and a one-year prohibition with respect to economic development, marketing, and retail and corporate recruitment in the planning area, to the extent that this work entails interacting with personnel from the City, but did not prohibit the departing employee from performing certain services with respect to a contract with a Special Service Area (SSA). The case is notable because it discusses what constitutes contract management authority in real estate contexts, and which real estate transactions constitute "business transactions involving the City" – if they would reasonably be expected to lead to City action, such as financial assistance, contracts, permits or other approvals, or contacts made by a former City employee official about, or advising colleagues about, ongoing or intended City regulatory efforts, assistance, or	service provider; CDC; Community Development Commission; Executive Director; reasonably be expected to lead to City action; financial assistance; City contracts; City permits or other approvals; contacts made by a former City employee official about, or advising colleagues about, ongoing or intended City regulatory efforts, assistance, or programs; impermeable
04000 A	Otatawaanta af	programs.	Conital mainer displacement identity of the
04008.A	Statements of Financial Interests	Statements of Financial Interests must	Capital gains; disclosure; identity of capital assets sold; capital gains realized in the
https://www.chic ago.gov/dam/city		provide information sufficient to identify assets from which capital gains of more	1
<u>gorgotradinioity</u>		access from Millori Supital gaillo of filoro	matata Mild

/depts/ethics/gen eral/AO SFI/0400 8-AO-redact.pdf		than \$5,000 were realized in the previous year, including but not limited to the name of company or mutual fund whose shares were sold.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Fiduciar yDuty/04009-AO- redact 2.pdf	Fiduciary Duty; Conflicts of Interest/Improper Influence	This is a significant, precedential case. The Board determined that a new high ranking employee did not violate the Ordinance by participating in a request for proposals (RFP) review where the new employee's immediate pre-City employer was a bidder, given that the new employee had severed all monetary ties with the pre-City employer, and believed that a fair, objective decision could be made. Note: this case would now be governed by the Ordinance's reverse revolving door provision, §2-156-111(c), but would lead to the same conclusion.	Reverse revolving door; conflict of interests; continuing monetary relationship; fiduciary duty; subjective test; appearance of impropriety; current economic interest; pre-City employer; RFP evaluation
https://www.chic aqo.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/04010.A.pdf	Post-employment	The Board determined that a recently retired Electrical foreman was prohibited from assisting or representing a new employer or clients with respect to illumination (including maintaining, repairing lights, signs and other equipment, and installing or repairing circuitry) at a particular site. The case is notable because the Board construed the subject matter not to this kind of work City-wide, but at this particular site.	Post-employment; one year subject matter prohibition; participate personally and substantially in the subject matter; business transaction involving the City; subject matter; inspection of diesel generators; illumination (including maintaining, repairing lights, signs and other equipment, and installing or repairing circuitry); illumination; subject matter as a particular project or site
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/04011.A.pdf	Post-employment	construction projects, and as a Project Manager of a City program, was prohibited for one year from assisting or representing a new client or employer	prohibition; participate personally and substantially in the subject matter; business transaction involving the City; documentation

		City arterial, residential and industrial streets, including new street construction, street rehabilitation and resurfacing, installation of landscaped medians and viaduct clearance improvements, and permanently prohibited from assisting or representing a new client or employer with respect to the project on which the employee served as project manager, including processing monthly estimates for or closing out design or construction contracts associated with these projects.	major arterial streets; supervision of contractors' construction activities to ensure compliance with contract specifications, plans and drawings; daily log book; project manager; close out of construction or design contracts; project manager
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/04012.A.pdf	Post-employment	The Board determined that a departing long-time civil engineer was prohibited for one year from assisting or representing a new employer or client with respect to the construction of City arterial, residential or industrial streets, including new street construction, street rehabilitation or resurfacing, or installation of landscaped medians, curbs or gutters, or installation of streets lamps and pedestrian lighting, and subject to the permanent prohibition with respect to any construction contracts associated with a particular street improvement project, because the employee had supervised the performance of three construction contractors with respect to that project.	Post-employment; one year subject matter prohibition; participate personally and substantially in the subject matter; business transaction involving the City; civil engineer; residential, arterial or industrial streets; installation of landscaped medians, curbs and gutters; street lamps; pedestrian lighting; construction of an overpass; resident engineer; contract management authority; supervision of performance; reviewed daily reports from field inspectors; regularly conducted field inspections; chronicled contractors' work in a daily log book
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/04014.A.pdf	Post-employment	The Board determined that a departing City employee, a long-time engineer, was prohibited for one year from assisting or representing a new client or employer on transactions involving providing electrical engineering services related to the City's street lighting and traffic signal systems, including preparing designs plans and cost estimates.	Post-employment; one-year subject matter prohibition; participate personally and substantially in the subject matter; business transaction involving the City; preparing engineering plans; electrical engineering services related to the City's street lighting and traffic signal systems; subject matter as a type of work; engineer

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin ess/04015.Q.pdf	Appointed Officials; Financial Interest in City Business	A City department was advised that, if two potential appointees to a City board continued to own companies that had contracts with the Mayor's Office for People with Disabilities (MOPD), they would be in violation of the Ordinance, because the contracts would not be wholly unrelated to the work of the City board on which their membership was being contemplated. Thus, to serve, they	·
		would need to terminate these contracts or dilute their ownership percentage in the companies they owned so that their shares in these contracts were under the threshold provided by Ordinance.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/04021.A.pdf	Post-employment	This is a significant, precedential case. The Board determined that a former City employee was not prohibited from working as a day laborer under contract with a private company to service the same equipment the employee serviced during City employment, on the basis that the tradesman exemption applied, and the post-employment provisions were not intended to prohibit such post-City work.	absence of any specialized knowledge of City-specific standards; relative lack of discretion or authority; day laborer; union hall; registry; participated personally and substantially in the subject matter of the transaction; 'house'; position; repairs; disassembly machinery; fabricate new parts
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/04022.A.pdf	Post-employment	The Board determined that a departing City employee was subject to a one year prohibition on assisting or representing a new client or employer with respect to a designation conferred by the City – in effect, a bureau's process – and was subject to permanent prohibitions with respect to three types of administrative proceedings, as to those that were pending during the City employee's tenure, and any follow up proceedings.	Post-employment; one year subject matter prohibition; participate personally and substantially in the subject matter; business transaction involving the City; historical preservation; research and write designation reports; public hearing transcripts; national database; business transaction involving the City; process by which the City designates and preserves certain property; acquire knowledge of the practical application; personally and substantially involved in the process by which the City makes designations and reviews and comments on

			applications for inclusion in a national
			database; participated personally and substantially in administrative proceedings, public hearings, or public meetings of a certain City committee; permanent prohibition as to any judicial or administrative proceeding involving the City
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-14- 12/04023.Q.pdf	Post-employment	A departing City employee was advised that the Ordinance's post-employment restrictions still apply even though the employee took advantage of a City-sponsored early retirement incentive program, and that the one year subject matter prohibition restricted the employee from preparing and interpreting construction specifications for departmental programs and inspecting and reviewing completed projects for code compliance. These are the very same functions on which the departing employee had been asked to work by the post-City employer.	Post-employment; early retirement incentive program; preparing and interpreting construction specifications for departmental programs and inspect and reviewing completed project for code compliance; voidable as to the City; oversee quality control; one-year subject matter prohibition; participated personally and substantially
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/04028.A.pdf	Post-employment	The Board determined that a long-term engineer who was departing City employment was subject to a one year prohibition with respect to the engineering, design and construction of City arterial, residential and industrial streets, which included providing construction observation services on behalf of a prospective employer; the Board also determined that the departing employee had not exercised contract management authority with respect to the projects that the post-City employer had.	prohibition; participate personally and substantially in the subject matter; business transaction involving the City; streetscaping projects; excavation work; infrastructure improvements; curbs; gutters; resurfacing; cost estimation; line and grade; alignment and elevation of the roadway; topographical surveys; installation of stamped asphalt; DUR contract; Depends Upon Requirements;

			regidential and industrial atracta: construction
			residential and industrial streets; construction observation services; engineer
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/04031.A.pdf	Post-employment	The Board determined that a former employee was prohibited for one year from assisting or representing a new employer or client on environmental regulatory matters or compliance work at the City's airports, including with respect to construction, demolition, restoration, maintenance, repair, replacement or capital improvement of airport facilities.	Post-employment; one-year subject matter prohibition; participate personally and substantially in the subject matter; business transaction involving the City; environment regulatory matters; Chicago airports; O'Hare; Midway
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/04032.A.pdf	Post-employment; Attorneys	The Board determined that the post- employment restrictions did not prohibit a former employee from processing real estate tax exemptions for private property acquired for a City department's public improvement projects. During City employment, the employee did not participate in real estate acquisitions, or perform tax services, but was involved in processing grants and drafting legislation for transportation matters.	Post-employment; one-year subject matter prohibition; participate personally and substantially in the subject matter; real estate tax matters; tax rolls; acquisition of property for transit projects; tax exemptions
https://www.chic aqo.qov/dam/city /depts/ethics/gen eral/AO PostEm ploy/04041.pdf	Post-employment; Attorneys	A departing City employee was advised that the Ordinance did not restrict the employee's proposed post-City employment, which was to work on real estate conveyancing, specifically, to acquire property; and the former employee could work for a company designated as a Special Assistant Corporation Counsel, under contract with the Law Department. The opinion was limited to this particular identified work. The attorney had not been personally and substantially involved in the subject matter during City service but had been involved in the disposition of City property, not its acquisition.	Attorney; post-employment; Illinois Department of Revenue; property management; tax-exempt status; tax rolls; conveyancing; Cook County Board of Review; Cook County Assessor's Office; subject matter; participated personally and substantially; Plats of Opening; Plats of Subdivision; tax deed acquisitions; Corporation Counsel; Law Department; Special Assistant Corporation Counsel

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/LXIV /04048.Q.pdf	Non-profit Board Service	A department head was advised that the Ordinance did not prohibit uncompensated service on the board of a major museum in the City. The department head would not be asked to engage in fundraising, and the museum did not receive funding from the department headed. The department head was advised of the relevant restrictions, including representation, fiduciary duty, City property, and confidential information, and that, as a policy matter, that the department head seek and receive approval from the Mayor's Office before accepting the appointment.	board of directors; board of trustees; museum; major cultural institution; fundraising; fiduciary duty; representation of other persons; receive grants from the City; policy matter; policy question; approval from the Mayor's Office; appearance of
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/040 49-A.pdf	Financial Interest in City Business	This is a significant, precedential case. The Board determined that a City employee violated the Ordinance by owning 100% of a firm that was a disclosed subcontractor on a City contract to provide towing services, and where the firm was entitled to payment of up to \$200,000 over a three year period; the firm had already been paid more than \$6,245 in a single year for such services. The Board recommended that: (i) the employee's department impose appropriate sanctions on the employee; (ii) the City terminate the subcontract immediately, or give the employee the choice of whether to continue to subcontract and resign immediately from City employment; and (iii) institute procedures so that applications for subcontracts are thoroughly reviewed to ensure that the firms awarded them are	subcontract; financial interest in the name of another; business ownership; contract, work or business of the City; towing services; MBE; WBE; disclosed subcontractor; employment sanctions; violation; entitled to receive money or compensation; City

		not owned in part or whole by City employees. See also Case No. 96029.Q.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/04052.A.pdf	Post-employment Post-employmen	The Board determined that neither the Ordinance's one-year subject matter nor permanent contract management authority prohibitions applied to the proposed post-City employment of a former high-ranking City employee. The employee was advised to contact the Board for further guidance if these post-City employment plans changed, as it was clear that the employee had exercised contract management authority with respect to many City contracts, and had been involved in capital improvements, but not in promoting high speed rail (which was the subject matter of the proposed employment. The opinion notes that: (i) the one year prohibition begins running on the date an employee or official leaves City service, not on the date he or she stopped performing certain tasks or responsibilities; and (ii) assisting or representing a person, such as a new client or employer, includes helping the person seek as well as perform a City contract.	the subject matter; promoting high speed rail; capital improvements; being running; date on which one year prohibition begins running; assisting a person to seek as well as perform
04055.A	Post-employment	This is a significant, precedential case. The Board determined that a former high-	prohibition; contract management authority;
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm		ranking City employee who became Executive Director of a "501(c)(3)" organization affiliated with the employer's former City department, and which served	the subject matter; assisting a person to seek as well as perform a City contract; consulting on purely internal matters or non-City
ploy/04055.A.pdf		as a fiscal agent with respect various departmental grants, was subject to a one-year subject matter prohibition. The prohibition covered any and all work,	matters; organizational or managerial matters of a City contractor or grantee; delegate agency; identifying consultants; designing promotional materials; drafting a

04058.A

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/04058.A.pdf

Post-employment

contracts or grants. This is a significant, precedential case. The Board determined that a former highranking City employee, who had become President and Chief Operating Office of a construction firm that was a City subcontractor, was subject to various permanent prohibitions, including with respect to judicial or administrative proceedings, and with respect to two (2) contracts on which the post-City employer was a subcontractor, and to a one year subject matter prohibition that included any business transaction involve the operation, maintenance or development of a major City service/infrastructure system. The Board also advised the former employee of the importance of establishing an impermeable ethical

departmental policies,

would be substantial.

with

including meeting with or contacting strategic plan to the extent it does not require departmental personnel or potential contact with City employees or officials; outside funding sources, that involves or managing non-City contracts; identifying requires assessment of or coordination grant announcements or opportunities; reporting on national, regional or local forces grants, programs, public service initiatives or impacting a market; marketing to potential technologies, and would be reasonably funding sources; fundraising for a delegate expected to be directed toward City agency; serving as a fiscal agent; business action, or in which the City's involvement transaction involving the City; if the City's The opinions involvement is substantial; project is directed toward some City action; City sets the contains an extended discussion of what parameters of the transaction; involves or constitutes a "business transaction requires assessment of or coordination of involving the City," and is especially relevant for former City employees or City policies, grants, programs, public service officials who take management positions initiatives or technologies; would reasonably with organizations or firms that have City be expected to be directed toward City contracts or grants, but who plan to be action; Executive Director; delegate agency; involved in the general management of 501(c)(3) organization affiliated with the these persons, but not in performing the employer's former City department

Post-employment; marketing; subject matter; departmental processes; pending contracts; contract management authority; interacting with City governmental personnel; business transaction involving the City; impermeable ethical screen; construction; subcontractor: operation, development, or maintenance of a major City service/infrastructure system; President: Chief Operating Officer: voidable as to the City; cancellation of contract or subcontract; monetary penalties

		screen, as these prohibitions were personal as to former employee, but that violations could lead to cancellation of the contract and monetary penalties.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/04060.A.pdf	Post-employment	The Board determined that a departing City employee was subject to a one year subject matter prohibition with respecting to assisting or representing the post-City employer, a private foundation that had bid on and received City grants, om any matters involving City workforce development initiatives, but not to a permanent prohibition as to any of the six (6) grants that the new employer had from the City.	matter; business transaction involving the City; delegate agency; private foundation; City grants; workforce development initiatives
https://www.chic aqo.gov/content/ dam/city/depts/et hics/general/Opin ions%20involvin q%20%22Sister% 20Agencies%22/0 5002.q.pdf	Sister Agencies; Financial Interest in City Business; Outside Employment	This is a significant, precedential case. A City employee was advised that the Ordinance did not prohibit the employee from owning or operating a candy and toy vending machine concession business, or from applying for and receiving and operating a concession at Navy Pier. Because Navy Pier is owned and operated by the Metropolitan Pier and Exposition Authority, which is not a City agency, this would not constitute a prohibited financial interest in City business.	Financial interest in City business; financial interest in sister agency contract; not a City agency; MPEA; Navy Pier; candy and toy vending machine concession; concession contract; sister agency; CTA; Chicago Park District; Chicago Public Schools; outside business ownership; outside employment
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/050 10.A.pdf	Financial Interest in City Business	The Board determined that City employees would have a financial interest in and thus are prohibited from purchasing any unit of affordable housing though the City's Affordable Housing Commitment Ordinance (AHCO) if the difference between the unit's market price and affordable price (the City Subsidy Recapture Amount) is \$5,000 or more, but are not prohibited from renting units	participation by City employees in City housing assistance programs; purchase of City-owned property; City's Affordable Housing Commitment Ordinance; AHCO; Department of Housing; Department of Planning & Development; sign mortgages, pledges; mortgage agreement; affordable

		offered through the program. Note: in 2012, the threshold amount was lowered to \$1,000.	
https://www.chic	Financial Interest in City Business; Outside Employment	A motor truck driver was advised that the Board does not have authority to approve or disapprove a change to the employee's	Outside employment; outside jobs; motor truck driver; schedule change; approval of outside employment; Personnel Rules;
ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin		work shift so the employee could work on any outside business the employee owned with a spouse – that is up to the department head under the City's	business ownership; financial interest; appearance of impropriety; private business interests; work shift; day shift; night shift; either approve or disapprove; discretion of
ess/05011.Q.pdf		Personnel Rules. The employee was advised that neither the employee's ownership of nor employment with the company violated the Ordinance.	department head; authority of department head
05022.A https://www.chic	Employment of Relatives or Domestic Partners	This is a significant, precedential case. The Board determined that a high ranking City employee violated the Ordinance	Contract management authority; relative; employment of relatives; where any relative is employed by or has contracts with persons
ago.gov/dam/city /depts/ethics/gen	Domocuo i di moro	where the employee exercised contract management authority over a City	doing City work over which the employee has or exercises contract management authority;
eral/AO Employ Relatives/05022. A.pdf		contract with a person who contracted (in unrelated matters) with a business fully owned by the employee's relative for the relative to act as a lobbyist on the company's behalf. But the Board also determined that the employee did not violate another provision of the Ordinance, because the evidence showed that the employee was not using his position to assist the relative's business. The opinion is significant, precedential for its interpretation of §2-1456-130(c), which creates a presumption that an employee violates the Ordinance by exercising contract management authority over a person who contracts with a relative, but the presumption is rebuttable. The Board also recommended that the City department	use or permit the use of one's City position to assist any relative in securing employment or contracts with persons over whom the employee or official exercises contract management authority; brother; lobbyist; presumption of a violation; rebuttable presumption; violation of the Ordinance; appropriate employment sanctions

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO ElectOfficials/050 25.Q.pdf	Conflicts of Interest/Improper Influence; Elected Officials; Financial Interest in City Business	institute righter safeguards to prevent potential violations. <i>Cf.</i> Case 93032.A. An alderman was advised that, by virtue of owning less than 1% of the outstanding common stock of a publicly-traded and publicly-owned company, the alderman had neither a financial nor economic interest in the company or its matters pending before City Council and the Ordinance did not prohibit the alderman from participating in or voting on the matter involving the company. Note: the threshold was changed to .5% in 2014. <i>See also</i> Case Nos. 96016.Q; 87053.D.	Alderman; elected official; conflict of interests; ownership of common stock; publicly traded company; business relationship creating a financial interest; dividends; economic interest; National Securities Exchange; shareholder; recuse; recusal; financial interest
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/LXIV /05031.CNS.docx	Conflict of Interests; Appointed Officials; Special Service Areas (SSAs)	An executive of a business was advised that the Ordinance did not prohibit appointment to an SSA that encompassed the executive's employer's location, but that, as a City appointed official, the executive would need to recuse from SSA decisions that would affect the employer in a manner separately and distinctly from other SSA Commissioners or their businesses, or between the City and the employer directly. There was no need to recuse from SSA decisions that affected local businesses in toto, such as street cleaning, police protection, parades, or tax levies, even if the employer was the largest consumer of these services in the SSA's area. The executive was advised that, while there is no way to protect completely against the perception or appearance of impropriety, declining to serve was not necessary or required. Cf. Case Nos. 87079.A; 87067.A.	Commissioner; appointed official; recusal; employer of Commissioner; recuse from matters separately and distinctly affecting the employer; no need to recuse from decisions affecting the SSA and its member business <i>in toto</i> , or that would affect the employer indirectly; stress cleaning; resource

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO ElectOfficials/050 32.Q.pdf	Representation of Other Persons; Attorneys; Elected Officials; Fiduciary Duty	An alderman/attorney was advised that the Ordinance did not prohibit the alderman's representation, as attorney, of a client in a personal injury lawsuit filed against the Chicago Transit Authority (CTA). It was highly unlikely that the City would become a party to the lawsuit. The alderman was advised of appropriate recusal requirements.	Fiduciary duty of an alderman; CTA; attorney/alderman; representation of party in an action where the City is a party and its interests adverse to the client's; personal injury lawsuit; Chicago Transit Authority; lawyer; Illinois Rules of Professional Conduct
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/05036.A.pdf	Post-employment	The Board determined that a departing City employee was prohibited from assisting a new employer in conducting training for the new employer's clients, because the employee had used a software tool and drafted various plans on which he might be asked to train, and this constituted personal and substantial participation in the subject matter.	Crisis management; software tool; post- employment one-year subject matter prohibition; OEMC; Department of Public Health; contract management authority; permanent prohibition; disaster preparedness; epidemiological outbreak; nuclear emergency; biological warfare; radiological emergency; chemical emergency; Department of Homeland Security; DHS; emergency response synchronization matrix;
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Lobby/0 5040.A.pdf	Pension Funds; Lobbyist Registration and Disclosure	This is a significant, precedential case. The Board determined that persons who lobby any of the four pension funds are not required to register as lobbyists with the Board of Ethics, under the Ordinance, because the pension funds are not City agencies, and thus these lobbyists are not attempting to influence City "administrative action" or "legislative action." This conclusion holds even when these persons are lobbying the City Treasurer or City Comptroller, who are ex officio members of some of these pension funds. The pension funds are created by and subject to Illinois statute. See also Cases 141280.A; 10047.CNS.	Pension funds; what is a City agency; Four Pension Plans; lobbyist; administrative action; legislative action; City Treasurer; City Comptroller; ex officio; Laborers & Retirement Board Employees Annuity & Benefit Fund of Chicago; Municipal Employees Annuity & Benefit Fund of Chicago; Firemen's Annuity & Benefit Fund of Chicago; Policemen's Annuity & Benefit Fund of Chicago; investment adviser; jurisdiction; not a City agency; Illinois Pension Code;
05047.Q	Conflicts of Interest/Improper		Alderman; lease business property sites; Chicago Transit Authority; CTA; conflict of

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO ElectOfficials/050 47.Q.pdf	Influence; Elected Officials	turn leases it from the Chicago Transit Authority, was advised that the Ordinance does not prohibit the lease, but that it does place restrictions on the official if a matter involving the property or the company from which the official leases it is before the official.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO Lobby/05050.A.d ocx	Lobbyist Registration and Disclosure	This is a significant, precedential case. At Board staff's request, the Board determined that lobbyists must register and disclose individually, and that entity or "umbrella" registrations listing individual lobbyists are not permitted under the Ordinance.	Lobbyist registration; umbrella registrations; entity registration; individual lobbyist registration; law firm lobbyist registration; individual lobbyists
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/05051.Q.pdf	Post-employment	A former City employee, a District Foreman, who had left City employment more than one year prior was advised that the Ordinance did not prohibit employment with a subcontractor on a City contract, because the employee had not exercised contract management over that contract while a City employee.	contract management authority; work on a task order; no involvement in negotiation or
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/05055.A.pdf	Post-employment	The Board determined that a former employee was prohibited for one year from assisting or representing any person or client on any City matters involving building permit applications, and thus could not effectively work as a Chicago permit expediter for one year. The Board also advised the former employee that, after the one-year period expired, the Ordinance's lobbyist registration requirements apply to certain activities that expediters may undertake.	Building expediter; lobbyist; Department of Zoning; Department of Construction and Permits; Department of Buildings; permits; zoning code; post-employment; one year subject matter prohibition; penalties for violation; personal and substantial participation in the subject matter

