City of Chicago RACIAL EQUITY ACTION PLAN Chicago Police Department (CPD)

Under the City of Chicago's Municipal Code (Ch. 2-4-100), all City of Chicago departments must create and maintain Racial Equity Action Plans (REAPs) "to articulate and guide strategy aimed at advancing equity and making it a permanent pillar in all departmental workstreams." Progress on all REAPs are accounted for annually as a part of the City of Chicago's budget process. This document outlines the components of the REAP and ensures that all strategies are aligned to Chicago's citywide vision: *All people and all communities have power, are free from oppression, and are strengthened by equitable access to resources, environments, and opportunities that promote optimal health and well-being. (HC2025)*

THE CITY OF CHICAGO'S DEFINITION OF EQUITY

Equity is both an outcome and a process:

As an **outcome** equity results in fair and just access to opportunity and resources that provide everyone the ability to thrive. Acknowledging the present and historical inequality that persist in our society, equity is a future state we strive to create where identity and social status no longer predestine life outcomes.

As a process, equity requires a new way of doing business: one that

(1) Prioritizes access and opportunities for groups who have the greatest need.

(2) Methodically evaluates benefits and burdens produced by seemingly neutral systems and practices.

(3) Engages those most impacted by the problems we seek to address as experts in their own experiences, strategists in co-creating solutions, and evaluators of success.

Further, our focus is on evaluating our own strategies, interventions and resources in a way that prioritizes those who are most negatively impacted by current policies, procedures & practices.

Racial equity focuses on the social construction of race and how it has been used (historically and presently) to unjustly distribute opportunity and resources based on a person's skin color, heritage, ethnicity, and/or national origin. Advancing racial equity requires an analysis of systemic racism inclusive of the ways harm is created at the individual, interpersonal, institutional, and structural levels. It also requires a commitment to dismantling systems that perpetuate racialized outcomes and rebuild systems that produce systemic inclusion.

The coordination of the development and implementation of City of Chicago REAPs is led by the Office of Equity and Racial Justice. For more information about REAPs and/or the work of the office visit www.chicago.gov/equity.



The City of Chicago's Vision: All people and all communities have power, are free from oppression, and are strengthened by equitable access to resources, environments, and opportunities that promote optimal health and well-being. (HC2025)

Citywide Priority Area & Desired Result:

COMMUNITY ENGAGEMENT: All Chicagoans have a meaningful opportunity to influence City of Chicago programs, policies, and initiatives.

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Indicators Examined:

Community Data

Public sentiment surveys (trust and safety) Post-contact surveys Trends in local news stories Neighbhoorhood quality of life plans City service requests Consent decree

Program/Department Data

Community engagements hosted by CPD Community engagements co-hosted by CPD and community Community engagements hosted by community and attended by CPD Number of community members CPD engages Number of community participants at CPD engagements Survey feedback on CPD engagements

Community Feedback and Narratives

The following quotes were provided from CPD's public survey regarding the development of this draft REAP. They were selected for inclusion in this draft because they reflected an overall theme seen in public feedback and within this REAP.

"I think engagement and public safety are the biggest challenges. Many people in my family fear the police and/or have a skewed perspective about the police/justice systems as a whole. I think more engagement and education in cool and innovative ways could mediate those challenges. Presence is everything!"

"The time needed for Police to engage in the community has to be built into their schedule."

"Excessive tension due to the fact that people do not know each other and must expect the worse to protect themselves from potential harm. The relationship between the community and the police has gotten worse. The trust level is very low and yet, most residents in most communities want police presence but they want it without violence or abuse."

"Community engagement needs to meet the community where they are- churches, schools, parks, etc. The police should be seen as wanting to engage and be a part of the community."

""Engaging" with the community is not the answer. Authentically partner with them instead. This means more than just the occasional transactional relationships with communities (e.g., CAPS meetings and showing up at community events). It means the police giving freely to the community FIRST before asking ANYTHING of the community. Then, invite community to the decision-making table and develop long-standing relationships with them over years, and slowly over that time ceding decision-making power back to the community. All of this must be done with the people in the community who DO NOT hold traditional power—no elected officials. Instead do this with current and formerly incarcerated people, church members, and the customers and clients of community based social service organizations."

Define the Problem

The lack of trust and tension between police and communities has made it challenging for CPD to partner with communities to further advance public safety and tranformation within Chicago.

Identify Root Causes to the Problem

Past incidents of police misconduct has led to a lack of trust and tension between police and the community, especially in Black and Brown communities.

