

Public Notification

Second Substantial Amendment to the City of Chicago's 2020 Consolidated Plan

As a result of the Coronavirus Aid, Relief, and Economic Security ("CARES") Act, the City of Chicago ("City") received \$122,600,596 additional federal grant funding from the United States Department of Housing and Urban Development ("HUD") to provide assistance for the response and recovery efforts as a result of the Coronavirus (COVID-19).

The City receives and annual allocation of funding from HUD for the following programs: Community Development Block Grant (CDBG), Home Investment Partnerships Funds (HOME), Housing Opportunities for Persons with AHIV/AIDS (HOPWA), and Emergency Solutions Grant (ESG). However, as a result of COVID-19, HUD awarded the City additional funding in the amount of funding reflects \$66,860,727 million in CDBG funding, \$1,538,323 in Housing Opportunities for Persons with AHIV/AIDS (HOPWA) funding, and \$54,201,546 in Emergency Solutions Grant (ESG) funding.

The amended funding requires Substantial Amendments to the City's 2020-2024 Consolidated Plan and 2020 Annual Action Plan. This document, consisting of a narrative as well as required attachments, constitutes the formal Substantial Amendments to HUD. Each of these amendments will further the City's effort to provide assistance to people and communities impacted by COVID-19 as well as comply with HUD's regulatory requirements in administering the programs.

The projects listed below are new projects following the third allocation of CDBG funding. Previous projects can be found in the previously amended 2020-2024 Consolidated Plan or at <http://www.cityofchicago.org/grants>.

Background

In December 2019, a new coronavirus known as SARS-CoV-2 was detected causing outbreaks of the coronavirus disease COVID-19 that has now spread globally. The first reported case in the United States was in January 2020 and by March 2020 the World Health Organization declared the COVID-19 outbreak a pandemic and the federal government declared a national emergency. Many states, including Illinois, declared a state of emergency, and the City of Chicago established a shelter in place order.

On March 27, 2020, the Coronavirus Aid, Relief, and Economic Security Act (CARES), Public Law 116-136 was signed by the President of the United States. This made available \$5 billion in Community Development Block Grant Coronavirus (CDBG-CV) funds, and \$4 billion in Emergency Solutions Grant Coronavirus (ESG-CV) to respond to the growing effects of the historic COVID-19 public health crisis. The Department of Housing and Urban Development (HUD) informed the City of Chicago that CARES Act funding would be allocated to the jurisdiction based on the existing entitlement formulas for three programs. CARES Act funds have been allocated to the City of Chicago in the following amounts: \$66,860,727 of CDBG-CV, \$54,201,546 of ESG-CV, and \$1,538,323 in HOPWA-CV.

The CARES Act also authorized the HUD Secretary to grant waivers and alternative requirements related to the use of CDBG-CV funds, including the suspension of the 15 percent cap on funding for public services; reducing the public comment period for consolidated plan and action plan amendments to five days; and allowing the option of virtual hearings. All activities funded must still meet the eligibility and national objective requirements of the CDBG program.

For the ESG-CV allocation, the waivers and alternative requirements for the use of ESG-CV funds, include the suspension of the 60 percent spending cap on emergency shelter and outreach activities; administrative cost cap is increased from 7.5 percent to 10 percent; funds are exempt from the dollar for dollar match requirements; funds are not subject to consultation and citizen participation requirements; grant recipients, including subrecipients, may deviate from applicable procurement standards; and supportive services are

not required to receive assistance. The City of Chicago has applied for and received waivers for the CDBG-CV and ESG-CV supplemental funds.

An amendment to the Citizen Participation Plan is also proposed. The amendment includes updated language related to the CARES Act.

Citizen Participation Process

The City of Chicago released this document, outlining the CARES Act Funding allocations on April 9th, 2021 at 5pm. The City will hold a public hearing on April 12, 2021 at 5pm via Zoom. Comments will be accepted through April 17th, 2021 and will be included in the Consolidated Plan appendix.