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Represe ntingOthers/0506 7-Q 1.pdf	Fiduciary Duty; Representation of Other Persons; Non-profit Board Service; Outside Employment	A high-ranking City employee was advised that another employee, a direct report, did not violate the Ordinance by serving as a board member of one non-profit and assisting it with a grant application to a private foundation where the City was applying for a similar grant. Both employees were advised of the appropriate restrictions.	Grants specialist; non-profit; 501(c)(3); self-evaluation protocol; fiduciary duty; conflict of interests; non-profits in competition with each other for funds; representation; limited funds
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/05071.Q.pdf	Post-employment	A departing high-ranking City employee was advised that the Ordinance's post-employment provisions did not restrict post-City employment with a family foundation.	Post-employment; family foundation; one- year subject matter prohibition; Assistant Commissioner; contract management authority
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/05073 .Q.pdf	Gifts	A City department was advised that it could accept as a gift to the City a database platform for use for official City business, provided the gift was disclosed to the Board of Ethics and Comptroller.	Gift to the City; gift accepted on behalf of the City; software licensing; copyright
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/06001.a- postEmp.pdf	Post-employment; Confidential Information	The Board determined that a former City employee, a licensed electrician, was not prohibited from accepting a position to install new fiber optic cable and or surveillance cameras, even though a significant, precedential part of the employee's City career was doing the same work. The opinion focused on the fact that standard for laying fiber optic cable are industry-wide, and the City has no proprietary method for laying cable or connecting it to its surveillance network,	Post-employment; tradesman/trade skill exemption; electrician; fiber optic cable; industry-wide standards; personal and substantial involvement in the subject matter; confidential information; surveillance cameras; occupation skills of a profession; intended meaning of the one-year prohibition; upgrading existing infrastructure; new construction

		and the Board applied the tradesman/trade skill exemption, although it cautioned the former employee about using and divulging confidential information.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/06002.a.pdf	Post-employment	The Board determined that a former high-ranking City employee and appointed official was prohibited for one year from assisting or representing a new client or employer with respect to the process by which the City considers and decides building permit applications. This prohibition applied to transactions in which the City was a party, but also private transactions involving interpretations of that code, but did not apply to building permit or zoning applications on the former employee's own personal behalf, as an individual, and did not apply to contacts with City departments other than the ones names. The Board also determined that the former employee did not exercise contract management authority with respect to the project discussed.	building and zoning permit applications; same rights as any individual homeowner or resident; contract management authority; personal and substantial participation;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin ess/06012.Q.pdf	Elected Officials; Financial Interest in City Business; Conflicts of Interest/Improper Influence	An alderman was advised that the Ordinance did not prohibit the purchase of a home in the ward at fair market value (any discount of more than \$50 would be considered a prohibited gift) from a developer that may have had or in the future have zoning matters pending before the alderman, or pursuing building or zoning permits for the home should an existing property be purchased and rehabilitated. However, not City financial assistance could be involved, and property could not be purchased from the	from a developer; economic interest in the matter; City financial assistance prohibited; recusal; recuse; same rights as any homeowner; private party transaction;

		City. Finally, if the alderman were to buy a home as part of the development, then the alderman would have an economic interest in the matter of the home purchase, and could submit applications to the City for any required permits in the same way that any private citizen may, but could not use the official aldermanic position to influence those judgments or decisions, and would need to abstain from and disclose any votes or discussions on the matter before City Council.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Lobby/0 6015.lob.pdf	Lobbyist Registration and Disclosure	A Deputy Commissioner informed the Board that he had met with several businesspeople and advised them at the conclusion of the meeting to register as lobbyists. Board staff then ascertained that the Deputy knew of no further contact between the City department and the two businesspeople, and that no further contact was envisioned. Board staff wrote the two businesspeople, advising them of the lobbyist registration provisions and penalties for violating them.	Unregistered lobbying; Board follow up with potential lobbyists
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/06027.Q.pdf	Post-employment	A former City employee was advised that the Ordinance did not prohibit the employee from working on or responding to a Request for Proposals (RFP) to be issued by the Chicago Park District to redevelop Northerly Island. While this was a project of the Park District, it would involve the City, in that several aspects of the project would require City Council approval; however, the employee had not been personally and substantially	Northerly Island; RFP; Chicago Park District; one-year subject matter prohibition; business transaction involving the City; personal and substantial participation in the subject matter; landscaping; City Council approval;

		involved in the subject matter of the transaction.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/06033A.pdf	Post-employment	This is a significant, precedential case. A former high-ranking employee asked the Board to address whether the employee and another former high ranking City employee were restricted from assisting a new client in entering into an agreement with the City to develop property. The Board determined that the two former employees' conduct on the project did not violate the Ordinance's one-year and permanent post- employment prohibitions. Notably, the Board determined that one of the employees made several calls to City personnel about the project during the employee's first year of post-City employment, but these were in the nature of status inquiries: the former employee was gathering information about the progress made by the City on the environmental cleanup of a City-owned parcel, and informing the City of a damaged fence and fallen sign and asking about the status of repairs. These activities did not constitute assistance or representation within the meaning of the Ordinance.	inquiries; phone calls; gathering information; one year subject matter prohibition; environmental cleanup of a parcel; redevelopment agreement; industrial redevelopment project; RFP; request for proposals; real estate; environmental remediation; contract management authority; planning area; Illinois EPA; NFR; no further remediation required; soil remediation work;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO RepresentingOth ers/06034.Q.pdf	Representation of Other Persons; Attorneys	A City employee, an attorney, was advised that the Ordinance did not prohibit representing clients in two legal proceedings in which the City was a	party; fiduciary duty; administrative proceedings; Illinois Department of Human Rights; Equal Employment Opportunity Commission; Circuit Court of Cook County; pro bono; direct or indirect compensation or income; economic interest; fee screening arrangement; judicial or quasi-judicial

060	037.Q	Fiduciary Duty; Representation of	proceedings. Note: this case is distinguishable from cases involving aldermen/attorneys, who are subject to a more stringent fiduciary duty, and cannot undertake representation in such cases, even for no compensation or income.  This is a significant, precedential case. A City employee was advised that, by	Non-profit board service; representation; fiduciary duty; appearance of impropriety;
ago dar hic Fid	ps://www.chic o.gov/content/ m/city/depts/et cs/general/AO duciaryDuty/06 7q.docx	Other Persons; Non-profit Board Service; Outside Employment	serving on the board of a non-profit, even if for no compensation, would tie the employee's hand because the employee would be prohibited from representing the organization's interests before any City department (including, most particularly, the employee's own department), unless the employee was merely performing the duties of City employment. However, the employee was advised to be aware that the perception would be that such representation was undertaken not as part of City responsibilities, but in a private capacity, and thus staff strongly recommended that the employee decline this Board service. See also Case No. 92012.Q	appearance of favoritism; non-ministerial; non-compensated board service; representation of other persons
htty ago /de era	ps://www.chic o.gov/dam/city epts/ethics/gen al/AO PostEm oy/06038.A.pdf	Post-employment; Attorneys	The Board determined that a departing City employee, an attorney, was not prohibited from assisting a post-City employer in acquiring properties for the expansion of O'Hare Airport through the O'Hare Modernization Program. The	Project; O'Hare Land Acquisition Program; OLAP; FAA; Federal Aviation Administration; O'Hare Modernization Act; eminent domain; aviation; Federal Uniform Relocation Assistance and Real Property Acquisition Act; 433 acres of land; usage rights;

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/06040A.pdf	Sister Agencies; Post-employment; Attorneys	The Board determined that a former high ranking City employee, an attorney, who had left City employment more than one year prior to the opinion's issue date, was not prohibited by the Ordinance from: i) taking a position with a law firm; or ii) from assisting or representing its clients in negotiating future union or collective bargaining agreements, because these agreements expire fully and are negotiated <i>de novo</i> ; or iii) lobbying the City's sister agencies; or iv) analyzing or providing recommendations as to legislation introduced at the City, state or federal levels.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/06050.Q.pdf	Post-employment	A departing high ranking City employee, who was an attorney, was advised that the Ordinance's one-year subject matter prohibition restricted the employee from assisting or representing a new employer or client with respect to the management, operation, maintenance, design or construction of City facilities, or acquiring or maintaining MBE or WBE status, or with respect to leasing or licensing agreements at two City facilities, but was not prohibited from taking a position with a vendor of the department, provided an impermeable ethical screen was established. Note: in May 2011, Shakman-exempt employees became prohibited from lobbying their former City department for a period of two years after leaving City service.	screen; one-year subject matter prohibition; Minority- or Women-Owned business enterprises; M/WBE; construction management; capital planning; engineer; personal and substantial participation in the
06051.A <a href="https://www.chicago.gov/dam/city">https://www.chicago.gov/dam/city</a>	Financial Interest in City Business	Without performing an independent investigation of its own but based on the fact provided by the investigating	Financial interest in City business; trucking contract; Hired Truck Program; independent occupation, business or profession of a spouse or domestic partner; participation in

/depts/ethics/general/AO Interest CityBusiness/060 51.A.pdf		City employee violated the Ordinance's Interest in City Business provision. The employee's spouse owned 100% of a company that had had City contracts under the Hired Truck Program, and the employee gave the appearance of being an agent for the spouse's company, and would receive calls from the City if trucks were needed pursuant to a contract, and used his walkie-talkies to communicate with the spouse, and actually drove trucks under contract. Thus, the employee participated in the business's operation and management, and the spousal exception to financial interest did not apply. The Board recommended that the department consider terminating the employee from City employment.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/06054.A.pdf	Post-employment	The Board determined that a former City employee was prohibited for one year from assisting or representing a new employer or client with respect to the construction, design, operation or maintenance of a City system, as the employee had been the Project manager over that program. This was a City-wide prohibition.	facilities improvement program; construction
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/06060.A.pdf	Post-employment	The Board determined that a departing City employee was not subject to a one year or permanent prohibition with respect to supervising a major public facility day-to-day, but was subject to a one year prohibition with respect to assisting or representing a new client or employer on any work involving energy efficiency on any City-owned or City-leased properties. The opinion addressed only the job possibility presented.	Post-employment; one-year subject matter prohibition; day-to-day management; major public facility; one year City-wide prohibition; energy efficient for any City-owned or City-leased property; providing property management services; purpose of goal of a transaction as the subject matter; oversight of contractors

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/06066.A.pdf	Lobbyist Registration and Disclosure; Post-employment	The Board determined that a former employee was not prohibited by the Ordinance from assisting a new client, a registered lobbyist, as an architect with respect to four real estate transactions involving the City, and was not involved in the subject matter of the business transaction involving the City.	Lobbying; architect; post-employment; HUD; one-year subject matter prohibition; personal and substantial participation; Lakefront Ordinance; Planned Developments; Zoning Ordinance; redevelopment agreement; green gut rehab; sister agencies
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/06073.A.pdf	Post-employment	The Board determined that a departing City engineer was prohibited for one year from assisting or representing a new client or employer with respect to providing design and construction of City roadways (City-wide), and permanently prohibited with respect to seven (7) specifically named projects, in which the employee had acted as project manager, including roadway design, formulating roadway specifications; redlining drawings; and performing final inspections	Post-employment; engineer; roadway construction; redlining blueprints and specifications; one year subject matter prohibition; project manager; City-wide prohibition; design; formulating roadway specifications; final inspections; construction phases; curbs and gutters; excavation; drainage structures; horizontal/vertical road location; personal and substantial involvement in the subject matter; contract management authority
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/06076.A.pdf	Post-employment	The Board determined that a former high ranking City employee was permanently prohibited from assisting or representing a new client or employer on several City contracts resulting from specific affordable housing development projects, and for one year from assisting or representing a new client or employer in any real estate project involving rehabilitation of buildings funded through several City programs, City-wide.	Post-employment; contract management authority; permanent prohibition; affordable housing; City funding programs; programwide prohibition; loans to a troubled developer; monitoring Comptroller reports; flagging problems; separate divisions within a department; supervision of performance; HUD Good Neighbor Initiative; Chicago Rehab Initiative; Initiative 311 Campaign; keep City loans current
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest	Financial Interest in City Business	The Board determined that it is not a prohibited financial interest in City business if a City employee purchases a taxicab medallion, because the typical procedures by which medallions are sold constitutes public notice followed by	Financial interest; financial interest in the purchase of property that belongs to the City; competitive bidding following public notice; taxis; taxicab medallion; taxicab medallion license holders; lease of medallion

CityBusiness/060 79.A.pdf  07015.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO OutsideEmploym ent/07015.Q.pdf	Outside Employment	competitive bidding, and falls within the exception to a prohibited financial interest in City business. Thus, the Ordinance also does not prohibit a City employee from leaving the medallion to another, or from renewing it.  A City employee on a 3-month leave of absence was advised that, during this leave, they remained subject to the Ordinance, and were not prohibited from working for a City vendor during that time, but were subject to the standard restrictions, and could not make, participate in or attempt to influence any City decision affecting or benefitting the outside employer or any contracts it may have or be seeking. The employee was advised of several other restrictions that applied as well.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/07019-a.pdf	Post-employment	This is a significant, precedential case. The Board determined that a former high ranking City employee who asked whether the employee may assist a post-City employer on a City contract was not subject to a one year prohibition, since a year had already passed since the employee's resignation, but that the employee was permanently prohibited from assisting or representing the employee's new employer, or any other person other than the City, on any work arising under a Depends on Requirements (DUR) task order, as that task order was "part and parcel" of the original contract.	agreement to agree; consideration; scope of services; contract modification as a different contract; part and parcel of the original
07020.Q	Statements of Financial Interests; Travel;	An alderman was advised that the Ordinance does not require the official to	Not a gift; business travel; disclosure of travel expenses; reimbursement of travel expenses; aldermen; official responsibilities;

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO SFI/07020.Q.pdf	Elected Officials	Statement of Financial Interests, travel expenses the official received from non-profit organizations for two trips taken, provided the trips were related to official City business. Note: this case is modified by 2012 amendments to the Ordinance, which require disclosure of business-related travel paid by a third party within 10 days of the travel.	Statements of Financial Interests; travel; paid a third party
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/07027-A.pdf	Post-employment	The Board determined that a high level departing City employee was prohibited for one year from assisting or representing a post-City employer with respect to projects involving razing, relocating, improving or repairing City-controlled infrastructure, but that the permanent prohibition did not apply with respect to any City contracts the new employer had.	Post-employment; subject matter; City-wide prohibition; real estate; infrastructure; contract management authority; personal and substantial participation; project manager; TIF assistance; Mayor's Office; Chief of Staff; departmental signoffs; business transaction involving the City;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO ElectOfficials/070 30.Q.pdf	Elected Officials; Employment of Relatives or Domestic Partners	An alderman official was advised that the Ordinance did not prohibit the hiring of a relative as part of the alderman's personal staff pursuant to the exception set forth in §2-156-130(a) of the Ordinance.	Alderman; hiring; relative; family member; member of personal staff of alderman; nepotism; employment of relatives or domestic partner
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/07037 .Q.pdf	Gifts	A City department was advised that the Ordinance does not prohibit it from regiving donated materials that it does not need to companies or persons who may be City vendors (i.e., acting, in essence, as an exchange agent of these materials). The department was also advised to consult with the Law Department and the Mayor's Chief of Staff as policy matters.	gifting donated materials; exchange agent;

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/07043.A.pdf	Post-employment	The Board determined that a departing City employee was not prohibited from assisting a post-City employer on a new (prospective) contract with the employee's former City department.	Subject matter; one-year prohibition; contract management authority; employment with a vendor of one's City department
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Outside Employment/070 44Q.pdf	Non-profit Board Service; Outside Employment	A City employee was advised of the relevant prohibitions that would apply with respect to working on a fundraising project for one non-profit while at the same time serving as a Board member for a second non-profit, especially with respect to soliciting donations.	Non-profit Board membership; volunteer service; non-profit; soliciting donations
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Employ Relatives/07048. A-ald- empofrel.pdf	Employment of Relatives or Domestic Partners	The Board determined that an alderman was not prohibited by the Ordinance from hiring a relative as part of the alderman's personal staff, as either a City employee or a contractor, provided that neither the alderman nor any other member of City Council had a business relationship with the relative.  Note: this case was superseded by changes made to the Ordinance in February 2010.	Alderman; hiring; relative; family member; member of personal staff of alderman; City Council contractor; nepotism; employment of relatives or domestic partner; City Council committee staff; 1012 employee
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/07053 .Q.pdf	Elected Officials; Travel	An alderman was advised that the	Elected official; alderman; travel; Statements of Financial Interests; overseas; foreign; educational or cultural purposes

https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/08004.Q.pdf	Post-employment	A departing high-ranking City employee was advised that the Ordinance's one-year subject matter prohibition applied to: (i) design and management of staff training and development for two City departments; (ii) performance management for two departments; (iii) the procurement and contracting process for a City department; (iv) management of a department's information technology process; and in effect, a one year prohibition as to a consulting contract. The opinion states the employee did exercise contract management authority with respect to any number of City contracts, but these were not at issue given the job opportunities the employee was pursuing.	Post-employment; one-year subject matter prohibition; performance management; staff training and development; procurement and contracting process; consulting contract
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO Lobby/08008.Q.p df	Lobbyist Registration and Disclosure	The Vice President of a museum, a non-profit organization, was advised that	Lobbyist; lobbying; seeking to influence legislative or administrative action; museum; non-profit; not-for-profit; exemption from lobbying
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/08010.A.PDF	Post-employment	The Board determined that a City employee who worked at Midway Airport	Privatization; Midway airport; pre-emption by state law; Illinois Public Act 094-0750; Local Government Facility Lease Act; Chicago Midway International Airport; legislative history; home rule unit of government; pre-emption; Representative Barbara Flynn Currie; relationship to other laws; post-employment; offer of employment on substantially similar terms; Public Law; Board

		to a state law that pre-empted the City's Governmental Ethics Ordinance, and would require the successful bidder who would operate the airport to offer the employee and others similarly situated employment, with compensation and other terms similar to those of the employee's current City employment. The opinion discusses the legislative history of the act on the floor of the Illinois General Assembly.	required to follow Public Law; legislative history; Illinois General Assembly
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/4-14- 12/08015.Q.pdf	Non-Profit board Service; Fiduciary Duty	This is a significant, precedential case. A high-ranking employee was advised to consider resigning from the board of a non-profit organization, one of whose partner organizations had a large, multi-year contract with the employee's department, in order to avoid even the appearance of impropriety or favoritism and best comply with the Ordinance's fiduciary duty provision. See also Case No. 06037.Q.	Non-profit board service; departmental vendor; appearance of impropriety; multi-year contract; not-for-profit; volunteer board service; departmental contractor; conflict of loyalties; social service organizations; airport; travelers; aid
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/08026.A.pdf	Post-employment	The Board determined that a high-ranking departing City employee was subject to the one-year subject matter prohibition regarding assisting or representing anyone with respect to designing and maintaining certain City security systems.	One-year subject matter prohibition; security systems; LAN; WAN; networks; Network Architect; hydraulic hammer; business transaction involving the City; FBI; 911 network; camera; Local Area Networks; Wide Area Networks
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Conflict OfInterest/08029 A.pdf	Conflicts of Interest; Representation of Other Persons; Non-profit Board Service; Financial Interest in City Business; Outside Employment	This is a significant, precedential case. The Board determined that a City employee who served, unpaid, on the board of a non-profit organization (of which the employee's domestic partner was the founder and director) that was interested in purchasing a building and receiving Tax Increment Financing (TIF)	Service on a board of directors; non-profit organization; tax increment financing assistance; Department of Planning & Development; redevelopment agreement; independent occupation, business or profession of a spouse, domestic partner, or relative; conflicts of interests; representation; recuse; recusal; recuse at both ends;

		purchase, would not violate the Ordinance if the transaction proceeded, but was required to recuse completely "at both ends," and could not "represent" the entity in any City transaction. The opinion also discusses the financial interest in City business provision, and the exception for a relative independent occupation, profession or business, and the provision's application to non-profit organizations.	financial interest in City business; alter ego; 501(c)(3) organization; artistic director; arts organization;
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO Interest CityBusiness/080 30.A.pdf	Appointed Officials; Financial Interest in City Business; Post-employment	This is a significant, precedential case. The Board determined that: (i) an appointed official, who had an ownership interest in two affiliated companies, would be in violation of the Ordinance if either company were to receive a subcontract on a construction project, because that project would need approval from the official's City board, and thus was not wholly unrelated to the official's City work, and was work authorized by City ordinance; and (ii) if the official were to resign from the City board, the official would personally be prohibited from assisting or representing either company in such a transaction, but that this prohibition is personal, and that either firm or its employees or owners may bid on such contracts or subcontracts.	authorized by ordinance; wholly unrelated; statutory mandate; post-employment; impermeable ethical screen; assist or represent; permanent prohibition; administrative proceeding involving the City; real estate development; one-year subject matter prohibition; personal and substantial participation; business transaction involving the City; contracts that can be performed only because of City action; City-sponsored financing; subject matter as each site or parcel of real estate to be developed
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO	Conflicts of Interest/Improper Influence; Outside Employment	A high-ranking City official was advised that the Ordinance did not prohibit proposed employment as an adjunct professor at a local college, given that the class to be taught does not convey information that would give students an advantage with respect to programs or	Teaching; inside information; unfair advantage; hiring practices; labor relations; money for advice or assistance

ConflictOfInteres t/08033-Q.pdf		loans administered through the official's City department.	
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/08037.A.pdf	Post-employment	The Board determined that a departing City employee was subject to a one year subject matter prohibition on assisting or representing any person in any real estate transaction in a particular planning area of the City, including seeking or coordinating City financial assistance with respect to retrofitting industrial properties for energy efficiency, and to various permanent prohibitions with respect to certain real estate transactions.	Sustainable Growth Initiative; green retrofitting; business transaction involving the City; City financial assistance; personal and substantial participation; geographical
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin ess/08038- FICB.pdf	Financial Interest in City Business	The Board determined that a City employee would not have a prohibited financial interest in the purchase of City property by paying \$5,000 for a home under the City's Preserving Communities Together (PCT) Program, because the property would be sold pursuant to a process of competitive bidding following public notice, which constitutes an exception to the definition of (prohibited) financial interest. The property was posted on the Department of Housing's website for a minimum of 30 days, and then in the newspaper for several weeks.	owned property; sold pursuant to a process of competitive bidding following public notice; sale advertised on the internet; City website; eligible program; submit a proposal; Department of Housing; Preserving Communities Together Program; PCT; negotiated sale; real estate sales;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/08039 -Q.pdf	Travel	City employees from the Chicago Public Library were advised that they could accept reasonable travel expenses paid by the Trade Commission of Spain to attend the annual Spanish book fair in Spain.	Travel; foreign country; reasonable travel expenses; furnished in connection with public events, ceremonies related to official City business; furnished by the sponsor of the event; not based on a mutual understanding that official decision or actions would be influenced; LIBER; Spain