Define Your Department's Opportunity

Build trust between police and the community Engage in more problem-solving activities with community Collaborate more with community on strategies and engagements

Our department will advance the following strategies:

1. Department Strategy: Increase community partnerships between CPD and community-based services and resources.

Measures of Impact: Number of community partnerships, number of referrals made from officers to community-based organizations and service providers, input from community partners on the effectiveness of the partnership.

Actions	Implementation Plan	Timeline	Status
Identify community-based organizations and serivce providers that are willing to connect and partner with CPD.	 Define what a community partnership means Conduct outreach to communities to establish new partnerships / maintain existing partnerships. Build a method to track community partnerships and regularly evaluate them Look at systems already in place - avoid re-creating the wheel when possible Develop a method to track when officers make referrals to community partners. 	Q3 2023 - Q4 2024	
	 Identify digitial database to track community partner and service provider information Build a Citywide and a District-level guide that lists the community partners and service providers 	Q4 2023 - Q2 2024	

Our department will advance the following strategies:

2. Department Strategy: Increase communication and partnership between local districts and their residents.

Measures of Impact:

Actions	Implementation Plan	Timeline	Status
2.1 Review existing community engagement	1. Conduct a landscape analysis of all of the different community boards, councils, and committees focusing on public safety and policing issues within each district.		
structures in districts and identify ways to	2. Identify overlaps and gaps between existing community engagement	Q3 2023 -	
streamline them and improve collaboration between them.	structures. 3. Work with existing structures to build greater synergy and coordination.	Q4 2023	
2.2 Engage more police officers within Districts	1. Identify and develop strategies to include more beat and patrol officers into community policing functions and engagements.		
in community policing activites, not just those officers assigned to community policing roles.		2023- 2026	

Our department will advance the following strategies:

3. Department Strategy: Create safe spaces for youth and emerging adults to engage with the Department.

Measures of Impact: Number of active youth programs, number of young people and emerging adults engaging in CPD programs, feedback from young people on the effectiveness and impact of CPD's youth programs.

Actions	Implementation Plan	Timeline	Status
3.1 Create a robust set of programs that brings youth and emerging adults together with police officers in a safe and collaborative way.	 Conduct landscape of existing youth programs within CPD and identify any gaps, overlaps, successes, and challenges. Work with youth and emerging adults to identify new programming. Develop a method for ongoing evaluation of each youth program. 	Q3 2023 - Q4 2024	
3.2 Redevelop the Youth District Advisory Councils (YDAC) in each of the 22 police districts.	1. Engage youth community organizations to rebuild and relaunch the YDAC.	Q3 2023 - Q4 2023	
3.3 Ensure that officers engage with youth in a trauma-informed way and use deflection and diversion tools to avoid young people from entering the justice system.	 Launch the Youth Intervention Pathways (YIP) program. Conduct training for all officers on interacting with young people in trauma- informed ways and on diversion and deflection tools. 	Q3 2023 - Q4 2024	

3.4	TBD		
Identify other gaps and challenges the Department faces in providing with young people vital resources and services.		Q3 2023 - Q4 2023	

Our department will advance the following strategies:

3. Department Strategy: Establish ongoing opportunities for the community to collaborate with CPD on future reforms to policies, trainings, and strategies.

Measures of Impact: Number of community members participating in reform engagements, outcomes from Racial Equity Advisory Committee, outcomes from community collaboration on reform efforts.

Actions	Implementation Plan	Timeline	Status
4.1	1. Identify a community partner to co-chair		
Launch a Racial Equity Advisory Committee		Q3 2023 - Q4 2023	
4.2 Develop a comprehensive community engagement plan that focuses on collaborating with the community on CPD reforms.	TBD	Q4 2023	

The City of Chicago's Vision: All people and all communities have power, are free from oppression, and are strengthened by equitable access to resources, environments, and opportunities that promote optimal health and well-being. (HC2025)

Citywide Priority Area & Desired Result:

WORKFORCE: The City of Chicago's workforce reflects the demographics of the City, and all employees are connected to training and advancement opportunities.

Indicators Examined:

Community Data

[Insert metrics examined here]

Program/Department Data

Demographic breakdown of CPD diversity Officer exit interviews Check-ins with officers after 1 year, 3 years, 5 years, etc. on the job

Community Feedback and Narratives

The following quotes were provided from CPD's public survey regarding the development of this draft REAP. They were selected for inclusion in this draft because they reflected an overall theme seen in public feedback and within this REAP.

"The workforce is constantly evolving, with new technologies and changing skill requirements. It can be challenging for organizations to find and retain employees with the necessary skills and expertise. Additionally, diversity and inclusion are becoming increasingly important, and organizations need to ensure that they have a workforce that reflects the communities they serve."