Zoom details:

Please click the link below to join the webinar: <https://zoom.us/j/91205083855> Password: 548587

Telephone: Dial (for higher quality, dial a number based on your current location):
US: +1 1 312 626 6799 Webinar ID: 912 0508 3855 Password: 548587

Projects funded through the third allocation of CARES Act

To prevent, prepare or respond to the impact of COVID-19

CDBG-CV-1	
Project Name	CV-AIS-03P: Renovation of Community Mental Health Facilities
Target Area	Citywide
Goals Supported	Mitigating impact from the COVID-19 Crisis
Needs Addressed	COVID-19 Crisis
Funding	\$4,000,000
Description	To conduct rehab/renovation activities of community mental health facilities including interior finishes, upgrades to lighting, flooring, may include environmental abatement, potentially painting, window treatments, mechanical system upgrades, etc.
Proposed Outcomes	100,073 persons served
Location Description	641 W 63rd (Englewood Community Center – Ward 20) and 4313 S Cottage Grove (King Center – Ward 4)
CDBG-CV-2	
Project Name	CV-DFSS-05G: Domestic Violence Services
Target Area	Citywide
Goals Supported	Mitigating impact from the COVID-19 Crisis
Needs Addressed	COVID-19 Crisis
Funding	\$2,000,000
Description	The program will provide victims of domestic violence with legal advocacy and counseling services and continue supporting the Domestic violence hotel voucher program. The grant will also support the DV victim expedited housing initiative that focuses on the victim group experiencing homelessness and in need of access to immediate housing.
Proposed Outcomes	500 persons served
Location Description	Citywide
CDBG-CV-3	
Project Name	CV-DFSS-05: Workforce, Youth and other Supportive Services
Target Area	Citywide
Goals Supported	Mitigating impact from the COVID-19 Crisis
Needs Addressed	COVID-19 Crisis
Funding	\$3,000,000
Description	<p>To assist formerly incarcerated residents in achieving self-sufficiency while successfully reintegrating into local communities, the grant will be used to offer services such as workforce training, housing assistance, health services, food assistance, and other services as needed in re-entry centers. Clients can call or walk-in to centers for assistance.</p> <p>One Summer Chicago will be funded to offer subsidized employment and internship opportunities to youth and young adults ages 14-24. The grant will also allow Chicago Youth Service Corp to provide youth jobs in the fall to support young people in high-need communities to build relationships, leadership, and life-skills through activities that will make a positive impact in their communities.</p> <p>Youth services will offer youth in the East and West Garfield community areas with enrichment programming outside of the classroom in a community and/or school setting as well as curriculum driven, trauma-focused mentoring programming.</p>
Proposed Outcomes	958 persons served
Location Description	Citywide

CDBG-CV-4	
Project Name	CV-BACP-18: Economic Recovery Support for Small Businesses
Target Area	Citywide
Goals Supported	Mitigating impact from the COVID-19 Crisis
Needs Addressed	COVID-19 Crisis
Funding	\$2,000,000
Description	BACP will conduct recovery activities in low to moderate income neighborhoods (as defined by HUD) to provide small grants to businesses to support expanded outdoor dining and safe spaces for consumers.
Proposed Outcomes	Up to 400 small businesses.
Location Description	Citywide
CDBG-CV-6	
Project Name	CV-CDOT-06: Shared Streets
Target Area	Citywide
Goals Supported	Mitigating impact from the COVID-19 Crisis
Needs Addressed	COVID-19 Crisis
Funding	\$500,000
Description	Shared Streets will restrict vehicular access to local traffic only, to allow more space for people to walk, bike, and roll while maintaining proper social distance.
Proposed Outcomes	96,000
Location Description	Citywide
CDBG-CV-7	
Project Name	CV-CDOT-03: Public Space Activations
Target Area	Citywide
Goals Supported	Mitigating impact from the COVID-19 Crisis
Needs Addressed	COVID-19 Crisis
Funding	\$3,600,000
Description	Public Space Activations will transform sections of the public way into community places through community engagement, physical transformation, and placemaking activities in an effort to combat the coronavirus impacts by providing the space for proper social distancing and to encourage economic recovery efforts.
Proposed Outcomes	530,000 persons served.
Location Description	Citywide
CDBG-CV-8	
Project Name	CV-DPD-03P: Community Health Facilities
Target Area	Citywide
Goals Supported	Mitigating impact from the COVID-19 Crisis
Needs Addressed	COVID-19 Crisis
Funding	\$5,000,000