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/0805 1-A.pdf	Post-employment	The Board determined that a former City employee was prohibited, for one year, from assisting or representing any person, including the post-City employer, with respect to securing vacant or unimproved parcels of real estate owned by the City, some of which would be slated for demolition. The Board also determined that the employee did not exercise contract management authority with respect to the post-City employer's City contract.	prohibition; contract management authority; type of transaction City-wide; vacant properties; board-up; demolition; fence
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/0805 9-A.pdf	Post-employment	The Board determined that a former employee, a Mechanical Engineer, was prohibited for one year from assisting or representing a new employer or client with respect to projects involving water or sewer mains, and other infrastructure projects in the former employee's department. The Board also determined that the employee was permanently prohibited from working on a specific contract, even though that contract had not been finalized at the time the employee left City employment.	Engineer; air compressors; water mains; sewer mains; mechanical ducts; HVAC; pump houses; engineering contracts; bid materials; contract specifications; designs; drawings; Remaining Core Area; contract management authority; Update of Design and Construction Standards; Core Area; impermeable ethical screen; assist or represent;
https://www.chic ago.gov/dam/city /depts/ethics/gen eral/AO PostEm ploy/09005.A.PDF	Post-employment	The Board advised a departing high-ranking City employee that the employee was subject to a:  1. one-year prohibition with respect to City grant-related processes, and  2. "permanent" ban with respect to several Task Order contracts, a master agreement, and contracts involving various technologies.	Post-employment; task order; PO; master agreement; client services; business development; structural operations; software; depends upon requirements contract; DUR; CIO; Chief Information Officer; customer service; performance management; statistics; capital improvements; TIF; tax increment financing; aldermanic menu; ADA; Americans with Disabilities Act; grants; FMPS; HUD; draft action plan; after-school activities; quality control; contract management authority; monitoring; tax credits; YMCA; GPS installation; facilitator;

			grant money; subject matter; participated personally and substantially; ultimate responsibility; financial operations; business transaction involving the City; child care; obtaining and managing grants for City departments; lobbyist; definition of lobbying
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO FiduciaryDuty/09 007.q.docx	Fiduciary Duty; Representation of Other Persons; Non-profit Board Service; Elected Officials; Outside Employment	An alderman was advised that there was no prohibition on serving as a part-time Executive Director of a non-profit museum in the alderman's ward, but there were restrictions: using the alderman's City title and authority; representing the museum in City transactions; delegation of aldermanic approvals; accepting anything of value in return for providing advice or assistance on City business; use of City property or confidential information to benefit the museum.	donors; Joyce Foundation; MacArthur Foundation; fiduciary duty; City's best interests; conflicts of interest; best judgment; private purpose; City title or authority; confidential information; recusal; money for advice or assistance on matter concerning
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/09011 .A.pdf	Gifts	This is a significant, precedential case. The Board determined that, to be a sponsor of an event, a person or entity must be either the event's beneficiary (if a fundraising event) or play a substantial role in organizing the event. Merely donating money to underwrite the event, even if recognized as a "gold" or "platinum" "sponsor," does not itself make one a sponsor.	event; reasonable hosting; furnished by the sponsor of such public event; platinum sponsor; buying tables; substantial role in organizing the event; invitations to events; galas; awards banquets; fundraising gala;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO FiduciaryDuty/09 012-a.pdf	Fiduciary Duty; Outside Employment; City Property; Gifts	The Board determined that a City	operation or business of the City; City-issued computer; wholly unrelated; access to documents outside Freedom on Information

		departmental records and using a City computer to prepare expert testimony. The Board recommended termination.	deposition testimony; outside employment; Personnel Rules
https://www.chic aqo.gov/content/ dam/city/depts/et hics/general/AO FiduciaryDuty/09 014q.pdf	Fiduciary Duty	A City employee received a letter from a citizen claiming that the employee could not be objective in a City hearing over which the employee was presiding, involving a facility serving LGBTQ youth, because the employee's domestic partner contributed to a different group that assisted these youth, and the employee was a member of the LGBTQ community.	preference; LGTBQ; fiduciary duty; unbiased; impartial; subjective test; bias; sexual orientation; charitable contribution; recuse; no monetary interest in the outcome
		The employee was advised that nothing in the Ordinance prohibited the employee from making this decision, and that the employee's fiduciary duty to the City required that if, in the employee's judgment, it was not possible to make a professional, impartial judgment, the employee should recuse. The opinion discusses relevant standard of judicial canons of ethics with respect to judge's who make charitable contributions or whose spouses do, or because of the judge's sexual orientation.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO FiduciaryDuty/09 015-Q.pdf	Fiduciary Duty; Representation of Other Persons; Non-profit Board Service	A City employee was advised that there was no prohibition on serving as a volunteer member of a non-profit organization's board, but there were restrictions. The opinion goes through each of these restrictions.	
09033.A	Appointed Officials; Financial Interest in City Business;	The Board determined that a City appointed official who was a partner in a family partnership would not violate the	wholly unrelated; prohibited financial interest

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO OutsideEmploym ent/09033A.pdf	Outside Employment	Ordinance if the partnership applied for and received City financial assistance, as the program applied for was wholly unrelated to the work of the official's City board.	assistance; appointed by the Mayor; technical review; confirmed by City Council; not-for-profit; rollout; community meeting; application process; lottery; family partnership; commercial property; influence decisions; ex officio; City-owned land; evaluate applicants; SBIF; TIF-funded projects;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO FiduciaryDuty/09 034A.pdf	Fiduciary Duty; Outside Employment; City Property	This is a significant, precedential case. The Board, reviewing an investigation conducted by another City department of an employee who had used a City-issued laptop computer to record political contributions, and contributions to a union ad book, all of which the employee had solicited from vendors, determined that the employee violated the Ordinance's fiduciary duty and City property provisions. The Board recommended termination, and that the Law Department review whether the employee intentionally violated the Ordinance in a way that would also constitute a violation of state law, subjecting the employee to criminal penalties.  The case establishes a test to determine whether an employee or official violates the fiduciary duty to the City by soliciting vendors: (i) was the activity in furtherance of or part of an approved City initiative; (ii) did the employee personally and directly solicit the vendor; (iii) did the employee have direct authority over the vendor or its contract; and (iv) would a reasonable person infer that the vendor's relationship would be affected by agreeing to or refusing the solicitation?	initiative; fiduciary duty; reasonable person; four pronged test; private benefit; consequences of agreeing to contribute; not contribute; Illinois Officials and Employees Ethics Act; state law; Class A misdemeanor; enhanced access; February 2003 election;

		See also Case Nos. 92014.A; 87052.A.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/09035 -Q.pdf	Travel	City employees from the Chicago Public Library were advised that they could accept reasonable travel expenses paid by the Trade Commission of Spain to attend the annual Spanish book fair in Spain.	Travel; foreign country; reasonable travel expenses; furnished in connection with public events, ceremonies related to official City business; furnished by the sponsor of the event; not based on a mutual understanding that official decision or actions would be influenced; LIBER; Spain
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO ConflictOfInteres t/09057Q.pdf	Conflicts of Interest/Improper Influence	A City employee who served as an unpaid board member of a City delegate agency was advised to recuse "at both ends," from any negotiations between the City and the organization on whose board the employee sat and was strongly encouraged to resign from the outside board.	Non-profit service; delegate agency board; recuse at both ends; recusal; fiduciary duty; representation of other persons; non-compensated; volunteer; outside board; not-for-profit organization
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO CampFinanacing/ 09058Q.pdf	Campaign Financing	This is a significant, precedential case. A City elected official was also a candidate for a non-City elected office. As required by state law, the official established two separate political committees, one per office. Each committee had already received \$1,500 in contributions from a person doing business with the City; the person wished to donate more. The Board determined that each committee could keep its \$1,500 contribution, but the business could not contribute any more to the non-City elected office committee unless the official reached the general election, which is a separate candidacy. The case is important in that Board construed the language limited contributions by certain persons to "any	Campaign contributions; contributions to a City official or employee seeking election to any other office; \$1,500 per year limitation; state elected office; County elected office; equity; fairness; incumbent elected official running for non-City office; candidacy; primary election; general election; separate candidacies; candidate committee; Illinois Election Code

		official or employee of the City who is seeking election to any other office." This case would apply to, among others, sitting aldermen running for Ward Committeeman, or judge, or state office. See also Case No. 90052.A.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/10004 .pdf	Gifts	This is a significant, precedential case. The Board determined that a high-ranking City employee had violated the Ordinance's gift provisions by soliciting and receiving a gift of personal services from a vendor of the department, the services being provided during regular City business working hours, and in City offices, and not being part of the vendor's contract or paid for by the employee. The Board admonished the employee that the conduct created the impression that the employee's judgment as a City employee could be compromised. The Board recommended that the employee immediately reimburse the vendor for the value of the services, immediately cease accepting the services, discuss the Board's determination with the Mayor's Office and Law Department, and report back to the Board on what action was taken. The Board stressed that it had the authority to initiate an investigation into the matter, but that, in its judgment and discretion, an investigation was unnecessary, as the employee had approached the Board voluntarily and in good faith, and in confidence, and the facts were not in dispute and were known. See also Case No. 11004.A, which dealt with the vendor.	Personal services; provided in City offices during regular City working hours; economic interest in a specific City business, service or regulatory transaction; substantially affect such transaction; gift; anything capable of valuation in monetary terms; anything given without consideration or expectation of return; \$50 limit; substantially affect; vendor; confidentiality of advisory opinions; admonition; letter of admonishment; investigation;

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO OutsideEmploym ent/10005.pdf	Financial Interest in City Business; Statements of Financial Interests; Outside Employment	The Board advised a City department that, whether one of its employees violated the Ordinance by working part-time for (and possibly being an owner of) a business owned by a relative, which business had a contract with the department, was unclear. The employee's Statements of Financial Interests were inconclusive on this point, or whether he had an ownership interest in the business. The Board recommended that the department consult with the Law Department and the Inspector General's Office to obtain the relevant facts. The provisions at issue were the "Money for Advice" prohibition, which prohibits City employees from receiving anything of value in return for giving advice or assistance concerning City business.	Outside employment; financial interest; any interest of a relative which interest is related to or derived from the relative's independent occupation, business or profession; Statement of financial interests; City contractor; vendor; wholly unrelated
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO SFI/10008.A reda cted-1pdf	Statements of Financial Interests	The Board determined that the board of directors of a newly formed commission were not appointed officials (thus not required to file annual Statements of Financial Interests) because the commission itself is not a City agency. The opinion goes through the analysis of what is and is not a City agency.	official; criteria for determining a City agency;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/1000 9.A-redacted.pdf	Sister Agencies; Post-employment		Sister agencies; business transaction involving the City; participated personally and substantially in the subject matter; one-year prohibition; subject matter; installation of equipment; project manager; City network; tradesman exception; trade skill exception

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/10021 A.pdf	Gifts; Elected Officials	specifications regarding compatibility with the City's equipment, and the equipment would eventually be linked to the City networks.  This is a significant, precedential case. The Board issued a comprehensive opinion addressing whether City officials may purchase sports or entertainment tickets to high-demand events at face value. The Board determined that this practice would not violate the Ordinance, but recommended against it, as it gives the impression that government officials or employees have special access to be able to buy such tickets. Note: this opinion addresses situations in which the official or employee would appear in a private capacity, not in an event in which he or she is announced or makes a public appearance. See also Case Nos. 91079.A.; 16032.A.	tickets'; high-demand tickets; market value; face value; special access; appearance of impropriety; proper use of government authority or position; public event or appearance or ceremony related to official responsibilities; fair market value; sprit of the law; letter of the law; foster public confidence in government; elected officials; public
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/1002 5.a.pdf	Post-employment	The Board determined that a City employee would not be prohibited, after retiring from City service, from being nominated to and serving as an SSA (Special service area) board member, an appointed official position, even though the employee would be working on matters from which the employee would otherwise be prohibited from working on by the Ordinance's post-employment provisions.	Area; Commissioner; appointed officials; continuity of City service; inside knowledge; impairing integrity of City government services; separate terms of City employment or service; trigger of post-employment provisions; termination of her employment or term of office; former employee; former official; contractor; transfer; a change in
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO	Post-employment	The Board determined that a departing City employee would not be subject to one year or permanent prohibitions if the employee were to become a member of an advisory board of a non-profit agency. The opinion explains that the functions	Managerial employee; Advisory Board; Cityowned land; non-profit agency; New Market Tax Credits; NMTC; federal income tax credits; private sector investment; LIC; Lowincome communities; purely consultative body; one year prohibition; subject matter;

PostEmploy/1003 3.A redacted-1pdf			participated personally and substantially in the subject matter; business transaction involving the City; day-to-day operations managed by City employees; maintain accountability to low-income communities; provide funding; make funding decisions; contract management authority
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/6/10 037.Q.docx	City Property	A high-ranking City employee was advised that, while the Ordinance did not prohibit the employee from appearing without compensation in a filmed advertisement for a City vendor's product – the ad to be used in client and potential client webinars – Board staff strong discouraged the appearance because there appeared to be no advantage to the City in terms of increased knowledge or technical expertise; the question was ultimately a policy question, for the Law Department and Mayor's Office, as to whether to lend the City's imprimatur to the vendor. Cf. Case No. 98038.Q.	print advertisement; webinar; commercial endorsement; Law Department; Mayor's
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/10038 .Q redacted-1- .pdf	Travel	A City employee was advised that acceptance of an offer of reasonable travel expenses to a professional conference, and a merit award of \$2,500 if selected were not prohibited. Note: under changes to the Ordinance effective November 1, 2012, the Ordinance would prohibit acceptance of this monetary award.	Travel; award for public service; reasonable expenses
https://www.chic aqo.qov/content/ dam/city/depts/et hics/general/AO		This is a significant case. The Board considered a case involving a registered lobbyist who had failed to file a semi-annual lobbying activity report, and whom the Board had fined \$1,000 per day, and terminated his registration, as provided in	Lobbyist; lobbying activity report; late filing; accrued fines of \$1,000 per day; death of a relative; equity; fairness; Homestead cases; court of equity; waiver of fines; reinstatement of lobbyist registration

Lobby/10041.36.L OB.pdf		the Ordinance (after providing him with his due process rights). However, the now-terminated lobbyist wished to reregister, filed the semi-annual report, but asked the accrued fines to be waived due to hardship (the Ordinance provides that a re-registration not be accepted until all outstanding fines are satisfied). The Board determined to waive the outstanding fines, because the lobbyist presented extenuating circumstances, namely: a death in the family, religious observance connected therewith, and a loss of computer service.  The case illustrates the Board's "equity jurisdiction." See also Cases 90040.A; 90058.A; 17004.A.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/10042 CNS.pdf	Gifts	This is a significant, precedential case. The Board clarified the conditions under which City employees can participate in City-approved charitable drives, and under what conditions City letterhead could be used.	Fundraising; City fundraising efforts; City- approved effort; City-approved fundraising campaign; solicitation of charitable contributions; departments competing with each other; voluntary contributions; use of City letterhead or stationery; Department Head's authority; City property;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/10046 .CNS.pdf	Gifts	The Board outlined the factors in considering when the Ordinance's gift restrictions should apply to acceptance by City employees or officials of benefits (like travel, or equipment) that are part of negotiated contract provisions. The test is whether the offered item or service meets a business purpose test; acceptance is not automatic. See also Case 10062.CNS.	Negotiated contracts; travel provided for in a contract; equipment provided for a in contract; business purpose; contract provisions; valid business purpose; not a gift; gift accepted on behalf of the City; Department of Defense; reasonable

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/1004 7.CNS.pdf	Post-employment; Pension Funds; Lobbyist Registration and Disclosure	A departing City employee went to work for a financial firm and asked whether the Ordinance prohibited solicitation of the City's four pension funds. The Board determined that such transactions with the pension funds are not "business transactions involving the City" and thus there were no relevant post-employment prohibitions, and no requirement that the individual engaged in such activity register as a lobbyist. See also Cases 141280.A; 10047.CNS	Pension funds; not a City agency; business transaction involving the City; money management instruments; Laborers' & Retirement Board Employees' Annuity & Benefit Fund of Chicago; Municipal Employees' Annuity & Benefit Fund of Chicago; Firemen's Annuity & Benefit Fund of Chicago; Policemen's Annuity & Benefit Fund of Chicago
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/6/10 052.q.docx	Board of Ethics Members and Staff; Financial Interest in City Business; Attorneys; Conflict of Interests	A prospective member of the Board of Ethics, an attorney and associate in a law firm that did business with the City, was advised that the Ordinance did not prohibit appointment to the Board, because, as an associate attorney in the firm, the prospective Board member had ownership in it or in its revenues, and "financial interest" depends on having an ownership interest in the legal person with the City contract(s).  The prospective Board member was advised of the Board's own rule on conflicts of interest and recusal (Rule 2-5), and to avoid performing any legal work for the firm in which the City is its client, in order to avoid even the appearance of impropriety. See also Case No. 95004.A.	Board of Ethics member; financial interest; ownership interest in the legal person or entity with a City contract; attorney; associate in a law firm; not a partner; Board Rules and Regulations; recusal; recuse;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec	Conflict of Interests	The Department of Buildings was advised on strengthening its internal conflicts of interest disclosure form for its building inspectors.	Department of Buildings; inspectors; conflicts of interest; disclosure forms; property in the City; inspections; recusal; notification; departmental internal policies

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054.CNS.pdf			
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO Lobby/10058.A r edacted.pdf  10060.CNS  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/6/10 060.CNS.pdf	Lobbyist Registration and Disclosure; Attorneys  Outside Employment; Conflicts of Interest; Gifts	This is a significant, precedential case. The Board determined that attorneys need not register as lobbyists when they represent clients in contractually required, formal mediations with the American Arbitration Association (AAA), in which the City is a party; or in a formal, binding arbitration in accordance with the AAA's commercial arbitration rules.  A City department was advised that its employees were not prohibited from being compensated as instructors as a State-sponsored institute on subject that appeared to be related to their professional skills, provided: (i) no department employee serving as an instructor could be involved in any decisions affecting contracts between the City department and the state-sponsored institute; and (ii) no City employee serving as an instructor could affect any City decisions (such as hiring or promotion) with respect to any student of the employee's at the institute; and (iii) no departmental employee could teach any standards or techniques that are unique and apply solely to the City of Chicago, but must keep to teaching techniques utilized generally as industry standard.	clients in a formal adversarial hearing; lobbying; not lobbying; arbitration; mediation; American Arbitration Association; AAA; lawyers as lobbyists  Teaching; institute; grants; Public Safety Academy; Department of Homeland Security; instructors; money for advice or assistance; receipt or solicitation; wholly unrelated; give students an inside advantage; instructor has supervisory authority over students; City standards;
10062.CNS  https://www.chic	Gifts; City Property	See also Case 10024.CNS.  A department head was advised that City departmental employees who were provided with cell phone or vehicles by a	Procurement laws; vehicles; cell phones; provided to City employees pursuant to
ago.gov/content/ dam/city/depts/et		vendor, pursuant to the terms of City contracts did not thereby violate the	•

hics/general/Dec k%20Chairs/6/10 062.CNS.pdf		Ordinance, but that the Board agreed that the practice should be suspended, pending review by the Law Department. The review should focus on amending contracts to prohibit the practice or at least clarify which practices would be then reimbursed by the City to the vendor. See also Case No. 10046.CNS.	by the City; property paid for the City per contract
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/6/10 063.cns.pdf	City Property; Elected Officials; Gifts; Political Activity	An alderman was advised that the Ordinance does not prohibit him from	•
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec	Post-employment	A departing City employee was advised of	One-year prohibition; participated personally and substantially in the subject matter; ethical screen

k%20Chairs/6/10 066.Q.docx		position with a vendor of one's City department – rather, the prohibitions are matter-based.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/11004 A.pdf	Gifts	This is a significant, precedential case. After reviewing facts presented in a report from the Inspector General's Office, and making no independent investigation or fact-finding of its own, the Board determined that a City vendor had violated the Ordinance's gift provisions by providing a gift of personal services to a City employee, during regular City business working hours, and in City offices, these services not being part of the vendor's contract or paid for by the employee. The employee was a high-ranking official with the department with which the vendor contracted. The Board had to piece together the value of the services offered, as that was not delineated in the Inspector General's report. The Board had no authority to address the Inspector General's recommendation that the vendor be debarred, as the Board has no authority to addressed City debarment rules. See also Case No. 10004.A, which dealt with the employee himself.	during regular City working hours; economic interest in a specific City business, service or regulatory transaction; substantially affect such transaction; gift; anything capable of valuation in monetary terms; anything given without consideration or expectation of return; \$50 limit; substantially affect; vendor; Inspector General; investigation; debarment rules; debarring; valuation
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO CampFinanacing/	Campaign Financing	The Board determined that a business had violated the campaign financing ordinance by contributing in excess of \$1,500 to a City elected official in a single year. The issue was whether the business was seeking to do business with the City, and whether it had been doing so	powers and duties; discretion to investigate; reasonable basis to believe that a contributor violated the campaign financing limitations; campaign contributions; political contributions; reasonable basis; doing business with the City; seeking to do
11007.CF.pdf		within 6 months prior to the contribution. Applying §2-156-010(x), which defines seeking to do business, the Board	business with the City; taking any action within the past six month to obtain a contract or business from the City; take any action;

		concluded that the business was seeking to do business with the City by sending emails to City officials pushing for a matter to be presented to City Council – a necessary step in enabling the business to negotiate and execute a contract with the City. The Board directed staff to handle the matter as it would any apparent violation of the campaign financing ordinance due to excess contributions.	past six months; email to Managing Deputy Commissioner; cc to Law Department; matter pending; six months prior to the contribution; passage of an ordinance by City Council; communication to employees shepherding the matter through City Council; totality of the circumstances; substantive and forward-looking nature of the communication or action; desire of person making communication to press forward through the legislative or contracting process; explicit or implicit understanding; definition of seeking to do business; §2-156-010(x)
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/1103 7Q.docx	Post-employment	A departing City employee was advised that the employee did not participate personally and substantially in various engineering projects merely by receiving lists of tentative locations from another department and taking that list to other divisions within his own department, The Board also restated that the one year prohibition begins on the employee's last effective of City employment, not on the date he or she stops performing certain tasks.	Engineer; City infrastructure projects; participated personally and substantially in the subject matter; evaluating permit requests; issuing or approving permits; installation and maintenance; permitting process; contract management authority
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO ElectOfficials/110 44Q.docx	Conflicts of Interest/Improper Influence; Representation of Other Persons; Elected Officials; Outside Employment	An alderman-attorney was advised of the relevant restrictions and prohibitions if the alderman to join a law firm as an associate, as a second job. The opinion goes through each of the restrictions that would apply, particularly with respect to the Conflicts of Interest provision, and the disclosures and recusals required by that provision.	outside employment; business relationship; conflict of interest; improper influence; recuse; abstain; abstention; associate; partner; of counsel; Rule 14; matter pending before the City Council or any Council committee; economic interest distinguishable

			contractor; money for advice; giving advice or assistance on matters relating to the business of the City; prior or subsequent payment or compensation; appearance of favoritism; appearance of impropriety; representation of other persons; pro bono representation; in rem; in personam
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO OutsideEmploym ent/11045A- red.pdf	Conflicts of Interest/Improper Influence; Representation of Other Persons; Attorneys; Elected Officials; Outside Employment	The Board advised an alderman-attorney of the relevant restrictions and prohibitions were the alderman to join a law firm on a contractual basis, in an of counsel relationship, as a second job. The opinion goes through each of the restrictions that would apply, particularly with respect to the Conflicts of Interest provision, and the disclosures and recusals required by that provision.	Alderman; attorney; lawyer; fiduciary duty of an alderman; <i>in rem; in personam</i> ; private practice; outside employment; business relationship; conflict of interest; improper influence; recuse; abstain; abstention; associate; partner; of counsel; Rule 14; matter pending before the City Council or any Council committee; economic interest distinguishable from that of the general public or all aldermen in any matter; business relationship with a person or entity with a matter pending before the City Council or any Council committee; EDS; Economic Disclosure Statements; pro bono representation; owner or partner of the firm; law firm; City contractor; money for advice; giving advice or assistance on matters relating to the business of the City; prior or subsequent payment or compensation; appearance of favoritism; appearance of impropriety; representation of other persons; economic interest; where the City is an adverse party; fiduciary duty of an alderman;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO ElectOfficials/120 01CNS.doc	Gifts; Conflicts of Interest/Improper Influence; Elected Officials; Financial Interest in City Business	The Board determined that a landlord who rented space to an alderman for the alderman's City ward office could apply for and receive financial assistance through the City's SBIF Fund (Small Business Improvement Fund), even though this would benefit the alderman, but recommended that the alderman/City	Financial interest in City business; gift accepted on behalf of the City; alderman; City