"Officers need to be required to engage in meaningful work around race, racial biases, and training around the topic. Once this takes place, it feels like groups should be established with officers and community leaders to have open and honest conversations about how to move forward on specific community levels."

"They need training on how to counteract and minimize unconscious/unintentional bias in fast-paced situations in which they are experiencing fear and/or anger. Unintentional bias in these situations places them and others in unnecessary danger."

"Ensure they are trained with cultural awareness in dealing with the melting pot Chicago is. To see everyone as humanly possible and treat them as they would like to be treated. Respect goes both ways especially in certain communities where there are disparities and police are seen as the enemy."

Define the Problem

Although getting better, the workforce has room for improvement to match the cross sections of diversity across the city. Need more training for all officers on cultural competencies and interacting with the public in procedurally just ways. Poor officer wellness has an impact on the performance of officers when interacting with the public.

Identify Root Causes to the Problem

Because of past incidents of police misconduct, there is a lack of trust between police and Black and Brown communities. This lack of trust and negative perception of policing has led CPD to struggle to recruit more officers, especially from Black and Brown communities.

Define Your Department's Opportunity

A more diverse and better-trained Department can help build new trust between community and police and help reduce violence in communities.

Our department will advance the following strategies:

1. Department Strategy: Recruit and retain a diverse workforce that represents the demographics of the City of Chicago.

Measures of Impact: Demographics of new recruits joining CPD, demographics of current CPD members retiring or resigning, applicant feedback on recruitment and hiring process, CPD member feedback from their job, community feedback and perception of joining CPD

Actions	Implementation Plan	Timeline	Status
1.1 Continue recruitment efforts that focus on hiring officers that reflect the broad cross- sections of Chicago.	1. Publish and implement a comprehensive recruitment and retention plan	TBD	
1.2	1. Identify ways to hear feedback from retiring or resigning officers on their	Q3 2023 -	
Develop a comprehensive understanding of why people do not want to join CPD or do not stay at CPD and why.	experiences and why they are leaving. 2. Engage communities across Chicago to understand their perception of working for CPD; possible reasons why people do not want to join.	Q4 2024	
1.4	1. Complete a comprehensive review of the recruitment and hiring process to identify barriers, challenges, and gaps in equity.	TBD	
Assess the recruitment and hiring process to			
ensure that the process is fair and equitable.			

Our department will advance the following strategies:

2. Department Strategy: Ensuring our workforce is trained on all topical issues related to racial equity through constitutional policing, impartial policing, and community policing.

Measures of Impact: Post-training tests, public surveys and feedback on officer performances during interactions, officer complaint data

Actions	Implementation Plan	Timeline	Status
2.1 Collaborate with the community and with officers during the development of annual training.	1. Include a plan to engage communities during the development of training in the comprehensive community engagement plan listed in Priority 1 Action 4.2	Q4 2023 - Q4 2026	
2.2 Require that recruit officers are exposed to and training on the principals of racial equity, impartial policing, and implicit bias.	 Identify where in current recruitment training topics of racial equity, impartial policing, and implicit bias is covered. Work with community, academic partners, and other relevant stakeholders to review, revise, or develop training that includes principals of racial equity, impartial policing, and implicit bias. 	Q3 2023 - Q4 2023	
2.3 Require that current officers are exposed to and trained annually on the principals of racial equity, impartial policing, and implicit bias.	 Identify where in current annual in-service training topics of racial equity, impartial policing, and implicit bias is covered. Work with community, academic partners, and other relevant stakeholders to review, revise, or develop training that includes principals of racial equity, impartial policing, and implicit bias. 	Q3 2023 - Q4 2023	

2.4 Include principles and elements of community policing, community building, communications, and problem-solving in CPD's recruit training and annual in-service training.	 Identify where in current annual in-service training topics of community policing, community building, communications, and problem-solving are included. Work with community, academic partners, and other relevant stakeholders to review, revise, or develop training that includes principals of community policing, community building, communications, and problem-solving are included. 	Q3 2023 - Q4 2023	
2.5 Ensure equity values and practices are integrated into communications with staff, the public, and the media.	1. Develop Department-wide training that includes equity values and practices	Q4 2023	

Our department will advance the following strategies:

3. Department Strategy: Ensuring individual officer wellness is part of the culture of the Department to provide better service to the community.