Description	The redevelopment project involves the renovation of the vacant 48,000 square foot, three-story former bank building. The Gift of Hope Community Partnership Center will serve as the office space for organ and tissue donation, health care training, blood donation, and other public health related activities. The project will increase access to health care services for residents of medically underserved communities and promote preventative care by bringing providers within closer proximity of their homes.
Proposed Outcomes	96,255 persons served
Location Description	7914-7936 S. Cottage Grove

City of Chicago Citizen Participation Plan

Introduction

The purpose of the Citizen Participation Plan (CPP), required by the U.S. Department of Housing and Urban Development (HUD), is to adopt policies and procedures for public engagement as a prelude to the allocation and expenditures of Community Development Block Grant (CDBG), HOME Investment Partnerships (HOME), Emergency Shelter Grants (ESG), and Housing Opportunities for Persons with AIDS (HOPWA) funds. The policies outlined in this plan build on extensive community engagement and public processes already in practice by the City of Chicago.

HUD requires several planning documents be developed by grantees to aid in the process of identifying affordable housing and community development priority needs, and to assist with establishing goals and strategies to address those needs. The Assessment of Fair Housing (AFH) and Analysis of Impediments (AI) identifies local and regional fair housing issues and sets goals for improving fair housing choice and access to opportunity. The Consolidated Plan is designed to analyze housing and community development market conditions, which form the basis for data-driven, place-based investment decisions. The planning process serves as the framework for a community-wide dialogue to identify priorities that align with anticipated financial resources. The Consolidated Plan is carried out through Annual Action Plans, which provide a summary of actions, projects, and specific federal and non-federal resources that will be used each year to address the priority needs and goals identified by the Consolidated Plan. The City reports annually on accomplishments and progress toward the Consolidated Plan and AFH goals in the Consolidated Annual Performance and Evaluation Report (CAPER).

The City of Chicago believes that citizen participation and planning are central to the success of community development efforts. The City is committed to involving its residents in making decisions about how to invest in the future of its neighborhoods. Within the planning process laid out below, citizens can make significant contributions to further enhance the ongoing collaboration between City government and key community-based partners.

To be most effective, citizen participation and consultation must be an ongoing process. To that end, this Citizen Participation Plan outlines opportunities for citizen engagement at all stages of the funding process including the development and any revisions, the Consolidated Plan (ConPlan) and any substantial amendments, Annual Action Plans, and performance reporting done through the CAPER.

The CPP is available to the public and strives to be an open and participatory process.

Coronavirus (COVID-19)

Due to the ongoing COVID-19 outbreak, additional funding has been made available by the CARES Act. The Act provides added flexibility for three of HUD's annual entitlement grants including the Community Development Block Grant (CDBG-CV), the Emergency Solutions Grant (ESG-CV), and the Housing Opportunities for People With AIDS Grant (HOPWA-CV). In addition, the CARES Act authorizes the Secretary to grant waivers and alternative requirements of statutes and regulations the Secretary

administers in connection with the use of these funds. Waivers and alternative requirements can be granted when necessary to expedite and facilitate the use of funds to prevent, prepare for, and respond to coronavirus.

HUD recognizes the efforts to contain COVID-19 require limiting public gatherings, such as those often used to obtain citizen participation, and that there is a need to respond quickly to the growing spread and effects of COVID-19. Therefore, in a memorandum dated March 31, 2020, HUD has waived 24 CFR 91.105(c)(2) and (k), 24 CFR 91.115(c)(2) and (i) and 24 CFR 91.401 to allow the City to determine what constitutes reasonable notice and opportunity to comment given their circumstances. The City and HUD has determined that 5 days constitutes reasonable notice and opportunity to comment given the circumstances surrounding the COVID-19 pandemic. The waiver is in effect through the end of the 2020 program year. The City will hold a virtual Zoom public hearing on the amendments, and any public comment received during the hearing and/or throughout public comment period will be added to the 2020-2024 Consolidated Plan.