		consider reimbursing the landlord for improvements to the alderman's leasehold, perhaps through raised rent, or declare the value as a gift to the City, and that the alderman not participate in or have any input into the decision whether to grant the landlord this assistance.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/1200 5- Apostemploy.pdf	Post-employment	The Board determined that a departing City employee was not prohibited from accepting job opportunities with either of two companies, but that the employee was subject to a one-year subject matter prohibition with respect to one of these positions.	Contract management authority; award or negotiation; authorizing payment to vendor; participated personally and substantially in the subject matter; Shakman-exempt; lobbying; ethical screen
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin ess/12007.A- 1.pdf	Financial Interest in City Business	This is a significant, precedential case. The Board determined that a City employee who owned a business that entered into a contract with a Chamber of Commerce, acting as a Service Provider to an SSA (Special Service Area), which is a City agency, violated the Ordinance by having a prohibited financial interest in City business. The contract was, in effect, a City subcontract, as it was authorized by Ordinance enacted by the City Council. The Board recommended that the contract be terminated, and that the City implement procedures so that SSAs and their service provider firms owned by City employees and not enter into such contracts.	Ordinance; contract, business or work of the City; City-administered funds; subcontract; Chamber of Commerce; financial interest;
https://www.chic ago.gov/content/	Financial Interest in City Business	The Board determined that a City employee who owned a business that	Financial interest in City business; SSA; Special Service Area; authorized by Ordinance; contract, business or work of the City; City-administered funds; subcontract;

dam/city/depts/et hics/general/AO InterestCityBusin ess/12007.A- 2.pdf		Commerce, acting as a Service Provider to an SSA (Special Service Area), which is a City agency, violated the Ordinance by having a prohibited financial interest in City business. The contract was, in effect, a City subcontract, as it was authorized by Ordinance enacted by the City Council. The Board recommended that the contract be terminated, and that the City implement procedures so that SSAs and their service provider firms owned by City employees and not enter into such contracts.	Chamber of Commerce; financial interest; business ownership
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO FiduciaryDuty/12 017.Cns.docx	Fiduciary Duty; Conflicts of Interest/Improper Influence	An incoming City employee did not violate the Ordinance by delegating responsibility for decision-making authority to a colleague with respect to a company for which the incoming City employee had worked as an independent consultant for 6 weeks prior to commencing City employment, and which had paid the employee all monies due and owing, and for which company the employee had provided assistance in completing a response to an RFP for a similar project in a different City.	Reverse revolving door; economic interest; pre-City employer; New York City; recusal; delegation; no continuing monetary interests; fiduciary duty; good faith; City's best interests; consultation on technical aspects of the vendors' financial models
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO Lobby/12018A.pd f	Lobbyist Registration and Disclosure	This is a significant, precedential case. The Board determined that a spokesperson from a non-profit would be a lobbyist because the non-profit had for-profit members. This is an important case for understanding how the exception for certain persons who engage in activities that would be considered lobbying on behalf of certain non-profits need not register, in contrast with others who must register.	Definition of lobbying or lobbyist; non-profit; not for profit; for profit; one tier non-profit; two tier non-profits; lobbying exception; plain langue of the statute; volunteer; staff person; no-for-profit; lobby

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO OutsideEmploym ent/12027.Q.pdf	Outside Employment	A City department was advised that food sanitarians were prohibited from receiving compensation for teaching a class to certify summer food festival operators.	Teaching; food inspectors; food sanitarians; City Colleges; Harold Washington college; wholly unrelated; money for advice; summer festivals; certification class; appearance of impropriety; advice or assistance on matters concerning the operation or business of the City
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/12040 .Q.doc	Travel	Employees from the Chicago Public Library were advised that they could accept reasonable travel expenses paid by the Trade Commission of Spain to attend the annual Spanish book fair in Barcelona.	Travel; foreign country; reasonable travel expenses; furnished in connection with public events, ceremonies related to official City business; furnished by the sponsor of the event; not based on a mutual understanding that official decision or actions would be influenced; LIBER; Spain; Chicago Public Library
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin ess/12042A.pdf	Financial Interest in City Business	This is a significant, precedential case. A City employee's spouse owned a business that contracted with a Chamber of Commerce, which served as a service provider to a Special Service Area (SSA) of the City. The employee served as President of the business, founded it, and was a paid employee of it. The Board determined that the employee violated the financial interest in City business provision of the Ordinance and recommended that the City consider terminating the contract, imposing employment sanctions on the employee, and filing suit for an accounting and recovery of pecuniary benefits received by the business.	prohibited financial interest in City business;
12043.A	Post-employment	The Board determined that a departing City employee was subject to the two-	• • •

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/1204 3.A.pdf		employee's former department, including seeking to influence it with respect to new or existing contracts on behalf of the new employer, and that the exercised had contract management authority with respect to the new employer's City contract by evaluating bids submitted for one contract, but was not personally and substantially involved in the subject matter of the request for proposals the new employer was bidding on in a different contract.	request for proposals; installation of systems; participated personally and substantially in the subject matter
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO ApptOfficials/120 48.CNS.pdf	Infrastructure Trust; Appointed Officials; Statements of Financial Interests	The Board determined that the Infrastructure Trust was a City agency for purposes of the Ordinance, and that its members must file Statements of Financial Interests	City agency; Infrastructure trust; not solely advisory
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO OutsideEmploym ent/12049.Q.pdf	Fiduciary Duty; Representation of Other Persons; Attorneys; Elected Officials; Outside Employment	An alderman-attorney was advised of applicable restrictions and prohibitions were the alderman to become "of counsel" to a law firm, or as an employee of the firm. The opinion goes into depth in explaining the prohibitions under representation, conflicts of interest, Prohibited Conduct, and fiduciary duty.	Alderman; elected official; attorney; of counsel; law firm; practice of law; retainer agreement; economic interest in the matter; economic interest in the person with a pending matter; matter pending; clients; compensation; abstain; recuse; Rule 14; business relationship; City contractor; conflicts of interest; improper influence; salary; compensation; income
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO	Political Activity	This is a significant, precedential case. An alderman was advised that the Ordinance permits the distribution of applications for election judge at aldermanic offices or other City property, but recommended that City employees or	Election judge; Judge of Elections; City property; Chicago Board of Election Commissioners; prohibited political activity;

PolActvty/12051 Q.pdf		officials not pick these up at such offices during their compensated time, and that City employees or officials who are party chairmen or Ward Committeemen not sign or approved these applications at aldermanic offices or on City property, and that City employees and officials may apply to and serve as election judges, but it is "prohibited political activity" and thus they must do so on their own noncompensated time, as with outside employment.	Party Chair; outside employment; facially neutral; obtain signature; appearance of impropriety; appearance of political purpose
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO FiduciaryDuty/12 060.l.doc	Fiduciary Duty; City Property	This is a significant, precedential case. After receiving a complaint, the Board conducted an investigation into a veteran City employee's alleged use of departmental lists and photocopying equipment without authorization; a blog with which the employee was affiliated then printed a story about someone whose name was on that list. The Board determined that the employee violated the Ordinance's fiduciary duty and use of City property provisions by printing a list of licensed plumbers and using it for private purposes, and recommended termination. The Board also determined that the employee gave evasive, dishonest, or incomplete answers to Board investigators. The City's Human Resources Board upheld the Board's findings and recommendation of termination.	machines; missing pages; Human
https://www.chic ago.gov/content/ dam/city/depts/et	Elected Officials; Travel	An alderman was advised that travel expenses to Israel were acceptable, as reasonable travel and education expenses.	

hics/general/AO ElectOfficials/120 64QL.pdf			
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin ess/12065.A.pdf	Appointed Officials; Financial Interest in City Business	This is a significant, precedential case. The Board determined that an appointed official violated the Ordinance by having a prohibited financial interest in City business. The official owned a company that provided construction management services to a sister agency, as a subcontractor, but the construction contract was approved by her City board and was paid with funds authorized by City ordinance. Thus, the subcontract was not wholly unrelated to the work of the official's City commission. The Board recommended that the official be removed from the commission, and that the Law Department and Mayor's office together consider filing suit for pecuniary benefits received through the subcontract.	Financial interest; wholly unrelated; construction management services; subcontract; appointed official; paid with funds belonging to or administered by the City, or is authorized by Ordinance; ownership percentage of person or entity; appointed official's official City duties and responsibilities; subcontractor; intergovernmental agreement; prime contract; property interest; ownership interest; contractual rights and obligations; third party beneficiary; agent; City's agent; using City money pursuant to ordinance
12067.1.A, 2.A, and 3.A  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/12067 .a.doc	Gifts	This is a significant, precedential case. The Board issued a three-part opinion to a legislative caucus, which is not itself a City agency, though its members are City elected officials. It advised the Caucus that its members could not solicit donations on behalf of the caucus or its charitable arm from persons with matters pending before them. The opinion also discusses when these members may accept travel expenses in the course of their City responsibilities.	Legislative caucus; 501(c)(3); 501(c)(4); charitable contributions; charitable foundation; gifts accepted on behalf of the City; aldermen; City Council; City purpose; private capacity; solicitation from third parties; directly affect the outcome; matters pending before the City; matters pending before a City official or employee; covered relative; travel; reasonable hosting; social welfare groups; pet charities; Super PAC; DISCLOSE Act; pay-to-play; disclose donors; tax deductible; IRS Publication 557; fundraising

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO RepresentingOth ers/12072A.pdf	Fiduciary Duty; Representation of Other Persons	The Board, reviewing an investigation conducted by another department, determined that a City employee violated the representation of other persons and fiduciary duty provisions of the Ordinance by advocating for a relative within the employee's own department; the relative applied for City financial assistance. The facts adduced showed that the application contained inaccurate information. The Board also noted that the fiduciary duty provision prohibits City employees and officials from receiving private benefits or obtaining advantages over the public generally by virtue of their City positions, and that there may have been violations of the Personnel Rules as well. The Board recommended termination of employee, and that the department consult with the Law Department regarding filing suit for pecuniary damages and work the Board to develop protocols to prevent similar future abuses.	Fiduciary duty; inside information; improper access; misuse of City authority; misuse of City property; submitting misleading application; representing a relative before a City department; suit for pecuniary damages; Law Department; internal investigation; potential criminal fraud; Personnel Rules; termination; caregiver; live-in aide; Code of Federal Regulations; CFR; develop protocols for handling relatives who are program applicants; relatives; grant applications
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/1300 8.Q.doc	Post-employment; Attorneys	A departing employee was advised that the one year prohibition restricted the employee from on assisting or representing the post-City employer with respect to providing land acquisition services and assistance for several City departments, and that, as the employee had served as counsel of record in various proceedings involving the City, the employee thus was permanently prohibited from assisting or representing the new employer with respect to these proceedings.	Post-employment; land acquisition; sale of real estate; one-year prohibition; participate personally and substantially in the subject matter; counsel of record; permanent prohibition; administrative or judicial proceedings

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO SFI/FIS- 13018A.pdf	Statements of Financial Interests	This is a significant, precedential case. That Board determined that Mayoral appointees to two newly constituted boards were not City officials because these boards were not City agencies. The opinion goes through the criteria for what is or is not a City agency.	Appointed official; City agency; agency; created by ordinance or intergovernmental agreement; primarily funded by the City; primarily advisory; designed to support City programs; financed primarily through the City budget; created by City ordinance or Executive Order; Board membership confirmed by City Council; created by State statute; working Board;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO FiduciaryDuty/13 021.A.doc	Fiduciary Duty; City Property	The Board reviewed an investigation conducted by a department of one of its employees, who had without authorization printed confidential time reports of co-workers, for the purpose of requesting bereavement leave; access to these reports was beyond the employee's job responsibilities. The Board determined that the employee violated the fiduciary duty to the City recommended termination.	Internal investigation; fiduciary duty; bereavement leave; misuse of City property; photocopy machines; time records; personnel records; termination; City property;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/1302 2.Q.doc	Post-employment	A departing employee was advised that employment with a company with contracts with the employee's City department was not prohibited, but that the employee was prohibited for one year from assisting it in several of these contracts, and that the was a tradesman and would in part be doing trade work for the new employer and for that work could rely on the trade skill exception.	Locate; repair; install; oversee day-to-day operations; forwarding approval forms; project manager; bidding process; pre-bid conferences; contract extensions; contract specifications; purchase orders; trade skill exception; tradesman exception; personally, and substantially involved in the subject matter; one year prohibition; post-employment
13025.A; 13025.A (Reconsidered) https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec	Appointed Officials; Financial Interest in City Business	An appointed City official owned a building leased to a local Chamber of Commerce that received funds	lease; wholly unrelated; Chamber of Commerce; Service Provider; ownership

k%20Chairs/LXIV /13025.A.doc https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/LXIV /13025.A- reccon.doc		a prohibited financial interest in City business because the rental payments from City-administered funds were not wholly unrelated to the official's City commission's work. On reconsideration, however, the Board vacated its determination, because the amount of City-administered funds used to pay rent to the official's building was shown to be less than the threshold amount.  Note: the Board granted reconsideration of its original opinion and reversed its determination after receiving additional facts from the appointed official.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin ess/13041.A.pdf	Financial Interest in City Business	This is a significant, precedential case. The 100% owner of a subcontractor on a	contract; City subcontract; indirect contractor; direct subcontractor; M/WBE status; work, contractor or business of the City; business ownership; prime contract;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/1304 3.Q.pdf	Post-employment	A departing City employee was advised that employment with a company bidding	personally and substantially involved in the subject matter; City contract; RFP; request for proposals; permanent prohibition; solely

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO CampFinanacing/ 13044.A.pdf	Campaign Financing; Elected Officials	This case explains the campaign financing enforcement structure and procedure, while concluding that three companies were "affiliated" and two of them were doing business with the City and/or a sister agency, thus had violated the Ordinance by contributing a total of \$4,000 in aggregate contributions to the same elected official's authorized political committee in a single calendar year. The companies brought themselves into compliance with the Ordinance. The case also explains the 10 day "safe harbor" provision in the Ordinance, and the differences between the old Campaign Financing Ordinance and revised Article VI of the Ordinance.	companies; excess political or campaign contributions; 10 day safe harbor provision; Inspector General; Legislative Inspector General; differences between old Campaign Financing Ordinance and new Article VI; partners; owners; employees; officers; contribution limitations; knowing violation; reimbursement; pseudonymous contributions; penalties; with knowledge; pay-to-play; reporting year; Article VI
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/13048 Q.doc	Gifts	The Board determined that the Ordinance's exception allowing City employees and officials to accept unlimited gifts (including cash and gifts cards) from personal friends applies to gifts given to an employee's children by friends of the employee who may not know the children, or who are friends of the children, but not necessarily of the employee.	

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO OutsideEmploym ent/13053.A.doc	Outside Employment; Sister Agencies	The Board determined that a sworn law enforcement officer employed by the City could own a security firm and that this firm could enter into a contract with a sister agency to provide security services, as the services were wholly unrelated to the employee's City responsibilities.	Wholly unrelated; money for advice; security guards; Chicago Public Schools; security; sworn law enforcement officer; sister agency; security services; Board of Education
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO ElectOfficials/130 54.CNS.doc	Conflicts of Interest/Improper Influence; Minor Violations; Elected Officials	An alderman was advised that, by failing to recuse from City Council matters involving a business the alderman owned in matters going back more than 10 years, the alderman had violated the Ordinance's conflicts of interest provisions, and was advised by the Board to regarding self-reporting to the Legislative Inspector General.	business ownership; non-minor violation; self-report; conflicts of interests; Rule 14;
https://www.chic aqo.qov/content/ dam/city/depts/et hics/general/AO ConflictOfInteres t/13056.Q.doc	Conflicts of Interest/Improper Influence; Elected Officials; Outside Employment	An alderman was advised that the Ordinance did not prohibit either the alderman of the alderman's spouse from becoming independent insurance agents, but imposed significant, precedential restrictions on the alderman's activity as an elected official: the alderman could not submit documents or informally communicate with other City officials or employee as a representative of the insurance agent, company or broker, and was also advised not to sell insurance to constituents, because the ability to act as their alderman would be compromised.	Alderman; outside employment; conflicts of interest; clients; customers; constituents; insurance agency; insurance broker; representation; improper influence; recuse
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO	Post-employment	A departing high ranking employee was advised that the employee had exercised contract management authority over a City contract and thus was permanently prohibited from assisting any new employer or client on that contract, and	Post-employment; employment with a City vendor or contractor; subject matter; total ban on contract; behind the scenes; consultant to City contractor; contract management authority; ethical screen; lobbying ban; two year; Shakman-exempt

PostEmploy/1305 8.Q.doc  14005.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/1400 5.Q.doc	Post-employment	that this prohibition applied even if the employee would not be an employee of the company but would be just a consultant or independent contractor to it. A former high-ranking City employee was advised that he was subject to several restrictions: (i) a permanent restriction as to one City contract, in that he supervised the vendor's performance of that contract; (ii) a two-year City wide lobbying ban; and (iii) a one-year ban on transactions with his former City department.	Post-employment; program-wide prohibition; subject matter; department-wide prohibition; participated personally and substantially in the subject matter; lobbying ban; contract management authority; permanent ban; supervision of performance; evaluation of bids; RFP; request for proposals
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO MinorViolations/1 4006.A.doc	Prohibited Conduct; Minor Violations	The Board admonished a recently hired City employee and determined that the employee had committed a minor violation of the Ordinance by discussing RFP responses with City colleagues, regarding a response submitted by a non-profit organization that was part of an umbrella non-profit organization affiliated with the employee's immediate pre-City employer.	Immediate pre-City employer; reverse revolving door; minor violation; request for proposals; RFP; decision-making authority; review RFP responses; umbrella organization; reasonable person; without intent; not a substantive violation; recuse; upholding the spirit of the Ordinance; Board Rule 3-11; letter of admonition
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PolActvty/14011. Q.pdf	Political Activity	A City employee responsible for delivering mail to other City employees and officials at their official City addresses in City-owned property was advised that this activity would not constitute prohibited political activity even if that mail was obviously political in nature, because the employee was performing the duties of City employment.	Delivery of mail; delivery of political mail; incidental; compensated time; City property; activity performed as part of City job responsibilities; doing one's job
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO	Conflicts of Interest/Improper Influence; Minor Violations; Elected Officials	An alderman was admonished by the Board for committing a minor violation by failing to recuse from and voting yes on an omnibus viva voce vote in which a business that the alderman owned was approved for an awning permit.	Alderman; failure to recuse; ownership of business; awning permits; omnibus vote; viva voce vote; Committee on Zoning, Landmarks and Building Standard; Rule 14; conflicts of interest disclosure; yes vote; financial interest; abstention

ElectOfficials/140 12.CNS.doc			
https://www.chic aqo.qov/content/ dam/city/depts/et hics/general/AO	Post-employment; Sister Agencies	• •	and substantially involved in the subject matter; contract management authority; Shakman-exempt position; lobbying ban; subject matter; business transaction involving the City; sister agencies; Chicago
PostEmploy/1401 7.Q.doc		personally and substantially involved in the contract's subject matter during City employment. Also, the employee did not hold a Shakman-exempt position and thus was not subject to the two-year lobbying ban with respect to the former department. Last, the Ordinance does not prohibit businesses owned by former employees from entering into contracts with sister agencies, such as the Chicago Park District.	Park District
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/1402 1.Q.doc	Post-employment	A departing City employee was advised that the Ordinance did not employment by a company that had currently did not have but might bid on City contracts, but that the employee was prohibited from assisting it for one year in a contract it was considering bidding on, and that the employee and company must implement an impermeable ethical screen. The employee was also subject to the two-year lobbying prohibition with respect to the former City department.	Post-employment; employment with a City vendor or contractor; subject matter; departmental operations and management; lobbying; two-year lobbying ban; one year subject matter ban; personally and substantially involved
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO	Post-employment	A departing City employee was advised that the Ordinance did not prohibit employment by a company with a City contract, but the employee could not assist or represent the company on this contract for its entire remaining term, and	professionals; employment with a City

PostEmploy/1402 3.Q.doc	Post-employment	implement an impermeable ethical screen. The employee was also subject to the two-year lobbying prohibition with respect to the former City department.  A departing City employee was advised	facilities; behind the scenes work; administrative work; impermeable ethical screen; two-year lobbying ban  Post-employment; projects administrator;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/1402 5.Q.doc		that the Ordinance did not prohibit employment by a company that a City contract over which the employee had exercised contract management authority, but the employee could not assist or represent in on this contract for its entire remaining term, and the employee and the company must implement an impermeable ethical screen.	subcontractor; Project Management Organization; PMO; impermeable ethical screen; contract management authority; behind the scenes work; administrative work;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO ConflictOfInteres t/14032A.pdf	Conflicts of Interest/Improper Influence; Attorneys	The Board determined that a law firm and its legal staff, retained by the City pursuant to a contingency fee arrangement, was a City contractor, not a City employee or official, and not subject to the provisions in the conflicts or interests or improper influence sections.	, , , , , , , , , , , , , , , , , , ,
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AOP rohibitedConduct /14034.A.doc	Prohibited Conduct	The Board determined that an incoming employee was subject to the two year prohibition on acting in a decision-making capacity with respect to an immediate pre-City employer, and that, if the pre-City employer were to merge with another company into a newly formed company, the incoming employee would not be prohibited from acting with respect to matters involving the newly formed company unless the pre-City employer, which was to be a subsidiary of the newly	Reverse revolving door; corporate merger; subsidiary; acting in a decision-making capacity; merged entities; parent corporation; corporate affiliates

		formed company, participated in the matter.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/1412 64.Q.doc	Post-employment	A departing employee was advised of the relevant one year, permanent, and two-year City-wide lobbying prohibitions; and that the employee had exercised contract management authority with respect to a client of the employee's new firm, and thus that an impermeable ethical screen is necessary, which would cover all	informal discussions with City employees or officials; registering as lobbyist in other jurisdictions; Chicago Transit Authority; Chicago Public Schools; Chicago Housing Authority; Public Building Commission; assisting or representing; behind-the-scenes; Ethics Pledge
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO ConflictOfInteres t/141268.Q.doc	Conflicts of Interest/Improper Influence; Elected Officials	An alderman was advised regarding a potential business opportunity for a spouse who was a real estate agent. The spouse was not prohibited from taking advantage of this opportunity, but the alderman was advised that, to avoid even an appearance of impropriety, the spouse should forego the opportunity.	Alderman; spouse; real estate agent; conflict of interests; improper influence; business relationship that creates a financial interest; real estate developer; appearance of impropriety
https://www.chic aqo.qov/content/ dam/city/depts/et hics/general/AO EmployRelatives/ 141269Memo.doc	Employment of Relatives or Domestic Partners	The Board advised a department that intended to hire a senior managerial employee what steps to take given that the prospective employee had two relatives already employed by the department in lower-ranking positions.	advocate for hiring; exercise contract
https://www.chicago.gov/content/	Gifts; Elected Officials	This is a significant, precedential case. The Board determined that bonuses given by an alderman to the alderman's City staff in excess of \$50 from non-City	

dam/city/depts/et hics/general/AO GiftsTravel/14127 1.Q.doc		funds for City-related services were not prohibited gifts and did not violate the Ordinance's gift provisions.	wages; gifts; political funds; Illinois Election Code; D-2; employee-related services
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AOP rohibitedConduct /141277.Q.doc	Prohibited Conduct; Financial Interest in City Business; Sister Agencies	A prospective City employee who owned a real company with City contract, and who also served as Executive Director for a non-profit that received City funding, was advised of the relevant restrictions imposed by the Ordinance were the City to hire the individual, including the two-year reverse revolving door prohibition, and to cancel the City contract or dilute the ownership interest in the company so that the individual would no longer own an interest in the contract worth more than \$1,000.	Reverse revolving door; recuse; non-profit organization; financial interest; ownership interest in any City contract, work or business; real estate company; reasonable payment; quantum meruit; work performed prior to City employment; CHA; prohibited conduct; ethical screen; delegate responsibilities
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO CampFinanacing/ 141280.A.pdf	Fiduciary Duty; Campaign Financing; Pension Funds	This is a significant, precedential case. Several aldermen publicly and in writing requested that the Board investigate possible violations of the Ordinance based on political contributions to the Mayor's political committee by officers and employee of firms doing or seeking do business with the City's four pension funds. The Board, following prior case law, determined that the four pension funds are not City agencies, thus officers of firms seeking or doing business with these funds did not (by doing or seeking to do business with these funds) violate the Ordinance by contributing in excess of \$1,500 per year. The Board recognized the perception problem and made legislative recommendations that could remove the problem. See also Case No. 89010.A.	Pay-to-play; Confidentiality of complaints, advisory opinions; Securities and Exchange Commission Rules; SEC; pension advisors; pension funds; MEABF; not a City agency; Illinois Pension Code; not part of the government of the City; state law; Policemen's Pension Fund; Firemen's Pension Fund; Laborers' Pension Fund; ex officio; offer of pension fund; political action committees; PAC; 50% rule; political committees of an elected official; substantial control over expenditures