Measures of Impact: Number of CPD members taking advantage of Department officer wellness programs, number and types of officer wellness programs available

Actions	Implementation Plan	Timeline	Status
3.1 Foster an inclusive and welcoming environment for all members of the Chicago Police Department.	 Identify current officer wellness programs and evaluate their inclusiveness and representation of diverse communities and identities. 	Q4 2023	
3.2 Normalize and annualy asses officer wellness programs and efforts.	 Identify ways to evaluate current officer wellness programs to highlight areas for improvement. Ensure that management has knowledge of resources and supports that are available to officers. Explore potential training for supervisors on supporting the wellness of their officers. 	TBD	
3.3 Ensure members know what benefits are available to them.	1. Develop communication materials that are easily digestible and accessible for all members that inform them of benefits available to them and their well- being.	Q4 2023	

Our department will advance the following strategies:

4. Department Strategy: Hold members accountable for treating all people fairly, with courtesy and dignity, and without bias.

Measures of Impact: Number of complaints against officers filed for misconduct

Actions	Implementation Plan	Timeline	Status
4.1 Ensure that CPD policies and practices prohibit discrimination on the basis of any protected class under federal, state, and local law, including race.	 Conduct a review of CPD's human rights policies. Implement annual training that emphasizes this requirement and the requirements of the Department's human rights policies. 	Q4 2023 - Q4 2024	
4.2 Prohibit officers from using race, ethnicity, color, national origin, ancestry, religion, disability, gender, gender identity, sexual orientation, immigration status, homeless status, marital status, parental status, military discharge status, financial status, or lawful source of income when making routine or spontaneous law enforcement decisions, unless the information is related to a specific description of an individual being sought by police.	 Conduct a review of CPD's human rights policies. Implement annual training that emphasizes this requirement and the requirements of the Department's human rights policies. 	Q4 2023 - Q4 2024	

4.3 Prohibit CPD members from posting, displaying, or transmitting content that is disparaging to a person or group based on race, religion, sexual orientation, or any other protected class on personal social media accounts.	 Conduct a review of CPD's social media policies and revise accordingly. Conduct training for all Department members on the social media policy. 	Q4 2023 - Q4 2024	
4.4 Require that members immediately report to a CPD supervisor all incidents where they observe other CPD members who have engaged in misconduct, including discrimination, profiling, or other bias-based policing.	 Conduct a review of CPD's human rights policies. Implement annual training that emphasizes this requirement and the requirements of the Department's human rights policies. 	Q4 2023 - Q4 2024	

Our department will advance the following strategies:

5. Department Strategy: Establish Department resources to focus on ongoing equity and diversity work.

Measures of Impact: Number of members within CPD working on equity work, outcomes from the CPD team and cross-functional team

Actions	Implementation Plan	Timeline	Status
5.1	 Identify budgetary needs to support the creation of the position and team Post and hire a Director 		
Create a team within the Chicago Police			
Department dedicated to leading CPD's efforts on diversity, equity, and inclusion, led		Q4 2023	
by a Director.			
5.2	1. Identify members from relevant bureaus/units		
	2. Launch Cross-functional Team		
Launch an internal Racial Equity Cross-			
function Team comprised of Racial Equity		Q3 2023	
Liaisons from each of CPD's Bureaus and		Q3 2023	
relevant units that will prioritize racial equity			
efforts within their unit.			

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Citywide Priority Area & Desired Result:

PUBLIC SAFETY: All Chicagoans are safe across the city and have trusting relationships with law enforcement and

first responders.

Indicators Examined:

Community Data

Public sentiment surveys (trust and safety) Post-contact surveys Trends in local news stories Neighbhoorhood quality of life plans City service requests Consent decree External repots (Office of Inspector General, BPI, etc.)

Program/Department Data

Comparing years of spikes in violence vs. years with violence reductions Racial disparities in where violence occurs Internal clearance rate data Youth citations Hours spent on training procedural justice to officers Comparing traffic stops / ISRs / citations in majority minority communities vs. non-minority communities Response rates UCR data NIBERS data

Community Feedback and Narratives

The following quotes were provided from CPD's public survey regarding the development of this draft REAP. They were selected for inclusion in this draft because they reflected an overall theme seen in public feedback and within this REAP.

"The need to address the entire environment and cause of violence-the lack of jobs and opportunities, systemic racism, violence prevention, the need for Police to be part of a larger mechanism to address public safety."

"Ensuring public safety is a complex challenge that involves a range of factors, including crime prevention, emergency response, disaster preparedness, and community policing. Factors such as poverty, social inequality, and mental health can also impact public safety. Finding effective solutions that address these issues requires collaboration between multiple stakeholders, including law enforcement, government agencies, community organizations, and the public."