This section takes precedence to the following sections in regard to allocation of CARES Act funding.

Administrative Responsibilities and Contact Information

The City’s Office of Budget & Management (OBM) is the lead department responsible for coordinating the development of the ConPlan and Annual Action Plan. OBM is also responsible for providing guidance and policy direction for the implementation of eligible programs that support the overall strategy for community revitalization. The City’s Departments of Finance, and Fleet & Facilities Management provide administrative resources to the lead departments responsible for administering entitlement funds.

Agency Role	Name	Department/Agency
CDBG Administrator	City of Chicago	<ul style="list-style-type: none"> • Department of Planning and Development (DPD) • Department of Housing (DOH) • Department of Family and Support Services (DFSS) • Department of Buildings (DOB) • Department of Public Health (DPH) • Mayor’s Office for People with Disabilities (MOPD) • Commission on Human Relations (CHR) • Department of Transportation (CDOT)
HOME Administrator	City of Chicago	DPD/DOH
HOPWA Administrator	City of Chicago	DPH
ESG Administrator	City of Chicago	DFSS

Public Contact Information

Questions or comments regarding the ConPlan or the Annual Action Plans may be directed to:

City of Chicago - Office of Budget & Management
 121 North LaSalle Street, Room 604
 Chicago, IL 60602
 (312)744-9601
Grantsupport@cityofchicago.org

Participation by Low and Moderate-Income and other Disadvantaged Persons

It is the policy of the City of Chicago to provide equitable access and encourage meaningful participation from all residents in the city. This includes low- and moderate-income persons, particularly those living in blighted or high poverty neighborhoods, and areas where CDBG funds are proposed to be used in the Consolidated Plan and Assessment for Fair Housing. For purposes of CDBG funding, a resident is

considered low-income if their family income equals 50% or less of area median income (AMI), as estimated annually by HUD. A person is considered moderate-income if their family income is between 50% and 80% of area median income. Predominately low-to moderate-income neighborhoods are defined as any neighborhood where at least 51% of the residents have incomes equal to or below 80% of the AMI for any given year. The determination of whether a neighborhood meets the low-to moderate income definition is made by the city at the time a project of area-wide benefit is funded based on current data provided by HUD.

The City also actively encourages participation of minorities or people of color, non-English speaking persons, and persons with differing abilities. Actions to encourage participation shall include widespread outreach and public relations efforts, conducting hearings and meetings in target neighborhoods, translation of notices and other vital documents in languages other than English and language assistance as needed, and providing document in formats accessible to persons with disabilities upon request. The Mayor's Communication Office assesses needs for language translation, but assistance shall also be available upon request.

Participation by Relevant Stakeholders

The City will actively encourage participation of local and regional institutions in the process of developing the Consolidated Plan. Such organizations include but are not limited to the following; Chicago Continuum of Care; business and civic organizations; developers and service providers; philanthropic organizations; and community-based, faith-based and other nonprofit organizations.

The City has a strong history of collaboration with the Chicago Housing Authority (CHA) and Cook County. In 2019, The City began working with regional partners, including the Cook County government, Chicago Housing Authority, and other local jurisdictions ("Regional Partners") to do an analysis of the housing market and develop an assessment of fair housing.

Outreach Techniques

The citizen participation and stakeholder consultation process are key components of the development of the ConPlan, Annual Action Plans and CAPER. The City strives to ensure that the ConPlan planning process includes opportunities for public participation, such as:

- public hearings;
- public comment periods;
- Surveys
- transparency and freedom of access to the proposed ConPlan and Annual Action Plan, CAPER; and
- consultation with public and private agencies that provide assisted housing, health services, and fair housing services for children, veterans, youth, elderly, persons with disabilities, persons living with HIV/AIDS, and their families.

City of Chicago Budget Process

Each year, the City prepares an annual budget that accounts for all revenue from taxes and other sources, such as those referenced in the ConPlan and Annual Action Plans and sets forth a plan for how the City intends to utilize those resources over the course of the following year.