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO Lobby/141285Q- lobbying.doc	Lobbyist Registration and Disclosure	The Board determined that the Ordinance does not provide or require that lobbyists maintain lobbing records for any specific period of time but recommended that lobbyists and clients retain lobbying records for four (4) years.	Retention of records; lobbyists; lobbyists' clients; period of time to retain records; substantial compliance; suggested guideline; four-year statute of limitations
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AOP rohibitedConduct /15008.Q.doc	Prohibited Conduct	An incoming City employee was advised of the two-year reverse revolving door prohibition as to a City project involving a company that had purchased the employee's immediate pre-City employer.	Reverse revolving door; immediate pre-City employer; assist; coordination with consultants; utility companies; monitoring construction; design plans; contract specifications; project schedules; discretionary judgments;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO MinorViolations/1 5013.CNS.doc	Political Activity; Minor Violations	This is a significant, precedential case. A City Council employee was advised that the employee had committed a non-minor violation of the Ordinance, and regarding self-reporting to the Legislative Inspector General, after the employee set out political material at a City meeting that the employee was attending in an official City capacity; the meeting was held on non-City property. The Board determined that violations such as these are not minor.	Political activity; compensated time; minor violation; non-minor violation; City meeting; attending in official City capacity; off-hours; City property; evening; photographer; Ward Office; Legislative Inspector General; wearing one's City hat; prohibited political activity; intentionally misappropriate City property for political purposes; political materials; political brochures; campaign materials; self-report to Legislative Inspector General
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO MinorViolations/1 5014.mem.doc	Political Activity; Minor Violations; Elected Officials	This is a significant, precedential case. The Board determined that an alderman had committed a minor violation of the Ordinance by maintaining a website, paid for with political committee funds (the use of which is governed by state statute) with the City seal on it, and inviting users to request City services, attend ward nights, and the like, but also had a donate button,	Political website; City website; City seal; constituent services; minor violation; City property; campaign funds; Illinois Election Code; Donate button; alderman; elected official; prohibited political activity; give the impression that City officially supports a political campaign; Ward night; Paid for by political committee; admonishment

		whereby users could donate to the official's political committee. The alderman was admonished, and immediately corrected the violative conduct. A website that includes the City seal and other indicia of an official City or Ward website site, including links to information about constituent services, must remain "non-political," and have no links on it to or mention of an official political committee, and no links whereby users could make political donations.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO ElectOfficials/150 15.Q.docx	Elected Officials; Travel	An alderman was advised that travel expenses for an education conference in	reasonable travel expenses; business travel
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO MinorViolations/1 5020cns.doc	Minor Violations; Employment of Relatives or Domestic Partners	This is a significant, precedential case. A high-ranking City employee was admonished that, by signing two documents necessary for the employee's spouse's employer to complete a real estate conveyance from the City, the employee had committed a minor violation of the Ordinance. The Board took into account that the employee had not participated in the conveyance in any way, and the documents had been preapproved by the employee's staff.	employment of relatives; alley vacation; spouse's employer; recusal; teacher; redevelopment agreement; campus; signature of documents as a matter of
https://www.chic ago.gov/content/ dam/city/depts/et	Prohibited Conduct; Financial Interest in City Business; Outside Employment;	An incoming City employee was advised that a position held on a compensated Board did not make the board a pre-City employer, and that the reverse revolving door provision did not apply to that	Recusal; pre-City employer; Rule XXIX, Personnel Rules; outside employment relationship; waiver; infrastructure projects in a foreign country; outside Board member; reverse revolving door; Statement of

hics/general/AO InterestCityBusin ess/15027Q.docx	Conflicts of Interest/Improper Influence	position, but that the employee would have a financial interest in a privately-held pre-City employer by virtue of stock ownership in it and would need to recuse from City transactions involving it, and, under the Board's reading of the Personnel Rules, to divest ownership of that stock.	business; privately-held corporation
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AOP rohibitedConduct /15032.Q.docx	Fiduciary Duty; Conflicts of Interest/Improper Influence; Representation of Other Persons; Prohibited Conduct; Elected Officials; Attorneys	This is a significant, precedential case. An incoming alderman-attorney was advised of the restrictions and obligations imposed by the Ordinance with respect to liquidating a law partnership interest and becoming either an associate of or of counsel to the firm, and on recusal from City matters involving the firm or its clients.	Alderman; attorney; of counsel relationship; reverse revolving door; prohibited conduct; matter that benefits his immediate former employer or immediate former client or employer; City Council or committee discussions or votes; appearance of impropriety; prior lobbying clients; representation of other persons; deriving compensation; judicial or quasi-judicial proceeding; fiduciary duty; <i>In re Vrdolyak</i> ; pro bono; representing clients; named party; money for advice; behind the scenes; conflicts of interest; recusal; in rem restrictions; Rule 14; financial interest in law firm; associate; partnership interest; ethical screen
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin ess/15033.Q.docx	Prohibited Conduct; Financial Interest in City Business; Outside Employment	An incoming City employee was advised that service on a non-profit board would need to be disclosed on the Statement of Financial Interests, and of the appropriate restrictions regarding recusal from City matters involving a firm which previously employed the new employee; but that the employee could make decisions affecting the pre-City employer as a member of a class generally.	Reverse revolving door; prohibited conduct; pre-City employer; Personnel Rule XXIX; personally participating in a decision-making capacity; matter that benefits a pre-City employer; recusal procedure; deferred compensation plan; common stock; public company; business relationship with any person doing business with the City; dilution of ownership of common stock; financial interest; definition of financial interest; decision affecting pre-City employer as a member of a class generally
15038.Q	Post-employment; Attorneys	A departing City Council employee who was also an attorney was advised of the	Post-employment; administrative

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/1503 8Q.docx		relevant one-year restriction, and that the employee may not assist or represent a new employer or client in matter that would appear before the specific committee on which the employee served as staff. The case recognizes that the post-City lobbying ban does not apply to departing City Council employees.	community meetings; review development proposals; real estate transactions; property tax relief; zoning applications; two-year lobbying restriction not applicable to City Council employees; infrastructure; independent consultant with the City; Rules of Professional Conduct; ARDC;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/1503 9Q.doc	Post-employment	A departing employee was advised that he was subject to a one-year prohibition with respect to a program he managed.	Post-employment; performance management team; performance analytics; data analysis; lobbying restriction; small business, education, youth violence social service programs
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO CampFinanacing/ 15041A.pdf	Labor Unions; Campaign Financing	This is a significant, precedential case. The Board determined that labor unions are not doing business with the City by virtue of their collective bargaining agreements, thus not subject to the Ordinance's campaign contribution limitations on that basis. The opinion discusses the history of campaign finance regulation in the City and concludes that the purpose of the contribution limitations is to prohibit undue influence in the contracting or procurement process. See also Case 18022.Q	Collective bargaining agreements; labor unions; doing business with the City; campaign contributions; purpose of campaign contribution limitations; political contributions; Campaign Financing Ordinance; pay-to-play; intent of the statute; procurement contracts; procurement process
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin ess/15042Q.pdf	Prohibited Conduct; Financial Interest in City Business; Conflicts of Interest/Improper Influence	An incoming City employee was advised that, to avoid even an appearance of impropriety, for as long as the employee owns common stock of an immediate pre-City employer, the employee should recuse from City or sister agency matters involving the pre-City employer, but that the employee does not have a financial	reverse revolving door; recusal; pre-City employer; financial interest; authorized compensation paid to her for any office or employment; Personnel Rule XXIX; prior written recusal policy and protocol; financial interest and ownership interest; appearance

https://www.chic aqo.gov/content/ dam/city/depts/et hics/general/AO ApptOfficials/150 43.Q.docx	Appointed Officials; Financial Interest in City Business	interest in the pre-City employer or any City contracts or business it may have, because the stock was part of the authorized compensation paid to the employee for "any" office or employment. A potential appointee to a City Council committee was advised that the committee is a City agency, and that he would be an appointed official under the Ordinance, and that the company he owned could have City contracts as contemplated because these contracts would be wholly unrelated to the work of his City committee.	interest in City business; CEO; private business ownership; funded by the City; established by Municipal Ordinance; definition of financial interest; oversight by City Council
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO OutsideEmploym ent/15047Q.docx	Fiduciary Duty; Representation of Other Persons; Non-profit Board Service; Outside Employment	A City employee was advised that the Ordinance did not prohibit service on the Board of a charitable organization, and of the standard restrictions imposed on City personnel who so serve.	Volunteer board service; non-profit organization; representation; sister agencies; dual employment form; Personnel Rules; fundraising; charitable contributions
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/151688Q.docx	Elected Officials; Outside Employment; Conflicts of Interest/Improper Influence; Gifts; Fiduciary Duty	The state of the s	employment; City grantee; delegate agency; recusal; conflicts of interest; representation; direct other City employees or official to act; Community Development Block Grant; CDBG; Rule 14; reasonable expect to derive any compensation in the following twelve months; represent; solicitation; fundraising; charitable; money for advice or assistance; behind the scenes advice; paid consultant; seeking administrative or legislative action

		regarding applicable federal rules,	
		statutes, or regulations.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/1516 90A.doc	Prohibited Conduct; Post-employment; Confidential Information	This is a significant, precedential case. The Board determined that a departing high-ranking City employee was not prohibited from accepting employment with a non-profit organization with contracts with the employee's City department, but that the employee is subject to a one year prohibition with respect to the delivery of services by the former department, and to permanent prohibitions with respect to all contracts it had with the department, and to the two year lobbying ban. The employee was also advised that there was a violation of §2-156-111(c) when the employee signed and approved contract extensions with respect to the new employer during and after the period of negotiation of post-City employment, and was advised regarding self-reporting to the Inspector General.	Ethical screen; Post-employment; one-year prohibition; subject matter; grants; contract management authority; non-profit; prohibited conduct; past violation; self-report to Inspector General; knowingly negotiate possibility of future employment; permanent prohibition; personal and substantial involvement; past violation
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PolActvty/151692 Q.pdf	Political Activity	A City employee was advised that the Ordinance did not prohibit the employee from hosting of a political fundraising event for a City supervisor, a City elected official, but the employee was subject to several restrictions.	Political activity; political fundraising committee; contract management authority; prohibited political activity; compensated time; fundraising event; intentionally misappropriate services of another City employee or official; knowingly solicit or accept political contribution; person seeking or doing business with the City; additional compensation; meet and greet; off of City governmental premises
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO	Elected Officials; Non-profit Board Service	An elected official was advised of the restrictions that applied to service as a member of an auxiliary fundraising committee for a non-profit religious organization.	Elected official; non-profit; volunteer service; fundraising on behalf of third party; City title; City property; religious organization

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<u>1696Q.docx</u>			
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/1516 98A.doc	Post-employment; Attorneys	This is a significant, precedential case. The Board determined that an attorney leaving City employment was subject to a one-year prohibition on the operation and administration of justice by the employee's City department, and to relevant permanent and two-year lobbying prohibitions, and that Rule 5.6 of the Illinois Rules of Professional Conduct (RPC) did not apply.	and substantial involvement; administration of justice; department policies; department operations; department management; Rules of Professional Conduct (Illinois); Rule 5.6; ARDC; Attorney Registration and
151698.A reconsideration  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/1516 98A-Recons.docx	Post-employment; Attorneys	The Board denied the request to reconsider its opinion in Case No. 151698.A, and affirmed its determination that an attorney leaving City employment was subject to a one-year prohibition with respect to the operation and administration of justice by the employee's City department, and to relevant permanent and two-year lobbying prohibitions, and that Rule 5.6 of the Illinois RPC did not apply. The employee's request for reconsideration of the Board's opinion was denied on the basis that there were no new facts presented that had been unavailable to the Board when it first considered the matter.	and substantial involvement; administration of justice; department policies; department
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/1517 00.Q.pdf	Outside Employment	A City employee was advised that the Ordinance did not prohibit outside employment with a company that had contracts with a different City department, but that the employee was subject to several prohibitions, including representing the outside employer in matters before the City and providing	representation; advice or assistance;

		advice or assistance on matters concerning City business.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/1517 01Q.docx	Post-employment; Attorneys	A departing City employee, an attorney,	involvement or assistance; pending
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/1600 1.Q.docx	Post-employment	A departing City employee took a position with a departmental vendor; and was advised of the one-year prohibition on assisting or representing the new employer with respect to getting its invoices processed or paid by the employee's former department.	comptroller; accounts payable and
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO RepresentingOth ers/16005.q.docx	Representation of Other Persons; Attorneys; Elected Officials	This is a significant, precedential case. An alderman-attorney who had performed legal work for plaintiff in a <i>qui tam</i> suit prior to becoming an alderman was advised that Ordinance allows the alderman to receive the full portion of any recovery from claims involving laws of other government entities, provided such recoveries are segregable from claims involving City law. But as to claims involving City law, the alderman-attorney could recover only the reasonable value of legal services provided prior to becoming a City elected official.	
16006.A  https://www.chic ago.gov/content/	Campaign Financing		

dam/city/depts/et hics/general/AO CampFinanacing/ 16006A.docx		representing artists for performances at City festivals, because the company was not a party to the City contracts for these performances; rather it was acting solely as the artists' talent agent. Thus, the company was not subject to the Ordinance's \$1,500 per year/per candidate/elected official limit in campaign contribution as a person doing business with the City.	doing business with the City; music festivals; performers; campaign contribution; artist rider; to, from or with any City agency; involving the City; purchase; agency law; principal; parties to contracts; privity of contract; talent agent; California Labor Code; client trust account; furnish the services of; f/s/o
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/16009.Q.docx	Post-employment	A departing high-ranking employee was advised of the relevant one-year subject matter and permanent prohibitions, and the two-year lobbying prohibition.	Post-employment; one-year prohibition; subject matter; contract management authority; two-year lobbying prohibition
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/1601 1Q.doc	Post-employment	A departing high-ranking employee taking a position with a City vendor was advised of the relevant one-year prohibitions (effectively covering all transactions with the employee's former City department), permanent prohibitions (effectively covering all contracts in effect during the entire term of employment in the department), and the two-year lobbying prohibition.	Post-employment; one-year prohibition; subject matter; contract management authority; two-year lobbying prohibition; ultimate responsibility; deployment of crews; routine and emergency projects; lobbyist; management and operation
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/16013Q.pdf	Aspirational Code; Attorneys; Elected Officials; Lobbyist Registration and Disclosure	A legislative caucus was advised that the Ordinance does not prohibit an attorney and registered lobbyist from advising it, but that the situation creates an appearance of impropriety that would be removed by retaining a different attorney who does not lobby before them.	legislative caucus; attorney; pro bono; elected officials; aspirational code of

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/NerF id/16015Q.docx	Fiduciary Duty; City Property; Confidential Information; Representation of Other Persons; Aspirational Code; Whistleblower Protection	A City employee reported facts indicating that another employee (a person supervised by the reporting employee) asked another departmental colleague to handle an application submitted by an immediate family member for City assistance from their City department, and that this colleague had determined that the immediate family member did not meet the program's criteria and denied the application. The employee-relative then appealed to department's senior management, which reversed the denial, and directed the employee reporting to the Board to act on the reversal, which the reporting employee refused to do. The Board advised the reporting employee to report the matter to the Inspector General, and discussed several possible violations of the Ordinance, which, the Board stated, require a full factual investigation.	Disciplinary action; relative; immediate family member; application for City services; advocate for relative; fiduciary duty; conflicts of interest; favoritism; improper use of City property; improper use of City authority; representation; Personnel Rules; aspirational code of conduct; Office of Inspector General; referral; investigation; Whistleblower protection
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/LXIV /16019.Q.docx	Non-profit Board Service; Prohibited Conduct; Fiduciary Duty	A City department was advised that one of its employee's service on a non-profit organization's board prior to becoming a City employee did not preclude the department from entering into a partnership with this organization; however, to avoid even the appearance of impropriety, the department was advised that the employee should recuse from any such City discussions or decisions or from managing the partnership	pre-City employer; non-profit Board service; fiduciary duty; prohibited conduct; appearance of impropriety; pre-City employer; pre-City client; appearance of
https://www.chic ago.gov/content/ dam/city/depts/et	Elected Officials; Outside Employment; Conflicts of	An alderman became an employee (not an owner) of a business founded by the alderman's relative; the business has clients located both within and outside of the alderman's ward. The alderman was	business; family business; financial interest; conflicts of interest; improper influence;

hics/general/Dec k%20Chairs/LXIV /16020Q.docx	Interest/Improper Influence	advised of the relevant restrictions and prohibitions, most importantly that the alderman may not, in effect, act as the alderman for any of the business's clients, and if necessary, should ensure that a neighboring alderman evaluate and submit any recommendations requested by such clients, and of the relevant disclosure and recusal requirements.	aldermanic services; improper influence; business relationship that creates a financial interest
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/LXIV /16021.Q.docx	Post-employment	A departing City engineer who was planning post-City employment with a vendor of the engineer's City department was advised of the relevant prohibitions: (i) the employee was subject to a one year ban on all heating and refrigeration related projects at a City facility; and (ii) because the employee had exercised contract management authority with respect to nine (9) projects at the facility, is subject to a permanent prohibition with respect to assisting a new employer or client on these nine (9) projects.	One-year prohibition; subject matter; permanent prohibition; contract management authority; impermeable ethical screen; Requests for Qualifications; RFQ; Requests for Proposals; RFP; contract management authority; construction project; reviewing contract specifications
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/LXIV /16032.A.pdf	Gifts	This is a significant, precedential case. The Board determined that the Ordinance prohibit City officials or employees from purchasing face-value tickets from an entertainment or sporting event's host, for high-demand events where a reasonable persons would expect to have to pay in excess of \$50 over face value, unless the official or employee is performing an appropriate ceremonial function at the event – there must be a clear and direct	

		The Board also discussed situations that may come up, such as accepting offers from a personal friend or family member, or buying last-minute tickets on the secondary market, and accepting tickets through one's outside employment or community activities.  Note: in its January 2017 meeting, the Board determined that a City official or employee who accepts an offer from a host for face or reduced-value tickets to an event, then performs that event and wishes to leave the event early, may not give his or her ticket away to others – the ticket and offer are personal and non-transferable. This is Appendix I to the	Resale Act; Hamilton tickets; luck; official appearance; offers customarily made to others in the same situation; outside community activities; outside employment or position; non-City position; discounted or free tickets
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO CampFinanacing/ 16034.Q.docx	Campaign Financing	opinion. This is a significant, precedential case. A City employee was advised that:  (i) The manager of an LLC seeking to do business with the City, thus subject to the \$1500 per year/per candidate contribution limit, does <b>not</b> violate the Ordinance by making a contribution greater than \$1,500 in a single year, unless the manager was reimbursed by the LLC for the contribution. Should investigation show that, then the manager and LLC are treated as a "single person" and their contributions aggregated; both would then violate the Ordinance. Moreover, were there such reimbursement, there might be an additional violation by both: this could be a pseudonymous contribution, made other than in the name of the true donor.	Campaign contributions; reimbursement of an employee, officer, or director; LLC; limited liability company; \$1,500 per calendar year; aggregation of contributions; single person; covert reimbursement; pseudonymous contributions; contributions made other than in the name of true donor; 10-day notice; safe harbor rule; registered lobbyist; restricted campaign source; seeking to do business; campaign financing

- (ii) If a person makes a \$1,000 campaign contribution to a City elected official, in January, then, later in the same calendar year becomes a registered lobbyist, then, as the a registered lobbyist, makes another contribution to the same official's committee in the same calendar year, causing total contributions to exceed \$1,500 for the calendar year, then the person has violated the Ordinance. The \$1,500 contribution limitation applies per restricted source/per reporting/calendar year/per elected official or committee. When the person becomes a registered lobbyist, the person assumes the status of a restricted/limited contribution for that source reporting/calendar and may not make an excessive contribution during the same year.
- (iii) Finally, to avoid a determination of a violation, there would need to be a refund so that total contributions from this lobbyist to this official/committee do not exceed \$1500 for the year. However, the Ordinance does not require the lobbyist to request it until both parties receive the 10-day notice provided, unless an investigation shows that the violation was "knowing" on both the part of the contributor/lobbyist and recipient elected official/committee at the time the contribution that put the total amount for the year at more than \$1500.

https://www.chic aqo.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/6/16 035Q.pdf	Post-employment	A departing high-level employee who oversaw various projects and supervised preparation of a grant application submitted by the employee's department to the proposed post-City employer was advised that:  (i) the permanent prohibition restricts the employee from assisting or representing anyone other than the City, including the post-City employer, as to those projects and as to the grant, for their full term;	Post-employment; grants; private foundation; contract management authority; participated personally and substantially in the subject matter; business transaction involving the City; preparation of a grant application submitted by a City; bureau; two-year lobbying prohibition; Shakman-exempt

		(ii) the one-year restriction prohibits the employee from assisting or representing any person, including the new employer, even behind the scenes, not only on the grant, but also on other funding requests sent to or through the City bureau the former employee headed; and  (iii) the employee is prohibited from lobbying the City department for two years.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/6/16 036Q.doc	Employment of Relatives of Domestic Partners; Attorneys	A City employee, an attorney, was advised that the work she performed in a legal proceeding did not constitute contract management authority over a consulting firm hired to assist her department in the proceeding; the attorney's fiancé works for the firm on non-City matters. Thus, the employee would not be required to recuse from further work on the matter.	management authority; retention agreement; working with a vendor; personal involvement in the or direct supervisory responsibility for the formulation or execution of a City contract; negotiation of contract terms or supervision of performance; relative;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/6/16 040C.docx	Political Activity; Minor violations	· · · ·	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec	Travel; City Property; Fiduciary Duty		the City; travel expenses for a meeting or appearance related to a public purpose; church; international travel; elected officials;

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041A.docx	

spouse or staff) to travel internationally to a ceremony at which a local religious leader was honored at a ceremony hosted the leader of an international church, provided that acceptance of these the travel expenses were publicly reported as required by the Ordinance. The facts that the organization does not regard itself as subject to the Freedom of Information Act, or that City funds may have been used in part to fund the travel, or that the official is the *ex officio* Chair of the organization's board, did not affect this determination.