Define the Problem

High levels of violence that primarily impact Black and Brown communities in Chicago. Not enough community partners with enough capacity to support long-term violence reduction efforts. Racial disparities in enforcement strategies, with more Black and Brown individuals interacting with police than White individuals.

Identify Root Causes to the Problem

A lack of investment in certain communities creating a lower quality of life for individuals living there. Many communities that experience higher levels of crime and violence also experience higher levels of poverty, poor economic opportunity, and few resources.

Define Your Department's Opportunity

Developing a comprehensive public safety strategy that works with the community to address short-term and long-term challenges that can cause violence while focusing on enforcement efforts that are proven to be effective and mindful of equity.

Our department will advance the following strategies:

1. Department Strategy: Collaborate with the community on CPD's public safety strategies.

Measures of Impact: Number of City agencies engaged in public safety efforts, number of partnerships with violence intervention and street outreach organizations, capacity of violence intervention and street outreach organizations, district crime-fighting strategic plans

Actions	Implementation Plan	Timeline	Status
1.1Work with community partners and otherCity and government agencies to address the root causes of crime and violence.	 Continue meeting with City agencies during Public Safety Cabinet Meetings Identify ways to bring more City and government agencies and community partners together to discuss public safety strategies aimed at root causes of violence and crime. 	2023-2026	
1.2 Expand partnerships and collaboration with violence intervention and street outreach organizations.	 Work with current violence intervention and street outreach partners to evaluate current partnerships and collaboration to identify challenges, barriers, and gaps in service. Work with current violence intervention and street outreach partners to develop a plan to increase collaboration and partnerships. 	2023-2026	
1.3 Build a yearly high-level district crimefighting strategy in collaboration with the community.	 Review current District Strategic Plans to identify improvements for future plans Engage with communities in each district to obtain community collaboration on future plans. 	Q3 2023 - Q4 2023	

Our department will advance the following strategies:

2. Department Strategy: Sustainably reducing violence and making Chicago a city where everyone is and feels safe.

Measures of Impact: Numbers of shootings; numbers of homicides; number of shooting victims; number of homicide victims; racial disparities in victimization; racial disparities in offenders; number of victims connected to services; effectiveness of post-violence response plans

Actions	Implementation Plan	Timeline	Status
2.1	TBD	TBD	
Identify and implement equitable solutions			
to gun violence and support for affected			
communities and individuals.			
2.2	1. Review existing programs that support victims of crime.	Q4 2023	
	2. Develop programs and efforts to expand services for victims of crime.		
Increase support for victims of crime.			
2.3	1. Identify current efforts on restorative justice programs within CPD	2024-2026	
	2. Work with community members to identify		
Increase efforts on developing and			
incorporating restorative justice into the			
justice system.			

2.4	1. Identify regular post-violence activities	Q1 2024 -	
	2. Meet with internal stakeholders and community stakeholders to evaluate	Q4 2025	
Evaluate post-violence response plans to	the effectiveness of post-violence activities		
ensure after-action plans incorporate	3. Create a standard procedure for how to conduct post-violence response		
principles of equity and inclusion.	plans and ensure they include principles of equity and inclusion		

Our department will advance the following strategies:

3. Department Strategy: Use public safety strategies that are data-driven, effective, and mindful of equity.

Measures of Impact: Number of arrests, traffic stops, investigatory stops, and citations; Number of premise checks, wellness checks, problemsolving efforts, community-building activities, and positive community interactions; analysis of enforcement strategies with black, brown, and white individuals; use of force incidents; complaints of excessive force and officer misconduct

Actions	Implementation Plan	Timeline	Status
3.1 Ensure that evaluations of crime reduction strategies do not focus on or include the number of arrests, traffic stops, investigatory stops, and citations made.	1. Review current crime reduction strategy evaluations to identify areas for improvement and inclusion	2023-2026	
3.2 Increase crime reduction strategies that include premise checks, wellness checks, problem-solving efforts, community building, and positive community interactions.	 Build mechanisms to track problem-solving efforts and community building efforts. Incorporate reporting of data and analysis of premise checks, wellness checks, problem-solving efforts, community building, and positive community interactions into regular evaluation of crime reduction strategies. 	2024 - 2026	
3.3 Invest in trainings and strategies that are intended to increase police effectiveness while reducing the use of force during police actions.	 Review CPD's de-escalation, response to resistance, and use of force policies Review CPD'sde-escalation, response to resistance, and use of force training Continue providing de-escalation, response to resistance, and use of force training annually to all officers during in-service training 	2023-2026	