Preliminary entitlement grant budget materials go to funding Departments at the end of May. The Preliminary Budget is released in August, and the Final Budget is developed by Departments and OBM. Mayoral budget recommendations are submitted to the City Council and the Draft Action Plan is made available to the public in mid-October. A second Public Hearing is held on the Draft Action Plan in late October. The thirty-day timeline for submitting written comments on the Draft Action Plan to the City ends in November. The Action Plan is submitted to the U. S. Department of Housing and Urban Development in December. The current Consolidated Plan year ends December 31. January 1 is the beginning of the new Consolidated Plan year.

In the Fall, the Mayor's Office and Office of Budget and Management (OBM) present a balanced budget

to City Council. The City Council then holds committee and public hearings on the Mayor's proposed budget and may propose amendments to it. These hearings include opportunities for the public to provide comments on the proposed use of CDBG, ESG, HOME, and HOPWA funds. Once the proposed budget, as amended, is approved by the City Council, it becomes the Annual Appropriation Ordinance. In addition, the ConPlan and/or Action Plan is submitted to HUD for final approval after Citizen input outlined in this document.

Consolidated Plan/Action Plan

Prior to adoption of a Consolidated Plan, the City shall make available to residents and stakeholders:

1. The total amount of assistance the city expects to receive from the various HUD funding authorizations;
2. The range of activities that may be undertaken with these funds;
3. The estimated amount of funding that will benefit persons of low-to moderate-income;
4. Plans to minimize displacement of persons, including specifying the type and level of assistance that will be made to any persons displaced; and
5. When and how this information will be made available to the public.

At least 30 calendar days before the Consolidated Plan/Action Plan is submitted to the U.S. Department of Housing and Urban Development, the City shall publish a summary of the contents of the Consolidated Plan/Action Plan on the City website and inform all citizens of the locations where complete copies of the document will be available, including on the City's website. The City will also provide a reasonable number of free copies of the Plan to citizens and groups that request it.

As described in the Public Comment and Hearings section below, the City will conduct at least two public meetings at separate times of the year during the development of the Consolidated Plan. The City shall also provide information on how to submit comments and input on the Consolidated Plan/Action Plan. The City will consider any comments or views of residents received in writing or orally at the public hearings when preparing the final Consolidated Plan/Action Plan. A summary of any comments or views, including any comments or views not accepted and the reasons why, shall be attached to the plan.

Performance Reports

Each year a performance report is submitted to the U. S. Department of Housing and Urban Development by the City of Chicago. The City shall invite and encourage all citizens and stakeholder organizations to assess and submit comments on all aspects of performance in meeting Consolidated Plan goals and objectives, including the performance of the City of Chicago's grantees and contractors. The City will provide notice on the City of Chicago Office of Budget and Management website and provide citizens the opportunity to comment on the performance report for a period of not less than 15 calendar days prior to its submission to HUD. All comments received in writing or orally will be considered in preparing the final Consolidated Annual Performance and Evaluation Report (CAPER). A summary of all comments or views shall be submitted as part of the report to HUD. The City will provide copies of the performance report at the City's office and on its website.

Amending the Consolidated Plan

Recognizing that changes during the year may be necessary to the Consolidated Plan and Annual Action Plan after approval, the Citizen Participation Plan allows for "substantial amendments" to plans. These "substantial amendments" apply to changes in all entitlement funding allocations.

Citizens are provided with reasonable notice and the opportunity to comment on proposed substantial changes in the CDBG program. Substantial changes are defined according to the following criteria:

1. Increasing or decreasing funding levels for a given project by 51% or more of the previously adopted amount.
2. A new program or project not previously identified in the Consolidated Plan.

This list represents the City's criteria for determining what constitutes a substantial amendment and are subject to the City's citizen participation process.

Substantial changes shall be posted on the City's website for review and comment prior to adoption by the City of Chicago at a public hearing. A public comment period of not less than 30 calendar days shall be allowed prior to implementation of substantial amendments, which will align with the process set forth in the Public Comment and Hearings section below. The City will consider any comments or views of residents received in writing or orally at the public hearings prior to adoption of substantial amendments. A summary of any comments or views, including any comments or views not accepted and the reasons why, shall be attached to the substantial amendment.