The Board recommended that the City work with the organization so that it voluntarily and publicly discloses the precise source and legal provenance of

Chair of board of directors; use of public or taxpayer funds; public purpose; disclosure

### 16043.Q

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/6/16 043.Q.docx Elected Officials; Financial Interest in City Business the funds used to underwrite travel by City officials or employees, as that would help to quell any claimed lack of transparency. An elected official was advised that the Ordinance did not prohibit the official's purchase of real estate through a scavenger sale or other tax-delinquency sale, but that the Ordinance prohibits the use of any confidential or non-public information in that process. Scavenger and other tax-delinquent property sales are conducted with a process of public notice followed by competitive bidding thus not prohibited and are Ordinance's the financial interest in City business provision. The official was advised to consult with private counsel as to whether any state laws may apply, and

Elected officials; scavenger sale; property sold for taxes or assessments; taxdelinquency sale; real estate; property taxes; financial interest in City business

		as to how to title any property purchased through the process.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/6/17 003A.docx	Gifts, City Council employees; Outside employment	This is a significant case. The Board determined that: (i) "City Council employees," including individuals paid by independent contract by aldermen or City Council committees, are "employees" not "contractors" for purposes of the Ordinance; (ii) the Board was unable to make a conclusion as to whether compensation received by a City council employee through a GoFundMe campaign was wholly unrelated to the services the City Council employee performed for an aldermanic office; and (iii) the Ordinance's gift restrictions apply to City employees or officials who would be beneficiaries of "GoFundMe" or other on-line funding campaigns and thus the compensation, if cash or cash equivalent, must be from personal friends or relatives, or related to the authorized outside business, employment or community activities of the City council employee.	GoFundMe; on-line funding campaigns; wholly unrelated; personal friend; soliciting or receiving anything of value in return or exchange for information about the operation or business of the City; cash or cash equivalent; any benefit resulting from the
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO	Gifts	The Board, applying an equity and fundamental fairness analysis, determined that a City employee who had recently experienced the death of a covered relative (leaving the employee and a minor child as survivors) was not prohibited from: (i) receiving anonymous	

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cash (or cash equivalent) gifts from persons who are not personal friends or relatives, in amounts up to \$50; or (ii) could receive cash (or cash equivalent) gifts from personal friends, relatives, or other City employees and officials. The opinion explains that no gifts may be offered or accepted based on a mutual understanding the City decisions would be affected, and explains the reporting requirements on the Statement of Financial Interests

The opinion briefly discusses on-line funding mechanisms, such as GoFundMe and contains a detailed analysis of what constitutes a "personal friend."

### 17008.Q

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/6/17 008.Q.pdf

Post-employment; City Council employees

Α Citv former employee/aldermanic aide who had authority; participated terminated City employment 17 months prior to requesting an opinion was advised that: (i) the Ordinance's post- judicial employment restrictions on lobbying do not apply to former employees of the City subject matter prohibition had expired and thus did not apply to the person's proposed post-City employment; (iii) the former employee had participated personally and substantially in one administrative proceeding involving the City, thus was permanently prohibited from assisting a new client or employer as to that proceeding; (iv) the former employee had not exercised contract management authority during employment; and (v) the Ordinance did not prohibit the former employee from

council Post-employment; contract management personally and substantially in the subject matter: participated personally and substantially in a or administrative proceeding involving the City; permanent prohibition; permit expeditor; two year lobbying Council; (ii) the Ordinance's one-year prohibition; former City council employee; former aldermanic aide; one year subject matter prohibition; expired; after one year after leaving City service

		engaging in the proposed post-City	
		employment as a permit expediter.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/6/17 009.Q.pdf	Outside employment	employment as a permit expediter.  This is a significant case. A City employee was advised that the Ordinance does not prohibit outside employment as a salesperson [and equipment demonstrator] for a company that sells high resolution scanners, but is subject to the following restrictions: (i) the employee must obtain all relevant department approvals; (ii) may not receive any compensation or other thing of value in exchange for advice or assistance that in any way related to the work of the employee or the employee's department; (iii) may not represent, advocate for or act as a spokesperson or salesperson for the outside, secondary employer in any formal or informal transactions or conversations with other City officials or employees; (iv) may not assist the outside, secondary employer with respect to any bids for City contracts,	departmental approval; salesperson; high- resolution scanners; aviation work; police work; wholly unrelated; representation of third parties; fiduciary duty; money for advice; soliciting or receiving anything of value in return or exchange for information about the operation or business of the City; wholly unrelated; confidential information; assist
		· · · · · · · · · · · · · · · · · · ·	
		a City contract; (v) may not access any City records for the benefit or the outside, secondary employer, or work on any	
		projects directly related to the employee's City department for the outside, secondary employment; and (vi) was	
		advised of the fiduciary duty obligation and prohibitions against using any City-	
		owned property in course of outside employment or using or divulging confidential or non-public information.	

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/6/17 010.Q.pdf	Outside employment; Financial Interest in City Business	A City employee was advised that the Ordinance does not prohibit the employee from engaging in or owning a business that develops real estate, however: (i) the employee is prohibited from representing the business in seeking a license from the employee's own City department (corporate counsel would do this); (ii) the employee would need to obtain all relevant departmental approvals; (iii) the employee may not represent or act as a spokesperson for the business in any formal or informal transaction before the City; (iv) the employee may not make or participate in any City licensing or permitting or other regulatory decisions that would benefit the outside business; and (v) the employee may not have a financial interest in the purchase of Cityowned real estate, unless the property is sold pursuant to a process of competitive bidding following public notice, or the property is being sold pursuant to a program for which City employee or officials have been designated (by the Commissioner of the Department of Planning & Development) as being eligible to participate to same degree as any member of the general public.	employment; outside job; second job; departmental approval; real estate developer; conflicts of interest; recusal; financial interest in City business; purchase of City-owned real estate; seeking City licenses or permits; corporate counsel; recuse; regulatory decisions; may not
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/2017 /17013.Q.docx	Elected officials; Non-profit Board Service	An alderman was advised of the standard restrictions applicable to serving on the board of a non-profit organization: (i) fiduciary duty; (ii) representation (and that the alderman would likely be able to do much more for this non-profit organization as an alderman, and should seriously consider whether declining this invitation may be more in the organization's best	organization; representation; alderman; aldermanic letterhead; fiduciary duty; confidential information; recuse; fundraising;

17014.A  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/2017 /17014.A.pdf	Gifts	interests); (iii) use of City-owned property, including the alderman's official title, and aldermanic letterhead; (iv) use or disclosure of confidential information; and (v) fundraising: the alderman may not solicit gifts or contributions on behalf of the non-profit from any person or entity if the alderman knows that the person or entity is seeking administrative or legislation action from or with the City and the alderman is in a position to directly affect the outcome of that action. This would, for example, preclude the alderman from "doing the ask" of any real estate developer with ongoing projects in the alderman's ward, or who have regularly permitting or zoning issues in which the alderman's office becomes involved.  The Board advised City Council members, the Clerk and Treasurer, department heads, and other potential invitees (and the White Sox organization) that an invitation to the Chicago White Sox home opener constitutes a prohibited gift and must be declined. The offer included two (2) complementary tickets and a cocktail reception and was worth more than \$50 per recipient.	,
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/Dec k%20Chairs/6/17 015Q.doc	Lobbyist Registration and Disclosure; Attorneys; Labor unions	in negotiations with the City over	negotiations; negotiator; labor unions; non- profit; fair share; transparency; external

### 17017.CF

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO CampFinanacing/ 17017.cf.doc

### Campaign Financing

This is a significant case, one of the most important campaign financing cases ever issued by the Board of Ethics. The Board determined that:

- constituted various businesses "affiliated companies for purposes of the Ordinance's contributions, based on factors set for in previous Board opinions 03010.55.CF; 13043.A:
- (ii) to take no further action as to contributions made to an elected City official's authorized political committee by individual executives, employees, or owners of the contributor and/or its various businesses, because nothing in the record before the Board caused it to believe that these contributions constituted even potential violations of the Rather, there would be Ordinance. violation from an individual executive's or owner's, etc. contributions if and only if, at the time the individual made a contribution exceeding \$1,500 to the authorized political committee, he or she was either individually doing or seeking to do business with the City or a named sister agency, or was a registered lobbyist, or was at any time reimbursed for the contributions by the business or employer;

(iii) affiliated companies of the contributor, which were named in documents transmitted to and then approved by City Council in an ordinance enabling these

Campaign contributions; airports; concession agreements; food or retail business; airport; "affiliated companies"; "seeking to do business": \$1,500 political contribution limitation; campaign financing ordinance; individual contributions: reimbursement: registered lobbyist; piercing the corporate limitations on political veil; owner; executive; officer; director; doing business with the City; privity of contract; within six months of the matter pending before City Council; tenant; Subtenant; named in documents transmitted to City Council; refund of excess contribution; erase violation; by operation of law; three times the amount in excess of \$1,500; 3x; treble damages; fines

companies to operate retail or food concessions at one of Chicago's airports, were "seeking to do business" with the City because they had a "matter pending before the City Council involving concession agreements" in the six months prior to the date other affiliated companies made contributions in a calendar year exceeding \$1,500 to the authorized political committee of an elected official - they had a matter concession "involving agreements." Thus, as a matter of law, to be deemed to be seeking to do business with the City by virtue of having had a matter involving concession agreements pending before City Council, a concessionaire must be named in the documents transmitted to City Council as a tenant, subtenant, etc.;

- (iv) these named concessionaires or "Subtenants" were not "doing business with the City," because they did not have privity of contract with the City. See Case No. 16006.A;
- (v) there was an Ordinance violation by both the contributor and elected City official's political committee, because affiliated companies had contributed in excess of \$1,500 in a calendar year to the committee within six months of the period in which the matter involving concession agreements (in which affiliated companies were named concessionaires) was pending before City Council;

# 17017.CF Reconsideration

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO CampFinanacing/ 17017.cfrecon.docx

# Campaign Financing

committee.

The political committee and contributor in Case No. 17017.CF requested that the Board reconsider its determination in its June 1, 2017 opinion. It argued that the affiliated companies named in documents submitted to City Council never intended to own operate stores at the City facility and would thus not be subtenants or sublessees at the airport, but instead intended, pursuant to a Letter of Intent, to license the concepts, trade dress, knowhow and trademarks to a separate entity, which would own and operate the stores at the City facility, and thus did not have a matter pending before City Council.

(vi) the Board advised the political committee and contributor to take the steps prescribed under the Ordinance to effect a refund of the excess amount contributed, thus erasing a violation by operation of law, or present the Board a valid reason why reimbursement was or should not be effected, and that, if neither a refund nor valid reason for no refund was presented, the Board would impose the penalties prescribed in the Ordinance, namely a fine of three times (3x) the amount of the excessive contribution, imposed on each: the contributor and

The Board rejected this argument, and refused to reconsider its initial determination, on the basis that the three affiliates were in fact named in the documents, and that as practical matter it made no difference to the City department which proposed the

Request for reconsideration; campaign contributions; airports: concession agreements; food or retail business; airport; "affiliated companies": "seeking to do business": \$1.500 political contribution limitation; campaign financing ordinance; contributions: reimbursement: individual registered lobbyist; piercing the corporate veil; owner; executive; officer; director; doing business with the City; privity of contract; within six months of the matter pending before City Council; tenant; Subtenant; named in documents transmitted to City Council; refund of excess contribution; erase violation; by operation of law; three times the amount in excess of \$1,500; 3x; treble damages: fines: trademark law: franchisor: franchisee; licensor; licensee; trade dress; trademarks; degree of control; subtenant; sublessee; real party in interest

ago.gov/content/dam/city/depts/ethics/general/AOInterestCityBusiness/17044.C.pdf	Campaign financing; elected officials	with City funds, that were worth more than \$1,000 to the employee. However, the Board also determined that the violation was minor, because: (i) the employee terminated the contract immediately upon being informed of the potential violation; and (ii) both the aldermanic office and the employee's own department had approved the outside/secondary employment and had not contacted the Board, which would have advised that the contract was prohibited.  The case is noteworthy because the Board also held that a financial interest means an ownership interest worth more than \$1,000 in a calendar year, not over the entire term of a contract.  In late 2017, a City elected official's political committee received through the	Political contributions; campaign contributions; \$1,500; calendar year; damaged check; damaged envelope; Illinois
17044.C  https://www.chic ago.gov/content/	Financial Interest in City Business; Minor Violations; City Council	ordinance to the City Council, or to the City Council, or to the general public that these stores would be licensed or franchised, and the umbrella company is the real party in interest in the concession agreement and that all good will (or bad will) would redound to the licensor, not to the unknown licensee.  The Board again advised the political committees and the contributor to return excess contributions within 10 days to erase a violation as a matter of law.  The Board determined that an executive branch employee violated the Ordinance by having several independent services contracts with an aldermanic office, paid	Personal services contract; financial interest in a contract, work or business of the City; paid with City funds; aldermanic independent contractor; minor violation; contract worth

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO CampFinanacing/ 17052Q.docx		damaged envelope; the check was from a person doing business with the City (the contributor made no other contributions to the committee in 2016). However, the check was in a damaged enveloped delivered by the US Postal Service, postmarked in December 2016 and the check was dated December 2016, but never received and deposited. As more than 180 days passed since the date of the check, it was no longer negotiable. Because the Illinois Election Code does not prohibit accepting this check in 2017 but crediting it as a donation received in the previous calendar year, the elected official was advised that his political committee could accept this "second" \$1,500 political contribution if re-drawn by the contributor, in late 2017, even though his committee had already accepted \$1,500 in contributions from this same contributor in 2017 and recorded as a 2016 contributor. The rationale is that the contributor intended to contribute \$1,500 in 2016, but, due to force majeure – factors beyond the parties' control – that contribution was never received.	Election Code; Illinois State Board of Elections; force majeure; factors beyond the parties' control; Act of God; prior year's contribution; US Postal Service; damaged mail; intent of the parties
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO ElectOfficials/180 03.QL.docx	Elected officials; Non-profit Board Service	An alderman was advised of the relevant restrictions on serving as President of a non-profit board, including fiduciary duty, representation, fundraising, and use of City title, resources, and property.	organization; representation; alderman; aldermanic letterhead; fiduciary duty;

### 18006.A

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO ElectOfficials/180 06.A.docx

Elected officials; Attorneys: Conflicts of Interest/Improper Influence

determined that an alderman with an outside law practice did not violate the Ordinance's conflict of interests or improper influence provisions by stating, on the record of a City Council meeting, that an order proposed by other aldermen should be referred to a committee other than the one to which it was originally assigned. The Board's determination was based on an affidavit from the alderman that he did not know that persons his law firm had represented were named in the order at the time he made the statement on the record, and discovered that after the meeting, not having been informed of this by his colleagues, or anyone else until after the meeting.

The Board determined that, as a matter of fundamental fairness, the provisions of the Ordinance's conflict of interests and improper influence require that a City employee or official have knowledge of a potential conflict before becoming involved in a City Council or other action. The Board did not need to reach the issue of whether the sequence of events at the meeting constituted a "decision" or a "discussion," but did conclude that it constituted an "action."

The Board also noted that a media reporter does not have standing to receive an advisory opinion from the Board of Ethics unless the reporter is personally involved in the situation.

This is a significant case. The Board Alderman; lawyer; attorney; real estate tax; Cook County Assessor; Cook County Board of (Tax) Review; conflict of interests; improper influence; "calling" a committee' Committee on Committees, Rules and Ethics; assessments; Law Department; properties: City Clerk; aldermanic orders; scienter; knowledge; chance to review legislation; City Council Rule 42; affidavit; media; press; reporter; standing; advisory opinion; Board Rules; fundamental fairness

#### 18007.A

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO ElectOfficials/180 07.A.pdf

Elected Officials; Representation: Conflicts of Interests: Outside Employment; Fiduciary Duty: **Attorneys** 

This is a significant, precedential opinion. Alderman; lawyer; attorney; real estate tax; The Board addressed City Council members engaged in private law practice, in order to clarify how the Ordinance applies to: (i) City Council members who practice law; (ii) Council memberattorneys whose outside law firms before City Council or other City departments; and (iii) City Council members who themselves or whose firms represent clients judicial in administrative proceedings before courts or administrative agencies, in which the City may be a party.

Citing the Illinois Supreme Court's 1990 opinion in in re Vrdolvak, the Board determined that the Ordinance does not prohibit City officials or employees from maintaining outside law practices and representing clients in suits proceedings against government entities other than the unit of government to which they were elected: here, the City, including in tax abatement proceedings, until and unless the City intervenes and becomes a party.

The Board also stated that the question of laws governing whether these representations by City employees and elected officials should be amended to prohibit this kind of representation outright is a question for the City Council.

Given that the fairness of Cook County property tax assessment processes has

Cook County Assessor; Cook County Board of (Tax) Review; conflict of interests; improper influence; public duties; In re Vrdolyak: Illinois Rules of Professional Conduct: *pro bono*: fiduciary duty represent: receive or derive compensation from the represent clients in matters pending representation of; judicial proceedings; quasi-judicial proceedings; adverse party; where the City's interests are adverse; recusal; receive or derive income or compensation from the matter; question for City Council; Illinois Supreme Court; party; not a party; property tax abatement proceedings

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO Lobby/2017/1800 8.LOB.doc	Lobbyist Registration and Disclosure	been publicly questioned, the Board recommended to the City Council that it consider what steps it can take to bolster confidence in those practices and processes.  A membership-based non-profit advocacy organization, operating nationwide, sent an open letter to all members of the City Council advocating that they vote against a proposed package of financial assistance being offered by the City to a business. Board staff wrote the organization that there was probable cause to believe that two employees who authored and sent the letter were lobbying on behalf of the organization's membership and required to register. In response, the organization stated that all of its members are natural persons, and none is a corporation or other entity. Staff concluded that the two employees were not required to register as lobbyists.	Lobbying; not-for-profit entity; membership-based organization; advocacy; for-profit entities; individuals engaged in a for-profit enterprise; individual members; natural persons; not lobbying; corporate members
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AOS exHarr/18010.A.p df	Sexual harassment	The Board determined that it had no jurisdiction to address allegations that a City official violated the Ordinance's sexual harassment and duty to report corrupt or unlawful actions provisions, because the acts alleged to constitute sexual harassment occurred prior to the date on which the sexual harassment provisions took effect. The Board also declined to exercise its jurisdiction to issue an opinion addressing whether there may have been violations of other Ordinance provisions unless and until the	Sexual harassment; ex post facto law; duty to report criminal or corrupt activity; jurisdiction; City elected official; Inspector General

The Board stressed that its opinion is not intended to lessen nor should be interpreted to lessen the seriousness of sexual harassment, even if it occurred	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AOS exHarr/18011.A.p df  enacted sexual harassment provisions, which make clear that their purpose is to make it a violation of the Ordinance if a connection betwoe inaction; City decise acting or being actual or perceived to be acting as a elected official; hose	urpose; legislative intent; asonably perceived to be y elected official; clear

		official in the official's capacity as a City elected official.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO ConflictOfInteres t/18013.Q.pdf	Prohibited Conduct	A City employee was advised that he was not in violation of the Ordinance's two-year reverse revolving door ban on making or participating in City governmental decisions with respect to the non-profit entity of which he had been the volunteer Executive Director immediately prior to beginning his City employment, because he had actually quit the position before starting with the City and was not paid for the position in the first place. Still the Board concurred in the advice he had received from his own department, to recuse himself for two years from dealing in his City job with this entity, to avoid even the appearance of impropriety.	volunteer Executive Director; unpaid position; financial interest; derive income or compensation; two-year ban; conflict of interest; appearance of impropriety; non-
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO CampFinanacing/ 18022.A.doc	Campaign Financing	This is a significant, precedential case. The Board determined that the \$1,500 per candidate/per calendar year campaign contribution limit in §2-156-445(a) of the Ordinance does not apply to a person who would make charitable donations directly or indirectly to the City and/or a City sister agency, even though these donations are memorialized in written contracts — in other words, those contracts do not cause the person to be "doing business with the City" or a sister agency. The Board concluded that such contracts, analogous to collective bargaining agreement negotiated by labor unions (see Case No. 15041.A) are not the type of procurement contracts that are meant to be covered in the definition of	Campaign contributions; campaign financing; political contributions; doing business with the City; doing business with a sister agency; charitable donations; collective bargaining agreements; pay-to-play; procurement contracts; intent of the statute; contractor; Internal Revenue Service; tax treatment; procurement contracts; procurement process

		"doing business with" the City or a sister agency.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/1802 7.Q.pdf	Post-employment	A former City employee who wished to serve as a volunteer for their former City department was advised that the one-year subject matter prohibition still applies: the Ordinance makes no distinction between those who would volunteer to work on transactions involving the City in which they were personally and substantially involved versus being paid for such work. The opinion also reiterates that "transaction involving the City" means the business of the City department, not just contracts for good or services in which money trades hands. The former employee was advised that there is no right to volunteer for one's former City department, and that the only way this could occur would be if the City seeks the former employee's services and the conditions set forth in Case Nos. 93018.A and 99010.A.	Post-employment; consulting agreement between the City and a former employee; Executive branch; owe sole fiduciary duty to the City; written agreement; independent contractor; City seeks the service of the former employee; language obligating the former employee to act at all times in the City's best interests; subject matter; exemption or exception from the post-employment provisions; purpose of the post-employment or revolving door restrictions; volunteer with former department; no right to volunteer
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PolActvty/18031. C.doc	Political Activity; Pension Funds	The Board received an anonymous voicemail from a person who said she is a City employee, claiming that, at her department's offices during worktime, a fellow employee asked co-workers to sign his petitions to appear on the ballot to be re-elected as a trustee of a Pension Board.  Assuming an investigation by the Office of Inspector General ("IG") sustains these facts, a threshold issue here is whether the employee violated the Ordinance by	Prohibited political activity; anonymous complaint; trust of a Pension Board; Inspector General; IG; OIG; elective office; intentionally performing prohibited political activity during compensated time; Cityowned property

Political Activity; Contributions on City Property	performing "prohibited political activity" on City time and/or using City property.  Staff concluded that the Pension Board position for which this employee was campaigning is not an "elective office" under the Ordinance, and thus this activity would not violate the Ordinance's provisions prohibiting City employees from intentionally performing any prohibited political activity during compensated time. See also Case No. 92026.A.  However, this conduct may violate the City's Personnel Rules, or the Ordinance's "unauthorized use of City property" provisions. Accordingly, the Board referred the matter to the IG.  The Board addressed the limitations on those holding political events in Cityowned buildings like City Hall, including events where political banners are displayed or candidates make speeches about their positions on issues important to the electorate.  It determined that any person or candidate may, without violating the Ordinance, engage in this type of political activity in City Hall or other City-owned property, provided the person or candidate: (i) duly reserves or books the space through the appropriate City authority and pays fair market value for the particular space (which could be zero); and (ii) there is no intentional solicitation, acceptance, offer, or making	political activity; solicitation of political or campaign contributions; political banners; political speeches; City Hall; new conferences; political event; political rally;

		of political contributions on City property,	
		as this prohibition is absolute.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO CampFinanacing/ 18033.A.pdf	Campaign Financing	as this prohibition is absolute.  The Board addressed the question of whether owners of other key personnel from entities subject to the \$1,500 per year/per candidate restriction contribution restriction are subject to contribution limitations, and if so, which.  Say a company C does business with the City and is thus subject to this limitation. Say C's shares are 100% owned by one individual, O. C contributes the maximum annual amount, \$1,500, to Mayoral candidate M's authorized candidate committee in a calendar year. May O also contribute to M's authorized candidate committee in this same year?  The answer: provided O: (i) is not a registered lobbyist; or (ii) has not individually done business with the City or its named sister agencies in the last four (4) years; or (iii) is not individually seeking to do business with the City or its named sister agencies; or (iv) is not reimbursed for the contribution by C or any of C's affiliated entities nor has O treated C and its operating assets in such a way that the corporate veil could be pierced, then the only limits on O's contributions to M or to any other candidate(s) for the February 2019 election are those imposed by the Illinois Election Code. The Board understands that those state law limits	contributions; key personnel; owners; directors; senior management; reimbursement of contributions; Illinois Election Code; "caps are blown"; Mayoral candidates; 2019 Consolidated Municipal election; 100% owner; affiliated entities; corporate contributions; doing business with the City; registered lobbyist; seeking to do business with the City; home rule; Berrios v. Cook County v. Board of Ethics; piercing the
		(which would otherwise be \$11,100 for C and \$5,600 for O during the current election cycle, subject to adjustment on	

January 1, 2019) were eliminated entirely from the 2019 Mayoral and several aldermanic races because one or more candidate(s) contributed in excess of
candidate(s) contributed in excess of
` '
\$100,000 to their our outherized
\$100,000 to their own authorized
candidate committees. Thus, in effect, O
may make unlimited contributions to M
and/or any other candidates for Mayor or
aldermen in those races (see fn. 1, above)
in the upcoming election, provided
conditions (i)-(iv) listed above in this
paragraph are satisfied.

The Board commented that, while the law is clear, the Board is sensitive that these circumstances may be perceived as a "loophole" allowing unlimited funding and thus potentially undue influence on Mayoral and/or aldermanic candidates by wealthy individuals or other interests. Pursuant to the Board's power and duty to recommend legislative action under §2-156-380(f) of the Ordinance, the Board will at the appropriate time present to the City's policy-makers proposals to bring Chicago's laws more in accord with those of other jurisdictions that have addressed this issue.

### 18036.A1

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PolActvty/18036. A.1.pdf City-Owned Property; Political Activity This is a significant opinion. The Board determined that reproductions or facsimiles of the official seal of the City of Chicago may not be used in campaign literature, stickers, signs or other printed, broadcast, or web-based materials or communications promoting a candidate for City elected office.

Official City Seal; prohibited political activity; City-owned property; potential to mislead; New York City Conflicts of Interest Board; electioneering communications; candidate for City elected office; aldermanic candidate; Mayoral candidate; private use of City seal; campaign buttons; campaign signs; campaign mailings; campaign stickers; webbased communications; broadcast communications

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO- City%20Owned% 20Property/18036 .C.doc	City-Owned Property; Political Activity; Minor Violations	The Board determined that an aldermanic candidate committed a minor, technical violation when a campaign staffer placed a political decal on his car; the decal had an image of the official City seal. The candidate's violation was unknowing and was corrected immediately.	Official City Seal; prohibited political activity; campaign signage; electioneering communications; private use of City Seal; minor violation; unknowing; immediate correction
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO- City%20Owned% 20Property/18038 .A.1.pdf	City-Owned Property; Elected Officials; Political Activity	This is a significant, precedential case. The Board addressed: (i) the use of social media accounts by City of Chicago elected officials and Chicago Police Department personnel, and, by extension, City employees and officials generally; and (ii) what content can be posted to each type of social media account, consistent with the Ordinance. There are three (3) essential types of these accounts or sites discussed: (i) official, (ii) political/campaign, and (3) "personal" ones displaying elements of the first two. The Board determined that:  1. City elected officials' "political/campaign" websites or social media accounts may include content regarding City/ward business, provided these website or accounts: (i) are not funded or maintained with City resources; (ii) do not take on the character of an "official" City website or page, such as including the City seal or links to the City's website or City services in such a manner as users could reasonably think it is a City page; and (iii) contain appropriate disclaimer language on the main page	Department members; political websites;

identifying the accounts as personal, nongovernmental accounts that do not represent the official policies or positions of the City of Chicago.

- 2. City elected officials may post political or electioneering content on their "personal" (and, course, their "political/campaign") accounts or websites, including friendly or critical commentary on other politicians or their policies, campaign donation links, sample ballots, candidate endorsements, etc., provided these accounts or pages: (i) are not funded or maintained with City resources; (ii) do not take on the character of an "official" City website or page, such as including the City seal or links to the City's website or City services in such a manner as users could reasonably think it is a City page; and (iii) contain appropriate disclaimer language on the main page identifying the accounts as personal, non-governmental accounts that do not represent the official policies or positions of the City of Chicago.
- 3. If City elected officials' "official" or "personal" websites or social media accounts (as described below) do include the City seal and/or other indicia of an "official" City or ward website and otherwise meet the criteria described above, they must remain free of "electioneering" content, such as "Reelect me for the following reasons ..." and may have no links to any political committee or for making campaign donations, even if

		the sites or accounts are funded fully with political or campaign funds and include any legally mandated language about their funding.  4. Elected officials whose "personal" social media accounts include political content, such as political endorsements and/or opinion pieces on topics related to official City business, or include no political content but include postings commenting on public affairs or matters involving City government, should not block or delete followers from accessing such pages or delete critical or negative comments, unless the comments are obscene, profane, libelous or defamatory, or are commercial and posted to sell goods or services.  5. Chicago Police Department ("CPD") personnel are prohibited, pursuant to a departmental order, from posting intellectual property of the CPD or the City of Chicago, such as badges and logos, on their personal social media accounts.	
18038.A.1 Supplemental  https://www.chic ago.gov/content/ dam/city/depts/et hics/supp_info/1 8038A1- SupplAO.pdf	City-owned Property; Elected Officials	concluded that elected official may use	residents; newsletters; City-owned property;

htt ago dar hic Ele	ps://www.chic p.gov/content/ m/city/depts/et s/general/AO ectOfficials/180 A.2.pdf	Political Activity; Elected Officials	The Board addressed whether aldermen may provide government-related or constituent services from a "political" or campaign office, and advised that:  as a "best practice," if a constituent asks an alderman about constituent, City or other governmental services while in their political office, the alderman should: (i) clarify that they are in the political office (and not in their City ward office); (ii) state that he or she can provide only informal advice (to avoid the appearance of an official City action); and (iii) once the issue or their informal advice becomes more substantive, refer the constituent back to the official City office or handle the matter in a non-political, non-City-owned location, like a coffee shop, restaurant, etc. aldermen may provide general information about City services while attending a political event, but to avoid giving the impression of performing official City or aldermanic action while there, should refer the constituent to the appropriate official City office for handling.	Alderman; political office; campaign office; constituent services; City services; appearance that campaign contributions are necessary to receive City services; informal services; formal services; Ward office; neutral location
htt ago dar	ps://www.chic o.gov/content/ m/city/depts/et s/general/AO	Gifts; Prohibited Conduct; Fiduciary Duty	The Board considered whether City employees or officials who are interviewing with prospective post-City employers may accept travel expenses to conduct these interviews, and under what circumstances. It determined that, as a	Board's inherent equity authority; fundamental fairness; travel expenses; interviewing with a prospective post-City employer; negotiating post-City employment; recuse; reimbursement; job opportunity; gift; prohibited gift; prohibited conduct; fiduciary

## GiftsTravel/18040 .A.pdf

matter of fundamental fairness, City duty; bias; negative feelings toward a wouldreimbursement for travel from a person or entity with has interest in possibly employing them in order to facilitate the long-distance interviewing process, but with a critical proviso: the interviewing City employee or official must recuse himor herself from any City matters involving the prospective employer from the moment the interviewing process identifies a possible post-employment job opportunity with a particular entity, and must advise others at the City of his or her recusal and be screened from any involvement between the City and that possible employer.

Should the interview/negotiation process be ended without an offer of employment being extended, the City employee or official should not return to participating in his or her City position in pending matters involving the would-be employer without first considering discussing this with City superiors, and should be mindful that the Ordinance's aspirational code of conduct requires them to "act impartially in the performance of their duties, so that no organization or individual is given preferential treatment" - the Board noting that this principle also applies where a City employee or official might harbor negative bias toward a would-be future employer if no job offer was forthcoming. Finally, the Board concluded that the fiduciary duty provision requires them to "put the best interests of the City before

employees or officials may accept be post-City employer; Homestead cases; principles of equity and justice

		any personal feelings they may have for the [would-be prospective employer] Any [City employee or official] who cannot exercise unbiased judgment, and therefore, would not properly perform their duties as City [employees or officials] should recuse themselves.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO- City%20Owned% 20Property/19008 .C.pdf	City-owned Property; Minor violations	candidate was wearing in two political mailers and sent a letter of admonition. In coming to the determination that the violation was minor, the Board focused on the relative insignificance of the seal within the overall mailings, and the fact that the candidate self-reported to the Board. See also Case No. 18036.A.1.  Note: mailers also contained images of Chicago Fire Department insignia and equipment, and a person who appeared to be in a Chicago Police Department	communications; campaign mailer; political mailer; private use of City seal; campaign mailings; Chicago Fire Department personnel and equipment; Chicago Police Department uniforms, personnel and
		uniform. The Board did not conclude that these images violated the Ordinance, but instead will work with those departments and the Law Department to issue definitive guidance on the use in political or campaign communications of CFD and CPD equipment, personnel and insignia.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO FiduciaryDuty/19 021.A.pdf	Fiduciary Duty; Aspirational Code	An alderman wrote the Board's Executive Director and Chair expressing serious concerns about statements made in a 22-minute interview given by a department head to a media reporter, in which the department head discussed his personal friendship with the Mayor-Elect, and requested an opinion addressing issues	personal friendship; candidate for elected

		raised by the interview, including the friendship and its effect on the department head's work, and the	
		department head's statements about potentially running for elected office.	
		The Board: (i) commended the department head's sensitivity to possible conflicts of interests; (ii) determined that there were no violations of the Ordinance; (iii) advised the department head to be mindful of his department's own enabling ordinance, and refer to it in future interviews in which the question of running for elected office arises, as that law prohibits the department head from becoming a candidate for elected office in any jurisdiction which includes the City; and (iv) advised the department head to consult with Board staff, who are experts in conflicts of interests and can serve as neutral ethics advisers.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO CampFinanacing/ 19023.A.pdf	Campaign Financing	The Board determined that a person who files a Form D-1 with the Illinois State Board of Elections thereby qualifies as a "candidate" for purposes of the Governmental Ethics Ordinance, because by so filing, the person has publicly "given consent for any other person to receive contributions or expenditures with a view toward bringing about his or her nomination for election, or election to," a City elected office.	"Candidate for City office"; Candidate; D-1; Illinois State Board of Elections; "Statement of organization"; Illinois Election Code; given consent for any other person to receive contributions or make expenditures"
19027.A; 19027.A Reconsideration	Attorneys; Elected Officials; Fiduciary Duty; Representation;	This is a significant, precedential case. The Board of Ethics determined that the fiduciary duty provision of the City's Governmental Ethics Ordinance prohibits City Council members who are licensed	City Council members; aldermen; attorneys; criminal law; criminal defense work; lawyer; referral fees; conflict of interest; fiduciary duty; Chicago Police Department; witness; evidence custodian; arresting officer;

https://www.chic ago.gov/content/ dam/citv/depts/et hics/general/AO ElectOfficials/A1 9027.A.pdf

https://www.chic ago.gov/content/ dam/citv/depts/et hics/general/AO-Attornevs/19027. AReconsid.pdf

Powers and Duties of the Board of **Ethics** 

receiving or deriving compensation or anything else of value from the representation by others of persons in traffic or criminal cases in which there is participation by Chicago Police Department ("CPD") personnel, as, for example, arresting officers, executors of warrants. investigators, search witnesses, or custodians of evidence.

At its October 2019 meeting, the Board denied an alderman's request for reconsideration of this opinion. Board recognized: (i) it can issue an advisory opinion at the request of any Board or staff member, which is what occurred here, even if the subject did not formally ask for an opinion; (ii) the alderman's request for an answer from the Board was not subject to the deliberative "legislative process privilege," "legislative immunity" "speech and debate" clauses of the Illinois Constitution; and (iii) advising an alderman that he or she cannot represent criminal defendants in cases where the CPD was involved does not impair the alderman's fiduciary duty as an alderman to represent constituents in CPD matters as an alderman; and (iv) should the Board receive credible evidence that an alderman is engaging in the practice of representing criminal defendants in cases involving the CPD, it will be required to initiate enforcement actions, and if there is finding of a violation it could invite enforcement action from the Illinois

attornevs from personally representing or executor of search warrant; ARDC; Attorney Registration and Disciplinary Commission; Rules of Professional Conduct: RPC: concurrent conflict of interest; municipality; elected officials; advisory opinion; request for an advisory opinion; written request; City employee; City official; Board-initiated advisory opinion; staff-initiated Board advisory opinion

Attorney Registration and Disciplinary Commission.  19037.A.1 Lobbyist Registration In a series of 3 opinions, the Board Lobbyist; lobbying; no	• • • • • • • • • • • • • • • • • • • •
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and Disclosure  addressed 46 different hypotheticals, determining whether the activities described therein constitute lobbying as defined under the amended Governmental Ethics Ordinance to be implemented on April 20, 2020.  Among other things, the Board determined that the following activities determined that the following activities do not constitute lobbying:  -Serving on a City task force, commission, or advisory council, unless as a member the individual is advocating for their own employer to receive City contracts, grants, programmatic aid, etc.  -Making "routine asks" on behalf of an employer or community group that are subject to standardized processes in City administration, including applying for any permits or licenses. Common activities that fall in this category are block party or parade permit applications, street signs, speed bumps, or requests for additional garbage carts.  -Participating as a reviewer of responses for City-issued Request for Proposals (RFP), Request for Information (RFI), or Request for Qualifications (RFQ).  -Accessing City resources that are generally available to the public, for	ory board or council; services; serving on block party permits; or officials to events; ; signing letter of nunication; indirect

alderman's office for cleaning supplies so that one's employer can work on cleaning the neighborhood.

-Merely inviting a City official to an event, or to visit a business or community meeting. If, at the event, there are requests made for specific City administrative or legislative action, only the person "doing the ask" or pressing for the action would be required to register as a lobbyist and file quarterly activity reports.

-Acting as a language interpreter when accompanying an employee or anyone else to a meeting with City officials or employees.

-Communicating any message to a City official indirectly, such as through general newsletters, social media posts, or newspaper ads.

-Meeting with aldermen or other City officials on behalf of a coalition of organizations if an individual is representing only the coalition, and does not state their affiliation with their employer, and is not paid by the coalition.

-Signing a letter of support for policy change if one is doing as part of optional volunteer activity that is not part of one's job responsibilities, even if one's nonprofit employer supports the change.

		The advisory opinions further clarify that the following activities <b>do</b> constitute lobbying activity:  -Making any direct communication to a City employee or official that would constitute lobbying [as defined] if done in person, including sending emails or letters or direct messages on social media or other messaging application through non-public message portals.	
		-A paid employee who, on behalf of their employer, a nonprofit, signs onto a letter of support for policy change submitted to a City official or employee.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO Lobby/2017/2000 3.A.pdf	Lobbyist Registration and Disclosure	The Board addressed 14 different hypotheticals, determining whether the activities described therein constitute lobbying as defined under the amended Governmental Ethics Ordinance to be implemented on April 20, 2020.  It held that the following activities would constitute lobbying:  -individuals paid by a nonprofit who seek to renegotiate a contract, grant, or Memorandum of Understanding ("MOU") that would require the execution of a revised document, if not issued by the City pursuant to a process involving competitive bidding, such as an RFP or RFQ  -serving on a panel discussion with City	direct communication; media appearance; media quotes; seeking to renegotiate a contract or grant; merely performing a
		employees or officials where there is a	

specific City policy, rule or ordinance being debated, if a paid nonprofit employee or agency urges the City personnel to adopt a particular position for or against the policy.

The Board also determined that the following activities would **not** constitute lobbying:

-paid nonprofit employee who provides assistance to a City Council Caucus by supplying general information, not a position on specific legislation, although the nonprofit may be taking a position on that legislation

-attempting to influence decisions by the City's "sister agencies," such as the Chicago Public Schools or Chicago Park District

-conducting "grassroots outreach in which a nonprofit's paid staff educate and encourage City residents to contact their aldermen

-legal staff of a nonprofit who provide the City with assistance in acquiring parcels of real estate for public purposes, like a new park

-placing a position paper on a nonprofit's website or social media sites

-a nonprofit employee who is quoted in the media

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/2000 6.Q.pdf	Post-employment; Attorneys	An attorney was advised that if she accepted the position for which she was interviewing (with a major multi-national corporation) she would not be subject to Ordinance's one-year subject matter ban nor the permanent bans on (i) judicial or quasi-judicial proceedings in which she was counsel of record or participated personally and substantially, or (ii) contracts over which she exercised management authority.	Attorney; lawyer; participated personally and substantially; subject matter; judicial or quasi-judicial proceedings; counsel of record; contract management authority; one-year prohibition; permanent prohibition
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO MinorViolations/2 0008.C.pdf	Political Activity; Minor Violations	The Board found that a City employee committed a minor violation of the	email to political fundraiser; mistakenly forwarding; self-reporting potential ethics violation; intentionally misappropriating City
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO Lobby/2020/2000 9A.pdf	Lobbyist Registration and Disclosure		grantor; grantee; website; meeting with aldermen; City department's position; "white

state: "We understand your position, and think you should change it" – or words to that effect -- that may well constitute lobbying, unless it is accompanied by a white paper going through both sides of an issue and possibly coming down on one side or other;

-- It is not lobbying if a City department writes a fact sheet with the City logo, which also includes the names of supporting nonprofit groups, and posts it on the department's website, and publishes it on the department's social media sites; nor is it lobbying if the City department distributes that fact sheet directly to aldermen; or if the non-profit organizations post it on their websites or distributes it to its members, funders, or staff;

-- If one organization gives a grant to another organization to engage in lobbying in Chicago (and one of more of the grantee's staff registers as lobbyists), the grantor does not need to be listed on the grantee's lobbyists' disclosure report. or need to file a registration under the City's regulations because the grantor is not giving the grant to the grantee for the grantee to lobby on its, the grantor's, behalf, but rather giving a general grant, some of which the grantee may use for lobbying. If they grantee's staff meet the criteria for being required to register as lobbyists (as defined), then they will need to register, but the Governmental Ethics Ordinance does not call for them to

disclose who funds them, <i>unless</i> they are lobbying on the <i>grantor's</i> behalf, thereby making the grantor a lobbying <i>client</i> . If that is the case, then the grantor would be listed as a client in the lobbying registration(s) of the grantee's personnel. But, unlike some other lobbying laws, Chicago's does not have client registration, though lobbyists must disclose who their lobbying clients are and how much they are being to lobby per calendar quarter on those clients' behalf.	
This opinion makes clear that City employees and officials may solicit or receive donated medical supplies, equipment, pharmaceuticals, or services as gifts to the City to aid in the City's response to the COVID-19 virus, with 3 conditions:	Gift to the City; solicitation of gifts; donations to the City; Comptroller; COVID-19; Coronavirus; Department of Public Health; medical supplies; medical services; pharmaceuticals; respiratory therapy services; <i>quid pro quo</i> ; disclose as gift to the City
1. There can be no explicit or implicit understanding between any City employee or official and any person, firm, or business that donates such supplies, equipment, pharmaceuticals, or services that any official City actions, decisions, or judgments as to any of the donor's matters involving the City would be	

2. The accepting City employee or official or their department or Ward office must, as soon as practicable after the donation is made, disclose the acceptance of the donation in writing to the Board of Ethics and Comptroller, by listing the date of the

influenced thereby; and

20012.Q

2.Q.pdf

https://www.chic ago.gov/content/

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hics/general/AO

GiftsTravel/20201

Gifts

		donation, a description of what was donated, and the donor's name; and  3. The receiving City department or office must use the donated items or services for official City business in the normal course.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/20020 A.pdf	Gifts; Fiduciary Duty; Statements of Financial Interests; Conflict of Interests	The Board was asked to review a completed investigative report from the Office of Inspector General (OIG), and determined that it adduced facts warranting the finding that there is probable cause to conclude that a building inspector violated the "money for advice" provision, § 2-156-142(f), on numerous occasions by accepting payment from property owners and other businesses for designing repairs to correct building code violations that in some cases he had found, and that this conduct also violated his fiduciary duty, and that he knowingly failed to report outside income in excess of \$1,000 in the previous year on two of his Statements of Financial Interests.  The opinion contains a detailed analysis of the conflict of interests provision and explains why the OIG's "conclusion" that this provision was violated on numerous occasions is incorrect.  The Board recommended bringing charges against the building inspector for violations of the gifts (money for advice), fiduciary duty, and Statements of Financial Interests provisions.	Building inspector; bribery; money for advice; conflict of interests; Office of Inspector General; Personnel Rule XVII section 1, 45; fiduciary duty; outside employment; wholly unrelated; accepting money or anything of value; in return for giving advice or assistance concerning the business of the City; violations; building code violations; referrals; repairs; "complying" violations; discharge from City employment; OIG investigation; Summary Report

## 20024.Q

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO **OutsideEmploym** ent/20024.Q.pdf

Ordinance does not prohibit him from acquiring a license to be a residential real estate agent, but that he is subject to the all the restrictions in the Ordinance as to outside employment, in particular: on representing other persons before City government, and that while serving and for 12 months after receiving any compensation from clients, he cannot participate in any way in ward or other City governmental matters involving those clients, regardless whether they are located in his ward or another ward.

Outside Employment A City Council staffer was advised that the Secondary employment; real estate license; real estate broker; real estate agent; residential: conflicts of interest: confidential information; recuse; compensation; 12 months; money for advice; ward matters

## 20029.A

https://www.chic ago.gov/content/ dam/citv/depts/et hics/general/AO-Citv%20Owned% 20Property/20029 .A.pdf

## City-owned property

This is a significant, precedential case. The Board determined that Ordinance's City-owned property from hosting and, on the official's office's official City social media accounts. rebroadcasting and promoting a prayer session, and sending invitations to join the prayer session from official City email accounts.

The Board also determined that directing City employees to assist in these efforts while they are on compensated time also constitutes an unauthorized use of Cityowned property, in violation of the Ordinance.