Public Hearings

Prior to publishing the Assessment of Fair Housing and the Consolidated Plan/Action Plan for citizen comment, or submission of an application for Section 108 Loan Guarantee Assistance, the City shall conduct at least two public hearing at separate times of the year to obtain citizens views on fair housing strategies, community development and housing needs, proposed projects, and program performance. A digest of comments and proposals received from citizens shall be compiled by the City. Following publication of summaries of the AFH and Consolidated Plan/Action Plan, the City will receive comments for a period of 30 calendar days. These comments will be considered prior to implementation of the plans.

All public hearings shall provide residents with reasonable and timely access to the meetings as described in the section above and consistent with accessibility and reasonable accommodation requirements found in Section 504 of the Rehabilitation Act of 1973, the Americans with Disabilities Act, and with regulations found at 24 CFR Part 8 and 28 CFR Parts 35 and 36. The City will consider any comments or views of residents received in writing or orally at the public hearings when preparing a final or revised/amended plan. A summary of any comments or views, including those not accepted and the reasons why, shall be attached to the final or revised/amended plan.

Participation by Non-English-Speaking Citizens

In the event a significant number of non-English speaking citizens are expected to attend any of the public hearings scheduled in furtherance of this Plan, or participate in a survey or other activities, the City will arrange to provide language assistance to ensure meaningful access and participation of interested parties. For assistance, please contact City staff:

City of Chicago - Office of Budget & Management
121 North LaSalle Street, Room 604
Chicago, IL 60602
(312)744-9601
GrantSupport@cityofchicago.org

Technical Assistance

Technical assistance to groups' representative of persons of low-income, and very low-income is provided for in the budget formation process. Technical assistance is also provided to committees mentioned above by OBM and the departments regularly, as well as by other agencies as needed. Each department conducts technical assistance workshops and provides materials on policies and procedures for their programs.

Reasonable and Timely Access

All hearings carried out in furtherance of this Plan, or in the event of an amendment, will be held at times

and locations convenient to beneficiaries and allow for broad participation from all community members, and reasonable opportunity to comment on all plans will be provided for the entirety of the public comment period. Budget Hearings conducted in the City Council Chambers are posted on the City Clerk website for review.

Citizens must be given timely and adequate notice of all hearings and public meetings. Notices of all public hearings shall be widely advertised on the City's website, social media and through various partner agencies and officials, not less than 5 calendar days prior to each public hearing. All notices of public hearings shall indicate the location, date and time of the meeting; and shall indicate the topics to be considered. All meetings will be held in accessible locations to ensure the attendance of people with a disability are not hindered by architectural barriers. Accommodations will be made for those with hearing or visual challenges, and who need information in a language other than English.

Access to Records

The City provides widespread access to records through the consultations, meetings and other communications during the budget process described above. Timely access to information and records relating to both the Action Plan and Five-Year Consolidated Plan are available, given a reasonable timeframe. The City will make available the Action Plan as adopted, any amendments, and its annual performance report, to afford citizens a reasonable opportunity to review the documents.

Copies of all planning documents, including the following federal reports: City's Citizen Participation Plan (CPP), Consolidated Plan, Annual Action Plan, and the Consolidated Annual Performance and Evaluation Report (CAPER), will be available to the public upon request. Community members will have the opportunity to review and comment on applicable federal reports in draft form prior to final adoption. These documents will be made available at public libraries, public housing authorities, certain neighborhood centers, at Chicago Office of Budget and Management, and on the Budget Office web site (www.cityofchicago.org/budget.) In addition, upon request, federal reports will be provided in a form accessible to persons with disabilities.

Comments/Complaints

The City welcomes comments and suggestions on how to improve the Five-Year Consolidated Plan planning process. Comments and Complaints may be directed to:

City of Chicago - Office of Budget & Management
121 North LaSalle Street, Room 604
Chicago, IL 60602
(312)744-9601
GrantSupport@cityofchicago.org