The Board advised the official to take down its Facebook posts and delete its Twitter and Instagram communications advertising and streaming the prayer session. The Board also advised the official that, if this is not done within the

Separation of Church and State; religious the use; City-owned property; prayer session; Twitter: Facebook; Instagram; provision prohibits a City elected official invitations; unauthorized use of City-owned property; compensated time; directing staff to use City-owned property: Establishment Claude; First Amendment; enforcement proceedings; social media accounts; City email accounts

		time specified in the opinion, the Board would consider commencing enforcement proceedings, subjecting the official to a fine of up to \$5,000.	
		After the official's office removed the posts, the Board voted to take no further action.	
21010.A  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/2101 0.A.pdf	Post-employment; Attorneys	This is a significant, precedential case.  The Board determined that:  1. A former City attorney (or the attorney's firm) is not prohibited by the Ordinance from representing the City in judicial or administrative proceedings once they leave City service, even in proceedings in which they participated personally and substantially or were counsel of record;  2. As to City legal matters that are <i>not</i> administrative or judicial proceedings (that is, "a transaction," or "transactional work," such as contracts, grants, City, State or Federal regulatory matters, registrations and permitting, etc.), the Board has long recognized that, despite the Ordinance's one-year "subject matter" prohibition, which would, on its face, prohibit a former City employee or official, including an attorney, from assisting or representing even the City with respect to business transactions in which they were personally and substantially involved, the City may contract with that former City	Revolving door; judicial proceedings involving the City; administrative proceedings involving the City; counsel of record; participated personally and substantially; "subject matter" of a business transaction involving the City; litigation; one-year prohibition; permanent prohibition; attorneys; lawyers; Department of Law; representing clients who interests are adverse to the City; Rules of Professional Conduct; RPC; Illinois Supreme Court; contracts; grants; regulatory matters; law firm; fiduciary duty
		employee, official, or attorney (or their firm) at any time, even during the attorney's first post-City first year, for the	

attorney to assist or represent it in business transactions, subject to conditions the Board has set out in previous cases. This is true even if the attorney "participated personally and substantially" in the "subject matter" of the "transaction involving the City."

- 3. In contrast, the answers are quite different for a departing City attorney who wishes to assist or represent a client whose interests are *adverse* to the City. There, the former City attorney is:
- (i) permanently prohibited from assisting or representing clients in administrative or judicial proceedings if their client's interest is adverse to the City and they were counsel of record or participated personally and substantially in the proceedings or litigation;
- (ii) prohibited for one year from their last date of City service from assisting or representing clients in a "transaction involving the City" *if* they participated personally and substantially in the "subject matter" of the "transaction" during their City service; and
- (iii) not restricted from assisting or representing clients whose interests are adverse to the City in proceedings or transactions provided: (a) they were not were counsel of record, and (b) did not participate personally or substantially in those proceedings or transactions, nor (c) in the subject matter of those proceedings

21011.Q  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO OutsideEmploym ent/21001.Q.pdf	Elected officials; Non-profit Board Service	or transactions, (d) provided the City grants a waiver to the departing City attorney per the Rules of Professional Conduct promulgated by the Illinois Supreme Court.  An alderman what restrictions that would apply were he to take an unpaid position as a board member of non-profit organization located his alderman's ward.  The alderman was advised:  (i) while the Ordinance does not prohibit such service, the Board has long advised aldermen from joining boards of non-profits located in their ward; and  (ii) the fiduciary duty provision would prohibit him from voting in favor of	
21012.A  https://www.chic ago.gov/content/ dam/city/depts/et	Elected officials; City-owned property	initiatives that, in his judgment, run counter to the City's best interests; and  (iii) he could not "represent" the organization in any formal or informal transactions before any City agency, department, employee or official, or be paid for such representation, and that, in effect, he could not act as the organization's alderman, and that, by declining this offer he would actually be able to assist the organization more as its alderman than as its board member.  This is a significant, precedential opinion.  The Board determined that:	Use of staff time; personal errands; prohibited political activity; compensated time; staff time as City-owned property; supervisory employee; subordinate employee; member of an elected official's

hics/general/AO ElectOfficials/210 12.A.pdf

- i) a City employee's compensated time personal staff; unforeseen, urgent situation; constitute City property, both tangible and intangible, for purposes of the Ethics an employee's duties; Ordinance:
- ii) any use of a City employee's time and/or efforts that is not strictly for City purposes is unauthorized; thus
- iii) a City elected or appointed official or supervisory employee may not ask a City employee they supervise, or who is a subordinate member of their staff or agency, to perform a task that is a personal matter for the official or supervisor and not related to the employee's job duties -- such requests are prohibited. This is a bright-line rule.
- iv) While the rule is clear and certain, the Board recognized that unforeseen and urgent situations occur in all of our lives, and may compel, on rare occasions, a City elected or appointed official or supervisory employee to reach out to a subordinate employee for assistance. The Board will analyze and evaluate each situation on its own merits. Any violation of this prohibition will result in an appropriate sanction.
- v) To accommodate true unforeseen and urgent situations, the Board advises that if presented with a complaint alleging a violation of this rule, it will consider the presence, or absence, of all of the

and efforts made during that time voluntary assent; demeaning or disrespectful to the employee; meaningfully detract from

21018.A  https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO- City%20Owned% 20Property/21018 .A.pdf	City-owned property	following factors in imposing any appropriate penalties:  1) whether there was, in fact, a true unforeseen and urgent situation; 2) whether the personal task given to the employee was demeaning or disrespectful to the employee; 3) whether the employee's assent to perform the task was truly voluntary; and 4) whether the time commitment required of the employee to perform the personal task meaningfully detracted from the employee's normal job duties.  The Board determined that a City employee violated the Ordinance's prohibition on using City-owned property by:  i) featuring the official City seal on a curtain-backdrop with the employee speaking in the foreground in a video blog the employee posted on the internet, in which the employee criticized the City;  ii) wearing a helmet with his departmental insignia on it while filming the video  iii) identifying himself as a City employee in the video blog post; and  iv) using the City seal for personal reasons.  See also Case No. 18036A.1.	Official City seal; video blog; City employee's personal use of the official City seal; misuse; proper authority; criticism of City departmental insignia; helmet featuring departmental insignia
21022.A	Financial interest in City business	The Board determined that a City	Financial interest; in the name of another person; in one's own name; ownership of a

https://www.chic ago.gov/content/ dam/citv/depts/et hics/general/AO InterestCityBusin ess/21022.A.pdf

having a 70% ownership interest in a company that was paid tens of thousands of dollars over a 10-year period from the City's Aldermanic Expense Allowance account for goods and services delivered to various City offices. The employee had an interest "in the name of another," that is, the company of which he owned 70%.

\$1,000 in a calendar year; employee's ownership percentage; multiplication by the amount of payments from the City. Under relevant Board jurisprudence, an employee's interest in City contracts, work, or business is calculated by taking the employee's percentage of ownership in an entity or firm that is paid by the City and multiplying it by the amount of the If the product of that multiplication is more than \$1,000 in a

The Board also noted that the City has the right to pursue an action for an accounting and for any pecuniary benefits obtained by the employee in violation of the Ordinance, pursuant to §2-156-485.

calendar year, then the employee violated

contract.

the Ordinance.

employment; outside iob; department approval; recuse; represent third parties before the City; formal or informal transaction; wholly unrelated; airport; money for advice

company; City contract; City work; City

business; authorized by Ordinance; paid with

funds belonging to or administered by the

City; Aldermanic Expense Allowance; good

and services; 70% ownership interest;

pecuniary benefit; accounting; more than

21023.Q

https://www.chic ago.gov/content/ dam/citv/depts/et hics/general/AO **OutsideEmploym** ent/21023.Q.pdf

**Outside Employment** 

An employee working at one of the City's Secondary airports was advised that the Ordinance prohibits them from taking a part-time, secondary position with a company operating at the facility unless the position's duties are wholly unrelated to the employee's City job responsibilities. as the employee is prohibited from accepting anything of value, including wages, in return for giving advice or assistance about City business unless that advice is wholly unrelated to the employee's City job responsibilities. The

		employee was also advised of the other restrictions that apply, namely, that the employee must receive approval for this job from their department head, must recuse from any City decisions or matters involving the outside employer, and may not use or divulge confidential or non-public information or represent the outside employer in any formal or informal City transactions.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/21025 .A.pdf	Gifts; Campaign Financing; Elected Officials	This is a significant, precedential case. The Board determined that, while the Ordinance does not prohibit a City employee or official from establishing [or having another person establish for them] a legal defense fund, monetary donations to such a fund, or directly to the employee's or official's criminal defense attorneys, constitute gifts to the employee or official for purposes of the Ordinance. Thus, the employee or official could accept such cash or cash equivalent gifts only if they are from personal friends or relatives.  The Board also determined that the Ordinance does not address the use of political funds from an elected official's candidate committee(s) for these purposes, as that is governed by the Illinois Election Code, but advised that, per Article VI of the Ordinance, contributors to these funds would be certain contributors remain subject to the Ordinance's \$1,500 political contribution limit per calendar year.	legal defense fund; criminal law; personal friend; gifts; relative; business friend; Illinois Election Code; \$1,500 contribution limit; candidate committee; cash; cash equivalent; gift card; campaign funds; political funds; professional expense funds; San Diego Ethics Commission; New York City Conflicts of Interest Board; Philadelphia Board of Ethics; Illinois Gift Ban Act

		Finally, the Board reaffirmed that the exception in §2-156-142(d)(6), for gifts from "personal friends," is to be construed narrowly and does not include "business friends."	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/21026 .Q.pdf	City property; Elected officials; Gifts	This is a significant, precedential case. An elected official was advised that use of the City seal at a community event organized to raise funds for various causes is not prohibited, but it does then mean that all funds raised are property of the City and can be accepted as a gift to the City (and must be duly reported to the Board of Ethics and Comptroller) and distributed only in accordance with existing policies and/or laws.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO MinorViolations/2 1028.C.pdf	Minor Violations; Representation of Other Persons	A City employee was advised that signing a permit application document on behalf of a private client and then submitting that application to a City department different from the employee's department, on work that was unrelated to the City employee's work, and that had begun before the employee began City service, constituted a minor violation of the Ordinance's representation provision. The employee was also advised that he could derive no compensation for work done on this permit after he began his City employment.	unrelated; minor violation; derive any income
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO ConflictOfInteres t/21036Q.pdf	Elected officials; Conflicts of Interest; Appearance of Impropriety; Interest in City Business	·	Elected official; alderperson; City Council member; sale of property located in Ward; financial interest in City business; sale to the City; private real estate sale; recusal; twelve month period; conflicts of interests; direct aldermanic staff; straw purchaser problem

		i) Ordinance §2-156-110 prohibits the trust from selling the property to the City, as doing so would result in the member having a financial interest in a City contract; ii) Ordinance §§ 2-156-030(b) and §2-156-080(b)(2) require that the member recuse from any City matters involving the purchaser for one year after receiving the last purchase payment for the property. This remains the case even if the purchaser has matters not involving City Council, but other departments, such as the Department of Buildings—the member would be prohibited from contacting those departments or directing aldermanic staff to contact them; and  iii) If the purchaser then turns around and sell the property to another person or entity, the member is still subject to these restrictions as to that new purchaser for the twelve month period following the last purchase payment (to avoid a "straw purchaser" problem).	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PolActvty/21037L .pdf	Minor Violations; Political Activity	A City official was determined to have committed a minor, technical violation of the Ordinance by inadvertently forwarding an invitation to a political fundraiser from an official City email account, and then, minutes later, self-reporting the matter to the Board. See also Case 20008.C.	email to political fundraiser; mistakenly forwarding; self-reporting potential ethics
22005.A	Campaign Financing	This is a significant, precedential case, in which the Board enumerated factors it will consider in determining whether a political	PAC; political action committee; Illinois Election Code; candidate's authorized candidate committee; political fundraising

https://www.chic ago.gov/content/ dam/citv/depts/et hics/general/AO CampFinanacing/ 21033.AO.pdf

fundraising committee other than a committee; candidate's or elected official's official solicitation candidate committee—for example a PAC (Political Action Committee) organized as thereby committee. subjecting contributors to the contribution limitations in the Governmental Ethics Ordinance.

The Board will analyze each case on its own, according to these factors:

- (1) Does the candidate/elected official solicit contributions for the PAC, or appear as a featured guest at the PAC's fundraising events?
- (2) Do the PAC's solicitation materials include the candidate's name, quotes, words, or photos?
- (3) Do the PAC and the candidate's official committee share the same office space or officers. directors, employees volunteers?
- (4) Are solicitations from each committee sent from the same email or mailing address or from the same telephone number(s) or website?
- (5) Does the PAC use the candidate's name or any reasonably recognizable portion thereof?
- (6) Do the PAC and official committee have logos that are substantially similar?

coordinated committees; political of contributions: fundraising committee of an elected official or candidate; connected committee; such under the Illinois Election Code—will candidate's authorized political committees; also constitute the candidate's or official's committee logos; Illinois State Board of Elections: ISBE: campaign financing law: pay-to-play

- (7) Do the PAC's solicitation materials explain that certain persons, such as persons doing or seeking to do business with the City or certain "sister agencies" like the Chicago Transit Authority, Chicago Park District, or Chicago Public Schools/Board of Education, or registered lobbyists, are limited to \$1,500 in annual contributions to the PAC?
- (8) Do the PAC and candidate's *official* political fundraising committee employ a common political or fundraising consultant during the election cycle?
- (9) Do the PAC's expenditures go beyond the PAC's stated purpose and, for example, support the elected official as a City elected official, such as going to pay for City governmental-related operations or expenses?
- (10) Does or did the candidate, a member of the candidate's immediate family, or any official of the candidate's *official* candidate committee have a role in establishing or managing the PAC, or appearing at PAC functions?
- (11) Do the PAC and *official* candidate committees use strategic information or data from a common vendor of each?
- (12) Have the PAC and candidate participated in strategic discussions together?

		(13) Does the candidate approve these materials?	
		(14) Does the candidate receive information from the PAC on who has contributed to the PAC, aside from what is publicly reported by the Illinois State Board of Elections ("ISBE")?	
		(15) Does the candidate approve, participate in deciding, or receive notice regarding (other than what is reported publicly by the ISBE) expenditures or transfers made by the PAC, or have the authority to veto any of them?	
		See also Case 141280.A, upon which this case expands.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AOP rohibitedConduct /22006.A.pdf	Prohibited Conduct ("Reverse Revolving Door")	The Board determined that the "reverse revolving door" provisions in §2-156-111(d) do not apply to City officials or employees whose immediate pre-City employer was another government agency, whether a City "Sister agency" such as the Chicago Public Schools, Chicago Transit Authority, etc., or federal, state or local government.  The actual revolving door prohibitions, in	revolving door; sister agency; other
		§2-156-100 and -105, explicitly do not apply to departing City personnel who accept employment with another government agency.	
22007.C <a href="https://www.chicago.gov/content/">https://www.chicago.gov/content/</a>	Minor Violations; Representation of Other Persons	The Board determined that a City employee (who self-reported to the Board after completing annual on-line ethics	Represent; officer of a not-for-profit; City employee; communications with City Council members; minor violation; community organization; President; Vice President; self-
ago.gov/content/		training) committed a minor violation of	organization, Fresident, vice Fresident, Sell-

dam/city/depts/et hics/general/AO MinorViolations/2 2007.C.pdf		communications with City Council members on behalf of a non-profit organization, for which the employee served as an officer.	report; annual ethics training; representation of other persons;
		The Board sent the employee a confidential letter of admonition, per §2-156-070(b). See also Case Nos. 88125.A; 89144.A; 91047.A; and 08029A.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO CampFinanacing/ 22014A.pdf	Campaign Financing	The Board determined that an entity doing business with the City (and thus subject to the Ordinance's \$1,500 per committee/per calendar year limit on political contributions) that contributed in excess of \$1,500 to a Ballot Initiative Committee connected with the Ward Remap Process did not thereby violate the Ordinance, because the Ballot	candidate committee; political fundraising committee; coordinated committees; solicitation of political contributions; fundraising committee of an elected official or candidate; connected committee; a candidate's authorized political committees; Illinois State Board of Elections; ISBE; campaign financing law; pay-to-play; Ward
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PolActvty/22026. A.pdf	Prohibited Political Activity; Unauthorized Use of City property	This is a significant, precedential opinion. The Board determined that the Ordinance does not prohibit a Mayor from making use of a City vehicle assigned to them, or of a Mayoral Assistant and the Mayoral security detail, at all times, including when attending local campaign/political events, and that there is no requirement that a Mayor then reimburse the City for fuel or staff expenses. The Board's analysis is based on the fact a Mayor requires security 24/7, and is constantly on call to address City issues, even when attending political or campaign events.	<u> </u>

The Board's opinion and reasoning
closely follow that of the New York City Conflicts of Interest Board.  The opinion and Board determination are limited to a Mayor, and do not necessarily apply to use of City vehicles or other property by other City elected officials.  The Board determined that a former City official interestrictions on assistance and representation; dam/citty/depts/et hics/deneral/AO PostEmploy/2202 7.W.pdf  Post-employment restrictions on assistance and representation; deflocial who would like to do volunteer work for two non-profits: i) would be prohibited from assisting or representing the two non-profit organizations, for one postEmploy/2202 7.W.pdf  Post-employment restrictions on lobbying brother interestrictions on lobbying brother interestrictions on lobbying that contract authority with respect to a City grant contract for one of these organizations, but that contract expires within the official's first post-City year and thus is subsumed into the one-year subject matter prohibition; iii) would not be prohibited from assisting or representing these non-profits with respect to transactions before the City's sister agencies, and to fundraising efforts from private sources; and iy) the Ordinance's post-employment restrictions on lobbying would not apply because the former official would be a volunteer for each non-profit (though the one-year subject matter prohibition effectively prohibits the former official from lobbying the City for one year), and v) the former official's request for a waiver id not meet the criteria set out in previous waiver requests from the

		Ordinance's post-employment restrictions, and was denied.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO EmployRelatives/ 22033.Q.pdf	Action on behalf of Relatives or Domestic Partners; Elected Officials		employer; recuse; recusal; City administrative or legislative action; nepotism;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO PolActvty/23007. L.pdf	Minor Violations; Political Activity	A City official was determined to have committed a minor, technical violation of the Ordinance by inadvertently forwarding political fundraising solicitations from their official City email account, but from their personal, non-City laptop, and then, minutes later, self-reporting the matter to the Board. See also Cases 20008.C; 21037.C.	mistakenly forwarding; self-reporting potential ethics violation; intentionally misappropriating City property or resources;
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO	Confidential information		Confidentiality; confidential document; report; leak; use or disclosure of confidential information

RepresentingOth ers/23031.Q.pdf		confidential for purposes of the Governmental Ethics Ordinance.	
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin ess/23034.A.pdf	Financial Interest in City Business	The Board determined that a City employee and a company in which they have an ownership interest were not prohibited from purchasing City-owned real estate, and that the sale would not give the employee a prohibited financial interest in the purchase of City-owned property, on the basis that the real estate was sold pursuant to a process of competitive bidding following public notice. The City advertised the proposed sale, with the purchaser's name and purchase price, was published in the Chicago Tribune on three separate dates, asking for alternative bids, but received none.	business; sale of real estate; City-owned property; a process of competitive bidding following public notice; property that belongs
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO InterestCityBusin ess/23036.A.pdf	Financial Interest in City Business Elected Officials	The Board determined that a City employee who was elected to a City office could receive the stipend that others elected to that office are entitled to receive, per City ordinance, even though the stipend amount is paid with City funds and exceeds \$1,000 per calendar year.	Financial interest in City business; stipend authorized by City ordinance; elected official; statutorily authorized; in excess of \$1,000 per calendar year; legislative intent
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO MinorViolations/2 3037.A.pdf	Minor violations; Political activity	The Board determined that a City official committed a minor violation of §2-156-140(c) by participating in drafting a Request for Proposals (RFP), and, in the official's non-City, full-time position, working on processing their employer's political contributions. However, the official did not engage in fundraising or in the process by which their employer determined which candidates would	contributions; outside, non-City job; drafting

24006.Q https://www.chic	Post-employment restrictions on assistance and	receive contributions—the Board focused on this fact in determining that there was a minor violation.  A departing high-ranking City employee was advised of the post-employment restrictions to which they are subject: i)	Post-employment; consulting firm; permanent prohibition; ethical screen; confidential information; non-public
ago.gov/content/ dam/city/depts/et hics/general/AO PostEmploy/2400 6%20Q%20redact ed.pdf	representation;  Post-employment restrictions on lobbying	the permanent prohibition as to assisting any person other than the City in any ongoing judicial or administrative proceeding if they participated personally and substantially in them; ii) the one-year subject matter prohibition, which, based on past Board opinions, prohibits them from assisting or representing any new client or employer in any matters, transactions or contracts involving the employee's department; iii) the permanent prohibition as to City contracts over which the employee had or exercised contract management authority as defined; iv) the two-year City-wide lobbying ban; and v) the permanent ban on using or divulging confidential or non-public information.  The advice also makes clear that the former employee is not prohibited from accepting employment with any firm, or taking on any particular new client, and that the prohibitions are personal to the employee, and advises the employee to take care to adhere to an impermeable ethical screen to ensure they do not work on any prohibited contracts, project, or	information; one-year subject matter prohibition; contract management authority; participate personally and substantially; revolving door; City-wide lobbying ban
24019.Q	Offering, receiving and soliciting of gifts or favors;	matters. An attorney and registered lobbyist was advised that their client could offer, and designated City employees and officials	Lobbyist; lobbying; boat tour; Chicago River; real estate developer; anchor tenant; gifts; tchotchkes; lobbyist activity reports; lobbying

https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO GiftsTravel/24019 %20QL.pdf	Lobbyist registration and disclosure	could accept, a boat tour of a site of a potential real estate development along the Chicago River, provided: (i) each City recipient duly disclosed their attendance to the Board as required (the opinion explains that Mayoral disclosures are kept on the 5 <sup>th</sup> Floor of City Hall pursuant to a long-standing arrangement dating back to Mayor Eugene Sawyer's administration); (ii) any individual City recipient could receive gifts ("tchotchkes") totaling no more than \$50; (iii) if any lobbying occurred on behalf of either the proposed developer or the proposed anchor tenant of the site, it must be reported as lobbying expenditures on their 3 <sup>rd</sup> quarter activity reports, and that if any gifts were given, they must be reported as gifts by the lobbyists on their 3 <sup>rd</sup> quarter activity reports, itemized by value and recipient.	expenditures; itemized list of gifts; Mayoral gift log
https://www.chic ago.gov/content/ dam/city/depts/et hics/general/AO MinorViolations/2 5004C%20Redact ed.pdf	Minor violation; Post-employment	An attorney who formally worked for the City was advised that they committed a minor violation of the Ordinance's revolving door provision when they worked on two (2) loan extensions in late 2025, and had prepared the original loan documents in 2002 and 2003. The attorney had exercised management authority with respect to these contracts decades before. The Board considered both the time that elapsed between the transactions, and that the former employee had reported the matter to the Board voluntarily soon after discovering their mistake.	documents; revolving door provision; time elapsed between transactions; attorney; lawyer; contract management authority;
23045.IG	Elected officials; Fiduciary Duty; City-owned property	Inspector General, and hearing from the	Alderman; City Council member; weed citations; improper use of City-owned property; preponderance of the evidence;

https://www.chic ago.gov/content/ dam/citv/depts/et hics/general/AO PolActvtv/23045.I G.pdf

found that an alderman committed 10 Office of Inspector General; abuse of power; Ordinance and fined the alderman Department of Streets and Sanitation \$10,000. The case arose due to allegations that the alderman had improperly directed other City employees to issues citations from the Department of Streets and Sanitation, knowing they would be unfounded. The alderman challenged the Board's determination in an administrative hearing and the Administrative Law Judge found that the City did could meet its evidentiary burden, and issued a Report to the Board recommending that the Board dismiss the matter. The Board voted 5-0 to dismiss the matter in its opinion, issued in June 2025.

violations of the fiduciary duty and City- abuse of authority; evidentiary hearing; owned property provisions of the ethics trial; fiduciary duty; burden of proof;

June 2025